HCR 20-12 (LC 3758) 4/17/19 (DJ/ps)

Requested by JOINT COMMITTEE ON CAPITOL CULTURE

PROPOSED AMENDMENTS TO HOUSE CONCURRENT RESOLUTION 20

1 On page 1 of the printed concurrent resolution, delete lines 3 through 6 2 and insert:

³ "That Legislative Branch Personnel Rule 27, as amended and in effect for the Eightieth Legislative Assembly, is repealed and the following Legislative Branch Personnel Rule 27 is adopted in lieu thereof as a rule of proceeding of the Senate and the House of Representatives and a joint rule of proceeding applicable to the Legislative Branch; and be it

8 "Further resolved that Legislative Branch Personnel Rules 12 and 32, as 9 amended and in effect for the Eightieth Legislative Assembly be further 10 amended as follows; and be it

"Further resolved that a new Legislative Branch Personnel Rule 33 be adopted as a rule of proceeding of the Senate and the House of Representatives and a joint rule of proceeding applicable to the Legislative Branch, as follows:".

15 Delete lines 8 through 28 and delete pages 2 through 13 and insert:

¹⁶ "Legislative Branch Personnel Rule 27: Safe, Respectful and Inclu ¹⁷ sive Workplace.

18 "(1) <u>Policy.</u>

"(a) The Legislative Branch is committed to promoting a respectful
 and inclusive environment in the State Capitol and in any setting in
 which conduct has the ability to create a Capitol environment that is

intimidating, hostile or offensive, or may constitute conduct that
amounts to retaliation for the making of a good-faith complaint under
this rule or for participation in an investigation under this rule.

4 "(b) The Legislative Branch is committed to providing a safe and 5 respectful workplace and to taking proactive steps to improve its cul-6 ture so that behavior from any source that has a negative impact on 7 the workplace may be effectively reported and promptly addressed and 8 resolved.

"(c) The Legislative Branch is equally committed to promoting 9 freedom of speech and expression, as guaranteed to all persons 10 through the free expression protections of Article I, section 8, of the 11 Oregon Constitution, and through the First Amendment to the United 12 States Constitution, and the Legislative Branch recognizes that the 13 constitutional protections guaranteeing freedom of speech and ex-14 pression must be taken into account in determining the rights afforded 15 to individuals in the State Capitol under this rule. 16

"(d) The Legislative Branch emphasizes the importance of fostering
 an environment where all viewpoints are welcomed and respected, as
 disagreement does not equal harassment.

"(e) This rule is designed to provide options to those who are experiencing or observing harassing behavior, discriminatory behavior or other behavior prohibited by subsection (7) of this rule to seek information, report behaviors or file complaints to address and resolve concerns, while also:

25 "(A) Enhancing options available to victims who seek to remain
 26 anonymous; and

"(B) Ensuring that fundamental freedoms of speech and expression
 are protected as core values in the Legislative Branch.

29 "(f) This rule is designed to provide options to those who are expe-30 riencing or observing harassing behavior, discriminatory behavior,

retaliation or other behavior prohibited by subsection (8) of this rule
to seek information, report behaviors or file complaints to address and
resolve concerns, while also enhancing options available to victims
who seek to remain anonymous.

5 "(g) The Legislative Assembly intends the mandatory reporting ob-6 ligations established under this rule to be a means by which the Leg-7 islative Branch will take action to address conduct prohibited by this 8 rule, in the absence of a specific complaint about the conduct.

9 **"(2)** <u>Application.</u>

"(a) Any individual who experiences behavior prohibited by this rule
 or observes behavior inconsistent with this rule may use the reporting
 options described in subsections (10) to (12) of this rule.

"(b) An appointing authority or a nonpartisan staff supervisor, in-13 cluding any member of the Legislative Assembly, shall report behavior 14 prohibited by this rule by the means described in subsection (11) of this 15 rule. If the appointing authority or supervisor is making a report be-16 cause an individual has disclosed to the appointing authority or 17 supervisor that the individual may be experiencing conduct prohibited 18 by this rule, the appointing authority or supervisor, as soon as prac-19 ticable after receiving the disclosure, shall provide a copy of the ma-20terials described in Legislative Branch Personnel Rule 32 (4)(a)(B) to 21(D) to the individual making the disclosure. 22

"(c) Any individual over whom the Legislative Branch may impose
a remedy is an individual subject to the requirements of this rule, including but not limited to:

26 "(A) Members of the Legislative Assembly;

27 "(B) Legislative staff, interns, externs and volunteers;

²⁸ "(C) Lobbyists required to register under ORS 171.740;

29 "(D) Contractors or employees of contractors who engage in busi 30 ness with the Legislative Branch;

HCR 20-12 4/17/19 Proposed Amendments to HCR 20 "(E) Employees of the State of Oregon who are not employees of
 the Legislative Branch; and

3 "(F) Members of the public who are present in the State Capitol.

4 "(3) <u>Definitions.</u>

"(a) 'Agency head' means the Legislative Administrator, the Legislative Counsel, the Legislative Equity Officer, the Legislative Fiscal
Officer, the Legislative Policy and Research Director, the Legislative
Revenue Officer and the Executive Director of the Commission on Indian Services.

"(b) 'Appointing authority' means the person who has authority in
 the interest of the employer to hire, transfer, suspend, lay off, pro mote, terminate or discipline an employee.

"(c) 'Caucus leader' means the Democratic or Republican leader of
 the Senate or the Democratic or Republican leader of the House of
 Representatives.

"(d) 'Caucus office' means the office of the Democratic or Republi can leader of the Senate or the office of the Democratic or Republican
 leader of the House of Representatives.

¹⁹ "(e) 'Chamber' means the Senate or the House of Representatives.

"(f) 'Employee' means an employee who is performing services on
 behalf of the Legislative Branch. 'Employee' includes any intern, ex tern or volunteer who is affiliated with a Legislative Branch office.

"(g) 'Employee Services' means the division of Legislative Admin istration charged with employment and human resources adminis tration for the Legislative Branch.

"(h) 'Human Resources Director' means the manager of Employee
 Services.

"(i) 'Independent investigator' or 'investigator' means an investigator' means an investigator' under contract pursuant to section 6, chapter _____, Oregon
Laws 2019 (Enrolled House Bill 3377) (as amended by HB 3377-7

amendments), who is available to perform or is performing an investigation under this rule.

"(j) 'Legislative Branch' means members and employees of the
Legislative Assembly, the parliamentary offices, Legislative Administration, the Legislative Counsel Office, the Legislative Equity Office,
the Legislative Fiscal Office, the Legislative Policy and Research Office,
fice, the Legislative Revenue Office and the Commission on Indian
Services.

"(k) 'Legislative Equity Officer' means the Legislative Equity Officer appointed under section 1, chapter _____, Oregon Laws 2019 (Enrolled House Bill 3377) (as amended by HB 3377-7 amendments) or an
acting equity officer serving under section 3 or 4, chapter ______,
Oregon Laws 2019 (Enrolled House Bill 3377) (as amended by HB 3377-7

"(L) 'Member of the Legislative Assembly' or 'member' means a
 Senator or a Representative.

"(m) 'Nonpartisan staff' means an employee of the parliamentary
offices, Legislative Administration, the Legislative Counsel Office, the
Legislative Equity Office, the Legislative Fiscal Office, the Legislative
Policy and Research Office, the Legislative Revenue Office or the
Commission on Indian Services.

"(n) 'Offsite process counselor' means a person unaffiliated with the
Legislative Branch who has entered into a contract with the Legislative Equity Officer under section 14, chapter _____, Oregon Laws 2019
(Enrolled House Bill 3377) (as amended by HB 3377-7 amendments), to
provide services described in subsection (10) of this rule.

27 "(o) 'Parliamentarian' means the Secretary of the Senate or the
28 Chief Clerk of the House of Representatives.

"(p) 'Parliamentary office' means the Office of the Secretary of the
 Senate or the Office of the Chief Clerk of the House of Represen-

1 tatives.

"(q) 'Partisan staff' means an employee working directly for a
member of the Legislative Assembly, an employee of a caucus office
or an employee of the office of the Senate President or the office of
the Speaker of the House of Representatives.

6 "(r) 'Protected class' means a classification established by law that 7 offers protections to members of the classification, including but not 8 limited to:

- 9 "(A) Sex;
- 10 **"(B) Race;**
- 11 **"(C) Ethnicity;**
- 12 "(D) National origin;
- 13 **"(E) Age;**
- 14 **"(F) Religion;**
- 15 "(G) Marital status;
- 16 "(H) Sexual orientation;
- 17 "(I) Gender identity or expression;
- 18 "(J) Engaging in whistleblowing activity;
- "(K) Opposing an employer's actions when the employee reasonably
 believes the actions to be unlawful;
- "(L) Taking leave from work for purposes protected by law, includ ing but not limited to leave under the Oregon Family Leave Act, the
 federal Family and Medical Leave Act or disability-related leave;
- 24 "(M) Injured worker status;
- 25 "(N) Disability; or
- 26 "(O) Veteran status.

"(s) 'Respondent' means a person named in a conduct complaint made under subsection (12) of this rule as engaging in behavior that is prohibited by this rule or a person who is the subject of an investigation under subsection (14) of this rule to determine whether the 1 person engaged in behavior that is prohibited by this rule.

"(t) 'Supervisor' means an employee of the Legislative Branch who
manages or directs the work of another employee of the Legislative
Branch.

"(4) Harassment and hostile work environment.

6 "(a) An individual engages in harassment by engaging in verbal or 7 physical conduct, including making a visual display or causing a visual 8 display to be shown, that denigrates or shows hostility toward a pro-9 tected class or toward an individual because of the individual's status 10 as a member of a protected class. Examples of harassment may in-11 clude, but are not limited to:

12 "(A) Name-calling, slurs or stereotyping;

"(B) Threatening, intimidating or hostile acts that relate to a pro tected class;

"(C) Belittling, demeaning or humiliating a person or group of per sons because of a protected class; or

"(D) Displaying written or graphic material that is described in
 subparagraphs (A) to (C) of this paragraph.

"(b) An individual creates a hostile work environment by engaging
in behavior that is unwelcome and is so severe or pervasive that it
either affects a person's ability to function in the workplace or denies
a person the benefits of the workplace.

23 "(5) <u>Sexual harassment.</u>

 $\mathbf{5}$

"(a) An individual engages in sexual harassment when the individual engages in unwelcome conduct of a sexual nature, including but not limited to sexual advances, requests for sexual favors, sexual comment, unwanted or offensive touching or physical contact, unwanted closeness, impeding or blocking movement, sexual gesture, sexual innuendo, sexual joke, sexually charged language, intimate inquiry, persistent unwanted courting, sexist insult, gender stereotype, 1 or other verbal or physical conduct of a sexual nature, if:

"(A) Submission to the conduct is made either explicitly or implicitly a term or condition of a person's employment;

"(B) A person expressly or by implication conveys that declining to submit to the conduct will affect an individual's job, leave request, benefits, business before the Legislative Assembly, influence or opportunity of the individual to engage professionally with the Legislative Assembly, its members or staff; or

"(C) The unwelcome conduct has the purpose or effect of unrea-9 sonably interfering with a person's job performance, or creates a work 10 environment that a reasonable person would find intimidating, hostile 11 or offensive. For purposes of this rule, 'unwelcome conduct' means 12 conduct that an individual does not incite or solicit and that the in-13 dividual regards as undesirable or offensive. An individual may with-14 draw consent to conduct that was previously welcomed, though a 15 withdrawal of consent must be communicated to the person for whom 16 consent is being withdrawn. 17

18 "(b) Sexual harassment includes but is not limited to:

¹⁹ "(A) Unwanted sexual advances, flirtations or propositions.

"(B) Demands for sexual favors in exchange for favorable treatment
 or continued employment.

22 "(C) Sexual jokes.

23 "(D) Verbal abuse of a sexual nature.

"(E) Verbal commentary about the body, sexual prowess or sexual
 deficiency of an individual.

²⁶ "(F) Leering, whistling, touching or physical assault.

"(G) Using sexually suggestive, insulting or obscene comments or
 gestures.

29 "(H) Displaying sexually suggestive objects or pictures.

30 "(I) Sending or forwarding electronic mail or other communications

HCR 20-12 4/17/19 Proposed Amendments to HCR 20 1 of an offensive or graphic sexual nature.

2 "(J) Discriminatory treatment based on sex.

"(c) Sexual harassment includes any conduct described in subsection (4) of this rule that is based on sex.

5 "(6) <u>Retaliation.</u>

6 "(a) A person engages in retaliation if the person treats another 7 individual less favorably because the individual made a good-faith 8 complaint about conduct prohibited by this rule or participated in an 9 investigation about conduct that is prohibited by this rule.

"(b) A person engages in retaliation if the person treats another
 individual less favorably because that individual engaged in a process
 described in this rule or implemented one or more provisions of this
 rule.

"(c) A person engages in retaliation if the person treats another individual less favorably because the individual made a good-faith complaint or took other action to address conduct prohibited in any respectful workplace policy adopted by the Joint Committee on Conduct under section 1, chapter _____, Oregon Laws 2019 (Enrolled House Bill 3377) (as amended by HB 3377-7 amendments), or this rule.

20 **"(7)** <u>Examples.</u>

"The Legislative Equity Officer shall develop, maintain and publish
 examples of what constitutes harassment, hostile work environment,
 sexual harassment and retaliation under this rule.

24 "(8) <u>Prohibitions.</u>

²⁵ **"The Legislative Branch prohibits conduct that:**

26 "(a) Constitutes harassment and creates a hostile work environ 27 ment;

"(b) Constitutes sexual harassment and creates a hostile work en vironment;

30 "(c) Constitutes an unlawful practice that aids or abets discrimi-

nation in a place of public accommodation under the laws of the state;
or

3 **"(d) Is retaliation.**

4 "(9) <u>Reporting options and follow-up.</u>

"(a) In order to encourage participation and effectiveness, this rule
establishes three options for reporting behavior prohibited by this rule:
"(A) A confidential disclosure process described in subsection (10)
of this rule;

9 "(B) A conduct reporting process described in subsection (11) of this
10 rule; and

11 "(C) A conduct complaint process described in subsection (12) of 12 this rule.

"(b) In each case of a disclosure, report or complaint made under 13 this rule, the Legislative Equity Officer or the independent investi-14 gator, whichever is appropriate, shall follow up with the individual 15 who experienced, or believes they experienced, conduct prohibited by 16 this rule, at least once every three months for the year following the 17 disclosure, report or complaint, to determine whether the alleged 18 prohibited conduct has stopped and to determine whether the individ-19 ual has experienced retaliation. The officer or investigator shall give 20the individual written notice at the outset of the follow-up period that 21follow-up described in this paragraph will occur unless the individual 22requests in writing that the officer or investigator not follow up. 23

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"(10) <u>Confidential disclosure process.</u>

"(a) Any individual who experiences behavior prohibited by this rule
or observes behavior that is inconsistent with this rule may make a
confidential disclosure reporting the behavior to the Legislative Equity
Officer or an offsite process counselor.

"(b) Information reported to the Legislative Equity Officer or offsite
 process counselor, records created by the officer or counselor and the

identity of the individual making a disclosure under this subsection
are confidential and may not be disclosed by the officer or counselor,
except that the officer or counselor:

4 "(A) May disclose information if the officer or counselor reasonably
5 concludes that a threat of immediate physical harm or other harm
6 described in ORS 40.252 would exist if the disclosure were not made;

7 "(B) Shall disclose information if required by law;

"(C) May disclose nonpersonally identifiable data to facilitate the Legislative Branch's identification of training and coaching needs; and "(D) May disclose nonpersonally identifiable information to an individual who has made a confidential disclosure under this subsection for the purpose of encouraging the individual to make a conduct report under subsection (11) of this rule or a conduct complaint under subsection (12) of this rule.

15 "(c) Notwithstanding paragraph (b) of this subsection:

"(A) The Legislative Equity Officer may disclose nonpersonally
 identifiable information in the course of performing corrective coach ing for an individual subject to the requirements of this rule.

19 "(B) The Legislative Equity Officer or offsite process counselor may 20 not disclose information or records to an independent investigator, 21 except that nonpersonally identifiable information may be disclosed to 22 facilitate the taking of any action that is consistent with this rule and 23 with the principles of the Due Process Clause of the United States 24 Constitution.

"(d) As an initial matter when an individual seeks to make a con fidential disclosure under this subsection, the Legislative Equity Offi cer or offsite process counselor shall:

"(A) Explain the availability or lack of availability of any privilege
 that would permit the individual seeking to make a confidential dis closure under this subsection to refuse to disclose, and to prevent any

other person from disclosing, confidential communications and re cords; and

"(B) Ask whether the individual making a confidential disclosure
under this subsection needs one or more safety measures described in
subsection (13) of this rule put in place.

(e) When an individual makes a confidential disclosure under this 6 subsection, the Legislative Equity Officer or offsite process counselor: 7 "(A) Shall advise the individual making the disclosure of other 8 options that are available to address the conduct, including conduct 9 reports under subsection (11) of this rule, conduct complaints under 10 subsection (12) of this rule, interim safety measures under subsection 11 (13) of this rule, state and federal administrative options with the 12Bureau of Labor and Industries and the Equal Employment Opportu-13 nity Commission of the United States, law enforcement or the civil 14 judicial process; 15

(B) In the case of an individual making the disclosure being affiliated with an institution that is subject to Title IX of the Education Amendments Act of 1972, 20 U.S.C. 1681 to 1688, as amended, shall advise the individual of the Title IX reporting process and provide applicable institution contact information and information on the resources available at the institution;

"(C) Shall explain the availability of employee assistance program
 counselors and other available service providers and may refer the
 individual making a disclosure under this subsection to a counselor
 or other provider, as appropriate; and

"(D) Shall explain the actions that the officer or counselor may take following a disclosure made under this subsection and due process and other rights that limit the scope of actions that may be taken following a disclosure under this subsection, including possible limitations on the availability of safety measures. "(f) If requested by an individual making a disclosure under this subsection, the Legislative Equity Officer or offsite process counselor shall refrain from making a confidential record of the identity of the individual making the disclosure. The officer or counselor shall explain the availability of this option to any individual making a disclosure under this subsection.

"(g)(A) The Legislative Equity Officer, on or before July 1, 2020, shall establish a means for individuals to make disclosures under this subsection that are entirely anonymous, so that the Legislative Equity Officer or offsite process counselor cannot determine the identity of the individual making a disclosure using means described in this paragraph.

"(B) In the event of an anonymous disclosure made under this
 paragraph, paragraphs (d), (e) and (f) of this subsection do not apply.
 "(11) Conduct reports.

"(a) Any individual who experiences behavior prohibited by this rule
 or observes behavior that is inconsistent with this rule may make a
 nonconfidential report of the behavior under this subsection within
 five years of the date the behavior occurred. A report made under this
 subsection shall be referred to as a conduct report.

"(b) An appointing authority, including any member of the Legislative Assembly, shall promptly make a conduct report under this subsection if they have received information that they reasonably believe describes behavior that may be prohibited by this rule, have observed behavior that they reasonably believe may be prohibited by this rule or in any way have knowledge of behavior that they reasonably believe may be prohibited by this rule.

(c) A nonpartisan staff supervisor shall promptly make a conduct report under this subsection if they have received information that they reasonably believe describes behavior that may be prohibited by this rule, have observed behavior that they reasonably believe may be prohibited by this rule or in any way have knowledge of behavior that they reasonably believe may be prohibited by this rule.

"(d) A Legislative Branch contractor, or an employee of a contractor, that is contractually obligated to do so, shall promptly make a conduct report under this subsection if they have information that they received a report of conduct prohibited by this rule, have observed behavior prohibited by this rule or in any way have knowledge of behavior prohibited by this rule.

10 "(e) Notwithstanding paragraphs (a) to (d) of this subsection, if a 11 reporter is required to make a conduct report under this subsection 12 but is also the person experiencing behavior prohibited by this rule, 13 the person may make a confidential disclosure under subsection (10) 14 of this rule that satisfies the requirements of reporting under this 15 subsection.

"(f) A conduct report made under this subsection shall be made to:
 "(A) An independent investigator;

18 "(B) The Legislative Equity Officer;

19 "(C) The Human Resources Director; or

"(D) Staff of Employee Services who have been designated by the
 Human Resources Director to receive conduct reports made under this
 subsection.

"(g) A reporter may make a conduct report in any form and using any means. However, the Joint Committee on Conduct established under section 1, chapter _____, Oregon Laws 2019 (Enrolled House Bill 3377) (as amended by HB 3377-7 amendments), shall establish uniform recordkeeping processes applicable to the Legislative Equity Officer and Employee Services to ensure that conduct reports made under this subsection are adequately documented.

30 "(h) A conduct report made under this subsection that is received

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by the Legislative Equity Officer, Employee Services or the Human 1 Resources Director shall be forwarded to the independent investigator. $\mathbf{2}$ "(i) The independent investigator shall review all conduct reports 3 that the investigator receives under this subsection to determine 4 whether the reported conduct, when taken on its face, could be pro- $\mathbf{5}$ hibited by this rule. If the investigator determines that an investi-6 gation is warranted, an investigation as described in subsection (14) 7 of this rule shall be undertaken and the investigator or the Legislative 8 9 Equity Officer shall provide the person who is reported to be experiencing the conduct with information on available resources, including 10 resources described in subsection (10)(e)(B) and (C) of this rule. If the 11 investigator determines that the reported conduct, on its face, is not 12conduct prohibited by this rule, the investigator may: 13

"(A) Engage in specific coaching of individuals to eliminate any
 uncertainty over appropriate workplace behavior;

"(B) Confer with and recommend that the Legislative Equity Officer
 provide additional training to address reported circumstances;

"(C) Confer with and make recommendations to the appropriate
 appointing authority or legislative leader to facilitate training or
 guidance being given to address reported circumstances; or

"(D) Take any other action that is warranted to achieve the policies
 established under these rules.

23 "(12) <u>Conduct complaints.</u>

"(a) Any person who experiences behavior prohibited by this rule or observes behavior that is inconsistent with this rule may make a complaint under this subsection within five years after the date the behavior occurred. A complaint made under this subsection shall be referred to as a conduct complaint.

29 "(b) A conduct complaint must:

30 "(A) Be in writing;

"(B) Identify the complainant and the person being accused of engaging in conduct prohibited by this rule;

"(C) Set forth the facts and circumstances that the complainant
believes describe conduct that is prohibited by this rule; and

5 "(D) Be made in a declaration under penalty of perjury that is sat-6 isfied when the declarant signs the complaint immediately under a 7 sentence that states, 'I hereby declare that the above statement is true 8 to the best of my knowledge and belief, and that I understand it is 9 made for use as evidence in proceedings under Legislative Branch 10 Personnel Rule 27 and is subject to penalty for perjury.'

"(c) A conduct complaint shall be delivered to the Legislative Equity Officer, who shall convey the complaint to an independent investigator, except that a conduct complaint may be delivered by the complainant directly to the independent investigator.

"(d) The independent investigator shall promptly examine the con-15duct complaint and determine if the complaint meets the requirements 16 of paragraph (b) of this subsection. If the complaint does not meet the 17 requirements of paragraph (b) of this subsection, the investigator shall 18 request the complainant to supplement the complaint. A complaint 19 that does not meet the requirements of paragraph (b) of this sub-20section may not be the subject of an investigation under subsection 21(14) of this rule. 22

23 "(e) The independent investigator shall promptly:

"(A) Deliver a copy of the conduct complaint to the person accused
 of engaging in behavior prohibited by this rule, who shall thereafter
 be the respondent; and

27 **"(B) If the respondent:**

"(i) Is a member of the Legislative Assembly, deliver a copy of the
 complaint to the caucus leader of the caucus in which the member
 serves;

"(ii) Is a caucus leader, deliver a copy of the complaint to the presiding officer of the chamber in which the caucus leader serves;

"(iii) Is a Legislative Branch employee in either a partisan or nonpartisan staff position, deliver a copy of the complaint to the appointing authority for the respondent;

"(iv) Is an agency head, deliver a copy of the complaint to the presiding officers;

8 "(v) Is a parliamentarian, deliver a copy of the complaint to the 9 presiding officer of the chamber in which the parliamentarian serves; 10 and

"(vi) Is a registered lobbyist, executive or judicial branch employee,
 employee of a contractor or a member of the public, deliver a copy of
 the complaint to the Legislative Administrator.

"(f) The independent investigator shall promptly provide, or shall
 ensure that the Legislative Equity Officer provides, the complainant
 with information on available resources, including resources described
 in subsection (10)(e)(B) and (C) of this rule.

"(g) Upon delivery of the conduct complaint, the independent investigator shall promptly begin the investigation described in subsection (14) of this rule and recommend any necessary interim safety measures as described in subsection (13) of this rule.

22 "(13) <u>Interim safety measures.</u>

"(a) Upon receipt of a conduct report made under subsection (11) 23of this rule or a conduct complaint made under subsection (12) of this 24rule, or at any time during the course of an investigation, the inde-25pendent investigator may determine that an interim safety measure 26needs to be implemented to ensure the safety of the complainant or 27any other individual who has experienced behavior that is prohibited 28by this rule or who may reasonably be foreseen as at risk of being 29 subjected to behavior that is prohibited by this rule. The Legislative 30

HCR 20-12 4/17/19 Proposed Amendments to HCR 20 Equity Officer or an offsite process counselor may also recommend an interim safety measure if interim safety measures are sought by an individual making a confidential disclosure under subsection (10) of this rule. The investigator, officer or counselor may recommend any interim safety measure that they determine is appropriate to the situation, including but not limited to:

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"(A) Temporary reassignment of the respondent;

8 "(B) Alternative work location for the respondent, including being
9 duty-stationed at home;

10 "(C) Establishing a no contact order;

"(D) Placing the respondent on paid or unpaid leave and prohibiting
the respondent from being present in the workplace or the State Capitol;

"(E) Directing the respondent to be absent from the State Capitol
 until the investigation is complete; or

16 "(F) In severe situations, involving law enforcement.

"(b) Any interim safety measure that is recommended or that is
implemented may not prejudice a complainant or put a complainant
in a worse position than the complainant was in before the complaint
was made.

"(c)(A) Any interim safety measure that is imposed may not un lawfully impair any lawful rights an accused person may exercise.

"(B) Any interim safety measure that is imposed on a member of the Legislative Assembly must be narrowly tailored to minimize limitations on the member's ability to perform core legislative functions and to address immediate safety concerns, and an interim safety measure may not be imposed until after the member is given notice of the proposed interim safety measure and an opportunity to be heard by the applicable chamber committee on conduct.

30 "(d) If the respondent is a member of the Legislative Assembly:

1 "(A) The committee on conduct of the chamber in which the re-2 spondent serves is authorized to impose an interim safety measure on 3 the respondent that lasts no longer than until the complaint is re-4 solved;

5 "(B) The independent investigator shall report the investigator's 6 interim safety recommendation and the reasons for the recommen-7 dation to the respondent, to the committee and to the presiding officer 8 of the chamber; and

9 "(C) The committee shall promptly deliberate on the recommen-10 dation and shall adopt such interim safety measures that the com-11 mittee determines are appropriate. For purposes of conducting a 12 hearing to deliberate on interim safety measures under this paragraph, 13 the committee hearing need only comply with one-hour notice re-14 quirements.

"(e) If the respondent is not a member of the Legislative Assembly,
 the independent investigator shall make the investigator's interim
 safety recommendation:

"(A) In the case of a respondent who is a Legislative Branch em ployee in either a partisan or nonpartisan staff position, to the
 employee's appointing authority.

"(B) In the case of a respondent who is a State of Oregon employee
but not a Legislative Branch employee, to the employee's agency director and the Legislative Administrator.

"(C) In the case of a respondent who is a lobbyist, employee of a
contractor or member of the public, to the Legislative Administrator.
"(f) The person who receives the independent investigator's interim
safety recommendation made under paragraph (e) of this subsection
shall act promptly on the recommendation.

"(g) The Legislative Equity Officer or an offsite process counselor
 that has received a confidential disclosure under subsection (10) of this

rule may recommend interim safety measures under this subsection
if requested by the individual making a disclosure under subsection
(10) of this rule, except that the interim safety measure may not:

4 "(A) Identify the individual making the confidential disclosure
5 without the consent of the individual; or

6 "(B) Penalize or place the person who is the subject of the disclo-7 sure in a worse position than before the disclosure was made.

8 "(14) <u>Investigations.</u>

"(a) As soon as is practicable after adoption of this rule and chapter
...., Oregon Laws 2019 (Enrolled House Bill 3377) (as amended by
HB 3377-7 amendments), the Joint Committee on Conduct shall:

12 "(A) Adopt standards and criteria for the selection of an independ-13 ent investigator unaffiliated with the Legislative Branch, and the 14 Legislative Equity Officer shall maintain a list of potential independ-15 ent investigators who meet the standards and criteria established by 16 the committee; and

"(B) Direct the Legislative Equity Officer to enter into one or more
contracts with individuals who meet the standards and criteria established by the committee, to serve as an independent investigator under
this rule.

"(b) An investigation that is to be conducted under this subsection 21shall be conducted promptly and shall be completed as soon as is 22practicable. The investigation must be completed within 84 days from 23the date the complaint is made, except that the Legislative Equity 24Officer may extend the time by which the investigation must be com-25pleted if the independent investigator provides advance notice to the 26complainant and the respondent of the extension and an explanation 27justifying the extension. 28

29 "(c) The independent investigator shall keep the complainant and 30 the respondent apprised of the investigation timeline and the status of the investigation at the outset of an investigation, on a regular
 basis thereafter and upon request of the complainant or respondent.

"(d)(A) The independent investigator shall use best practices in conducting the investigation and shall make findings of fact relevant to the allegations. The investigator shall prepare draft written findings of fact at least eight days before the investigation must be concluded under paragraph (b) of this subsection and shall provide the draft written findings to the complainant and the respondent.

9 "(B) If the respondent is someone other than a member of the 10 Legislative Assembly, the draft written findings shall also contain a 11 proposed finding of whether one or more violations of this rule oc-12 curred.

"(C) The complainant and the respondent may give responses to the
 draft written findings to the investigator within seven days of receiv ing the draft.

"(D) The independent investigator shall consider responses supplied under subparagraph (C) of this paragraph and shall prepare a final report that sets forth the investigator's findings of fact. If the respondent is someone other than a member of the Legislative Assembly, the final report should also include a determination by the investigator of whether the facts constitute a violation of this rule.

"(e)(A) If a member of the Legislative Assembly is the respondent, the independent investigator shall deliver the final report to the complainant, the respondent and the committee on conduct for the chamber in which the respondent serves on or before the date established under paragraph (b) of this subsection for the completion of the investigation.

"(B) The complainant and the respondent may each submit to the
 appropriate committee on conduct a written challenge to the factual
 findings set forth in the final report within seven days of receipt of the

report. A challenge must identify the factual findings that are the
subject of the challenge and articulate the reason those findings are
in error.

4 "(C) The committee on conduct shall conduct a hearing on the 5 allegations made in the complaint and the investigator's final report 6 within 14 days of receiving the report from the investigator. The 7 committee shall permit the complainant and the respondent to appear, 8 present documents and physical evidence and suggest witnesses. The 9 committee may determine to hear witnesses, but only committee 10 members may question witnesses.

"(D) At the hearing or a subsequent hearing, the committee on
 conduct shall deliberate and:

13 "(i) Make a final determination of facts;

"(ii) Make a final determination of whether the facts constitute a
 violation of this rule; and

"(iii) If the determination is that a violation of this rule occurred,
 prescribe or recommend remedies as described in subsection (15) of
 this rule.

"(f) If a member of the Legislative Assembly is the respondent and irrevocably resigns the member's office at any time after the conduct complaint is made, the investigation described in this subsection and the committee on conduct hearing and final committee determinations described in paragraph (e) of this subsection shall nevertheless take place.

"(g)(A) If someone other than a member of the Legislative Assembly is the respondent, the independent investigator shall deliver the
final report, including proposed findings of violations, to the
complainant, the respondent and:

"(i) In the case of a respondent who is a Legislative Branch em ployee in a nonpartisan staff position, to the respondent's appointing

1 authority.

"(ii) In the case of a respondent who is a Legislative Branch employee in a partisan staff position, to the respondent's appointing authority and to the committee on conduct of the chamber with which
the employee is affiliated.

"(iii) In the case of a respondent who is a State of Oregon employee
but not a Legislative Branch employee, to the Legislative Administrator and the respondent's agency director.

"(iv) In the case of a respondent who is a lobbyist, employee of a 9 contractor or member of the public, to the Legislative Administrator. 10 "(B) A nonpartisan staff appointing authority who receives the in-11 dependent investigator's final report under subparagraph (A)(i) of this 12 paragraph, or the Legislative Administrator upon receiving the inde-13 pendent investigator's final report under subparagraph (A)(iii) or (iv) 14 of this paragraph, shall determine remedial measures described in 15 subsection (15) of this rule within 14 days of receiving the 16 investigator's final report. 17

"(C) The appropriate committee on conduct that receives the inde-18 pendent investigator's final report under subparagraph (A)(ii) of this 19 paragraph shall make a recommendation on remedial measures de-20scribed in subsection (15) of this rule to the supervising member of the 21Legislative Assembly within seven days of receiving the investigator's 22final report. The supervising member of the Legislative Assembly shall 23consider the recommendations and make a final determination on the 24remedial measures within 14 days of receiving the investigator's final 25report. 26

27 "(15) <u>Remedial measures.</u>

"(a) In a case where the respondent is a member of the Legislative
Assembly and the appropriate committee on conduct has made a determination under subsection (14)(e) of this rule that a violation of

this rule has occurred, the committee shall impose any remedy that is sufficient to reprimand the member and deter future conduct that violates the rule, including but not limited to a reprimand, monetary fine or other remedy that the committee determines is appropriate under the circumstances, except that:

"(A) If the committee recommendation is to expel the member, the
committee shall report that recommendation to the full chamber,
which shall act on that recommendation at its earliest opportunity;
and

10 "(B) If the committee recommendation is to remove the member 11 from one or more committees to which the member is assigned, the 12 committee shall report that recommendation to the presiding officer 13 of that chamber.

"(b)(A) In a case where the respondent is a Legislative Branch employee in a nonpartisan staff position, the appointing authority, in consultation with the Human Resources Director, shall determine an appropriate remedy that is consistent with the independent investigator's determination that the respondent violated the requirements of this rule.

"(B) The respondent may appeal the investigator's final report or any remedial measure imposed under this paragraph after the report has been delivered to the appointing authority but no later than seven days after the imposition of remedial measures under this subsection, except that any appeal must be based only on:

"(i) Newly discovered evidence that was not taken into account by
 the investigator;

27 "(ii) A claim of process error that is being asserted by the appellant;
28 or

"(iii) A claim that the investigator or the person or committee that
 imposed a remedy acted with bias.

"(C) The appeal may be made to the Joint Committee on Conduct. 1 (c)(A) In a case where the respondent is a Legislative Branch em- $\mathbf{2}$ ployee in a partisan staff position, the committee on conduct of the 3 chamber with which the employee is affiliated shall make a recom-4 mendation on an appropriate remedy consistent with the independent $\mathbf{5}$ investigator's determination that the respondent violated the require-6 ments of this rule. The committee's recommendation shall be made 7 to the member of the Legislative Assembly for whom the respondent 8 9 works.

"(B) The member shall determine the appropriate remedy within
 the time prescribed in subsection (14)(g)(C) of this rule and shall notify
 the Legislative Equity Officer upon making the determination.

13 "(C) If the Legislative Equity Officer determines that no remedial 14 measures were imposed under subparagraph (B) of this paragraph or 15 that the remedial measures imposed were substantially different from 16 the remedial measures recommended by the committee, the officer 17 shall notify the committee of the disparity. The committee may hold 18 a hearing and may impose a remedy.

"(D) The respondent may appeal the investigator's final report or the remedial measure imposed under this paragraph to the committee on conduct with which the respondent is associated within seven days after the remedial measure is imposed, except that any appeal must be based only on a claim described in paragraph (b)(B) of this subsection.

²⁵ "(d)(A) In a case where the respondent is a lobbyist, employee of a ²⁶ contractor or other person who is present in the State Capitol for ²⁷ professional or work reasons, or is a member of the public, and the ²⁸ independent investigator's final report determines that a violation of ²⁹ this rule has occurred, the Legislative Administrator shall determine ³⁰ an appropriate remedy that is consistent with the investigator's determination. The respondent may appeal the investigator's final report or the remedy determined by the Legislative Administrator to the cochairs of the Legislative Administration Committee within seven days of the Legislative Administrator's determination, except that any appeal must be based only on a claim described in paragraph (b)(B) of this subsection.

"(B) If the respondent is a lobbyist, employee of a contractor or 7 other person who is present in the State Capitol for professional or 8 work reasons, the Legislative Administrator shall provide notice of the 9 proposed remedy under this paragraph to the respondent and the 10 respondent's employer within 14 days of receiving the final report from 11 the investigator. If the respondent is a lobbyist who is a member of 12an association of professional lobbyists, the Legislative Administrator 13 shall also provide notice of the proposed remedy to the association. 14

"(C) The Legislative Administrator may modify the proposed rem edy at any time until 28 days after receipt of the investigator's final
 report, but thereafter the proposed remedy is final.

18 **"(16) Confidentiality and transparency.**

"(a) The independent investigator undertaking an investigation un der subsection (14) of this rule and the Legislative Equity Officer shall
 provide as much privacy as possible during the course of an investi gation.

"(b) The independent investigator and the Legislative Equity Officer
 shall maintain all records and information about an investigation
 confidentially, except that:

"(A) The investigator may disclose the fact of the investigation and any relevant details of the investigation to the appointing authority of the complainant and the respondent and the Joint Committee on Conduct, if the investigator determines there is a legitimate need to disclose the information; and "(B) In the case of a respondent who is a member of the Legislative
Assembly, the investigator may disclose the fact of the investigation
and any relevant details of the investigation to the person to whom
the conduct complaint was delivered under subsection (12)(e)(B) of this
rule.

6 "(c) A conduct complaint made under subsection (12) of this rule is 7 disclosable upon being made under subsection (12) of this rule, but all 8 records relating to an ongoing investigation under subsection (14) of 9 this rule shall be maintained in confidence.

"(d) Records and information of the independent investigator and
 the Legislative Equity Officer shall be exempt from disclosure as pre scribed under applicable law, except that, also as prescribed under
 applicable law:

"(A) A conduct complaint made under subsection (12) of this rule
 is disclosable when requested;

16 "(B) Records relating to a member of the Legislative Assembly fol-17 lowing a conduct complaint being made concerning the member are 18 subject to disclosure after the fact-finding investigation has concluded, 19 even if a legislative committee has not yet met or deliberated on the 20 investigation's findings; and

"(C) Records relating to an investigation of allegations of conduct prohibited by legislative branch personnel rules and not described in subparagraph (A) or (B) of this paragraph are subject to disclosure upon a determination being made that the person who was the subject of the investigation is subject to remedial measures or discipline.

26 "(17) Establishment of committees on conduct.

"(a)(A) The Senate Committee on Conduct is established, consisting
of four Senators and two alternates. Two Senators and one alternate
must be from the majority party and two Senators and one alternate
must be from the minority party. Each Senator must be approved by

majority vote of the Senate to serve on the committee or to serve as
an alternate.

"(B) The Senate Committee on Conduct shall perform those functions assigned by this rule to carry out the purposes of Article IV,
section 15, of the Oregon Constitution, for the Senate.

6 "(C) The Senate shall appoint members of the Senate Committee 7 on Conduct within 15 days after the date of the convening of an or-8 ganizational session of the odd-numbered year regular session of the 9 Legislative Assembly, as soon as practicable after a vacancy occurs 10 or as soon as practicable after this rule takes effect.

"(b)(A) The House Committee on Conduct is established, consisting 11 of four Representatives and two alternates. Two Representatives and 12one alternate must be from the majority party and two Represen-13 tatives and one alternate must be from the minority party. Each 14 Representative must be appointed by majority vote of the House of 15Representatives to serve on the committee or to serve as an alternate. 16 "(B) The House Committee on Conduct shall perform those func-17 tions assigned by this rule to carry out the purposes of Article IV, 18 section 15, of the Oregon Constitution, for the House of Represen-19 tatives. 20

"(C) The House of Representatives shall appoint members of the 21House Committee on Conduct within 15 days after the date of the 22convening of an organizational session of the odd-numbered year reg-23ular session of the Legislative Assembly, as soon as practicable after 24a vacancy occurs or as soon as practicable after this rule takes effect. 25"(c) The members of the Senate Committee on Conduct and the 26members of the House Committee on Conduct shall together comprise 27the Joint Committee on Conduct. The Joint Committee on Conduct 28shall perform the duties assigned to the joint committee under chapter 29 _____, Oregon Laws 2019 (Enrolled House Bill 3377) (as amended by 30

1 HB 3377-7 amendments), or this rule.

"(d) When a member of a committee on conduct is named as a respondent under this rule, the member may not serve as a member of
the committee or as a member of the joint committee until the matter
is resolved.

6 "(18) Respectful workplace policies.

"(a) The Joint Committee on Conduct shall develop and maintain a respectful workplace policy to address conduct that is inconsistent with the policy direction established for the Legislative Branch as set forth in subsection (1) of this rule but that does not rise to the level of creating a hostile work environment or violating public accommodation law.

"(b) In addition to establishing standards of conduct and giving
 examples of conduct that violates those standards, the policy shall
 establish procedures for determining and imposing remedial measures,
 including but not limited to training, coaching and counselling.

"(c) For Legislative Branch employees, the policy shall also estab lish procedures for determining and imposing proportionate discipline
 when appropriate.

"(d) For members of the Legislative Assembly, the policy shall also
 establish procedures for making recommendations to the appropriate
 committee on conduct established in subsection (17) of this rule for
 proportionate discipline when appropriate.

"(e) The Human Resources Director shall administer the respectful
 workplace policy. The director may delegate specific tasks under the
 policy to other Employee Services employees.

27 "(19) <u>Recommendation.</u>

28 "The Joint Committee on Conduct shall on or before January 1, 29 2021, make a recommendation to the President of the Senate and the 30 Speaker of the House of Representatives on whether investigation functions described in this rule shall continue to be performed by one
 or more independent investigators or shall be performed by Legislative
 Branch personnel affiliated with the Legislative Equity Office.

4 **"(20)** <u>Application.</u>

⁵ "The five-year limitation in subsections (11)(a) and (12)(a) of this ⁶ rule applies to conduct occurring before, on or after the effective date ⁷ of this rule, but does not operate to revive a claim barred by a previ-⁸ ous iteration of this rule.

9

¹⁰ "Legislative Branch Personnel Rule 12: Resignation, Retirement or
 ¹¹ Separation from Service.

"APPLICABILITY: This rule applies to all employees of the Legislative
 Branch and all interns, externs and volunteers performing service in
 the Legislative Branch. This rule does not apply to members of the Legis lative Assembly.

16 "(1) <u>Notice of resignation or retirement.</u> An employee who is resigning 17 or retiring shall file written notice with the employee's appointing authority 18 stating the effective date and time of the resignation or retirement.

"(2) Notification to Employee Services and Legislative Equity Officer.
"(a) Upon notification from an employee of a pending resignation or retirement, the employee's appointing authority shall notify Employee Services
before the effective date of the resignation or retirement.

"(b) The supervisor or appointing authority of each intern, extern
or volunteer shall notify the Legislative Equity Officer appointed under section 1, chapter _____, Oregon Laws 2019 (Enrolled House Bill
3377) (as amended by HB 3377-7 amendments), or the officer's designee,
when an intern, extern or volunteer plans to separate from service in
the Legislative Branch.

"(c) The Legislative Equity Officer, or the officer's designee, shall
 proactively attempt to conduct an exit interview with each employee,

intern, extern or volunteer who is resigning, retiring or otherwise
separating from service. If limited by resources, the Legislative Equity
Officer shall prioritize conducting exit interviews with interns, externs
and volunteers.

5 "(3) Job abandonment.

6 "(a) An employee who fails to report to work for five or more consecutive 7 work days and fails to contact the employee's appointing authority, immedi-8 ate supervisor or a staff member of Employee Services may, at the discretion 9 of the appointing authority, be deemed to have abandoned the employee's job 10 and will be treated as having voluntarily resigned.

"(b) If the appointing authority deems that the employee has abandoned the employee's job, the appointing authority shall notify the employee in writing by mailing notice to the employee's address on record with Employee Services, and give the employee the opportunity to present extenuating circumstances for not reporting for work or contacting the appointing authority.

"(c) If the appointing authority determines that sufficient extenuating circumstances exist to excuse the employee's absence, the absence may be covered by a subsequent grant of accrued leave or leave without pay.

20

"Rule 32: Employees of Members, Leadership, Caucuses and Non partisan Offices.

²³ "APPLICABILITY: This rule applies to [personal staff of members of the ²⁴ Legislative Assembly and to caucus office and leadership office staff] all em-

25 ployees, interns, externs and volunteers of the Legislative Branch.

26 "(1) <u>Personal staff of members of the Legislative Assembly.</u>

"(a) Employees, interns, externs and volunteers appointed as personal
staff serving a member of the Legislative Assembly directly serve at the
pleasure of the member.

30 "(b) Applicants for personal staff positions shall apply for employment in

the manner prescribed by the member of the Legislative Assembly. The application must include, at a minimum, a summary of the applicant's prior relevant education and experience and a signed legislative application form as required of all applicants for other positions.

⁵ "(c) Notwithstanding paragraph (b) of this subsection, a copy of each application received under this subsection for which the appointing authority determines to appoint the applicant shall be delivered to Employee Services prior to the date of appointment. Employee Services shall maintain a database that includes personal contact information, start dates and, if applicable, end dates for the appointment.

12 "(2) <u>Leadership office and caucus office staff.</u>

"(a) Employees, interns, externs and volunteers appointed to work for
 a leadership office or a caucus office serve at the pleasure of the appointing
 authority.

"(b) Applicants for employment with a leadership office or a caucus office shall apply for employment in the manner prescribed by the appointing authority. The application must include, at a minimum, a summary of the applicant's prior relevant education and experience and a signed legislative application form as required of all applicants for other positions.

"(c) Notwithstanding paragraph (b) of this subsection, a copy of each application received under this subsection for which the appointing authority determines to appoint the applicant shall be delivered to Employee Services prior to the date of appointment. Employee Services shall maintain a database that includes personal contact information, start dates and, if applicable, end dates for the appointment.

28 "(3) Nonpartisan staff.

29 "Employees, interns, externs and volunteers serve at the pleasure
 30 of the appointing authority. A copy of each application received by a

nonpartisan office of the Legislative Assembly for which the appointing authority determines to appoint the applicant shall be delivered to
Employee Services prior to the date of appointment. Employee Services shall maintain a database that includes personal contact information, start dates and, if applicable, end dates for the appointment.

6

"(4) <u>Employee Services and the Legislative Equity Officer.</u>

"(a) Following receipt of an application under this rule, Employee
Services must notify the Legislative Equity Officer of the start date
of the employee, intern, extern or volunteer. The officer shall ensure
that each employee, intern, extern and volunteer, as soon as practicable after their start date, is provided with:

"(A) The training described in section 7 (1), chapter_____, Oregon
 Laws 2019 (Enrolled House Bill 3377) (as amended by HB 3377-7
 amendments);

"(B) A copy of legislative branch harassment avoidance policies and
 rules;

"(C) A copy of legislative branch procedures and rules for reporting
 or filing complaints to address instances of harassment; and

"(D) A copy of any respectful workplace policies that are adopted
 and in effect under Legislative Branch Personnel Rule 27 (18).

"(b) The office shall ensure that each member of the Legislative Assembly and each current employee of the Legislative Branch receives copies of the materials described in paragraph (a)(B) to (D) of this subsection.

25

²⁶ "Legislative Branch Personnel Rule 33: <u>Operative date and transi-</u> ²⁷ <u>tion.</u>

"(1) Subsections (1) to (16) of Legislative Branch Personnel Rule 27,
as set forth in this concurrent resolution, become operative on the
date that the Joint Committee on Conduct, as established in section

1, chapter _____, Oregon Laws 2019 (Enrolled House Bill 3377) (as 1 amended by HB 3377-7 amendments), notifies the presiding officers $\mathbf{2}$ that the Legislative Equity Officer, as established in section 1, chapter 3 _____, Oregon Laws 2019 (Enrolled House Bill 3377) (as amended by 4 HB 3377-7 amendments), has been appointed or, pursuant to section 4, $\mathbf{5}$ chapter____, Oregon Laws 2019 (Enrolled House Bill 3377) (as 6 amended by HB 3377-7 amendments), that an acting Legislative Equity 7 Officer has been appointed. 8

9 "(2) For periods after the adoption of this concurrent resolution and 10 before notice is given under subsection (1) of this section, the Legis-11 lative Administrator and the Human Resources Director may impose 12 interim safety measures as described in Legislative Branch Personnel 13 Rule 27 (13), to protect any person present in the State Capitol from 14 harassment, sexual harassment or retaliation.".

15