HB 4014-A11 (LC 211) 2/21/20 (MAM/ps)

Requested by SENATE COMMITTEE ON ENVIRONMENT AND NATURAL RESOURCES

## PROPOSED AMENDMENTS TO A-ENGROSSED HOUSE BILL 4014

- On page 1 of the printed A-engrossed bill, line 2, delete "and 455.315" and insert ", 455.315, 469.300 and 469.525".
- 3 On page 3, after line 4, insert:

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- "SECTION 4. No later than September 15, 2020, the State Department of Energy shall provide a report to the Legislative Assembly on the disposal of radioactive waste in Oregon. The report shall include:
- "(1) A description of the events and circumstances surrounding the recent disposal of radioactive waste by Oilfield Waste Logistics, Inc., in a facility in Oregon, including a discussion of the key causal factors in the occurrence of the disposal events;
  - "(2) A description of actions that the State Department of Energy has taken or plans to take to prevent reoccurrence of disposal of radioactive waste in Oregon, including a discussion of related activities by the department and the plans of the department for an enhanced enforcement program;
- 16 "(3) A description of the required funding amounts and potential 17 funding options to support an enhanced enforcement program to pre-18 vent the disposal of radioactive waste in Oregon; and
- "(4) Recommendations for any potential legislative changes neces-20 sary to:
  - "(a) Prevent occurrences of the disposal of radioactive waste in

- 1 Oregon in violation of law;
- "(b) Address the enforcement provisions set forth in section 8 of this 2020 Act and any other enforcement authority available to, or that should be made available to, the State Department of Energy or the Energy Facility Siting Council to address the disposal of radioactive waste in Oregon; and
- "(c) Modify or develop requirements for the notification of local governments and federally recognized Indian tribes that may be affected by occurrences of the disposal of radioactive waste in Oregon in violation of law.
- "SECTION 5. ORS 469.300 is amended to read:
- 12 "469.300. As used in ORS 469.300 to 469.563, 469.590 to 469.619, 469.930 and 13 469.992, unless the context requires otherwise:
- "(1) 'Applicant' means any person who makes application for a site certificate in the manner provided in ORS 469.300 to 469.563, 469.590 to 469.619, 469.930 and 469.992.
- "(2) 'Application' means a request for approval of a particular site or sites for the construction and operation of an energy facility or the construction and operation of an additional energy facility upon a site for which a certificate has already been issued, filed in accordance with the procedures established pursuant to ORS 469.300 to 469.563, 469.590 to 469.619, 469.930 and 469.992.
- "(3) 'Associated transmission lines' means new transmission lines constructed to connect an energy facility to the first point of junction of such transmission line or lines with either a power distribution system or an interconnected primary transmission system or both or to the Northwest Power Grid.
- 28 "(4) 'Average electric generating capacity' means the peak generating capacity of the facility divided by one of the following factors:
  - "(a) For wind facilities, 3.00;

- "(b) For geothermal energy facilities, 1.11; or
- 2 "(c) For all other energy facilities, 1.00.
- 3 "(5) 'Combustion turbine power plant' means a thermal power plant con-
- 4 sisting of one or more fuel-fired combustion turbines and any associated
- 5 waste heat combined cycle generators.
- 6 "(6) 'Construction' means work performed on a site, excluding surveying,
- 7 exploration or other activities to define or characterize the site, the cost of
- 8 which exceeds \$250,000.
- 9 "(7) 'Council' means the Energy Facility Siting Council established under 10 ORS 469.450.
- "(8) 'Department' means the State Department of Energy created under ORS 469.030.
- "(9) 'Director' means the Director of the State Department of Energy appointed under ORS 469.040.
- "(10) 'Electric utility' means persons, regulated electrical companies,
- 16 people's utility districts, joint operating agencies, electric cooperatives,
- municipalities or any combination thereof, engaged in or authorized to en-
- 18 gage in the business of generating, supplying, transmitting or distributing
- 19 electric energy.
- 20 "(11)(a) 'Energy facility' means any of the following:
- "(A) An electric power generating plant with a nominal electric generating capacity of 25 megawatts or more, including but not limited to:
- 23 "(i) Thermal power;
- 24 "(ii) Combustion turbine power plant; or
- 25 "(iii) Solar thermal power plant.
- 26 "(B) A nuclear installation as defined in this section.
- 27 "(C) A high voltage transmission line of more than 10 miles in length
- 28 with a capacity of 230,000 volts or more to be constructed in more than one
- 29 city or county in this state, but excluding:
- "(i) Lines proposed for construction entirely within 500 feet of an existing

- 1 corridor occupied by high voltage transmission lines with a capacity of
- 2 230,000 volts or more;
- "(ii) Lines of 57,000 volts or more that are rebuilt and upgraded to 230,000
- 4 volts along the same right of way; and
- 5 "(iii) Associated transmission lines.
- 6 "(D) A solar photovoltaic power generation facility using more than:
- 7 "(i) 160 acres located on high-value farmland as defined in ORS 195.300;
- 8 "(ii) 1,280 acres located on land that is predominantly cultivated or that,
- 9 if not cultivated, is predominantly composed of soils that are in capability
- classes I to IV, as specified by the National Cooperative Soil Survey operated
- by the Natural Resources Conservation Service of the United States De-
- 12 partment of Agriculture; or
- "(iii) 1,920 acres located on any other land.
- "(E) A pipeline that is:
- "(i) At least six inches in diameter, and five or more miles in length, used
- 16 for the transportation of crude petroleum or a derivative thereof, liquefied
- 17 natural gas, a geothermal energy form in a liquid state or other fossil energy
- 18 resource, excluding a pipeline conveying natural or synthetic gas;
- "(ii) At least 16 inches in diameter, and five or more miles in length, used
- 20 for the transportation of natural or synthetic gas, but excluding:
- "(I) A pipeline proposed for construction of which less than five miles of
- 22 the pipeline is more than 50 feet from a public road, as defined in ORS
- 23 368.001; or
- "(II) A parallel or upgraded pipeline up to 24 inches in diameter that is
- 25 constructed within the same right of way as an existing 16-inch or larger
- 26 pipeline that has a site certificate, if all studies and necessary mitigation
- 27 conducted for the existing site certificate meet or are updated to meet cur-
- 28 rent site certificate standards; or
- "(iii) At least 16 inches in diameter and five or more miles in length used
- 30 to carry a geothermal energy form in a gaseous state but excluding a pipeline

- 1 used to distribute heat within a geothermal heating district established un-
- 2 der ORS chapter 523.
- 3 "(F) A synthetic fuel plant which converts a natural resource including,
- 4 but not limited to, coal or oil to a gas, liquid or solid product intended to
- 5 be used as a fuel and capable of being burned to produce the equivalent of
- 6 two billion Btu of heat a day.
- 7 "(G) A plant which converts biomass to a gas, liquid or solid product, or
- 8 combination of such products, intended to be used as a fuel and if any one
- 9 of such products is capable of being burned to produce the equivalent of six
- 10 billion Btu of heat a day.
- 11 "(H) A storage facility for liquefied natural gas constructed after Sep-
- tember 29, 1991, that is designed to hold at least 70,000 gallons.
- "(I) A surface facility related to an underground gas storage reservoir
- that, at design injection or withdrawal rates, will receive or deliver more
- than 50 million cubic feet of natural or synthetic gas per day, or require
- more than 4,000 horsepower of natural gas compression to operate, but ex-
- 17 cluding:

- "(i) The underground storage reservoir;
- "(ii) The injection, withdrawal or monitoring wells and individual
- 20 wellhead equipment; and
- "(iii) An underground gas storage reservoir into which gas is injected
- 22 solely for testing or reservoir maintenance purposes or to facilitate the sec-
- 23 ondary recovery of oil or other hydrocarbons.
- 24 "(J) An electric power generating plant with an average electric gener-
- 25 ating capacity of 50 megawatts or more if the power is produced from
- 26 geothermal or wind energy at a single energy facility or within a single en-
- 27 ergy generation area.
- 28 "(b) 'Energy facility' does not include a hydroelectric facility or an energy
- 29 facility under paragraph (a)(A)(iii) or (D) of this subsection that is estab-
- 30 lished on the site of a decommissioned United States Air Force facility that

- 1 has adequate transmission capacity to serve the energy facility.
- "(12) 'Energy generation area' means an area within which the effects of 2 two or more small generating plants may accumulate so the small generating 3 plants have effects of a magnitude similar to a single generating plant of 35 4 megawatts average electric generating capacity or more. An 'energy gener-5 ation area' for facilities using a geothermal resource and covered by a unit 6 agreement, as provided in ORS 522.405 to 522.545 or by federal law, shall be 7 defined in that unit agreement. If no such unit agreement exists, an energy 8 generation area for facilities using a geothermal resource shall be the area 9 that is within two miles, measured from the electrical generating equipment 10 of the facility, of an existing or proposed geothermal electric power gener-11 ating plant, not including the site of any other such plant not owned or 12 controlled by the same person. 13
  - "(13) 'Extraordinary nuclear occurrence' means any event causing a discharge or dispersal of source material, special nuclear material or by-product material as those terms are defined in ORS 453.605, from its intended place of confinement off-site, or causing radiation levels off-site, that the United States Nuclear Regulatory Commission or its successor determines to be substantial and to have resulted in or to be likely to result in substantial damages to persons or property off-site.
- "(14) 'Facility' means an energy facility together with any related or supporting facilities.
- "(15) 'Geothermal reservoir' means an aquifer or aquifers containing a common geothermal fluid.
- 25 "(16) 'Local government' means a city or county.
- "(17) 'Nominal electric generating capacity' means the maximum net electric power output of an energy facility based on the average temperature, barometric pressure and relative humidity at the site during the times of the year when the facility is intended to operate.
  - "(18) 'Nuclear incident' means any occurrence, including an extraordinary

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- 1 nuclear occurrence, that results in bodily injury, sickness, disease, death,
- 2 loss of or damage to property or loss of use of property due to the radioac-
- 3 tive, toxic, explosive or other hazardous properties of source material, special
- 4 nuclear material or by-product material as those terms are defined in ORS
- 5 453.605.
- 6 "(19) 'Nuclear installation' means any power reactor, nuclear fuel fabri-
- 7 cation plant, nuclear fuel reprocessing plant, waste disposal facility for ra-
- 8 dioactive waste, and any facility handling that quantity of fissionable
- 9 materials sufficient to form a critical mass. 'Nuclear installation' does not
- include any such facilities that are part of a thermal power plant.
- "(20) 'Nuclear power plant' means an electrical or any other facility using
- 12 nuclear energy with a nominal electric generating capacity of 25 megawatts
- or more, for generation and distribution of electricity, and associated trans-
- 14 mission lines.

- "(21) 'Person' means an individual, partnership, joint venture, private or
- 16 public corporation, association, firm, public service company, political sub-
- division, municipal corporation, government agency, people's utility district,
- or any other entity, public or private, however organized.
- "(22) 'Project order' means the order, including any amendments, issued
- 20 by the State Department of Energy under ORS 469.330.
- "(23)(a) 'Radioactive waste' [means] includes all material which is dis-
- carded, unwanted or has no present lawful economic use, and contains mined
- or refined naturally occurring isotopes, accelerator produced isotopes and
- by-product material, source material or special nuclear material as those
- 25 terms are defined in ORS 453.605. [The term does not include those radioactive
- 26 materials identified in OAR 345-50-020, 345-50-025 and 345-50-035, adopted by
- 27 the council on December 12, 1978, and revised periodically for the purpose of
- 28 adding additional isotopes which are not referred to in OAR 345-50 as pre-
- 29 senting no significant danger to the public health and safety.]
  - "(b) [Notwithstanding paragraph (a) of this subsection,] 'Radioactive

1 waste' does not include:

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## "(A) Materials identified by the council by rule as presenting no significant danger to the public health and safety.

- "(B) Uranium mine overburden or uranium mill tailings, mill wastes or mill by-product materials as those terms are defined in Title 42, United States Code, section 2014, on June 25, 1979.
- "(24) 'Related or supporting facilities' means any structure, proposed by 7 the applicant, to be constructed or substantially modified in connection with 8 the construction of an energy facility, including associated transmission 9 lines, reservoirs, storage facilities, intake structures, road and rail access, 10 pipelines, barge basins, office or public buildings, and commercial and in-11 dustrial structures. 'Related or supporting facilities' does not include 12 geothermal or underground gas storage reservoirs, production, injection or 13 monitoring wells or wellhead equipment or pumps. 14
- 15 "(25) 'Site' means any proposed location of an energy facility and related 16 or supporting facilities.
  - "(26) 'Site certificate' means the binding agreement between the State of Oregon and the applicant, authorizing the applicant to construct and operate a facility on an approved site, incorporating all conditions imposed by the council on the applicant.
- "(27) 'Thermal power plant' means an electrical facility using any source 21 of thermal energy with a nominal electric generating capacity of 25 mega-22 watts or more, for generation and distribution of electricity, and associated 23 transmission lines, including but not limited to a nuclear-fueled, 24 geothermal-fueled or fossil-fueled power plant, but not including a portable 25 power plant the principal use of which is to supply power in emergencies. 26 'Thermal power plant' includes a nuclear-fueled thermal power plant that has 27 ceased to operate. 28
- "(28) "Transportation' means the transport within the borders of the State of Oregon of radioactive material destined for or derived from any location.

- "(29) 'Underground gas storage reservoir' means any subsurface sand, strata, formation, aquifer, cavern or void, whether natural or artificially created, suitable for the injection, storage and withdrawal of natural gas or other gaseous substances. 'Underground gas storage reservoir' includes a pool as defined in ORS 520.005.
- 6 "(30) 'Utility' includes:

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- "(a) A person, a regulated electrical company, a people's utility district, a joint operating agency, an electric cooperative, municipality or any combination thereof, engaged in or authorized to engage in the business of generating, transmitting or distributing electric energy;
- 11 "(b) A person or public agency generating electric energy from an energy 12 facility for its own consumption; and
  - "(c) A person engaged in this state in the transmission or distribution of natural or synthetic gas.
- "(31) 'Waste disposal facility' means a geographical site in or upon which 15 radioactive waste is held or placed but does not include a site at which ra-16 dioactive waste used or generated pursuant to a license granted under ORS 17 453.635 is stored temporarily, a site of a thermal power plant used for the 18 temporary storage of radioactive waste from that plant for which a site cer-19 tificate has been issued pursuant to this chapter or a site used for temporary 20 storage of radioactive waste from a reactor operated by a college, university 21 or graduate center for research purposes and not connected to the Northwest 22 Power Grid. As used in this subsection, 'temporary storage' includes storage 23 of radioactive waste on the site of a nuclear-fueled thermal power plant for 24 which a site certificate has been issued until a permanent storage site is 25 26 available by the federal government.
  - **"SECTION 6.** ORS 469.525 is amended to read:
- "469.525. (1) Notwithstanding any other provision of this chapter, no waste disposal facility for any radioactive waste shall be established, operated or licensed within this state, except as follows:

- "[(1)] (a) Wastes generated before June 1, 1981, through industrial or manufacturing processes which contain only naturally occurring radioactive isotopes which are disposed of at sites approved by the Energy Facility Siting Council in accordance with ORS 469.375.
- "[(2)] (b) Medical, industrial and research laboratory wastes contained in 5 small, sealed, discrete containers in which the radioactive material is dis-6 solved or dispersed in an organic solvent or biological fluid for the purpose 7 of liquid scintillation counting and experimental animal carcasses shall be 8 disposed of or treated at a hazardous waste disposal facility licensed by the 9 Department of Environmental Quality and in a manner consistent with rules 10 adopted by the Department of Environmental Quality after consultation with 11 and approval by the Oregon Health Authority. 12
  - "[(3)] (c) Maintenance of radioactive coal ash at the site of a thermal power plant for which a site certificate has been issued pursuant to this chapter shall not constitute operation of a waste disposal facility so long as such coal ash is maintained in accordance with the terms of the site certificate as amended from time to time as necessary to protect the public health and safety.
  - "(2) The Energy Facility Siting Council shall, in accordance with the applicable provisions of ORS chapter 183, adopt standards and rules as necessary to prevent the disposal of radioactive waste in Oregon.
  - "SECTION 7. Section 8 of this 2020 Act is added to and made a part of ORS 469.300 to 469.619.
  - "SECTION 8. (1) The Director of the State Department of Energy or the Energy Facility Siting Council may obtain from persons all necessary records or information to carry out and enforce ORS 469.525, 469.550 (3) and 469.607. In obtaining information under this subsection, the director or the council, with the written consent of the Governor, may subpoen witnesses, material and relevant books, papers, accounts, records and memoranda, may administer oaths and may cause

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- the depositions of persons residing within or without Oregon to be taken in the manner prescribed for depositions in civil actions in circuit courts.
- "(2) The director or the council may require a person to take corrective actions as necessary to correct a past violation of ORS 469.525, 469.550 (3) or 469.607 or to ensure future compliance with ORS 469.525, 469.550 (3) or 469.607 or rules adopted for the purposes of carrying out ORS 469.525, 469.550 (3) or 469.607. The director or the council shall coordinate with the Department of Environmental Quality prior to ordering any corrective actions under this subsection.
- "(3)(a) At any reasonable time, an employee of or a duly authorized and identified representative of the State Department of Energy may enter upon, inspect and obtain samples from any public or private property, premises or place for the purpose of determining compliance with ORS 469.525, 469.550 (3) or 469.607 or rules adopted for the purposes of carrying out ORS 469.525, 469.550 (3) or 469.607.
- "(b) If a person refuses to comply with this subsection, the department or a duly authorized and identified representative of the department may obtain a warrant or subpoena to allow the entry, inspection or sampling authorized by this subsection.
- "SECTION 9. Section 10 of this 2020 Act is added to and made a part of ORS chapter 215.
- 23 "SECTION 10. (1) As used in this section:
- 24 "(a) 'Accessory dwelling unit' has the meaning given that term in 25 ORS 215.501.
- 26 "(b) 'Area zoned for rural residential use' has the meaning given 27 that term in ORS 215.501.
- "(c) 'Single-family dwelling' has the meaning given that term in ORS 215.501.
  - "(d) 'Vacation occupancy' has the meaning given that term in ORS

1 **90.100.** 

- "(2) Consistent with a county's comprehensive plan, a county may allow an owner of a lot or parcel within an area zoned for rural residential use to construct one accessory dwelling unit on the lot or
- 5 parcel, provided:
- "(a) The lot or parcel is not located within an area designated as an urban reserve as defined in ORS 195.137;
  - "(b) The lot or parcel is at least two acres in size;
- 9 "(c) One single-family dwelling is sited on the lot or parcel;
- "(d) The existing single-family dwelling property on the lot or parcel is not subject to an order declaring it a nuisance or subject to any pending action under ORS 105.550 to 105.600;
- "(e) The accessory dwelling unit will comply with all applicable laws and regulations relating to sanitation and wastewater disposal and treatment;
- 16 "(f) The accessory dwelling unit will not include more than 900 17 square feet of useable floor area;
- 18 "(g) The accessory dwelling unit will be located no farther than 100 19 feet from the existing single-family dwelling;
- 20 "(h) If the water supply source for the accessory dwelling unit or 21 associated lands or gardens will be a well using water under ORS 22 537.545 (1)(b) or (d), no portion of the lot or parcel is within an area 23 in which new or existing ground water uses under ORS 537.545 (1)(b) 24 or (d) have been restricted by the Water Resources Commission;
- 25 "(i) No portion of the lot or parcel is within a designated area of 26 critical state concern;
- 27 "(j) The lot or parcel is within a rural fire protection district or-28 ganized under ORS chapter 478;
- 29 "(k) The lot or parcel and accessory dwelling unit comply with rules 30 of the State Board of Forestry under ORS 477.015 to 477.061; and

- "(L) Statewide wildfire risk maps have been approved and the accessory dwelling unit complies with the Oregon residential specialty code relating to wildfire hazard mitigation for the mapped area.
- "(3)(a) A county may not permit both the existing single-family dwelling and the accessory dwelling unit allowed under this section to be used simultaneously for vacation occupancy:
- 7 "(A) During more than one week per year; and
- 8 "(B) Unless the county has been notified in advance.
- 9 "(b) If a county allows the use of an accessory dwelling unit for 10 vacation occupancy, the county may impose conditions including:
- 11 "(A) Requiring the owner to use the existing single-family dwelling 12 as a primary residence.
  - "(B) Requiring neighbor notification.
- 14 "(C) Requiring a local point of contact for vacation occupants and 15 neighbors.
- 16 "(D) Registration with the county.

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- 17 "(4) A county that allows construction of an accessory dwelling unit 18 under this section may not approve:
  - "(a) A subdivision, partition or other division of the lot or parcel so that the existing single-family dwelling is situated on a different lot or parcel than the accessory dwelling unit.
- 22 "(b) Construction of an additional accessory dwelling unit on the 23 same lot or parcel.
- "(5) A county may require that an accessory dwelling unit constructed under this section be served by the same water supply source or water supply system as the existing single-family dwelling. If the accessory dwelling unit is served by a well, the construction of the accessory dwelling unit shall maintain all setbacks from the well required by the Water Resources Commission or Water Resources Department.

- "(6) An existing single-family dwelling and an accessory dwelling unit allowed under this section are considered a single unit for the purposes of calculating exemptions under ORS 537.545 (1).
- "(7) Nothing in this section requires a county to allow any accessory dwelling units in areas zoned for rural residential use or prohibits a county from imposing any additional restrictions on accessory dwelling units in areas zoned for rural residential use, including restrictions on the construction of garages and outbuildings that support an accessory dwelling unit."

In line 5, delete "4" and insert "11".

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