

Requested by JOINT COMMITTEE ON WAYS AND MEANS

**PROPOSED AMENDMENTS TO
A-ENGROSSED SENATE BILL 770**

1 On page 1 of the printed A-engrossed bill, delete lines 4 through 10 and
2 delete pages 2 through 11 and insert:

3 **“SECTION 1. Definitions. As used in sections 1 to 7 of this 2019 Act:**

4 **“(1) ‘Group practice’ means a single legal entity consisting of indi-**
5 **vidual providers organized as a partnership, professional corporation,**
6 **limited liability company, foundation, nonprofit corporation, faculty**
7 **practice plan or similar association:**

8 **“(a) In which each individual provider uses office space, facilities,**
9 **equipment and personnel shared with other individual providers to**
10 **deliver medical care, consultation, diagnosis, treatment or other ser-**
11 **vices that the provider routinely delivers in the provider’s practice;**

12 **“(b) For which substantially all of the services delivered by the in-**
13 **dividual providers are delivered on behalf of the group practice and**
14 **billed as services provided by the group practice;**

15 **“(c) For which substantially all of the payments to the group prac-**
16 **tice are to reimburse the cost of services provided by the individual**
17 **providers in the group practice;**

18 **“(d) In which the overhead expenses of, and the income from, the**
19 **group practice are shared among the individual providers in the group**
20 **practice in accordance with methods agreed to by the individual pro-**
21 **viders who are members of the group practice; and**

1 “(e) That is a unified business with consolidated billing, accounting
2 and financial reporting and a centralized decision-making body that
3 represents the individual providers who are members of the group
4 practice.

5 “(2) ‘Individual provider’ means a health care practitioner who is
6 licensed, certified or registered in this state or who is licensed, certi-
7 fied or registered to provide care in another state or country.

8 “(3) ‘Institutional provider’ means a single legal entity that is:

9 “(a) A health care facility as defined in ORS 442.015;

10 “(b) A comprehensive outpatient rehabilitation facility;

11 “(c) A home health agency as defined in ORS 443.014; or

12 “(d) A hospice program as defined in ORS 443.850.

13 “(4) ‘Provider’ means an individual provider, an institutional pro-
14 vider or a group practice.

15 “(5) ‘Single payer health care financing system’ means a universal
16 system used by the state for paying the cost of health care services
17 or goods in which:

18 “(a) Institutional providers are paid directly for health care services
19 or goods by the state or are paid by an administrator that does not
20 bear risk in its contracts with the state;

21 “(b) Group practices are paid directly for health care services or
22 goods by the state or are paid by an administrator that does not bear
23 risk in its contracts with the state, by the employer of the group
24 practice or by an institutional provider; and

25 “(c) Individual providers are paid directly for health care services
26 or goods by the state, by their employers, by an administrator that
27 does not bear risk in its contracts with the state, by an institutional
28 provider or by a group practice.

29 “SECTION 2. Establishment of the Task Force on Universal Health
30 Care. (1) The Task Force on Universal Health Care is established to

1 recommend the design of the Health Care for All Oregon Plan, a uni-
2 versal health care system, administered by the Health Care for All
3 Oregon Board, that is equitable, affordable and comprehensive, pro-
4 vides high quality health care and is publicly funded and available to
5 every individual residing in Oregon.

6 **“(2) The task force consists of the following 20 members:**

7 **“(a) The President of the Senate shall appoint two members from**
8 **among members of the Senate, including one member from the ma-**
9 **ajority party and one member from the minority party.**

10 **“(b) The Speaker of the House of Representatives shall appoint two**
11 **members from among members of the House of Representatives, in-**
12 **cluding one member from the majority party and one member from**
13 **the minority party.**

14 **“(c) The Governor shall appoint 13 members, subject to confirma-**
15 **tion by the Senate under ORS 171.562 and 171.565, who reside in this**
16 **state and who:**

17 **“(A) Represent, to the greatest extent practicable:**

18 **“(i) Diverse social identities, including but not limited to individuals**
19 **who identify by geography, race, ethnicity, sex, gender nonconform-**
20 **ance, sexual orientation, economic status, disability or health status;**
21 **and**

22 **“(ii) Diverse areas of expertise, based on knowledge and experience,**
23 **including but not limited to patient advocacy, receipt of medical as-**
24 **sistance, management of a business that offers health insurance to the**
25 **business’s employees, public health, organized labor, provision of**
26 **health care or owning a small business;**

27 **“(B) Represent, at a minimum, the following areas of expertise ac-**
28 **quired by education, vocation or personal experience:**

29 **“(i) Rural health;**

30 **“(ii) Quality assurance and health care accountability;**

1 **“(iii) Fiscal management and change management;**
2 **“(iv) Social services;**
3 **“(v) Public health services;**
4 **“(vi) Medical and surgical services;**
5 **“(vii) Alternative therapy services;**
6 **“(viii) Services for persons with disabilities; and**
7 **“(ix) Nursing services;**
8 **“(C) Include at least one member who has an active license to pro-**
9 **vide health care in this state;**
10 **“(D) Include at least one member who has an active license to**
11 **provide mental or behavioral health care in this state;**
12 **“(E) Include at least one member who has expertise, based on**
13 **knowledge and experience, in advocating for health care equity; and**
14 **“(F) Include at least one member who has personal experience in**
15 **seeking and receiving health care in this state to treat complex or**
16 **multiple chronic illnesses or disabilities.**
17 **“(d) The Director of the Oregon Health Authority, or the director’s**
18 **designee, who is a nonvoting member.**
19 **“(e) The Director of the Department of Consumer and Business**
20 **Services, or the director’s designee, who is a nonvoting member.**
21 **“(f) A member of the Association of Oregon Counties, selected by**
22 **the association, who is a nonvoting member.**
23 **“(3) In making the appointments under subsection (2)(c) of this**
24 **section, the Governor shall ensure that there is no disproportionate**
25 **influence by any individual, organization, government, industry, busi-**
26 **ness or profession in any decision-making by the task force and no**
27 **actual or potential conflicts of interest.**
28 **“(4) A majority of the voting members of the task force constitutes**
29 **a quorum for the transaction of business.**
30 **“(5) Official action by the task force requires the approval of a**

1 majority of the voting members of the task force.

2 “(6) The task force shall elect one of its members to serve as
3 chairperson and one to serve as vice chairperson.

4 “(7) If there is a vacancy for any cause, the appointing authority
5 shall make an appointment to become immediately effective.

6 “(8) The task force shall meet at times and places specified by the
7 call of the chairperson or of a majority of the voting members of the
8 task force.

9 “(9) The task force may adopt rules necessary for the operation of
10 the task force.

11 “(10)(a) The task force shall establish an advisory committee to
12 provide input from a consumer perspective and, to the greatest extent
13 practicable, from the diverse social identities described in subsection
14 (2)(c)(A)(i) of this section.

15 “(b) The following qualifications must be possessed by the mem-
16 bership of the advisory committee, such that at least one member:

17 “(A) Has experience in seeking or receiving health care in this state
18 to address one or more serious medical conditions or disabilities.

19 “(B) Is enrolled in health insurance offered by the Public
20 Employees’ Benefit Board or the Oregon Educators Benefit Board or
21 represents public employees.

22 “(C) Is enrolled in employer-sponsored health insurance, group
23 health insurance or a self-insured health plan offered by an employer.

24 “(D) Is enrolled in commercial insurance purchased without any
25 employer contribution.

26 “(E) Receives medical assistance.

27 “(F) Is Enrolled in Medicare.

28 “(G) Is a parent or guardian of a child enrolled in the Children’s
29 Health Insurance Program.

30 “(H) Is enrolled in the Federal Employees Health Benefit Program.

1 **“(I) Is enrolled in TRICARE.**

2 **“(J) Receives care from the United States Department of Veterans**
3 **Affairs Veterans Health Administration.**

4 **“(K) Receives care from the Indian Health Service.**

5 **“(c) Members of the advisory committee are entitled to compen-**
6 **sation and reimbursement of actual and necessary travel expenses in-**
7 **curring in the performance of the members’ official duties in the**
8 **manner and amount provided in ORS 292.495.**

9 **“(11) The task force may establish additional advisory or technical**
10 **committees the task force considers necessary. The committees may**
11 **be continuing or temporary. The task force shall determine the rep-**
12 **resentation, membership, terms and organization of the committees**
13 **and shall appoint the members of the committees.**

14 **“(12) The Legislative Policy and Research Director shall provide**
15 **staff support to the task force.**

16 **“(13) The task force may apply for public or private grants from**
17 **nonprofit organizations for the costs of research.**

18 **“(14) Members of the Legislative Assembly appointed to the task**
19 **force are nonvoting members of the task force and may act in an ad-**
20 **visory capacity only.**

21 **“(15) Members of the task force are entitled to compensation and**
22 **actual and necessary travel and other expenses incurred by the mem-**
23 **bers in the performance of official duties in the manner and amount**
24 **as provided in ORS 292.495.**

25 **“(16) Members of advisory or technical committees, other than the**
26 **advisory committee established in subsection (10) of this section, are**
27 **not entitled to compensation but, in the discretion of the task force,**
28 **may be reimbursed for actual and necessary travel and other expenses**
29 **incurred by the members of the advisory or technical committees in**
30 **the performance of official duties in the manner and amount provided**

1 in ORS 292.495.

2 “(17) All agencies of state government, as defined in ORS 174.111,
3 are directed to assist the task force in the performance of the duties
4 of the task force and, to the extent permitted by laws relating to
5 confidentiality, to furnish information and advice the members of the
6 task force consider necessary to perform their duties.

7 **“SECTION 3. Purpose.** The Task Force on Universal Health Care
8 shall produce findings and recommendations, reported to the Legisla-
9 tive Assembly as provided in sections 6 and 8 of this 2019 Act, for a
10 well-functioning single payer health care financing system that is re-
11 sponsive to the needs and expectations of the residents of this state
12 by:

13 “(1) Improving the health status of individuals, families and com-
14 munities;

15 “(2) Defending against threats to the health of the residents of this
16 state;

17 “(3) Protecting individuals from the financial consequences of ill
18 health;

19 “(4) Providing equitable access to person-centered care;

20 “(5) Removing cost as a barrier to accessing health care;

21 “(6) Removing any financial incentive for a health care practitioner
22 to provide care to one patient rather than another;

23 “(7) Making it possible for individuals to participate in decisions
24 affecting their health and the health system;

25 “(8) Establishing measurable health care goals and guidelines that
26 align with other state and federal health standards; and

27 “(9) Promoting continuous quality improvement and fostering
28 interorganizational collaboration.

29 **“SECTION 4. Values.** The Task Force on Universal Health Care, in
30 developing its recommendations to the Legislative Assembly for the

1 Health Care for All Oregon Plan, shall consider, at a minimum, the
2 following values:

3 “(1) Health care, as a fundamental element of a just society, is to
4 be secured for all individuals on an equitable basis by public means,
5 similar to public education, public safety and other public
6 infrastructure;

7 “(2) Access to a distribution of health care resources and services
8 according to each individual’s needs and location within the state
9 should be available. Race, color, national origin, age, disability,
10 wealth, income, citizenship status, primary language use, genetic
11 conditions, previous or existing medical conditions, religion or sex,
12 including sex stereotyping, gender identity, sexual orientation and
13 pregnancy and related medical conditions, including termination of
14 pregnancy, may not create any barriers to health care nor disparities
15 in health outcomes due to access to care;

16 “(3) The components of the system must be accountable and fully
17 transparent to the public with regard to information, decision-making
18 and management through meaningful public participation in decisions
19 affecting people’s health care; and

20 “(4) Funding for the Health Care for All Oregon Plan is a public
21 trust and any savings or excess revenue are to be returned to that
22 public trust.

23 **“SECTION 5. Principles.** The Task Force on Universal Health Care,
24 in developing its recommendations for the Health Care for All Oregon
25 Plan, shall consider at a minimum the following principles:

26 “(1) A participant in the plan may choose any individual provider
27 who is licensed, certified or registered in this state or any group
28 practice.

29 “(2) The plan may not discriminate against any individual provider
30 who is licensed, certified or registered in this state to provide services

1 covered by the plan and who is acting within the provider’s scope of
2 practice.

3 “(3) A participant and the participant’s provider shall determine,
4 within the scope of services covered within each category of care and
5 within the plan’s parameters for standards of care and requirements
6 for prior authorization, whether a treatment is medically necessary
7 or medically appropriate for that participant.

8 “(4) The plan will cover services from birth to death, based on
9 evidence-informed decisions as determined by the Health Care for All
10 Oregon Board.

11 “SECTION 6. Scope of the design of the Health Care for All Oregon
12 Plan by the Task Force on Universal Health Care. (1) The design of the
13 Health Care for All Oregon Plan recommended by the Task Force on
14 Universal Health Care to the Legislative Assembly under subsection
15 (4) of this section must:

16 “(a) Adhere to the values and principles described in sections 4 and
17 5 of this 2019 Act;

18 “(b) Be a single payer health care financing system;

19 “(c) Ensure that individuals who receive services from the United
20 States Department of Veterans Affairs Veterans Health Adminis-
21 tration or the Indian Health Services may be enrolled in the plan while
22 continuing to receive the services;

23 “(d) Equitably and uniformly include all residents in the plan
24 without decreasing the ability of any individual to obtain affordable
25 health care coverage if the individual moves out of this state by ob-
26 taining a waiver of federal requirements that pose barriers to achiev-
27 ing the goal or by adopting other approaches; and

28 “(e) Preserve the coverage of the health services currently required
29 by Medicare, Medicaid, the Children’s Health Insurance Program, the
30 Patient Protection and Affordable Care Act (P.L. 111-148), as amended

1 by the Health Care and Education Reconciliation Act of 2010 (P.L.
2 111-152), Oregon’s medical assistance program and any other state or
3 federal program.

4 “(2) In designing the plan, the task force shall:

5 “(a) Develop cost estimates for the plan, including but not limited
6 to cost estimates for:

7 “(A) The approach recommended for achieving the result described
8 in subsection (1)(d) of this section; and

9 “(B) The payment method designed by the task force under section
10 7 (2) of this 2019 Act in designing the plan;

11 “(b) Consider how the plan will impact the structure of existing
12 state and local boards and commissions, counties, cities and special
13 service districts, as well as the United States Government, other states
14 and Indian tribes;

15 “(c) Consider the issues raised in the report entitled ‘A Compre-
16 hensive Assessment of Four Options for Financing Health Care Deliv-
17 ery in Oregon’ produced in response to section 1, chapter 712, Oregon
18 Laws 2013, and section 2, chapter 725, Oregon Laws 2015;

19 “(d) Investigate other states’ attempts at providing universal cov-
20 erage and using single payer health care financing systems, including
21 the outcomes of the attempts; and

22 “(e) Take into account the work by existing health care professional
23 boards and commissions to incorporate important aspects of the work
24 of the health care professional boards and commissions into recom-
25 mendations for the plan.

26 “(3) In developing recommendations to the Legislative Assembly for
27 the plan, the task force shall engage in a public process to solicit
28 public input on the elements of the plan described in subsections (1),
29 (4), (7) and (8) of this section. The public process must:

30 “(a) Ensure input from individuals in rural and underserved com-

1 **munities and from individuals in communities that experience health**
2 **care disparities;**

3 **“(b) Solicit public comments statewide while providing to the public**
4 **evidence-based information developed by the task force about the**
5 **health care costs of a single payer health care financing system, in-**
6 **cluding the cost estimates developed under subsection (2) of this sec-**
7 **tion, as compared to the current system; and**

8 **“(c) Solicit the perspectives of:**

9 **“(A) Individuals throughout the range of communities that experi-**
10 **ence health care disparities;**

11 **“(B) A range of businesses, based on industry and employer size;**

12 **“(C) Individuals whose insurance coverage represents a range of**
13 **current insurance types and individuals who are uninsured or**
14 **underinsured; and**

15 **“(D) Individuals with a range of health care needs, including indi-**
16 **viduals needing disability services and long term care services who**
17 **have experienced the financial and social effects of policies requiring**
18 **them to exhaust a large portion of their resources before qualifying**
19 **for long term care services paid for by the medical assistance program.**

20 **“(4) The task force shall make findings and recommendations for**
21 **the design of the plan and the Health Care for All Oregon Board and**
22 **submit a report of its findings and recommendations to the Legislative**
23 **Assembly as provided in ORS 192.245. The task force’s recommen-**
24 **dations must be succinct statements and include actions and**
25 **timelines, the degree of consensus and the priority of each recom-**
26 **mendation, based on urgency and importance. The task force may de-**
27 **fer any recommendations to be determined by the board. The report**
28 **must include, but is not limited to, the following:**

29 **“(a) The governance and leadership of the board, specifically:**

30 **“(A) The composition and representation of the membership of the**

1 board, appointed or otherwise selected using an open and equitable
2 selection process;

3 “(B) The statutory authority the board must have to establish pol-
4 icies, guidelines, mandates, incentives and enforcement needed to de-
5 velop a highly effective and responsive single payer health care
6 financing system;

7 “(C) The ethical standards and the enforcement of the ethical
8 standards for members of the board such that there are the most rig-
9 orous protections and prohibitions from actual or perceived economic
10 conflicts of interest; and

11 “(D) The steps for ensuring that there is no disproportionate influ-
12 ence by any individual, organization, government, industry, business
13 or profession in any decision-making by the board;

14 “(b) A list of federal and state laws, rules, state contracts or
15 agreements, court actions or decisions that may facilitate, constrain,
16 or prevent implementation of the plan and an explanation of how the
17 federal or state laws, rules, state contracts or agreements, court
18 actions or decisions may facilitate or constrain or prevent implemen-
19 tation;

20 “(c) The plan’s economic sustainability, operational efficiency and
21 cost control measures that include, but are not limited to, the follow-
22 ing:

23 “(A) A financial governance system supported by relevant legis-
24 lation, financial audit and public expenditure reviews and clear oper-
25 ational rules to ensure efficient use of public funds; and

26 “(B) Cost control features such as multistate purchasing;

27 “(d) Features of the plan that are necessary to continue to receive
28 federal funding that is currently available to the state and estimates
29 of the amount of the federal funding that will be available;

30 “(e) Fiduciary requirements for the revenue generated to fund the

1 **plan, including, but not limited to, the following:**

2 **“(A) A dedicated fund, separate and distinct from the General Fund,**
3 **that is held in trust for the residents of this state;**

4 **“(B) Restrictions to be authorized by the board on the use of the**
5 **trust fund;**

6 **“(C) A process for creating a reserve fund by retaining moneys in**
7 **the trust fund if, over the course of a year, revenue exceeds costs; and**

8 **“(D) Required accounting methods that eliminate the potential for**
9 **misuse of public funds, detect inaccuracies in provider reimbursement**
10 **and use the most rigorous generally accepted accounting principles,**
11 **including annual external audits and audits at the time of each tran-**
12 **sition in the board’s executive management;**

13 **“(f) Requirements for the purchase of reinsurance;**

14 **“(g) Bonding authority that may be necessary;**

15 **“(h) The board’s role in workforce recruitment, retention and de-**
16 **velopment;**

17 **“(i) A process for the board to develop statewide goals, objectives**
18 **and ongoing review;**

19 **“(j) The appropriate relationship between the board and regional or**
20 **local authorities regarding oversight of health activities, health care**
21 **systems and providers to promote community health reinvestment,**
22 **equity and accountability;**

23 **“(k) Criteria to guide the board in determining which health care**
24 **services are necessary for the maintenance of health, the prevention**
25 **of health problems, the treatment or rehabilitation of health condi-**
26 **tions and long term and respite care. Criteria may include, but are not**
27 **limited to, the following:**

28 **“(A) Whether the services are cost-effective and based on evidence**
29 **from multiple sources;**

30 **“(B) Whether the services are currently covered by the health ben-**

1 **efit plans offered by the Oregon Educators Benefit Board and the**
2 **Public Employees' Benefit Board;**

3 **“(C) Whether the services are designated as effective by the United**
4 **States Preventive Services Task Force, the Advisory Committee on**
5 **Immunization Practices, the Health Resources and Services**
6 **Administration’s Bright Futures Program, the Institute of Medicine**
7 **Committee on Preventive Services for Women or the Health Evidence**
8 **Review Commission;**

9 **“(D) Whether the evidence on the effectiveness of services comes**
10 **from peer-reviewed medical literature, existing assessments and rec-**
11 **ommendations from state and federal boards and commissions and**
12 **other peer-reviewed sources; and**

13 **“(E) Whether the services are based on information provided by the**
14 **Traditional Health Workers Commission established in ORS 413.600;**

15 **“(L) A process to track and resolve complaints, grievances and ap-**
16 **peals, including establishing an Office of the Patient Advocate;**

17 **“(m) Options for transition planning, including an impact analysis**
18 **on existing health systems, providers and patient relationships;**

19 **“(n) Options for incorporating cost containment measures such as**
20 **prior approval and prior authorization requirements and the effect of**
21 **such measures on equitable access to quality diagnosis and care;**

22 **“(o) The methods for reimbursing providers for the cost of care as**
23 **described in section 7 (2) of this 2019 Act and recommendations re-**
24 **garding the appropriate reimbursement for the cost of services pro-**
25 **vided to plan participants when they are traveling outside this state;**
26 **and**

27 **“(p) Recommendations for long term care services and supports**
28 **that are tailored to each individual’s needs based on an assessment.**
29 **The services and supports may include:**

30 **“(A) Long term nursing services provided by an institutional pro-**

1 **vider or in a community-based setting;**

2 **“(B) A broad spectrum of long term services and supports, including**
3 **home and community-based settings or other noninstitutional set-**
4 **tings;**

5 **“(C) Services that meet the physical, mental and social needs of**
6 **individuals while allowing them maximum possible autonomy and**
7 **maximum civic, social and economic participation;**

8 **“(D) Long term services and supports that are not based on the**
9 **individual’s type of disability, level of disability, service needs or age;**

10 **“(E) Services provided in the least restrictive setting appropriate to**
11 **the individual’s needs;**

12 **“(F) Services provided in a manner that allows persons with disa-**
13 **bilities to maintain their independence, self-determination and dignity;**

14 **“(G) Services and supports that are of equal quality and accessibil-**
15 **ity in every geographic region of this state; and**

16 **“(H) Services and supports that give the individual the opportunity**
17 **to direct the services.**

18 **“(5) In developing recommendations for long term care services and**
19 **supports for the plan under subsection (4)(p) of this section, the task**
20 **force shall convene an advisory committee that includes:**

21 **“(a) Persons with disabilities who receive long term services and**
22 **supports;**

23 **“(b) Older adults who receive long term services and supports;**

24 **“(c) Individuals representing persons with disabilities and older**
25 **adults;**

26 **“(d) Members of groups that represent the diversity, including by**
27 **gender, race and economic status, of individuals who have disabilities;**

28 **“(e) Providers of long term services and supports, including in-**
29 **home care providers who are represented by organized labor, and**
30 **family attendants and caregivers who provide long term services and**

1 **supports; and**

2 **“(f) Academics and researchers in relevant fields of study.**

3 **“(6) Notwithstanding subsection (4)(p) of this section, the task force**
4 **may explore the effects of excluding long term care services from the**
5 **plan, including but not limited to the social, financial and adminis-**
6 **trative costs.**

7 **“(7) The task force’s report to the Legislative Assembly must in-**
8 **clude:**

9 **“(a) The waivers of federal laws or other federal approval that will**
10 **be necessary to enable a person who is a resident of this state and who**
11 **has other coverage that is not subject to state regulation to enroll in**
12 **the plan without jeopardizing eligibility for the other coverage if the**
13 **person moves out of this state;**

14 **“(b) Estimates of the savings and expenditure increases under the**
15 **plan, relative to the current health care system, including but not**
16 **limited to:**

17 **“(A) Savings from eliminating waste in the current system and**
18 **from administrative simplification, fraud reduction, monopsony power,**
19 **simplification of electronic documentation and other factors that the**
20 **task force identifies;**

21 **“(B) Savings from eliminating the cost of insurance that currently**
22 **provides medical benefits that would be provided through the plan; and**

23 **“(C) Increased costs due to providing better health care to more**
24 **individuals than under the current health care system;**

25 **“(c) Estimates of the expected health care expenditures under the**
26 **plan, compared to the current health care system, reported in cate-**
27 **gories similar to the National Health Expenditure Accounts compiled**
28 **by the Centers for Medicare and Medicaid Services, including, at a**
29 **minimum:**

30 **“(A) Personal health care expenditures;**

1 **“(B) Health consumption expenditures; and**
2 **“(C) State health expenditures;**
3 **“(d) Estimates of how much of the expenditures on the plan will**
4 **be made from moneys currently spent on health care in this state from**
5 **both state and federal sources and redirected or utilized, in an equi-**
6 **table and comprehensive manner, to the plan;**
7 **“(e) Estimates of the amount, if any, of additional state revenue**
8 **that will be required;**
9 **“(f) Results of the task force’s evaluation of the impact on individ-**
10 **uals, communities and the state if the current level of health care**
11 **spending continues without implementing the plan, using existing re-**
12 **ports and analysis where available; and**
13 **“(g) A description of how the Health Care for All Oregon Board or**
14 **another entity may enhance:**
15 **“(A) Access to comprehensive, high quality, patient-centered,**
16 **patient-empowered, equitable and publicly funded health care for all**
17 **individuals;**
18 **“(B) Financially sustainable and cost-effective health care for the**
19 **benefit of businesses, families, individuals and state and local govern-**
20 **ments;**
21 **“(C) Regional and community-based systems integrated with com-**
22 **munity programs to contribute to the health of individuals and com-**
23 **munities;**
24 **“(D) Regional planning for cost-effective, reasonable capital ex-**
25 **penditures that promote regional equity;**
26 **“(E) Funding for the modernization of public health, under ORS**
27 **431.001 to 431.550, as an integral component of cost efficiency in an**
28 **integrated health care system; and**
29 **“(F) An ongoing and deepening collaboration with Indian tribes and**
30 **other organizations providing health care that will not be under the**

1 authority of the board.

2 “(8)(a) The task force’s findings and recommendations regarding
3 revenue for the plan, including redirecting existing health care moneys
4 under subsection (7)(d) of this section, must be ranked according to
5 explicit criteria, including the degree to which an individual, class of
6 individuals or organization would experience an increase or decrease
7 in the direct or indirect financial burden or whether they would experi-
8 ence no change. Revenue options may include, but are not limited
9 to, the following:

10 “(A) The redirection of current public agency expenditures;

11 “(B) An employer payroll tax based on progressive principles that
12 protect small businesses and that tend to preserve or enhance federal
13 tax expenditures for Oregon employers that pay the costs of their
14 employees’ health care; and

15 “(C) A dedicated revenue stream based on progressive taxes that
16 do not impose a burden on individuals who would otherwise qualify for
17 medical assistance.

18 “(b) The task force may explore the effect of means-tested
19 copayments or deductibles, including but not limited to the effect of
20 increased administrative complexity and the resulting costs that cause
21 patients to delay getting necessary care, resulting in more severe
22 consequences for their health.

23 “(9) The task force’s recommendations must ensure:

24 “(a) Public access to state, regional and local reports and forecasts
25 of revenue expenditures;

26 “(b) That the reports and forecasts are accurate, timely, of suffi-
27 cient detail and presented in a way that is understandable to the public
28 to inform policy making and the allocation or reallocation of public
29 resources; and

30 “(c) That the information can be used to evaluate programs and

1 policies, while protecting patient confidentiality.

2 **“SECTION 7. General nature of the system to be evaluated. (1) The**
3 **Health Care for All Oregon Plan designed by the Task Force on Uni-**
4 **versal Health Care shall allow participation by any individual who:**

5 **“(a) Resides in this state;**

6 **“(b) Is a nonresident who works full time in this state and con-**
7 **tributes to the plan; or**

8 **“(c) Is a nonresident who is a dependent of an individual described**
9 **in paragraph (a) or (b) of this subsection.**

10 **“(2) Providers shall be paid as follows or using an alternative**
11 **method that is similarly equitable and cost-effective:**

12 **“(a) Individual providers licensed in this state shall be paid:**

13 **“(A) On a fee-for-services basis;**

14 **“(B) As employees of institutional providers or members of group**
15 **practices that are reimbursed with global budgets; or**

16 **“(C) As individual providers in group practices that receive**
17 **capitation payments for providing outpatient services as permitted by**
18 **paragraph (d) of this subsection.**

19 **“(b) Institutional providers shall be paid with global budgets that**
20 **include separate capital budgets, determined through regional plan-**
21 **ning, and operational budgets.**

22 **“(c) Budgets shall be determined for individual hospitals and not for**
23 **entities that own multiple hospitals, clinics or other providers of**
24 **health care services or goods.**

25 **“(d) A group practice may be reimbursed with capitation payments**
26 **if the group practice:**

27 **“(A) Primarily uses individual providers in the group practice to**
28 **deliver care in the group practice’s facilities;**

29 **“(B) Does not use capitation payments to reimburse the cost of**
30 **hospital services; and**

1 **“(C) Does not offer financial incentives to individual providers in**
2 **the group practice based on the utilization of services.**

3 **“(3) The task force’s recommendations shall address issues related**
4 **to the provision of services to nonresidents who receive services in this**
5 **state and to plan participants who receive services outside this state.**

6 **“(4) The task force’s recommendations for the duties of the Health**
7 **Care for All Oregon Board and the details of the Health Care for All**
8 **Oregon Plan must ensure, by considering the following factors, that**
9 **patients are empowered to protect their health, their rights and their**
10 **privacy:**

11 **“(a) Access to patient advocates who are responsible to the patient**
12 **and maintain patient confidentiality and whose responsibilities include**
13 **but are not limited to addressing concerns about providers and helping**
14 **patients navigate the process of obtaining medical care;**

15 **“(b) Access to culturally and linguistically appropriate care and**
16 **service;**

17 **“(c) The patient’s ability to obtain needed care when a treating**
18 **provider is unable or unwilling to provide the care;**

19 **“(d) Paying providers to complete forms or perform other adminis-**
20 **trative functions to assist patients in qualifying for disability benefits,**
21 **family medical leave or other income supports; and**

22 **“(e) The patient’s access to and control of medical records, includ-**
23 **ing:**

24 **“(A) Empowering patients to control access to their medical records**
25 **and obtain independent second opinions, unless there are clear medical**
26 **reasons not to do so;**

27 **“(B) Requiring that a patient or the patient’s designee be provided**
28 **a complete copy of the patient’s health records promptly after every**
29 **interaction or visit with a provider;**

30 **“(C) Ensuring that the copy of the health records provided to a**

1 patient includes all data used in the care of that patient; and

2 “(D) Requiring that the patient or the patient’s designee provide
3 approval before any forwarding of the patient’s data to, or access of
4 the patient’s data by, family members, caregivers, other providers or
5 researchers.

6 **“SECTION 8. Task Force timeline. (1) The members of the Task
7 Force on Universal Health Care shall be appointed no later than May
8 31, 2020.**

9 “(2) No later than September 30, 2020, the Legislative Policy and
10 Research Office shall begin preparing a work plan for the task force.

11 “(3) The task force shall submit a report containing its findings and
12 recommendations for the design of the Health Care for All Oregon
13 Plan and the Health Care for All Oregon Board to the 2021 regular
14 session of the Legislative Assembly.

15 **“SECTION 9. Plan for a Medicaid Buy-In program or a public op-
16 tion. (1) The Oregon Health Authority shall develop a plan for a
17 Medicaid Buy-In program or a public option to provide an affordable
18 health care option to all Oregon residents, with the primary focus be-
19 ing Oregon residents who do not have access to health care. To the
20 extent feasible, the plan must:**

21 “(a) Have no net cost to the state;

22 “(b) Provide a comprehensive package of benefits that are, at a
23 minimum, equivalent to the benefits offered by qualified plans offered
24 through the health insurance exchange;

25 “(c) Impose no more than minimal cost sharing, deductibles or
26 copayments;

27 “(d) Take into account the impact on the distribution of risk in the
28 health insurance market;

29 “(e) Encourage the utilization of premium tax credits available un-
30 der section 36B of the Internal Revenue Code and other subsidies

1 available under federal law;

2 “(f) Maximize the receipt of federal funds to support the costs of
3 the program or option;

4 “(g) Utilize the coordinated care organization health care delivery
5 model; and

6 “(h) Utilize the coordinated care organization provider networks to
7 the extent possible without destabilizing the networks.

8 “(2) No later than May 1, 2020, the authority shall report to the
9 Legislative Assembly, in the manner provided in ORS 192.245, the plan
10 developed in accordance with subsection (1) of this section including:

11 “(a) A discussion of potential eligibility requirements for the
12 Medicaid Buy-In program or public option, as well as the implications
13 of limiting or not limiting eligibility in various ways;

14 “(b) Options for Medicaid Buy-In programs or public options tar-
15 geted to specific populations including, but not limited to:

16 “(A) Residents with household incomes above 400 percent and below
17 600 percent of the federal poverty guidelines who are unable to afford
18 health insurance offered by the resident’s employer;

19 “(B) Residents who regularly cycle through enrolling and
20 disenrolling in medical assistance and employer-sponsored health in-
21 surance; or

22 “(C) Other groups that face significant barriers to accessing af-
23 fordable, quality health care;

24 “(c) Recommendations for legislative changes necessary to imple-
25 ment the plan; and

26 “(d) Any federal approval that will be required to implement the
27 plan, such as demonstration projects under section 1115 of the Social
28 Security Act, a state plan amendment or a waiver for state innovation
29 under 42 U.S.C. 18052.

30 “SECTION 10. Sections 1 to 9 of this 2019 Act are repealed on Jan-

1 uary 2, 2022.

2 **“SECTION 11. Appropriation. In addition to and not in lieu of any**
3 **other appropriation, there is appropriated to the Oregon Health Au-**
4 **thority, for the biennium beginning July 1, 2019, out of the General**
5 **Fund, the amount of \$1,174,816, which may be expended for carrying**
6 **out sections 2 to 9 of this 2019 Act.**

7 **“SECTION 12. Captions. The section captions used in this 2019 Act**
8 **are provided only for the convenience of the reader and do not become**
9 **part of the statutory law of this state or express any legislative intent**
10 **in the enactment of this 2019 Act.**

11 **“SECTION 13. Emergency clause. This 2019 Act being necessary for**
12 **the immediate preservation of the public peace, health and safety, an**
13 **emergency is declared to exist, and this 2019 Act takes effect on its**
14 **passage.”.**

15
