SB 1506 STAFF MEASURE SUMMARY

Senate Committee On General Government and Emergency Preparedness

Action Date: 02/12/20

Action: Do pass. Vote: 5-0-0-0

Yeas: 5 - Boquist, Girod, Golden, Monnes Anderson, Riley

Fiscal: Fiscal impact issued
Revenue: No revenue impact
Prepared By: C. Ross, Counsel
Meeting Dates: 2/10, 2/12

WHAT THE MEASURE DOES:

Changes appointment and removal of the Public Records Advocate (Advocate) by the Governor, to appointment and removal by the Public Records Advisory Council (Council). Changes employment status of Advocate from unclassified to exempt service. Provides for election of Council Chair and Vice Chair by Council membership, rather than designating Advocate as Chair outright. Removes obsolete provisions. Authorizes Council to support or oppose legislation, and to seek introduction of legislation by legislators. Specifies that Advocate is custodian of Council records. Authorizes Council activity prior to effective date to fill Advocate vacancy. Declares emergency, effective on passage.

ISSUES DISCUSSED:

- How to insulate the Advocate
- How to maintain oversight and accountability of the Advocate
- Inequity of access to public records
- · Value of trainings provided by office of the Advocate, especially to smaller, local entities
- History of work to achieve consensus on originating legislation (Senate Bill 106 (2017)) and deviating from it
- Fiscal impact; fee-based and other models of self-sufficiency
- · Additional/future considerations

EFFECT OF AMENDMENT:

No amendment.

BACKGROUND:

The position of Public Records Advocate (Advocate) and the Public Records Advisory Council (Council) were created by the Legislature in 2017, via enactment of Senate Bill 106. Senate Bill 106 was one of a trio of companion measures introduced that year, concerned with public records.

In Oregon, as elsewhere, government records are available to the public unless they are exempt from disclosure. Laws that govern access navigate an inherent tension between principles of government transparency and rights of privacy. Each public body in Oregon maintains its own records and handles requests for access. The majority of public records requests are satisfied without controversy, but a certain number involve complexities that are not always capable of simple or rapid resolution. Conflicts can arise between those seeking information, those in possession of information, and those who are the subject of the information. When a custodian of records asserts that an exemption applies, denying a request for access, the assertion may be challenged and the parties may become involved in an appeal process. The office of Public Records Advocate and the Public Records Advisory Council were created to improve communications and conflict resolution between seekers and holders

Carrier: Sen. Thatcher

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of public records.

Senate Bill 1506 makes a number of adjustments to the office of the Advocate and the organization of the Council: it specifies the Advocate's appointment and removal by the Council rather than the Governor; changes the Advocate's employment status from unclassified to exempt; provides for the election of a Chair and Vice Chair by Council membership (rather than designating the Advocate as Chair outright); authorizes the Council to seek, support or oppose legislation; and it makes the Advocate the custodian of Council records.