



Interstate  
**BRIDGE**  
*Replacement Program*



# IBR Program Progress

December 6, 2021

[www.interstatebridge.org](http://www.interstatebridge.org)

# IBR Program Progress

- ▶ Program update
- ▶ Centering equity through community engagement
- ▶ Update and feedback on the Governance Structures Study
- ▶ Introduction to Economic Impact Analysis
- ▶ Next Steps



# Program Update

Greg Johnson, Program Administrator

# Moving towards an IBR Solution

July – Sept 2021

Oct 2021

Nov – Dec 2021

Jan - June 2022

**Link Desired Outcomes to Program-Level Performance Measures and Design Option Screening Criteria**

**Develop Preliminary Design Options that Respond to Changes since Prior Work**

**Reached ESG Concurrence to move forward on Desired Outcomes, Screening Criteria Process, and Preliminary List of Design Options**

**Begin to Screen Developed Design Options**

**Identify/Refine Draft Modified LPA:**

- ▶ **Technical recommendations**
- ▶ **Additional modeling/data analysis**
- ▶ **Partner agency alignment**
- ▶ **Community engagement**

# Recap of Recent Engagement

- ▶ **2021 Legislative Progress Report - Dec. 1**
  - Overview of program work and progress over the past year, as directed by WA 2021-2023 Transportation Budget
- ▶ **Community Advisory Group – Dec. 2**
  - Overview of data analysis and modeling, as well as discussion on preliminary list of design options
- ▶ **Active Transportation Community Working Group – Nov. 23**
  - Discussion on Active Transportation framework and preliminary design options
- ▶ **Listening Session: Youth and People with Lower Income – Nov. 23**
  - Hosted in partnership with The Street Trust, Next Up!, and Partners in Careers
  - Provided an update on the progress of the IBR program, including preliminary design options, draft equity and climate frameworks, steps to get to an IBR solution, and ways to stay informed and get involved
- ▶ **Freight Leadership Meeting – Nov. 19**
  - Discussion on regional freight priorities, how to incorporate freight interests into an IBR solution, and how the IBR program can engage with the broader freight community.



# Ongoing Fall Community Engagement

Community feedback will be considered alongside modeling data and screening results to help differentiate between design options:

- ▶ Online Open House: <https://www.interstatebridge.org/get-involved-folder/getting-to-the-ibr-solution/>
- ▶ Online Survey – Closes December 10: <https://www.surveymonkey.com/r/IBRFALLinput>

## Developing a safe and equitable solution for future generations...

Your feedback matters! Combined with stakeholder, advisory groups and partner input, your suggestions will contribute to identifying a new multimodal bridge replacement solution that meets the transportation needs of the region – now and for future generations. View the stations below to learn where the program is in the planning process and take our online survey to share your feedback. Your input will help guide the decisions to identify a bridge replacement solution that meets everyone's needs.



**Take our online survey!** 📧 Live until December 10.

# Website Resources

## ► Homepage

- Happening Now: Announcements/ News, Upcoming Meetings & Events
- Myths vs. Facts
- FAQs
- [www.interstatebridge.org](http://www.interstatebridge.org)

## ► Meetings/Events Page

- Meeting materials: agendas, meeting summaries, presentations, written public comments, meeting videos
- [www.interstatebridge.org/calendar](http://www.interstatebridge.org/calendar)

## ► Library

- Reference for program related documents including reports and factsheets
- [www.interstatebridge.org/library](http://www.interstatebridge.org/library)

## ► Accountability Dashboard

- Transparency tool to share engagement results and reporting
- [www.interstatebridge.org/accountability-dashboard](http://www.interstatebridge.org/accountability-dashboard)

## Happening Now

### HEADLINE NEWS

#### November Newsletter

##### Featured this month:

**Fall Engagement Opportunities** - Visit our online open house and attend a community briefing.

**Earthquake Vulnerability** - Watch how the Interstate Bridge could be impacted in a seismic event.

POSTED NOV 05 2021

[READ MORE →](#)

#### October Newsletter

##### Featured this month:

Representative Sharon Wylie of the 49th Legislative District in Washington State shares her views and priorities for the Interstate Bridge replacement.

**PLUS** - Advisory group meeting summaries, bridge stories, leadership spotlight...and more!

POSTED OCT 07 2021

[READ MORE →](#)

All News

### MEETINGS & EVENTS

#### CAG Dec 2, 2021 Meeting

Thu, December 02, 2021 — 4:00 PM - 6:00 PM

[Community Advisory Group](#)

[DETAILS →](#)

#### Bi-state Legislative Committee - Save the date!

Mon, December 06, 2021 — 9:00 AM - 12:00 PM

Bi-State Legislative Committee

[DETAILS →](#)

#### Hayden Island/Marine Drive Community Working Group

Tue, December 07, 2021 — 4:30 PM - 7:00 PM

[\(Community Working Groups\)](#)

[DETAILS →](#)

#### ESG December 16 Meeting

Thu, December 16, 2021 — 10:00 AM - 12:00 PM

[Executive Steering Group](#)

[DETAILS →](#)

All Events

### ANNOUNCEMENTS

#### Design Options Open House

**Your feedback matters! Visit our online open house** to learn about our planning process and design options.

[ONLINE OPEN HOUSE →](#)

#### Community Briefings

**Join us in November** to look at preliminary design options, draft equity and climate frameworks, and discuss steps to get to a bridge replacement solution. Event participants will have the opportunity to ask questions.

[MEETINGS & EVENTS →](#)

#### Earthquake Preparedness

[Learn how the Interstate Bridge would be affected by a major seismic event](#) . Visit [WSDOT](#)  and [ODOT](#)  sites to learn more about preparedness.

[WATCH NOW →](#)



# Questions and Feedback





# Centering Equity Through Community Engagement

Johnell Bell, Principal Equity Officer (*pronouns: he/him*)

Salomé Chimuku (*pronouns: she/her*)

**“Process Equity** means that the program prioritizes access, influence, and decision-making power for marginalized and underserved communities throughout the program in establishing objectives, design, implementation, and evaluation of success.”

--IBR program equity definition

# Equitable Engagement Strategies

- ▶ Ensuring accessibility
- ▶ Low-barrier Mini Grant program
- ▶ Community-specific Listening Sessions
- ▶ Youth Press Conferences

# Ensuring Accessibility

- ▶ **Language accessibility**
  - Listening sessions in multiple languages
  - Simultaneous translation
- ▶ **Accessibility for blind and Deaf communities**
  - ASL interpreters at meetings
  - Audio captions on videos
  - Survey testing
- ▶ **ADA remediation of all documents and slides, posted to the IBR website and sent out in advance of meetings**



# Low-Barrier Mini Grant Program

## ► Advertisement

- Sent application to over 100 community-based organizations (CBOs)
- Issued press release and provided it to multiple news outlets

## ► Eligibility

1. Serve or represent equity priority communities as identified in IBR equity definition
2. Office and/or members physically located within the larger program area/region (Multnomah, Clackamas, Washington, or Clark Counties)
3. Have multiple modes of engagement with their member base (social media, email, phones, newsletters, etc.)
4. History or experience in community organizing or direct services
5. Legally incorporated nonprofit organization for at least one year at the time of applying

# CBO Mini Grant Awardees

- ▶ Awards of either \$2,000 or \$5,000, depending on level of engagement
  - Brown Hope
  - Partners in Careers
  - Activate Inclusion
  - Washington Advocacy for the Deaf and Hard of Hearing
  - Northwest Association for Blind Athletes
  - Coalition of Communities of Color
  - Unite Oregon
  - The Street Trust
  - Next Up!
  - Somali Council of Oregon
  - Slavic Community Center of NW

# Community-Specific Listening Sessions

- Series of four listening sessions held in November

Community	No. of participants
Multilingual (interpretation available in 11 languages)	94
BIPOC	62
People living with a disability	22
Youth and lower income	152
Total (so far)	332

# Youth Press Conferences

- ▶ It is tremendously important that young people be a part of the conversation as we work toward designing a new Interstate Bridge.
  - The multimodal replacement bridge and adjoining corridor will serve today's youth and the generations to follow for the next 100 years.
- ▶ The IBR program held two Youth Press Conferences in early November with college and high school students.
- ▶ Questions centered around the following topics:
  - Jobs
  - Construction
  - Tolls
  - Equity and active transportation concerns
  - Environmental and climate concerns





# Questions and Feedback



# Governance Structures Study

Frank Green, Assistant Program Administrator

# Background – Why are we here?

- ▶ **Washington Engrossed Substitute House Bill 1160 (2019) and Substitute Senate Bill 5165 (2021) directed IBR to study potential governance structures:**
  - *The project office must also study the possible different structures for joint administration of the bridges over the Columbia River between Oregon and Washington.*
  - *As part of this study, the project office must examine the feasibility and necessity of an interstate compact in conjunction with the national center for interstate compacts.*

# Current and Prior I-5 Bridge Agreements

## Current

- ▶ **1966 I-5 Maintenance Agreement (for the existing I-5 bridge)**
  - Parties: OR and WA State Highway Commissions (now DOTs)
- ▶ **2019 Interagency MOU on IBR program**
  - Parties: ODOT and WSDOT
- ▶ **2020 IGA on IBR program – the latest agreement on the program**
  - Parties: ODOT and WSDOT
- ▶ **IGA is the predominant form of O&M agreements for WA/OR bridge crossings**

## Prior<sup>(1)</sup>

- ▶ **2006 Intergovernmental Funding Agreement**
  - Parties: ODOT and WSDOT
- ▶ **2012 Interstate Tolling Agreement**
  - Parties: OTC and WSTC

1. These prior agreements were specifically for the Columbia River Crossing (CRC) project.



# Defining Key Terms

## ▶ Memorandum of Understanding (MOU)

- A document describing a bilateral agreement between parties. It expresses a convergence of will between the parties, indicating an intended common line of action, rather than a legal commitment, and lacks the binding power of a contract.

## ▶ Intergovernmental Agreement (IGA)

- An agreement that involves or is made between two or more governments in cooperation to solve problems of mutual concern. IGAs can be made between or among a broad range of governmental or quasi-governmental entities.

## ▶ Compact

- An agreement between two or more states whereby, through enactment by state legislative approval, it typically becomes part of the state's statutory laws – Congressional approval is not mandatory.

# What is included in the IBR Governance Study?

1. Review of national best-practice examples of multistate transportation authorities understand their responsibilities, structures, and decision-making authorities.
2. Review and compare how Oregon and Washington handle governance responsibilities.
3. Develop criteria for assessing potential governance structures based on best practices and the local context.
4. Identify governance structure options with consideration of an interstate compact approach informed in consultation with the National Center for Interstate Compacts.
5. Assess alternative governance structures by applying criteria to the governance structure alternatives with the assessment framing tradeoffs in the context of best practices and local considerations.

# Legislation Governing the Formation of Interstate Agreements

- ▶ Legislation in both states contains relatively standard (i.e., basic) requirements for what must be included in bi-state agreements.
- ▶ Provides flexibility in governance, as the existing statutes do not specify structural requirements.

# Examples of Existing Bi-State Arrangements

Type of Arrangement	Example Projects
Agreement (not a compact) between multiple state partner agencies with approval from state legislature and/or executive branch	<ul style="list-style-type: none"><li>• Ohio River Bridges (one state had only an executive order to implement the agreement)</li></ul>
Agreement (compact) <b><u>without</u></b> congressional consent	<ul style="list-style-type: none"><li>• Arkansas-Mississippi Great River Bridge Compact</li></ul>
Agreement (compact) <b><u>with</u></b> congressional consent, codifying it into federal law	<ul style="list-style-type: none"><li>• Port Authority of New York and New Jersey</li><li>• Washington Metro Area Transit Authority</li><li>• Delaware Joint Toll Bridge Commission</li></ul>



# Overview of Governance Structure Categories

Category	Mirror State Legislation Needed?	Description
<b>1a</b>	No	<ul style="list-style-type: none"> <li>Bilateral Agreement(s) between two lead agencies (i.e. state DOTs)</li> <li>No formal executive order or state legislative approval</li> </ul>
<b>1b</b>	No	<ul style="list-style-type: none"> <li>Multilateral Agreement among various state and local stakeholder entities</li> <li>May include individual state legislation/executive order</li> </ul>
<b>2a</b>	Yes	<ul style="list-style-type: none"> <li>Bilateral Agreement between two lead agencies (i.e. state DOTs)</li> <li>Includes mirror state legislation* to form a compact <u>without</u> congressional consent</li> </ul>
<b>2b</b>	Yes	<ul style="list-style-type: none"> <li>Multilateral Agreement among primary state and local stakeholder entities</li> <li>Includes mirror state legislation* to form a compact <u>without</u> congressional consent</li> </ul>
<b>3</b>	Yes	<ul style="list-style-type: none"> <li>Agreement with mirror state legislation* to form a compact <u>with congressional consent</u>, codifying it into federal law</li> </ul>

\*Mirror State Legislation is substantially identical, high-level framework legislation passed contemporaneously in each jurisdiction.

# Initial Takeaways

- ▶ IGAs have been the predominant tool for state delivered crossings as well as O&M agreements for the seven OR/WA state bridges.
- ▶ The IBR program can be delivered through existing authority and entities using one or more IGAs.
- ▶ Other governance structures offer advantages and disadvantages.
- ▶ Key differentiating factors of options include:
  - Speed of project approvals and delivery
  - Whether existing or new entities are responsible for program delivery
  - Flexibility for innovative delivery



## Questions and Discussion:

Feedback and guidance will be considered and incorporated as the report is finalized



# Economic Impact Analysis

Ray Mabey, Assistant Program Administrator

Brent Baker, Financial Structures Lead



# Why Economic Impact Analysis (EIA)?

- ▶ EIA answers “What ‘bang for the buck’ do we get for investing in the I-5 IBR program?”
  - How will IBR affect our bi-state regional income?
  - How many jobs will IBR create?
  - What IBR aspects and funding sources have greater economic impacts?
- ▶ EIA complements other analyses:
  - EIA measures how spending generates economic activity.
  - EIA does not measure how the IBR reduces congestion, improves safety, enhances environmental sustainability, or supports asset management.



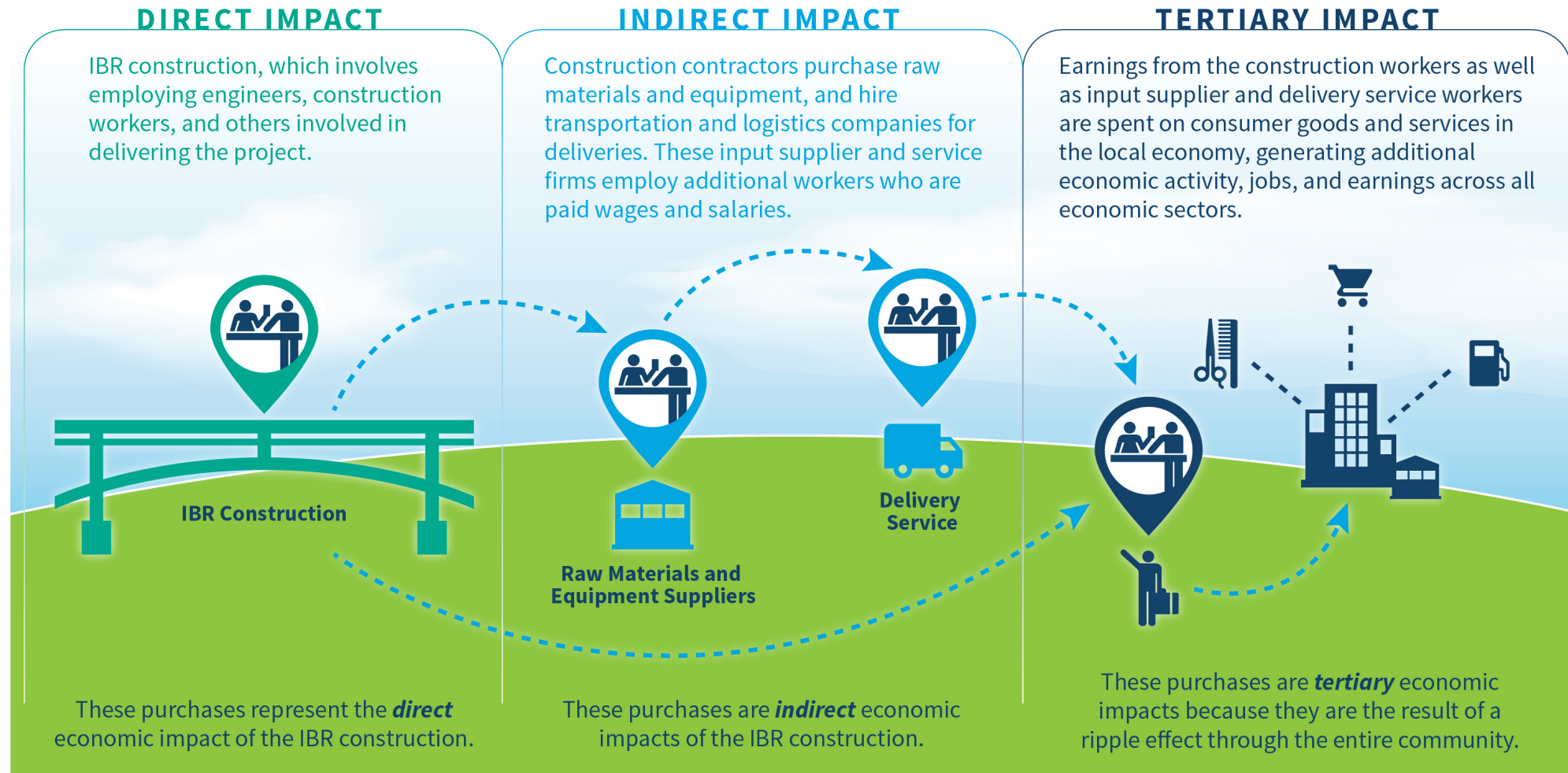




# Analysis Outcomes

- ▶ Measure overall **gross economic impacts** of IBR capital investment spending within the bi-state region on:
  - Employment (number of person-year jobs)
  - Job earnings (wages and benefits in dollars)
  - Gross product or output (value of additional economic activities in dollars)
- ▶ Assess “if not for project” **net economic impacts**
  - Net impacts are driven by outside sources of project funding that would not flow into the regional economy without the project.
  - Compared with infrastructure spending, non-infrastructure uses of local/regional funding may more quickly “leak” outside the regional (and even national) economies.

# EIA Impact Overview





# Next Steps

- ▶ EIA methodology is undergoing review and feedback by technical staff from regional partner agencies.
- ▶ The initial EIA will be shared with bi-state legislative committee members in early 2022.
- ▶ As detailed IBR scope and cost estimates are developed, we will continue to refine the analysis.



# Questions and Feedback



# Next Steps

Greg Johnson, Program Administrator

# Upcoming Meeting/Briefing Topics

- ▶ The program team is working to map out the updated workplan and determine more detail on when specific topics are anticipated to be ready.
- ▶ Proposed future meeting/briefing topics will be determined to align with the timing of committee meetings and relevant program work progress:
  - Community engagement report
  - Initial screening results, including travel demand modeling and freight data/projections
  - Updated highway design options
  - Economic Impact Analysis results
  - Discussion on transit options and details
- ▶ Individual briefings will be scheduled as needed between committee meetings to keep members informed of key program updates.



## Feedback and Guidance:

Are there additional topics you would like to discuss at future meetings?





**For more information contact:**

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