FISCAL IMPACT OF PROPOSED LEGISLATION

80th Oregon Legislative Assembly – 2020 Regular Session Legislative Fiscal Office

Only Impacts on Original or Engrossed Versions are Considered Official

Measure: HB 4163 - 7

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Date: March 3, 2020

Measure Description:

This measure implements statutory changes necessary to support the 2019-21 legislatively approved budget and to clarify the application of statutes.

Government Unit(s) Affected:

Oregon State Treasurer (OST), Oregon State Lottery, Department of Consumer and Business Services (DCBS), Housing and Community Services Department (HCSD), Department of Administrative Services (DAS), Legislative Fiscal Office (LFO), Legislative Administration Committee (LAC), Oregon Judicial Department (OJD), Secretary of State (SOS), Department of State Lands (DSL), Oregon Department of Transportation (ODOT), Water Resources Department (WRD), Oregon Medical Board (OMB), Oregon Parks and Recreation Department (OPRD), Public Employees Retirement System (PERS), Department of Education (ODE), Oregon Health Authority (OHA), Department of Human Services (DHS), Department of Justice (DOJ), Oregon Business Development Department (OBDD), Oregon Tourism Commission (Travel Oregon)

Summary of Fiscal Impact: See explanatory analysis.

Summary of Revenue Impact: See Revenue Impact Statement

Analysis: This measure implements statutory changes necessary to support the 2019-21 legislatively approved budget and to clarify the application of statutes. This measure, relating to state financial administration, is not an appropriation bill and therefore does not include the appropriation or the expenditure of funds. The measure, however, is necessary to achieve a balanced budget for the 2019-21 biennium. The measure has an emergency clause and is effective on passage.

The fiscal or budgetary impacts of provisions in this measure are contained in HB 5204 (budget reconciliation) and HB 5203 (Lottery Fund/Criminal Fines Account allocations) for the 2019-21 biennium, or in other measures with a budgetary impact. The following table summarizes, by section and agency, the fiscal impact of this measure; however, for those sections with a budgetary impact, the associated budget measure is noted.

Section/Gov't Unit	Program Change	Fiscal Impact
§1-2 State Agencies/ Legislative Fiscal Office	Changes the submission date of the Legislative Fiscal Office's annual reporting on liquidated and delinquent accounts from December 31 to February 1 of each fiscal year.	No Fiscal
§3 State Agencies/ Legislative Fiscal Office	Eliminates requirement that agency reporting to the Legislature on the maximum supervisory ratio be included in a budget report.	No Fiscal

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Section/Gov't Unit	Program Change	Fiscal Impact
§4 Oregon Medical Board	Repeals the transfer of \$5 million from the Operating Fund to the General Fund for general governmental purposes. Reappropriations have no direct budgetary impact as a reappropriation is a revenue source. The repeal of section 6, chapter 643, Oregon Laws 2019 renders invalid the Governor's line-item veto of HB 2377 (2019), a non-appropriation measure that is not subject to Article V, section 15a of the Oregon Constitution.	No Fiscal
§5 Department of Administrative Services/ Public Employees Retirement System	Reduces the transfer of net lottery proceeds from sports betting games to the Public Employees Retirement System - Employer Incentive Fund by the constitutionally dedicated transfers of net lottery proceeds to: the Education Stability Fund (18%); Parks and Natural Resources Fund (15%); and the Veterans' Services Fund (1.5%). Within the Department of Administration Services - Administrative Services Economic Development Fund, the amount of sports betting proceeds distributed to constitutionally dedicated funds is estimated to be \$2.8 million. Limits the amount of sports betting lottery proceeds to be transferred by the Department of Administration Services - Administrative Services Economic Development Fund to Public Employees Retirement System - Employer Incentive Fund unless matching funds applications have been approved by the PERS Board. Permits the state's Chief Information Officer or the Department of Administrative Services to incur costs	No Fiscal
Department of Administrative Services - Office of State Chief Information Officer	associated with developing or maintaining the Oregon transparency website.	Indeterminate
§7-10 Department of State Lands/State Treasury/ Public Employees Retirement System	Modifies the formula the Department of State Lands uses to calculate the amount of excess Unclaimed Property interest to be transferred to the Public Employee Retirement System - School District Unfunded Liability Fund.	Indeterminate
§11-13 Department of Administrative Services/Department of Human Services	Requires the Oregon Department of Administrative Services to report on new or changed provisions relating to compensation in certain collective bargaining agreements for non-state workers. A budget adjustment, including additional position authority, is included in HB 5204, the budget reconciliation measure.	\$308,609 Other Funds

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Section/Gov't Unit	Program Change	Fiscal Impact
§14-15 Water Resources Department	Specifies that certain project approvals by the Legislature, and funded by the Water Supply Development Fund, are not subject to the competitive application process. A budget adjustment is included in HB 5204, the budget reconciliation measure.	No Fiscal
§16-17 Department of Education	Removes reference to Article XI-P bonds to allow the use of General Fund and Other Fund revenues for debt service payments.	No Fiscal
§18 Housing and Community Services Department	Removes reference to Article XI-Q bonds to allow the use of Other Fund revenues for general obligation and lottery bond debt service payments.	No Fiscal
§19-21 Public Employees Retirement System	Expands Public Employee Retirement System reporting to the Legislature on annual preliminary earnings crediting to include all the agency's funds and adds reporting requirements for investment and administrative expenses.	No Fiscal
§22 Public Employees Retirement System	Transfers revenue from the Public Employee Retirement System - School District Unfunded Liability Fund to the Public Employee Retirement System - Employer Incentive Fund. The transfer will fund the state matching for a portion of the employers who are on a current waitlist. A budget adjustment is included in HB 5204, the budget reconciliation measure.	\$15.5 million Other Funds
§23 Judicial Branch/Legislative Branch/Department of Administrative Services	Modifies process to account for General Fund reversions from prior biennium.	No Fiscal
§24 Department of Administrative Services	Repeals the transfer of Insurance ["Risk"] Fund of \$10 million; Operating Fund of \$50.9 million; and State Information Technology Operating Fund of \$26.5 million, to the General Fund for general governmental purposes. Reappropriations have no direct budgetary impact as a reappropriation is a revenue source.	No Fiscal
§25 Oregon Health Authority	Repeals the transfer of \$15 million from the Public Employees' Revolving Fund [Public Employee Benefit Board Stabilization Fund] to the General Fund for general governmental purposes. Reappropriations have no direct budgetary impact as a reappropriation is a revenue source.	No Fiscal
§26 Judicial Department	Adds two statutory judgeships to Deschutes County and one judgeship to Douglas County. A budget adjustment, including additional position authority, is included in HB 5204, the budget reconciliation measure.	\$1.7 million General Fund

Section/Gov't Unit	Program Change	Fiscal Impact
§27-29	Establishes the Tide Gate Grant and Loan Fund. A	
	Lottery Funds expenditure limitation increase is	ĆE O million
Oregon Business	included in HB 5204, the budget reconciliation	\$5.9 million Lottery Funds
Development Department	measure, for this program.	Lottery Funds
	Establishes a time limited grant program to ensure	
	that students in eligible alternative schools benefit	
	from funding from the Student Success Act. This	
	program is authorized only for the 2020-21 and 2021-	
	22 school years. To be eligible for a grant, an	
§30-31	alternative education program must primarily serve students at a physical location; and be operated by an	
330-31	Educational Service District or be registered by the	\$1.8 million
Department of Education	Oregon Department of Education as a private	Other Funds
Department of Education	alternative education program as provided by ORS	Other runus
	336.631. There are also eligibility requirements based	
	on income and other student characteristics. A	
	budget adjustment is included in HB 5204, the budget	
	reconciliation measure. The revenue to support the	
	funding is from the Statewide Initiatives Account of	
	the Fund for Student Success.	
	Repeals the transfer of \$46 million from the Protection	
§32	and Education Account to the General Fund for	
	general governmental purposes. Reappropriations	No Fiscal
Department of Justice	have no direct budgetary impact as a reappropriation	
	is a revenue source.	
	Revises the statutory process for the reimbursement	
§33-34	of medical services provided by a child advocacy	
	center in suspected child abuse cases regardless of	Indeterminate
Department of Justice	whether there is a finding of abuse. This change will allow submission of payments for federal	
	reimbursement.	
	Directs the Oregon Tourism Commission to provide	
§35-37	information and assistance to the Oregon Business	
	Development Department, Department of	
Oregon Tourism	Administrative Services, and Legislative Fiscal Office	
Commission/	for purposes of a report on recommendations to	
Oregon Business	establish the Commission as a program within the	\$25,000
Development	Oregon Business Development Department. Prohibits	General Fund
Department/Department of	agencies receiving information for the report from	General Fund
Administrative	disclosing that information in response to a public	
Services/Legislative Fiscal	records request. The reporting requirement repeals	
Office	on June 30, 2021. A General Fund appropriation is	
	included in HB 5204, the budget reconciliation	
620	measure, for preparation of the report.	
§38	Clarifies that a General Fund appropriation for a navigation center is to Lane County for use within the	
Housing and Community	City of Eugene.	
Services	City of Eugene.	No Fiscal
Department/Cities/Counties		
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Section/Gov't Unit	Program Change	Fiscal Impact
§39-55 Department of Transportation	Makes changes to implement budget adjustments in HB 5050 (2019), including: repeals the Special Transportation Fund (STF) and transfers remaining fund to the Statewide Transportation Improvement Fund (STIF); redirects cigarette tax and transportation operating fund revenues from the STF to the STIF to be used for transportation services to older adults and people with disabilities; requires STIF moneys to be used for transportation services for older adults and people with disabilities and distributed on the basis of population with qualified entities receiving a minimum of \$135,400 per biennium; establishes \$28.6 million as the base level of funding for transportation services for older adults and people with disabilities and provides funding will be adjusted each biennium based on the growth rate or decline in the STIF; and authorizes STIF to be used to pay for the Department of Transportation program administration.	No Fiscal
§56	Captions	
§57	Emergency Clause	

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