HB 2978-5 (LC 2058) 5/28/19 (CMT/stn/ps)

Requested by HOUSE COMMITTEE ON REVENUE (at the request of Representative Nancy Nathanson)

PROPOSED AMENDMENTS TO HOUSE BILL 2978

1 On page 1 of the printed bill, line 5, delete "7" and insert "9".

2 In line 7, delete "7" and insert "9".

3 In line 15, after "by" insert "or used to qualify for".

In line 16, delete the period and insert ", or costs that are used to claim a federal tax credit.

"(5) 'Tier I short line railroad' means a short line railroad owned or 6 leased by a person for whom the total length of short line railroad track 7 owned or leased in Oregon is equal to or greater than 200 miles. The total 8 amount of short line railroad track in Oregon calculated under this sub-9 section includes any short line railroad track owned or leased by the person, 10 or if the person is a corporation, by the person's parent corporation or sub-11 sidiaries, regardless of whether the track is owned or leased by one or more 12 railroads. 13

"(6) 'Tier II short line railroad' means a short line railroad that is not a tier I short line railroad or is a short line railroad owned or leased by the state, a city, a county, a port or any other public or municipal corporation.".

18 Delete lines 17 through 30 and delete page 2.

19 On page 3, delete lines 1 through 19 and insert:

20 "<u>SECTION 3.</u> (1) A credit against taxes imposed by ORS chapter 316 21 (or, if the taxpayer is a corporation, under ORS chapter 317 or 318) is allowed to a taxpayer, based upon short line railroad rehabilitation
project costs actually paid or incurred by the taxpayer during the tax
year for which the credit is claimed.

"(2) The credit allowed under this section shall be the least of:
"(a) In the case of a tier I short line railroad, \$1,000 multiplied by
the number of miles of short line railroad track the taxpayer owns or
leases in this state on the day the short line railroad rehabilitation
project is completed;

9 "(b) In the case of a tier II short line railroad, \$3,500 multiplied by 10 the number of miles of short line railroad track the taxpayer owns or 11 leases in this state on the day the short line railroad rehabilitation 12 project is completed; or

"(c) Fifty percent of the short line railroad rehabilitation project
 costs paid or incurred by the taxpayer during the tax year in which
 the credit is claimed.

16 "(3) For the credit to be allowed under this section:

17 "(a) The infrastructure must be located in Oregon; and

18 **"(b) The taxpayer must:**

19 "(A) Own or lease the infrastructure;

20 "(B) Be a short line railroad; and

"(C) Receive a final written certification from the Department of
 Transportation before claiming the credit.

"(4) The amount of the credit claimed under this section for any
one tax year may not exceed the tax liability of the taxpayer.

"(5) Any tax credit otherwise allowable under this section that is not used by the taxpayer in a particular tax year may be carried forward and offset against the taxpayer's tax liability for the next succeeding tax year. Any credit remaining unused in that next succeeding tax year may be carried forward and used in the second succeeding tax year, and likewise, any credit not used in that second succeeding tax

HB 2978-5 5/28/19 Proposed Amendments to HB 2978 year may be carried forward and used in the third succeeding tax year, and likewise, any credit not used in that third succeeding tax year may be carried forward and used in the fourth succeeding tax year, and likewise, any credit not used in that fourth succeeding tax year may be carried forward and used in the fifth succeeding tax year but may not be carried forward for any tax year thereafter.

"(6) The credit allowed under this section is not in lieu of any depreciation or amortization deduction for the short line railroad rehabilitation project to which the taxpayer otherwise may be entitled for
purposes of ORS chapter 316, 317 or 318 for the tax year.

"(7) The taxpayer's adjusted basis for determining gain or loss may
 not be decreased by any tax credit allowed under this section.

"(8)(a) The Department of Revenue may by rule require that the Department of Transportation provide information about a certification issued under section 5 of this 2019 Act, including the name and taxpayer identification number of the taxpayer or other person receiving certification, the date the certification was issued in its final form, the approved amount of credit and the first tax year for which the credit may be claimed.

"(b) A taxpayer that is a pass-through entity that has received certification under section 5 of this 2019 Act shall provide to the Department of Revenue, within two months after the close of the tax year in which the certification was issued, the name, taxpayer identification number and any other information required by the department of each owner receiving a distributive share of the credit, in a manner prescribed by the department.

"(9) The Department of Revenue shall prescribe by rule the manner
and the timing of submission of the information described in subsection (8) of this section to the department.

30 "(10) The credit shall be claimed on a form prescribed by the De-

partment of Revenue that contains the information required by the
 department.

3 "(11) In the case of a credit allowed under this section:

4 "(a) A nonresident shall be allowed the credit under this section in
5 the proportion provided in ORS 316.117.

6 "(b) If a change in the status of a taxpayer from resident to non-7 resident or from nonresident to resident occurs, the credit allowed by 8 this section shall be determined in a manner consistent with ORS 9 316.117.

"(c) If a change in the taxable year of a taxpayer occurs as described in ORS 314.085, or if the Department of Revenue terminates a taxpayer's taxable year under ORS 314.440, the credit allowed under this section shall be prorated or computed in a manner consistent with ORS 314.085.

15 "<u>SECTION 4.</u> (1) Prior to construction of a short line railroad re-16 habilitation project, a taxpayer may apply to the Department of 17 Transportation for preliminary certification of the project in the 18 manner prescribed by rules adopted under this section, which must 19 include:

20 "(a) Timelines and deadlines for submission of application materi-21 als;

"(b) A description of the information required by the department
to determine that the taxpayer qualifies for the credit allowed under
section 3 of this 2019 Act;

"(c) Criteria for determining the amount of the tax credit allowed
 under section 3 of this 2019 Act, including standards for what consti tutes completion of a short line railroad rehabilitation project;

"(d) The process by which an applicant will be notified of an in complete application and the time allowed for the applicant to provide
 the missing information; and

"(e) The month and date by which the department must notify an applicant of the preliminary certification decision and the potential amount of the tax credit for which the applicant has received preliminary certification.

5 "(2) If the total amount of potential tax credits allowed under sec-6 tion 3 of this 2019 Act for all taxpayers that have applied for prelimi-7 nary certification exceeds the limit in section 8 of this 2019 Act, the 8 department shall allocate the tax credits allowed under section 3 of 9 this 2019 Act as follows:

"(a) By giving first priority to all tier II short line railroads that
 own or lease less than 50 miles of short line railroad track in this
 state; and

"(b) By giving second priority to all tier II short line railroads not
 described in paragraph (a) of this subsection.

15 "(3) If the department must allocate tax credits to a group of tax-16 payers in an amount that is less than the amount the taxpayers would 17 otherwise receive under section 3 of this 2019 Act, the department shall 18 divide the available tax credits among the group proportionally, based 19 on the amount each taxpayer would have otherwise received under 20 section 3 of this 2019 Act.

²¹ "<u>SECTION 5.</u> (1) A taxpayer may apply to the Department of ²² Transportation for final certification of a short line railroad rehabili-²³ tation project if:

24 "(a) The taxpayer received preliminary certification for the project
 25 under section 4 of this 2019 Act; and

26 **"(b) The project is completed.**

"(2) After approving the application, the department shall certify the project, including the amount of the tax credit for which the taxpayer has received final certification. The department may not certify an amount that is more than the amount approved in the preliminary 1 certification for the project.

"(3) The department may establish by rule a process for accepting
 applications and issuing final certifications under this section.

"<u>SECTION 6.</u> (1) The Department of Transportation may charge and
collect a fee from taxpayers for preliminary or final certification of
short line rehabilitation projects under sections 4 and 5 of this 2019
Act. The fee may not exceed the cost to the department of issuing
certifications.

9 "(2) All fees collected under this section shall be deposited in the 10 State Treasury to the credit of the Railroad Fund established under 11 ORS 824.014. Moneys deposited under this section are continuously 12 appropriated to the Department of Transportation for the purpose of 13 administering and enforcing the provisions of sections 2 to 9 of this 14 2019 Act.

"SECTION 7. (1) A person that has obtained a tax credit under
section 3 of this 2019 Act may transfer the credit to a taxpayer under
ORS chapter 316, 317 or 318. A transfer that occurs on or after January
1, 2020, is conditioned upon compliance with this section and ORS
315.052 and 315.053.

"(2) The Department of Revenue may require that the person that has earned the credit and the taxpayer that intends to claim the credit jointly file a notice of tax credit transfer with the department on or before the earliest of the following dates:

24 "(a) A date 30 days after the transfer of the credit;

25 "(b) The date on which the transferee files a return; or

²⁶ "(c) The due date, including extensions, of the transferee's return.

"(3) The notice shall be given on a form prescribed by the department that contains:

"(a) The name and address of the transferor and of the transferee;
"(b) The taxpayer identification number of the transferor and of the

1 transferee;

"(c) The dates on which the person earning the credit received
certifications for the credit;

"(d) The amount of the credit that is certified, the amount that is
being transferred and the amount that is being retained by the
transferor; and

7 "(e) Any other information required by the department.

8 "(4)(a) A transferor may separately transfer the entirety of that 9 portion corresponding to the tax year to one or more transferees, 10 subject to subsection (5) of this section.

"(b) Any amount of credit that would be allowed due only to a
 carryforward provision may not be transferred.

"(5) Any transfer of a tax credit or a portion of a tax credit must
 be completed no later than the earliest of the following dates in re lation to the tax return on which the credit is claimed:

"(a) The original due date, including extensions, of the transferor's
 return;

18 "(b) The date on which the transferor's return is actually filed;

"(c) The original due date, including extensions, of the transferee's
 return; or

²¹ "(d) The date on which the transferee's return is actually filed.

"(6) Notwithstanding subsection (5) of this section, if the transferor is a tax-exempt entity, the transfer must be completed on or before a date one year after the close of the tax year for which the credit was certified. As used in this subsection, 'tax-exempt entity' means a government agency or an organization that is recognized as exempt under section 501(c)(3) of the Internal Revenue Code.

28 "(7) The transferee shall claim the credit in accordance with the 29 credit provisions for the tax years in which the credit is allowed.

30 "(8) The department by rule may establish policies and procedures

1 for the implementation of this section.

<u>SECTION 8.</u> The total amount of potential tax credits allowed under section 3 of this 2019 Act at the time of preliminary certification
under section 4 of this 2019 Act may not exceed \$4 million for any
biennium.

6 "<u>SECTION 9.</u> (1) Under the procedures for a contested case under 7 ORS chapter 183, the Director of Transportation may order the sus-8 pension, revocation or forfeiture of a tax credit certification under 9 section 4 or 5 of this 2019 Act, or of a portion thereof, if the director 10 finds that:

11 "(a) The certification was obtained by fraud or misrepresentation;

"(b) The certification was obtained by mistake or miscalculation;
 or

"(c) The taxpayer otherwise violates or has violated a condition or
 requirement for eligibility for the tax credit.

16 "(2) As soon as an order of revocation under this section becomes 17 final, the director shall notify the Department of Revenue and the 18 person that received the tax credit certification of the order of revo-19 cation. Upon notification, the Department of Revenue immediately 20 shall proceed to collect:

"(a) If no portion of a credit has been transferred, those taxes not paid by the holder of the certification as a result of the tax credits provided to the holder under the revoked approval, from the holder or a successor in interest to the business interests of the holder. All tax credits provided to the holder and attributable to the fraudulently or mistakenly obtained certification or portion of the certification shall be forfeited.

"(b) If all of a credit has been transferred, an amount equal to the
amount of the tax credits allowable to the transferee under the revoked certification, from the transferor.

"(c) If a portion of a tax credit has been transferred, those taxes not paid by the transferor as a result of the tax credits provided to the transferor pursuant to the revoked certification, from the transferor or a successor in interest to the business interests of the transferor, and an amount equal to the amount of the tax credits allowable to the transferee pursuant to the revoked certification, from the transferor.

"(3)(a) The Department of Revenue shall have the benefit of all laws of the state pertaining to the collection of income and excise taxes and may proceed to collect the amounts described in subsection (2) of this section from the person that obtained certification or a successor in interest to the business interests of that person. An assessment of tax is not necessary and the collection of taxes described in this subsection is not precluded by any statute of limitations.

14 "(b) For purposes of this subsection, a lender, bankruptcy trustee 15 or other person that acquires an interest through bankruptcy or 16 through foreclosure of a security interest is not considered to be a 17 successor in interest to the business interests of the person that ob-18 tained certification.

"(4) If the certification is ordered revoked pursuant to this section, the holder of the certification shall be denied any further relief in connection with the credit from and after the date that the order of revocation becomes final.

"(5) Notwithstanding subsections (1) to (4) of this section, a certification or portion of a certification held by a transferee may not be considered revoked for purposes of the transferee, the tax credit allowable to the transferee may not be reduced and a transferee is not liable under this section.

"(6) Interest under this section shall accrue at the rate established
in ORS 305.220 beginning the day after the due date of the return on
which the credit may first be claimed.

"(7) The Department of Revenue may collect amounts owed under
this section by a partnership from the partnership.".

- 3 In line 20, delete "8" and insert "10".
- 4 On page 4, line 12, delete "9" and insert "11".
- 5 Delete lines 21 and 22 and insert:
- 6 "SECTION 12. (1) Sections 2 to 9 of this 2019 Act apply to tax years
- 7 beginning on or after January 1, 2020, and before January 1, 2026.

"(2) Except as provided in section 3 (5) of this 2019 Act, a credit may
not be claimed under section 3 of this 2019 Act for tax years beginning
on or after January 1, 2026.".

In line 23, delete "11" and insert "13".

12