SB 247-A6 (LC 557) 5/16/19 (MAM/am/ps)

Requested by HOUSE COMMITTEE ON ENERGY AND ENVIRONMENT (at the request of Representative Ken Helm)

PROPOSED AMENDMENTS TO A-ENGROSSED SENATE BILL 247 (INCLUDING AMENDMENTS TO RESOLVE CONFLICTS)

1 On page 1 of the printed A-engrossed bill, line 2, delete "and".

2 Delete line 3 and insert "459A.705, 459A.717, 459A.737 and 459A.738 and

section 4, chapter 106, Oregon Laws 2013; and prescribing an effective
date.".

5 Delete lines 5 through 24 and delete pages 2 through 4 and insert:

6 **"SECTION 1.** ORS 459A.700 is amended to read:

"459A.700. As used in ORS 459.992 (3) and (4) and 459A.700 to 459A.740,
unless the context requires otherwise:

9 "(1) 'Beverage' means a fluid described in ORS 459A.702.

10 "(2) 'Beverage container' means a container described in ORS 459A.702.

11 "(3) 'Commission' means the Oregon Liquor Control Commission.

"(4) 'Consumer' means every person who purchases a beverage in a
 beverage container for use or consumption.

"(5) 'Dealer' means every person in this state who engages in the sale of
 beverages in beverage containers to a consumer, or means a redemption
 center certified under ORS 459A.735.

"(6) 'Distributor' means every person who engages in the sale of beverages
in beverage containers to a dealer in this state including any manufacturer
who engages in such sales.

20 "(7) 'Hard seltzer' means any sugar-based alcoholic beverage that

contains carbonated water or any malt-based alcoholic beverage that
contains carbonated water and is not a malt beverage, as defined in
ORS 471.001.

4 "[(7)] (8) 'Importer' means any dealer or manufacturer who directly im-5 ports beverage containers into this state.

6 "[(8)] (9) 'In this state' means within the exterior limits of the State of 7 Oregon and includes all territory within these limits owned by or ceded to 8 the United States of America.

9 "(10) 'Kombucha' means a fermented beverage that is made from
10 tea and contains not more than 21 percent of alcohol by volume.

"[(9)] (11) 'Manufacturer' means every person bottling, canning or otherwise filling beverage containers for sale to distributors, importers or dealers.
"[(10)] (12) 'Place of business of a dealer' means the location at which a
dealer sells or offers for sale beverages in beverage containers to consumers.
"[(11)] (13) 'Use or consumption' includes the exercise of any right or
power over a beverage incident to the ownership thereof, other than the sale
or the keeping or retention of a beverage for the purposes of sale.

"[(12)] (14) 'Water and flavored water' means any beverage identified through the use of letters, words or symbols on its product label as a type of water.

"(15) 'Wine' has the meaning given that term in ORS 471.001, except
that 'wine' does not mean hard seltzer or kombucha.

²³ "SECTION 2. ORS 459A.702 is amended to read:

²⁴ "459A.702. [(1) Except as provided in subsection (2) of this section, ORS ²⁵ 459A.700 to 459A.740 apply to any individual, separate, sealed glass, metal or ²⁶ plastic bottle or can, except for cartons, foil pouches and drink boxes, that ²⁷ contains the following beverages, intended for human consumption and in a ²⁸ quantity less than or equal to three liters:]

29 "[(a) Water and flavored water;]

30 "[(b) Beer or other malt beverages; and]

1 "[(c) Mineral waters, soda water and similar carbonated soft drinks.]

² "[(2) One year after the date on which the Oregon Liquor Control Com-³ mission determines that at least 60 percent of the beverage containers returned ⁴ for the refund value specified in ORS 459A.705 are returned statewide to re-⁵ demption centers approved under ORS 459A.735, or on January 1, 2018, ⁶ whichever comes first,] ORS 459A.700 to 459A.740 apply to:

"(1) Any individual, separate, sealed glass, metal or plastic bottle or can,
except for [cartons, foil pouches, drink boxes and metal containers that require
a tool to be opened] a carton, foil pouch, drink box or metal container
that requires a tool to be opened, that contains[:]

11 "[(a)] **any one of** the following beverages, intended for human consump-12 tion and in a quantity less than or equal to three liters:

13 "[(A) Water and flavored water;]

14 "[(B) Beer or other malt beverages; and]

¹⁵ "[(C) Mineral waters, soda water and similar carbonated soft drinks.]

16 "(a) Water or flavored water;

17 **"(b) Beer or another malt beverage;**

¹⁸ "(c) Mineral water, soda water or a similar carbonated soft drink;

19 "(d) Kombucha; or

20 "(e) Hard seltzer.

"[(b)] (2) Any beverage other than those specified in [paragraph (a) of this] subsection (1) of this section that is intended for human consumption and is in a quantity more than or equal to four fluid ounces and less than or equal to one and one-half liters, except distilled liquor, wine, dairy or plant-based milks, infant formula and any other exemptions set forth in rule [of] by the Oregon Liquor Control Commission.

²⁷ "<u>SECTION 3.</u> ORS 459A.705 is amended to read:

"459A.705. (1) Except as provided in subsections (2) and (3) of this section,
every beverage container sold or offered for sale in this state shall have a
refund value of not less than five cents.

1 "(2)(a) Every beverage container sold or offered for sale in this state shall 2 have a refund value of not less than 10 cents, beginning on the later of:

"(A) Eight months after the Oregon Liquor Control Commission determines that, in each of the two previous calendar years, the number of beverage containers returned for the refund value specified in this section was less than 80 percent of the total number of beverage containers that were sold in this state; or

"(B) January 1 of the calendar year following the determination by the
commission described in subparagraph (A) of this paragraph.

"[(b) The commission may not make a determination under this subsection
before January 1, 2016.]

"[(c)] (b) In making a determination under this subsection, the commission may not include the [beverage containers and] beverages described in
ORS 459A.702 [(2)(b)] (2) before January 1, 2021.

"(3) Every beverage container certified as provided in ORS 459A.725, sold
 or offered for sale in this state, shall have a refund value of not less than
 two cents.

"SECTION 4. On and after the effective date of this 2019 Act and
 until January 1, 2021:

"(1) The refund value paid for a beverage container that contained
hard seltzer or kombucha, as those terms are defined in ORS 459A.700,
shall be not less than 10 cents, regardless of the refund value, or lack
of a refund value, indicated on the beverage container.

"(2) A beverage container that contains hard seltzer or kombucha,
as those terms are defined in ORS 459A.700, may be sold or offered for
sale in this state regardless of the refund value, or lack of a refund
value, indicated on the beverage container, notwithstanding ORS
459A.720 (1).

²⁹ "SECTION 5. ORS 459A.717 is amended to read:

³⁰ "459A.717. (1) The Oregon Liquor Control Commission may impose a civil

SB 247-A6 5/16/19 Proposed Amendments to A-Eng. SB 247 (A to RC)

penalty of at least \$50, but not more than \$500, for a violation of any provision of ORS 459A.700 to 459A.740. Each day a violation occurs constitutes a separate violation. The authority to impose a civil penalty under this section is in addition to and not in lieu of the revocation and suspension authority under ORS 459.992 (4) and the criminal penalty authorized by ORS 459.992.

"(2) Notwithstanding subsection (1) of this section, if a dealer[, as defined 7 in ORS 459A.700,] violates a provision of ORS 459A.738, or if a distributor 8 or importer violates a provision of ORS 459A.718, the commission shall 9 provide the dealer, distributor or importer with written notice informing 10 the dealer, distributor or importer of the violation and stating that the 11 dealer, distributor or importer may avoid civil penalty for the violation 12 by curing the violation within 60 days after issuance of the notice. If the 13 dealer, distributor or importer fails to cure the violation within 60 days 14 after issuance of the notice, the commission shall impose a civil penalty of 15 at least \$200 for the violation. Each day after the 60-day period that the 16 dealer continues to violate a provision of ORS 459A.738, or that the dis-17 tributor or importer continues to violate a provision of ORS 459A.718, 18 is a separate offense subject to a separate civil penalty. The commission is 19 not required to provide the dealer, distributor or importer with an oppor-20tunity to cure a continuing violation before imposing a civil penalty for the 21continuing violation. 22

"(3) Civil penalties under this section shall be imposed as provided in
 ORS 183.745.

"(4) All penalties recovered under this section shall be paid into the State
 Treasury and credited to the General Fund and are available for general
 governmental expenses.

²⁸ "SECTION 6. ORS 459A.737 is amended to read:

"459A.737. (1) Pursuant to the provisions of ORS 459A.735, the Oregon
Liquor Control Commission:

"(a) Shall approve one [*beverage container*] redemption center in a city having a population of less than 300,000, operated by a distributor cooperative serving a majority of the dealers in this state; and

4 "(b) May approve one or more additional [beverage container] redemption
5 centers.

"(2) Notwithstanding any other provision of ORS 459A.700 to 459A.740, a
[beverage container] redemption center:

8 "(a) May not refuse to accept and to pay the refund value of up to 350 9 individual empty beverage containers, as established by ORS 459A.705, re-10 turned by any one person during one day;

"(b) Must provide hand counting of up to 50 individual empty beverage containers returned by any one person during one day for the refund value established by ORS 459A.705;

"(c) May provide drop off service for at least 125 individual empty beverage containers returned by any one person during one day for the refund value established by ORS 459A.705, and may provide an accounting mechanism by which the person may redeem the refund value of the beverage containers at a later date; and

"(d) May provide other services as determined necessary by the person responsible for the operation of the [*beverage container*] redemption center.

"(3)(a) By July 1 of each calendar year, a person responsible for the operation of one or more redemption centers shall register with the commission, for a period to cover the upcoming year, on a form provided by the commission. The registration shall include:

"(A) A list of each redemption center that the person is responsible
 for operating during the upcoming year and the address of each re demption center; and

"(B) Any other information required by the commission to process
 the registration.

30 "(b)(A) Each person responsible for the operation of one or more

redemption centers shall pay an annual registration fee to the commission. The fee shall be paid at the time of registration under paragraph (a) of this subsection. The registration fee shall be \$3,000 for each redemption center that the person is responsible for operating.

"(B) The registration fee established by subparagraph (A) of this
paragraph does not apply to the operation of a BottleDrop Express or
a similar redemption center.

"(c) Fees collected by the commission under this subsection shall
be deposited in the Bottle Bill Fund established under section 8 of this
2019 Act.

11 "[(3)] (4) The commission may adopt all rules necessary to implement and 12 administer the provisions of this section and ORS 459A.738.

"SECTION 6a. If Senate Bill 93 becomes law, ORS 459A.737, as amended
 by section 7, chapter ____, Oregon Laws 2019 (Enrolled Senate Bill 93), and
 section 6 of this 2019 Act, is amended to read:

"459A.737. (1) Pursuant to the provisions of ORS 459A.735, the Oregon
 Liquor Control Commission:

"(a) Shall approve one full-service redemption center in a city having a
 population of less than 300,000, operated by a distributor cooperative serving
 a majority of the dealers in this state; and

21 "(b) May approve one or more additional full-service redemption centers.

"(2) Notwithstanding any other provision of ORS 459A.700 to 459A.740, a
 full-service redemption center:

"(a) May not refuse to accept and to pay the refund value of up to 350
individual empty beverage containers, as established by ORS 459A.705, returned by any one person during one day;

"(b) Must provide hand counting of up to 50 individual empty beverage
containers returned by any one person during one day for the refund value
established by ORS 459A.705;

30 "(c) May provide drop off service for at least 125 individual empty

beverage containers returned by any one person during one day for the refund value established by ORS 459A.705, and may provide an accounting mechanism by which the person may redeem the refund value of the beverage containers at a later date; and

5 "(d) May provide other services as determined necessary by the person 6 responsible for the operation of the full-service redemption center.

"(3)(a) By July 1 of each calendar year, a person responsible for the operation of one or more **full-service** redemption centers shall register with
the commission, for a period to cover the upcoming year, on a form provided
by the commission. The registration shall include:

"(A) A list of each full-service redemption center that the person is re sponsible for operating during the upcoming year and the address of each
 full-service redemption center; and

14 "(B) Any other information required by the commission to process the 15 registration.

"(b)(A) Each person responsible for the operation of one or more **fullservice** redemption centers shall pay an annual registration fee to the commission. The fee shall be paid at the time of registration under paragraph (a) of this subsection. The registration fee shall be \$3,000 for each **full-service** redemption center that the person is responsible for operating.

"(B) The registration fee established by subparagraph (A) of this paragraph does not apply to the operation of a [*BottleDrop Express or a similar*] **dealer** redemption center.

"(c) Fees collected by the commission under this subsection shall be deposited in the Bottle Bill Fund established under section 8 of this 2019 Act.
"(4) The commission may adopt all rules necessary to implement and administer the provisions of this section, section 3 [of this 2019 Act], chapter
__, Oregon Laws 2019 (Enrolled Senate Bill 93), and ORS 459A.738.

²⁹ "<u>SECTION 6b.</u> The amendments to ORS 459A.737 by section 6a of ³⁰ this 2019 Act become operative on the effective date of chapter ____, 1 Oregon Laws 2019 (Enrolled Senate Bill 93).

<u>"SECTION 7.</u> Section 8 of this 2019 Act is added to and made a part
of ORS 459A.700 to 459A.740.

4 "<u>SECTION 8.</u> The Bottle Bill Fund is established in the State 5 Treasury, separate and distinct from the General Fund. Interest 6 earned by the Bottle Bill Fund shall be credited to the fund. Moneys 7 in the fund are continuously appropriated to the Oregon Liquor Con-8 trol Commission and may be used to pay the costs of the commission 9 in carrying out the duties of the commission under ORS 459A.700 to 10 459A.740.

11 "SECTION 9. ORS 459A.738 is amended to read:

"459A.738. (1) For each [beverage container] redemption center, the Oregon 12Liquor Control Commission shall specify up to two convenience zones. The 13 first convenience zone shall be the sector within a radius of not more than 14 two miles around the [beverage container] redemption center. The second 15convenience zone shall be the sector beginning at the border of the first 16 convenience zone and continuing to a radius of not more than three and 17 one-half miles around the [beverage container] redemption center. The con-18 venience zones shall be based to the greatest extent practicable upon the 19 proposals submitted as part of the application for approval of the redemption 20center under ORS 459A.735. 21

"(2) All dealers doing business within the first convenience zone that occupy a space of 5,000 or more square feet in a single area may participate in, be served by and be charged the cost of participation in the [beverage container] redemption center and, if such a dealer participates in, is served by and pays the cost of participation in the redemption center, the dealer may, notwithstanding any other provision of ORS 459A.700 to 459A.740, refuse to accept and to pay the refund value of empty beverage containers.

"(3) All dealers doing business within the second convenience zone that
 occupy a space of 5,000 or more square feet in a single area may participate

in, be served by and be charged the cost of participation in the [beverage
container] redemption center and, if such a dealer participates in, is served
by and pays the cost of participation in the redemption center, the dealer
may, notwithstanding any other provision of ORS 459A.700 to 459A.740, refuse to accept and to pay the refund value of more than 24 individual empty
beverage containers returned by any one person during one day.

"(4) All dealers doing business within either convenience zone that occupy a space of less than 5,000 square feet in a single area may, notwithstanding any other provision of ORS 459A.700 to 459A.740, refuse to accept and to pay the refund value of more than 24 individual empty beverage containers returned by any one person during one day.

"(5)(a) Any dealer doing business [*in*] **within** either convenience zone that 12 occupies a space of 5,000 or more square feet in a single area that does not 13 participate in, and is not served by, the [beverage container] redemption 14 center may not refuse to accept and to pay the refund value of up to 350 15 individual empty beverage containers, as established by ORS 459A.705, re-16 turned by any one person during one day and must, beginning on the date 17 that the redemption center begins accepting beverage containers, provide 18 services equivalent to those provided by the redemption center under ORS 19 459A.737 (2), including hand counting and drop off service. 20

"(b) In addition to complying with the requirements specified in paragraph (a) of this subsection, a dealer described in paragraph (a) of this subsection must:

"(A) Post in each area where beverage containers are received a clearly
visible and legible sign that contains the list of services that must be provided by the dealer; and

"(B) Provide two automated reverse vending machines capable of processing metal, plastic and glass beverage containers, or one automated reverse vending machine capable of processing metal, plastic and glass beverage containers for each 500,000 beverage containers sold by the dealer 1 in the previous calendar year, whichever is greater.

"(c)(A) The provisions of paragraphs (a) and (b) of this subsection do not apply to a dealer described in paragraph (a) of this subsection if the dealer sold fewer than 100,000 beverage containers in the previous calendar year. To be eligible for the exemption under this paragraph, a dealer described in paragraph (a) of this subsection must report to the commission the number of beverage containers sold by the dealer in the previous calendar year.

8 "(B) The report required under this paragraph must be submitted by a9 dealer:

"(i) Except as provided in subsection (6) of this section, no later than 60
days after issuance of the notice required under ORS 459A.735 (4); and

"(ii) No later than January 1 of each calendar year following the year
that the notice under ORS 459A.735 (4) was issued and for which the dealer
intends to claim the exemption.

"(d) The commission shall ensure compliance with this subsection by a
dealer described in paragraph (a) of this subsection that is not subject to an
exemption under paragraph (c) of this subsection.

"(6) A dealer that plans to begin doing business [*in*] **within** either convenience zone after the date that the [*beverage container*] redemption center associated with the convenience zone begins accepting beverage containers shall, not less than 60 days prior to the date that the dealer begins doing business:

"(a) Provide notice to the commission explaining whether the dealer will
or will not participate in, be served by and pay the cost of participation in
the redemption center; and

"(b) If the dealer will not participate in the redemption center and will claim an exemption under subsection (5)(c) of this section, provide documentation of compliance with the requirements for nonparticipating dealers under this section and an estimate of the number of beverage containers that the dealer expects to sell during the first calendar year that the dealer does 1 business [*in*] **within** the convenience zone.

"(7) The provisions of subsections (2) to (6) of this section do not apply to any dealer for which the driving distance from the place of business of the dealer to the [beverage container] redemption center, calculated using the shortest route, is more than two times the radius specified for the second convenience zone or, if only one convenience zone is specified by the commission, two times the radius specified for that convenience zone.

"(8) Not more than 60 days after issuance of notice from the commission
under ORS 459A.735 (4), a dealer shall provide the commission with written
documentation confirming compliance with each of the requirements of this
section that are applicable to the dealer receiving notice.

"SECTION 10. Section 4, chapter 106, Oregon Laws 2013, is amended to
 read:

"Sec. 4. No later than March 1 of each odd-numbered year, the Oregon Liquor Control Commission shall submit a report to the Legislative Assembly regarding [*beverage container*] redemption centers approved pursuant to the provisions of ORS 459A.737. The report must include, for the two previous calendar years:

"(1) The number of beverage containers that are returned for refund value as a percentage of the total number of beverage containers sold in this state. "(2) The number of [*beverage container*] redemption centers operating in this state and the number of redemption centers for which applications are pending with the commission.

"(3) The number of beverage containers that are returned for refund value in areas designated by the commission and the number of beverage containers returned for refund value in each area in the year before the [*beverage container*] redemption center began operation.

(4) The number of beverage containers that are returned for refund value to [*beverage container*] redemption centers in this state and the number of beverage containers that are returned for refund value to dealers in this 1 state.

2 "SECTION 11. This 2019 Act takes effect on the 91st day after the
3 date on which the 2019 regular session of the Eightieth Legislative
4 Assembly adjourns sine die.".

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