SB 1531-5 (LC 262) 2/5/20 (CMT/ps)

Requested by SENATE COMMITTEE ON FINANCE AND REVENUE

PROPOSED AMENDMENTS TO SENATE BILL 1531

On page 1 of the printed bill, line 2, after "amending" delete the rest of the line and delete line 3 and insert "ORS 307.515, 307.540, 307.651, 307.677, 307.681, 307.827, 314.415, 315.271, 315.514, 315.591, 315.593, 315.595, 315.643 and 317.710; and prescribing an effective date.".

5 Delete lines 5 through 24 and delete pages 2 through 12 and insert:

6 **"SECTION 1.** ORS 307.515 is amended to read:

7 "307.515. As used in ORS 307.515 to 307.523:

8 "(1) 'Governing body' means the city or county legislative body having 9 jurisdiction over the property for which an exemption may be applied for 10 under ORS 307.515 to 307.523.

"(2) 'Lender' means the provider of a loan secured by the recorded deed of trust or recorded mortgage made to finance the purchase, construction or rehabilitation of a property used for low income housing under the criteria listed in or adopted under ORS 307.517 or 307.518.

15 "(3) 'Low income' means:

"(a) Income at or below 60 percent of the area median income as deter mined by the Oregon Housing Stability Council based on information from
 the United States Department of Housing and Urban Development[.];

(b)(A) For the initial year that persons occupy property for which an application for exemption is filed under ORS 307.521, income at or below 60 percent of the area median income as determined by the Oregon Housing Stability Council based on information from the
 United States Department of Housing and Urban Development; and

"(B) For every subsequent consecutive year that the persons occupy the property, income at or below 80 percent of the area median income as determined by the Oregon Housing Stability Council based on information from the United States Department of Housing and Urban Development; or

"(c) For housing units on property that is awarded tax credits 8 through the federal Low-Income Housing Tax Credit Program and is 9 a qualified low-income housing project meeting the requirements of 10 26 U.S.C. 42(g)(1)(C), income at or below 80 percent of the area median 11 income as determined by the Oregon Housing Stability Council based 12 on information from the United States Department of Housing and 13 Urban Development, provided the average household income of all 14 housing units on the property is at or below 60 percent of the area 15median income as determined by the Oregon Housing Stability Council 16 based on information from the United States Department of Housing 17 and Urban Development. 18

"SECTION 2. The amendments to ORS 307.515 by section 1 of this
2020 Act apply to housing for which an application is filed under ORS
307.515 to 307.523 on or after the effective date of this 2020 Act.

²² "SECTION 3. ORS 307.540 is amended to read:

²³ "307.540. As used in ORS 307.540 to 307.548:

"(1) 'Governing body' means the city or county legislative body having
jurisdiction over the property for which an exemption may be applied for
under ORS 307.540 to 307.548.

"(2) According to the election of a governing body pursuant to ORS
307.543 (1), 'low income' means:

(a) Income at or below 60 percent of the area median income as determined by the Oregon Housing Stability Council based on information from 1 the United States Department of Housing and Urban Development; [or]

"(b)(A) For the initial year that persons occupy property for which an
application for exemption is filed under ORS 307.545, income at or below 60
percent of the area median income as determined by the Oregon Housing
Stability Council based on information from the United States Department
of Housing and Urban Development; and

"(B) For every subsequent consecutive year that the persons occupy the
property, income at or below 80 percent of the area median income as determined by the Oregon Housing Stability Council based on information from
the United States Department of Housing and Urban Development[.]; or

"(c) For housing units on property that is awarded tax credits 11 through the federal Low-Income Housing Tax Credit Program and is 12 a qualified low-income housing project meeting the requirements of 13 26 U.S.C. 42(g)(1)(C), income at or below 80 percent of the area median 14 income as determined by the Oregon Housing Stability Council based 15on information from the United States Department of Housing and 16 Urban Development, provided the average household income of all 17 housing units on the property is at or below 60 percent of the area 18 median income as determined by the Oregon Housing Stability Council 19 based on information from the United States Department of Housing 20and Urban Development. 21

22 "<u>SECTION 4.</u> The amendments to ORS 307.540 by section 3 of this
23 2020 Act apply to housing for which an application is filed under ORS
24 307.545 on or after the effective date of this 2020 Act.

²⁵ "SECTION 5. ORS 307.827 is amended to read:

"307.827. (1) Environmentally sensitive logging equipment is exempt from
ad valorem property taxation.

²⁸ "(2) As used in this section:

"(a) 'Environmentally sensitive logging equipment' means logging equip ment that was originally manufactured after 1992.

1 "(b) 'Logging equipment' means machinery and equipment:

"(A) Used or held for use in logging or forest management operations involving timber harvest, including the felling, bucking, yarding, loading or utilization of timber, logs or wood fiber in the forest, or used or held for use in reforestation, forest vegetation restoration, site preparation, vegetation control, stand and tree improvement or thinning;

"(B) That is specifically designed for activities related to water quality
or fish and wildlife habitat protection in the forest; or

9 "(C) Consisting of excavators used **or held for use** in logging road con-10 struction, maintenance, reconstruction or improvements, including the clos-11 ing or obliterating of existing forest roads.

12 "(c) 'Logging equipment' does not include:

"(A) Equipment used in nonforest applications for more than 20 percent
of the tax year, as measured by the operating hours of the equipment.

"(B) Equipment used or held for use in the manufacturing or milling of
 forest products.

17 "(C) Power saws, hand tools, blocks or pulleys that are not a part of the 18 equipment, rigging, shop equipment or support equipment.

¹⁹ "(D) Logging equipment that is exempt from tax under ORS 307.831.

"<u>SECTION 6.</u> The amendments to ORS 307.827 by section 5 of this
 2020 Act apply to property tax years beginning on or after July 1, 2019.
 "<u>SECTION 7.</u> ORS 307.651 is amended to read:

"307.651. As used in ORS 307.651 to 307.687, unless the context requires
otherwise:

"(1) 'Governing body' means the city legislative body having jurisdiction
over the property for which an exemption may be applied for under ORS
307.651 to 307.687.

"(2) 'Qualified dwelling unit' means a dwelling unit that, at the time an application is filed pursuant to ORS 307.667, has a market value for the land and improvements of no more than 120 percent, or a lesser percentage as

adopted by the governing body by resolution, of the median sales price of
dwelling units located within the city.

"(3) 'Single-unit housing' means a structure having one or more dwelling
units that:

"(a) Is, or will be, upon purchase, rehabilitation or completion of construction, in conformance with all local plans and planning regulations, including special or district-wide plans developed and adopted pursuant to ORS
chapters 195, 196, 197 and 227.

9 "(b) If newly constructed, is completed within two years after application 10 for exemption is approved under ORS 307.674 [or before January 1, 2025, 11 whichever is earlier].

"(c) Is designed for each dwelling unit within the structure to be pur chased by and lived in by one person or one family.

14 "(d) Has one or more qualified dwelling units within the single-unit 15 housing.

"(e) Is not a floating home, as defined in ORS 830.700, or a manufactured
structure, other than a manufactured home described in ORS 197.307 (8)(a)
to (f).

"(4) 'Structure' does not include the land or any site development made
to the land, as those terms are defined in ORS 307.010.

²¹ "SECTION 8. ORS 307.677 is amended to read:

²² "307.677. Notwithstanding ORS 307.651 to 307.687:

"(1) If the city finds that construction of single-unit housing was not completed [by a date that is 12 months after the date on which applications may no longer be approved under ORS 307.674, and] in accordance with ORS 307.651 (3)(b), the city may extend the deadline for completion of construction for a period not to exceed an additional 24 consecutive months if the city further finds that:

"(a) The failure to complete construction was due to circumstances beyond the control of the owner[, and that]; and

"(b) The owner had been acting and could reasonably be expected to act in good faith and with due diligence[, the city may extend the deadline for completion of construction for a period not to exceed an additional 12 consecutive months].

5 "(2) If property granted exemption under ORS 307.651 to 307.687 is de-6 stroyed by fire or act of God, or is otherwise no longer capable of occupancy 7 due to circumstances beyond the control of the owner, the exemption shall 8 cease but no additional taxes or penalty shall be imposed under ORS 307.651 9 to 307.687 upon the property.

10 "SECTION 9. ORS 307.681 is amended to read:

"307.681. (1) Except as provided in ORS 307.684, if, after an application 11 has been approved under ORS 307.674, the city finds [that construction of 12 single-unit housing was not completed within two years after the date the ap-13 plication was approved or on or before January 1, 2025, whichever is earlier, 14 or] that any provision of ORS 307.651 to 307.687 is not being complied with, 15or any provision required by the city pursuant to ORS 307.651 to 307.687 is 16 not being complied with, the city shall give notice to the owner, mailed to 17 the owner's last-known address, of the proposed termination of the ex-18 emption. The notice shall state the reasons for the proposed termination and 19 shall require the owner to appear at a specified time, not less than 20 days 20after mailing the notice, to show cause, if any, why the exemption should 21not be terminated. 22

"(2) If the owner fails to show cause why the exemption should not be terminated, the city shall adopt an ordinance or resolution stating its findings and terminating the exemption. A copy of the ordinance or resolution shall be filed with the county assessor and a copy sent to the owner at the owner's last-known address within 10 days after its adoption.

"<u>SECTION 10.</u> The amendments to ORS 307.651, 307.677 and 307.681
 by sections 7 to 9 of this 2020 Act apply to property for which an application has been approved under ORS 307.674 before, on or after the

1 effective date of this 2020 Act.

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"SECTION 11. ORS 314.415 is amended to read:

³ "314.415. (1) If the Department of Revenue determines pursuant to ORS ⁴ 305.270 that the amount of the tax due is less than the amount theretofore ⁵ paid, the excess shall be refunded by the department with interest at the rate ⁶ established under ORS 305.220 for a period beginning 45 days after the due ⁷ date of the return or [on] the date the tax was paid, or, in the case of a re-⁸ turn filed under ORS 118.100, the date that the return is filed, whichever is ⁹ later, and ending at the time the refund is made.

"(2)(a) The department may not allow or make a refund after three years 10 from the time the return was filed, or two years from the time the tax (or 11 a portion of the tax) was paid, whichever period expires later, unless before 12 the expiration of this period a claim for refund is filed by the taxpayer in 13 compliance with ORS 305.270. In any case, if the original return is not filed 14 within three years of the due date, excluding extensions, of the return, the 15department may allow or make a refund only of amounts paid within two 16 years from the date of the filing of the claim for refund. If a refund is dis-17 allowed for the tax year during which excess tax was paid for any reason set 18 forth in this subsection, the department may not allow the excess as a credit 19 against any tax occurring on a return filed for a subsequent year. 20

"(b) The department may not make a refund if the tax owed, after offsets,
is less than \$1.

"(c) If a taxpayer would qualify under section 6511(h) of the Internal Revenue Code for a suspension of the running of the periods specified for filing a claim for refund of federal income tax, the period specified in paragraph (a) of this subsection shall also be suspended.

"(d) The department may not pay an employee interest on a refund of a tax withheld by an employer if the interest would be for any period prior to the time the employee files a personal income tax return for the tax year involved or for any period prior to the day that is 45 days after the date 1 when the employee's annual return for that year was filed or was due,2 whichever is later.

"(e) The department may not pay interest on a refund of estimated tax paid under ORS 314.505 to 314.525 or 316.557 to 316.589 if the interest would be for any period prior to the time the taxpayer files a tax return for the tax year involved or for any period prior to the day that is 45 days after the date when the tax return for that year was filed or was due, whichever is later.

"(f) The amount of the refund, exclusive of interest on the refund, may 8 not exceed the portion of the tax paid during the period preceding the filing 9 of the claim or, if no claim is filed, then during the period preceding the 10 allowance of the refund during which a claim might have been filed. Where 11 there has been an overpayment of any tax imposed, the amount of the over-12 payment and interest on the overpayment shall be credited against any tax, 13 penalty or interest then due from the taxpayer, and only the balance shall 14 be refunded. 15

"(g) Except as provided in ORS 305.265 (12), if, pursuant to a notice of 16 deficiency or assessment, the taxpayer pays the amount specified in the no-17 tice, or any part thereof, and if, upon appeal, the Oregon Tax Court or the 18 Oregon Supreme Court orders that all or any part of the deficiency amount 19 specified in the notice and paid by the taxpayer be refunded, the amount so 20ordered to be refunded shall bear interest at the rate established for refunds 21in ORS 305.220. Interest shall be computed from the date of payment to the 22department. Nothing in this subsection shall require that interest be paid 23upon any amount for any period for which interest upon the same amount 24for the same period is required to be paid under ORS 305.419. 25

"(3)(a) Notwithstanding any provision to the contrary in ORS 305.265 or 305.270 or subsection (1) or (2) of this section, if, prior to the expiration of the period prescribed in subsection (2) of this section, the department and the taxpayer consent in writing to the refund of tax after the expiration of the period prescribed:

SB 1531-5 2/5/20 Proposed Amendments to SB 1531 1 "(A) The department shall make the refund prior to the expiration of the 2 period agreed upon; and

"(B) The department may not make or allow a refund after the expiration of the period agreed upon unless a claim for refund is filed by the taxpayer before the expiration of the period agreed upon in compliance with the manner prescribed by the department. The period so agreed upon may be extended by subsequent agreements in writing made before the expiration of the period previously agreed upon.

9 "(b) The department may consent to extend the period during which a 10 refund may be made only if the taxpayer has consented to the assessment 11 of additional tax, if additional taxes are determined upon audit, after the 12 expiration of the applicable period prescribed in ORS 314.410 (1) to (3).

"(4)(a) If the claim for credit or refund relates to an overpayment on account of the deductibility by the taxpayer, or by a partnership, of the worthlessness of a share of stock in a corporation, of the right to subscribe for or to receive a share of stock in a corporation, or of a debt, in lieu of the three-year period of limitation prescribed in subsection (2) of this section, the period shall be seven years from the date prescribed by law for the filing of the return for the year with respect to which the claim is made.

"(b) If the claim described in paragraph (a) of this subsection is made after the expiration of the three-year period prescribed in subsection (2) of this section, the department may not allow interest with respect to any credit or refund determined to be due upon the claim for the period beginning at the close of the three-year period prescribed in subsection (2) of this section and ending at the expiration of six months after the date on which the claim is filed.

"(5)(a) If the claim for credit or refund relates to an overpayment attributable to a net operating loss carryback or a net capital loss carryback, in lieu of the three-year period of limitation prescribed in subsection (2) of this section, the period shall be the period that ends three years after the time

prescribed by law for filing the return (including extensions) for the taxable 1 year of the net operating loss or net capital loss that results in such $\mathbf{2}$ carryback. In the case of such a claim, the amount of the credit or refund 3 may exceed the portion of the tax paid within the period provided in sub-4 section (1), (2) or (3) of this section, whichever is applicable, to the extent $\mathbf{5}$ of the amount of the overpayment attributable to the carryback. If the al-6 lowance of a credit or refund of an overpayment of tax attributable to a net 7 operating loss carryback or a net capital loss carryback is otherwise pre-8 vented by the operation of any law or rule of law other than ORS 305.150, 9 relating to closing agreements, the credit or refund may be allowed or made 10 if the claim for credit or refund is filed within the period provided in this 11 subsection. To the extent that the carryback was not an issue in any pro-12 ceeding in which the determination of a court, including the Oregon Tax 13 Court, has become final, the claimed credit or refund applicable to that 14 carryback may be allowed or made under this subsection. 15

"(b) For purposes of subsection (1) or (2) of this section, if any overpayment of tax results from a carryback of a net operating loss or net capital loss, the overpayment shall be deemed not to have been made prior to the later of:

20 "(A) The due date of the return for the taxable year in which such net 21 operating loss or net capital loss arises;

"(B) The date the return for the year in which the net operating loss or
net capital loss arises is filed; or

"(C) The date of filing of the return for the year to which the net operating loss or net capital loss is carried back.

"(6) Notwithstanding any provision to the contrary in ORS 305.265 or 305.270 or this section, if the taxpayer has agreed with the United States Commissioner of Internal Revenue for an extension, or a renewal of an extension, of the period for proposing and assessing deficiencies in federal income tax for any year, the period within which a claim for credit or refund 1 may be filed or credit or refund allowed or made if no claim is filed shall 2 be the period provided within subsections (1) to (5) of this section or six 3 months after the date of the expiration of the agreed period for assessing 4 deficiency in federal income tax, whichever period expires later.

5 "(7) If a joint return is filed, the department may make separate refunds 6 at the request of either spouse. The separate refunds shall bear the same 7 proportion to the total refund as the adjusted gross income of each spouse 8 bears to the adjusted gross income of both spouses, or as otherwise deter-9 mined by the department.

"(8) If a taxpayer entitled to a refund under subsection (1) of this section dies, the department may issue a draft for payment of such refund under the terms and conditions set out in ORS 293.490 to 293.500 exercising the same powers and subject to the same restrictions pursuant to which the State Treasurer is authorized to pay the amounts of warrants, checks or orders under those statutes.

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"<u>SECTION 12.</u> ORS 315.271 is amended to read:

"315.271. (1) A credit against taxes otherwise due under ORS chapter 316, 17 317 or 318 shall be allowed for donations to a fiduciary organization for 18 distribution to individual development accounts established under ORS 19 458.685. The credit shall equal a percentage of the taxpayer's donation 20amount, as determined by the fiduciary organization, but not to exceed 90 21percent of any donation amount. To qualify for a credit under this section, 22donations to a fiduciary organization must be made prior to January 1, 2022. 23"(2) A credit under this section may be allowed for a preceding tax 24year if the contribution is made before the taxpayer files a return or 25before the 15th day of the fourth month following the closing of the 26

27 taxpayer's tax year, whichever is earlier.

²⁸ "[(2)] (3) If a credit allowed under this section is claimed, the amount ²⁹ upon which the credit is based that is allowed or allowable as a deduction ³⁰ from federal taxable income under section 170 of the Internal Revenue Code shall be added to federal taxable income in determining Oregon taxable income. As used in this subsection, the amount upon which a credit is based
is the allowed credit divided by the applicable percentage, as determined by
the fiduciary organization.

5 "[(3)] (4) The allowable tax credit that may be used in any one tax year 6 shall not exceed the tax liability of the taxpayer.

"(4)] (5) Any tax credit otherwise allowable under this section that is 7 not used by the taxpayer in a particular year may be carried forward and 8 offset against the taxpayer's tax liability for the next succeeding tax year. 9 Any tax credit remaining unused in the next succeeding tax year may be 10 carried forward and used in the second succeeding tax year. Any tax credit 11 not used in the second succeeding tax year may be carried forward and used 12 in the third succeeding tax year, but may not be carried forward for any tax 13 year thereafter. 14

¹⁵ "[(5)] (6) The total credits allowed to all taxpayers in any tax year under ¹⁶ this section and ORS 458.690 may not exceed \$7.5 million. The total credit ¹⁷ allowed to a taxpayer in any tax year under this section and ORS 458.690 ¹⁸ may not exceed \$500,000.

¹⁹ "<u>SECTION 13.</u> ORS 315.514 is amended to read:

"315.514. (1) A credit against the taxes that are otherwise due under ORS chapter 316 or, if the taxpayer is a corporation, under ORS chapter 317 or 318, is allowed to a taxpayer for certified film production development contributions made by the taxpayer during the tax year to the Oregon Production Investment Fund established under ORS 284.367.

²⁵ "(2)(a) The Department of Revenue shall, in cooperation with the Oregon ²⁶ Film and Video Office, conduct an auction of tax credits under this section. ²⁷ The auction may be conducted no later than April 15 following December 31 ²⁸ of any tax year for which the credit is allowed. The department may conduct ²⁹ the auction in the manner that it determines is best suited to maximize the ³⁰ return to the state on the sale of tax credit certifications and shall announce a reserve bid prior to conducting the auction. The reserve amount shall be at least 90 percent of the total amount of the tax credit. Moneys necessary to reimburse the department for the actual costs incurred by the department in administering an auction, not to exceed 0.25 percent of auction proceeds, are continuously appropriated to the department. The department shall deposit net receipts from the auction required under this section in the Oregon Production Investment Fund.

8 "(b) The Oregon Film and Video Office shall adopt rules in order to9 achieve the following goals:

"(A) Subject to paragraph (a) of this subsection, generate contributions
for which tax credits of \$14 million are certified for each fiscal year;

"(B) Maximize income and excise tax revenues that are retained by the
State of Oregon for state operations; and

"(C) Provide the necessary financial incentives for taxpayers to make
 contributions, taking into consideration the impact of granting a credit upon
 a taxpayer's federal income tax liability.

"(3) Contributions made under this section shall be deposited in the
 Oregon Production Investment Fund.

"(4)(a) Upon receipt of a contribution, the Oregon Film and Video Office shall, except as provided in ORS 315.516, issue to the taxpayer written certification of the amount certified for tax credit under this section to the extent the amount certified for tax credit, when added to all amounts previously certified for tax credit under this section, does not exceed \$14 million for the fiscal year in which certification is made.

(b) The Oregon Film and Video Office may issue a certification for a credit under this section, and a credit may be allowed, for tax years ending in the calendar year in which a contribution is made, or for tax years ending in the calendar year immediately preceding the calendar year in which a contribution is made, if no return has yet been filed for the preceding tax year. "[(b)] (c) The Oregon Film and Video Office and the department are not liable, and a refund of a contributed amount need not be made, if a taxpayer who has received tax credit certification is unable to use all or a portion of the tax credit to offset the tax liability of the taxpayer.

5 "(5) To the extent the Oregon Film and Video Office does not certify 6 contributed amounts as eligible for a tax credit under this section, the tax-7 payer may request a refund of the amount the taxpayer contributed, and the 8 office shall refund that amount.

9 "(6)(a) Except as provided in paragraph (b) of this subsection, a tax credit 10 claimed under this section may not exceed the tax liability of the taxpayer 11 and may not be carried over to another tax year.

"(b) Any tax credit otherwise allowable under this section that is not used 12 by the taxpayer in a particular tax year may be carried forward and offset 13 against the taxpayer's tax liability for the next succeeding tax year. Any 14 credit remaining unused in the next succeeding tax year may be carried 15forward and used in the second succeeding tax year, and likewise, any credit 16 not used in that second succeeding tax year may be carried forward and used 17 in the third succeeding tax year but may not be carried forward for any tax 18 year thereafter. 19

"(c) A taxpayer is not eligible for a tax credit under this section if the first tax year for which the credit would otherwise be allowed begins on or after January 1, 2024.

"(7) If a tax credit is claimed under this section by a nonresident or
 part-year resident taxpayer, the amount shall be allowed without proration
 under ORS 316.117.

"(8) If the amount of contribution for which a tax credit certification is made is allowed as a deduction for federal tax purposes, the amount of the contribution shall be added to federal taxable income for Oregon tax purposes.

30 **"SECTION 14.** ORS 315.643 is amended to read:

"315.643. (1) A credit against the taxes that are otherwise due under ORS 1 chapter 316 or, if the taxpayer is a corporation, under ORS chapter 317 or $\mathbf{2}$ 318, is allowed to a taxpayer for certified Opportunity Grant contributions 3 made by the taxpayer [during the tax year] to the Opportunity Grant Fund 4 established under ORS 348.266. A credit is allowed for tax years ending $\mathbf{5}$ in the calendar year in which a contribution is made, or for tax years 6 ending in the calendar year immediately preceding the calendar year 7 in which a contribution is made, if no return has yet been filed for the 8 9 preceding tax year.

"(2)(a) The Department of Revenue shall, in cooperation with the Higher 10 Education Coordinating Commission, conduct an auction of tax credits under 11 this section. The auction may be conducted no later than April 15 following 12 December 31 of any tax year for which the credit is allowed. The department 13 may conduct the auction in the manner that it determines is best suited to 14 maximize the return to the state on the sale of tax credit certifications and 15shall announce a reserve bid prior to conducting the auction. The reserve 16 amount shall be at least 90 percent of the total amount of the tax credit. 17 Moneys necessary to reimburse the department for the actual costs incurred 18 by the department in administering an auction, not to exceed 0.25 percent 19 of auction proceeds, are continuously appropriated to the department. Mon-20eys necessary to reimburse the commission for the actual costs incurred by 21the commission in administering an auction, not to exceed 0.25 percent of 22auction proceeds, are continuously appropriated to the commission. The de-23partment shall deposit net receipts from the auction required under this 24section in the Opportunity Grant Fund. 25

"(b) The commission may adopt rules necessary for the administration ofthe auction.

"(3) Contributions made under this section shall be deposited in the Op portunity Grant Fund.

³⁰ "(4)(a) Upon receipt of a contribution, the commission shall, except as

provided in ORS 315.646, issue to the taxpayer written certification of the amount certified for tax credit under this section to the extent the amount certified for tax credit, when added to all amounts previously certified for tax credit under this section, does not exceed \$14 million for the fiscal year in which certification is made.

6 "(b) The commission and the department are not liable, and a refund of 7 a contributed amount need not be made, if a taxpayer that has received tax 8 credit certification is unable to use all or a portion of the tax credit to offset 9 the tax liability of the taxpayer.

"(5) To the extent the commission does not certify contributed amounts as eligible for a tax credit under this section, the taxpayer may request a refund of the amount the taxpayer contributed, and the commission shall refund that amount.

"(6)(a) Except as provided in paragraph (b) of this subsection, a tax credit
 claimed under this section may not exceed the tax liability of the taxpayer
 and may not be carried over to another tax year.

(b) Any tax credit otherwise allowable under this section that is not used 17 by the taxpayer in a particular tax year may be carried forward and offset 18 against the taxpayer's tax liability for the next succeeding tax year. Any 19 credit remaining unused in the next succeeding tax year may be carried 20forward and used in the second succeeding tax year, and likewise, any credit 21not used in that second succeeding tax year may be carried forward and used 22in the third succeeding tax year but may not be carried forward for any tax 23year thereafter. 24

"(c) A taxpayer is not eligible for a tax credit under this section if the
first tax year for which the credit would otherwise be allowed begins on or
after January 1, 2024.

"(7) If a tax credit is claimed under this section by a nonresident or
 part-year resident taxpayer, the amount shall be allowed without proration
 under ORS 316.117.

SB 1531-5 2/5/20 Proposed Amendments to SB 1531 "(8) If the amount of contribution for which a tax credit certification is made is allowed as a deduction for federal tax purposes, the amount of the contribution shall be added to federal taxable income for Oregon tax purposes.

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"SECTION 15. ORS 315.591 is amended to read:

6 "315.591. As used in ORS 315.591 to 315.606:

"(1) 'Infrastructure' includes tracks, switches, sidings, roadbeds, railroad
bridges and industrial leads owned or leased by a short line railroad.

9 "(2) 'Short line railroad' means a class II or class III railroad as defined
10 in 49 C.F.R. 1201.

11 "(3) 'Short line railroad rehabilitation project' means a project that in-12 volves the maintenance, reconstruction or replacement of infrastructure.

"(4) 'Short line railroad rehabilitation project costs' means costs that are directly related to the work necessary to maintain, reconstruct or replace infrastructure. 'Short line railroad rehabilitation project costs' does not include costs that are funded by or used to qualify for any state or federal grants, or costs that are used to claim a federal tax credit.

"(5) 'Tier I short line railroad' means a short line railroad owned or 18 leased by a person for whom the total length of short line railroad track 19 owned or leased in Oregon is equal to or greater than 200 miles. The total 20amount of short line railroad track in Oregon calculated under this sub-21section includes any short line railroad track owned or leased by the person, 22or if the person is a corporation, by the person's parent corporation or sub-23sidiaries, regardless of whether the track is owned or leased by one or more 24railroads. 25

"(6) 'Tier II short line railroad' means a short line railroad that is not a tier I short line railroad or is a short line railroad owned or leased by the state, a city, a county, a port or any other public or municipal corporation.

"<u>SECTION 16.</u> (1) The amendments to ORS 314.415 by section 11 of
 this 2020 Act apply to tax refunds owing as of January 1, 2018.

"(2) The amendments to ORS 315.271 by section 12 of this 2020 Act
apply to tax years beginning on or after January 1, 2020, and before
January 1, 2022.

"(3) The amendments to ORS 315.514 and 315.643 by sections 13 and
14 of this 2020 Act apply to tax years beginning on or after January 1,
2020, and before January 1, 2024.

"(4) The amendments to ORS 315.591 by section 15 of this 2020 Act
apply to tax years beginning on or after January 1, 2020, and before
January 1, 2026.

¹⁰ "SECTION 17. ORS 315.593 is amended to read:

"315.593. (1) A credit against taxes imposed by ORS chapter 316 (or, if the taxpayer is a corporation, under ORS chapter 317 or 318) is allowed to a taxpayer, based upon short line railroad rehabilitation project costs actually paid or incurred by the taxpayer during the tax year for which the credit is claimed.

16 "(2) The credit allowed under this section shall be the least of:

"(a) In the case of a tier I short line railroad, \$1,000 multiplied by the number of miles of short line railroad track the taxpayer owns or leases in this state on the day the short line railroad rehabilitation project is completed;

"(b) In the case of a tier II short line railroad, \$3,500 multiplied by the number of miles of short line railroad track the taxpayer owns or leases in this state on the day the short line railroad rehabilitation project is completed; or

"(c) Fifty percent of the short line railroad rehabilitation project costs
paid or incurred by the taxpayer during the tax year in which the credit is
claimed.

²⁸ "(3) For the credit to be allowed under this section:

29 "(a) The infrastructure must be located in Oregon; and

30 "(b) The taxpayer must:

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- 1 "(A) Own or lease the infrastructure;
- 2 "(B) Be a short line railroad; and

"(C) Receive a final written certification from the Department of Transportation before claiming the credit.

5 "(4) The amount of the credit claimed under this section for any one tax 6 year may not exceed the tax liability of the taxpayer.

(5) Any tax credit otherwise allowable under this section that is not used 7 by the taxpayer in a particular tax year may be carried forward and offset 8 against the taxpayer's tax liability for the next succeeding tax year. Any 9 credit remaining unused in that next succeeding tax year may be carried 10 forward and used in the second succeeding tax year, and likewise, any credit 11 not used in that second succeeding tax year may be carried forward and used 12 in the third succeeding tax year, and likewise, any credit not used in that 13 third succeeding tax year may be carried forward and used in the fourth 14 succeeding tax year, and likewise, any credit not used in that fourth suc-15ceeding tax year may be carried forward and used in the fifth succeeding tax 16 year but may not be carried forward for any tax year thereafter. 17

"(6) The credit allowed under this section is not in lieu of any depreciation or amortization deduction for the short line railroad rehabilitation project to which the taxpayer otherwise may be entitled for purposes of ORS chapter 316, 317 or 318 for the tax year.

"(7) The taxpayer's adjusted basis for determining gain or loss may not
be decreased by any tax credit allowed under this section.

²⁴ "(8)(a) The Department of Revenue may by rule require that the Depart-²⁵ ment of Transportation provide information about a certification issued un-²⁶ der ORS [*315.595*] **315.597**, including the name and taxpayer identification ²⁷ number of the taxpayer or other person receiving certification, the date the ²⁸ certification was issued in its final form, the approved amount of credit and ²⁹ the first tax year for which the credit may be claimed.

30 "(b) A taxpayer that is a pass-through entity that has received certifica-

tion under ORS [315.595] **315.597** shall provide to the Department of Revenue, within two months after the close of the tax year in which the certification was issued, the name, taxpayer identification number and any other information required by the department of each owner receiving a distributive share of the credit, in a manner prescribed by the department.

6 "(9) The Department of Revenue shall prescribe by rule the manner and 7 the timing of submission of the information described in subsection (8) of 8 this section to the department.

9 "(10) The credit shall be claimed on a form prescribed by the Department 10 of Revenue that contains the information required by the department.

11 "(11) In the case of a credit allowed under this section:

"(a) A nonresident shall be allowed the credit under this section in the
 proportion provided in ORS 316.117.

"(b) If a change in the status of a taxpayer from resident to nonresident
or from nonresident to resident occurs, the credit allowed by this section
shall be determined in a manner consistent with ORS 316.117.

"(c) If a change in the taxable year of a taxpayer occurs as described in ORS 314.085, or if the Department of Revenue terminates a taxpayer's taxable year under ORS 314.440, the credit allowed under this section shall be prorated or computed in a manner consistent with ORS 314.085.

²¹ "SECTION 18. ORS 315.595 is amended to read:

"315.595. (1) Prior to construction of a short line railroad rehabilitation project, a taxpayer may apply to the Department of Transportation for preliminary certification of the project in the manner prescribed by rules adopted under this section, which must include:

²⁶ "(a) Timelines and deadlines for submission of application materials;

"(b) A description of the information required by the department to determine that the taxpayer qualifies for the credit allowed under ORS 315.593;
"(c) Criteria for determining the amount of the tax credit allowed under
ORS 315.593, including standards for what constitutes completion of a short

1 line railroad rehabilitation project;

"(d) The process by which an applicant will be notified of an incomplete
application and the time allowed for the applicant to provide the missing
information; and

5 "(e) The month and date by which the department must notify an appli-6 cant of the preliminary certification decision and the potential amount of the 7 tax credit for which the applicant has received preliminary certification.

"(2) If the total amount of potential tax credits allowed under ORS 315.593
for all taxpayers that have applied for preliminary certification exceeds the
limit in ORS [*315.593*] **315.603**, the department shall allocate the tax credits
allowed under ORS 315.593 as follows:

"(a) By giving first priority to all tier II short line railroads that own or
 lease less than 75 miles of short line railroad track in this state; and

14 "(b) By giving second priority to all tier II short line railroads not de-15 scribed in paragraph (a) of this subsection.

"(3) If the department must allocate tax credits to a group of taxpayers in an amount that is less than the amount the taxpayers would otherwise receive under ORS 315.593, the department shall divide the available tax credits among the group proportionally, based on the amount each taxpayer would have otherwise received under ORS 315.593.

²¹ "SECTION 19. ORS 317.710 is amended to read:

"317.710. (1) A corporation shall make a return with respect to the tax
imposed by this chapter as provided in this section.

"(2) If the corporation is a member of an affiliated group of corporations making a consolidated federal return, it shall file a return and determine its Oregon taxable income as provided in ORS 317.715. The corporation's tax liability shall be joint and several with any other corporation that is included in a consolidated state return with the corporation under subsection (5) of this section.

30 "(3) If the corporation makes a separate return for federal income tax

purposes, it shall file a separate return under this chapter. The corporation
shall determine its Oregon taxable income and tax liability separately from
any other corporation.

"(4) For purposes of subsection (3) of this section, if the corporation is
not subject to taxation under the Internal Revenue Code a return for federal
income tax purposes includes any form of return required to be made in lieu
of an income tax return under the Internal Revenue Code or regulations
thereunder.

9 "(5)(a) Except as otherwise provided in this section, if two or more cor-10 porations subject to taxation under this chapter are members of the same 11 affiliated group making a consolidated federal return and are members of the 12 same unitary group, they shall file a consolidated state return.

"(b) If any corporation that is a member of an affiliated group is permitted or required to determine its Oregon taxable income on a separate basis under ORS 314.667, or if any corporation is permitted or required by statute or rule to use different apportionment factors than a corporation with which it is affiliated, the corporation may not be included in a consolidated state return under paragraph (a) of this subsection.

"(c) Whenever two or more corporations are required to file a consolidated state return under paragraph (a) of this subsection, any reference in this chapter to a corporation for purposes of deriving Oregon taxable income shall be treated as a reference to all corporations that are included in the consolidated state return.

"(d) A corporation that would not be a member of an affiliated group filing a consolidated state return based solely on the application of section
[1504(b)(6)] 1504(b)(4) of the Internal Revenue Code must be included in the
consolidated state return filed by the affiliated group.

(6) If so directed by the department, by rule or instructions on the state tax return form, every corporation required to make a return under this chapter shall also file with the return a true copy of the corporation's federal

income tax return for the same taxable year. For purposes of this subsection, 1 the corporation's federal income tax return includes a consolidated federal $\mathbf{2}$ return for an affiliated group of which the corporation is a member. The 3 department may, by rule or instructions, permit a corporation to submit 4 specified excerpts from its federal return in lieu of submitting a copy of the $\mathbf{5}$ entire federal return. The federal return or any part thereof required to be 6 filed with the state return is incorporated in and shall be a part of the state 7 return. 8

9 "(7)(a) Each foreign or alien insurer and each domestic insurer owned and 10 controlled, directly or indirectly, by one or more foreign insurers:

11 "(A) Shall determine its Oregon taxable income under ORS 317.650 to 12 317.665;

"(B) Shall make a return of the tax imposed by this chapter on a separatebasis; and

¹⁵ "(C) May not be included in a consolidated state return.

"(b) An interinsurance and reciprocal exchange and its attorney in fact with respect to its attorney in fact net income as a corporate attorney in fact acting as attorney in compliance with ORS 731.458, 731.462, 731.466 and 731.470 for the reciprocal or interinsurance exchange may file a consolidated return under the circumstances in the manner and subject to the rules adopted by the department.

"(8) The Department of Revenue may prescribe by rule the method by
which a consolidated state return shall be filed under this section.

24 "<u>SECTION 20.</u> This 2020 Act takes effect on the 91st day after the
25 date on which the 2020 regular session of the Eightieth Legislative
26 Assembly adjourns sine die.".

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