HCR 20-1 (LC 3758) 3/11/19 (DJ/ps)

At the request of the JOINT COMMITTEE ON CAPITOL CULTURE

PROPOSED AMENDMENTS TO HOUSE CONCURRENT RESOLUTION 20

1	On page 1 of the printed concurrent resolution, delete lines 3 through 6
2	and insert:
3	"That Legislative Branch Personnel Rule 27, as amended and in effect for

5 Branch Personnel Rule 27 is adopted in lieu thereof as a rule of proceeding

the Eightieth Legislative Assembly, is repealed and the following Legislative

- of the Senate and the House of Representatives and a joint rule of proceeding
- 7 applicable to the Legislative Branch; and be it
- Further resolved that Legislative Branch Personnel Rules 12 and 32, as amended and in effect for the Eightieth Legislative Assembly be further
- amended as follows; and be it
- "Further resolved that a new Legislative Branch Personnel Rule 33 be adopted as a rule of proceeding of the Senate and the House of Representatives and a joint rule of proceeding applicable to the Legislative Branch, as follows:".
- Delete lines 8 through 28 and delete pages 2 through 13 and insert:
- "Legislative Branch Personnel Rule 27: Safe, Respectful and Inclusive Workplace.
 - "(1) Policy.

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"(a) The Legislative Branch is committed to promoting a respectful and inclusive environment in the State Capitol and in any setting in which conduct has the ability to create a workplace environment that

- is intimidating, hostile or offensive, or may constitute conduct that amounts to retaliation for the exercise of a legal right, for the making of a good-faith complaint under this rule or for participation in an investigation under this rule.
- "(b) The Legislative Branch is committed to providing a safe and respectful workplace and to taking proactive steps to improve its culture so that behavior from any source that has a negative impact on the workplace may be effectively reported and promptly addressed and resolved.
 - "(c) This rule is designed to provide options to those who are experiencing or observing harassing behavior, discriminatory behavior, retaliation or other behavior prohibited by subsection (8) of this rule to seek information, report behaviors or file complaints to address and resolve concerns, while also enhancing options available to victims who seek to remain anonymous.
 - "(d) The Legislative Assembly intends the mandatory reporting obligations established under this rule to be a means by which the Legislative Branch will take action to address conduct prohibited by this rule, in the absence of a specific complaint about the conduct.
 - "(2) Application.

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- "(a) Any person who experiences behavior prohibited by this rule or observes behavior inconsistent with this rule may use the reporting options described in subsections (10) to (12) of this rule.
- "(b) An appointing authority or a nonpartisan staff supervisor, including any member of the Legislative Assembly, shall report behavior prohibited by this rule by the means described in subsection (11) of this rule.
- "(c) Any individual over whom the Legislative Branch may impose a remedy is an individual subject to the requirements of this rule, including but not limited to:

- "(A) Members of the Legislative Assembly;
- 2 "(B) Legislative staff, interns, externs and volunteers;
- 3 "(C) Lobbyists required to register under ORS 171.740;
- "(D) Contractors or employees of contractors who engage in business with the Legislative Branch;
- 6 "(E) Employees of the State of Oregon who are not employees of 7 the Legislative Branch; and
- 8 "(F) Members of the public who are present in the State Capitol.
- 9 "(3) Definitions.
- "(a) 'Agency head' means the Legislative Administrator, the Legislative Counsel, the principal officers of the Legislative Equity Office, the Legislative Fiscal Officer, the Legislative Policy and Research Director, the Legislative Revenue Officer and the Executive Director of the Commission on Indian Services.
- "(b) 'Appointing authority' means the person who has authority in the interest of the employer to hire, transfer, suspend, lay off, promote, terminate or discipline an employee.
- "(c) 'Caucus leader' means the Democratic or Republican leader of the Senate or the Democratic or Republican leader of the House of Representatives.
- "(d) 'Caucus office' means the office of the Democratic or Republican can leader of the Senate or the office of the Democratic or Republican leader of the House of Representatives.
 - "(e) 'Chamber' means the Senate or the House of Representatives.
 - "(f) 'Employee' means an employee who is performing services on behalf of the Legislative Branch. 'Employee' includes any intern, extern or volunteer who is affiliated with a Legislative Branch office.
- "(g) 'Employee Services' means the division of Legislative Administration charged with employment and human resources administration for the Legislative Branch.

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- "(h) 'Human Resources Director' means the manager of Employee

 2 Services.
- "(i) 'Leadership chief of staff' means the Chief of Staff of the Office of the Senate President and the Chief of Staff of the Office of the Speaker of the House of Representatives.
- "(j) 'Legislative Branch' means members and employees of the Legislative Assembly, the parliamentary offices, Legislative Administration, the Legislative Counsel Office, the Legislative Equity Office, the Legislative Fiscal Office, the Legislative Policy and Research Office, the Legislative Revenue Office and the Commission on the Indian Services.
- "(k) 'Legislative Equity Office' means the Legislative Equity Office established under section 1, chapter ______, Oregon Laws 2019 (Enrolled Senate Bill 744).
- 15 "(L) 'Member of the Legislative Assembly' or 'member' means a 16 Senator or a Representative.
- "(m) 'Nonpartisan staff' means an employee of the parliamentary offices, Legislative Administration, the Legislative Counsel Office, the Legislative Equity Office, the Legislative Fiscal Office, the Legislative Policy and Research Office, the Legislative Revenue Office or the Commission on Indian Services.
- "(n) 'Offsite process counselor' means a person unaffiliated with the
 Legislative Branch who has entered into a contract with the Legislative Equity Office under section 14, chapter ______, Oregon Laws 2019
 (Enrolled Senate Bill 744), to provide services described in subsection
 (10) of this rule.
- 27 "(o) 'Parliamentarian' means the Secretary of the Senate or the 28 Chief Clerk of the House of Representatives.
- "(p) 'Parliamentary office' means the Office of the Secretary of the
 Senate or the Office of the Chief Clerk of the House of Represen-

- 1 tatives.
- "(q) 'Partisan staff' means an employee working directly for a member of the Legislative Assembly, an employee of a caucus office or an employee of the office of the Senate President or the office of the Speaker of the House of Representatives.
- "(r) 'Principal investigator' means the principal investigator of the Legislative Equity Office who is appointed under section 1, chapter Oregon Laws 2019 (Enrolled Senate Bill 744).
- "(s) 'Principal outreach officer' means the principal outreach officer of the Legislative Equity Office who is appointed under section 1, chapter ______, Oregon Laws 2019 (Enrolled Senate Bill 744).
- "(t) 'Protected class' means a classification established by law that offers protections to members of the classification, including but not limited to:
- 15 **"(A) Sex**;
- 16 **"(B) Race;**
- 17 "(C) Ethnicity;
- 18 "(D) National origin;
- 19 **"(E) Age;**

- 20 "(F) Religion;
- 21 "(G) Marital status;
- 22 "(H) Sexual orientation;
- 23 "(I) Gender identity or expression;
- 24 "(J) Engaging in whistleblowing activity;
- 25 "(K) Opposing an employer's actions when the employee reasonably 26 believes the actions to be unlawful;
- "(L) Taking leave from work for purposes protected by law, including but not limited to leave under the Oregon Family Leave Act, the federal Family and Medical Leave Act or disability-related leave;
 - "(M) Injured worker status; or

- "(N) Any other classification established by a law that offers protections to members of the classification.
- "(u) 'Respondent' means a person named in a formal complaint made under subsection (12) of this rule as engaging in behavior that is prohibited by this rule or a person who is the subject of an investigation under subsection (14) of this rule to determine whether the person engaged in behavior that is prohibited by this rule.
- "(v) 'Supervisor' means an employee of the Legislative Branch who manages or directs the work of another employee of the Legislative Branch.

"(4) Harassment.

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"An individual engages in harassment by engaging in verbal or physical conduct, including making a visual display or causing a visual display to be shown, that denigrates or shows hostility toward a protected class or a member of a protected class. Examples of harassment may include, but are not limited to:

- "(a) Name-calling, slurs or stereotyping;
- 18 "(b) Threatening, intimidating or hostile acts that relate to a pro-19 tected class;
 - "(c) Belittling, demeaning or humiliating a person or group of persons because of a protected class; or
 - "(d) Displaying written or graphic material that is described in paragraphs (a) to (c) of this subsection.

"(5) Sexual harassment.

"(a) An individual engages in sexual harassment when the individual engages in unwelcome conduct of a sexual nature, including but not limited to sexual advances, requests for sexual favors, sexual comment, unwanted or offensive touching or physical contact, unwanted closeness, impeding or blocking movement, sexual gesture, sexual innuendo, sexual joke, sexually charged language, intimate in-

- 1 quiry, persistent unwanted courting, sexist insult, gender stereotype,
- or other verbal or physical conduct of a sexual nature, if:
- "(A) Submission to the conduct is made either explicitly or implicatly a term or condition of a person's employment;
- "(B) A person expressly or by implication conveys that declining to submit to the conduct will affect an individual's job, leave request, benefits, business before the Legislative Assembly, influence or opportunity of the individual to engage professionally with the Legislative Assembly, its members or staff; or
- "(C) The unwelcome conduct has the purpose or effect of unrea-10 sonably interfering with a person's job performance, or creates a work 11 environment that a reasonable person would find intimidating, hostile 12 or offensive. For purposes of this rule, 'unwelcome conduct' means 13 conduct that an individual does not incite or solicit and that the in-14 dividual regards as undesirable or offensive. An individual may with-15 draw consent to conduct that was previously welcomed, though a 16 withdrawal of consent must be communicated to the person for whom 17 consent is being withdrawn. 18
- 19 "(b) Sexual harassment includes but is not limited to:
- 20 "(A) Unwanted sexual advances, flirtations or propositions.
- "(B) Demands for sexual favors in exchange for favorable treatment or continued employment.
- 23 "(C) Sexual jokes.

- 24 "(D) Verbal abuse of a sexual nature.
- 25 "(E) Verbal commentary about the body, sexual prowess or sexual 26 deficiency of an individual.
- 27 "(F) Leering, whistling, touching or physical assault.
- 28 "(G) Using sexually suggestive, insulting or obscene comments or 29 gestures.
 - "(H) Displaying sexually suggestive objects or pictures.

- "(I) Sending or forwarding electronic mail or other communications
 of an offensive or graphic sexual nature.
- 3 "(J) Discriminatory treatment based on sex.
- "(c) Sexual harassment includes any conduct described in sub-5 section (4) of this rule that is based on sex.
- 6 "(6) Retaliation.
- "(a) A person engages in retaliation if the person treats another individual less favorably because the person exercised a legal right, made a good-faith complaint about conduct prohibited by this rule or that is otherwise unlawful, or participated in an investigation about conduct that is prohibited by this rule or that is otherwise unlawful.
- "(b) A person engages in retaliation if the person treats another individual less favorably because that individual engaged in a process described in this rule or implemented one or more provisions of this rule.
- 16 "(7) The Legislative Equity Office shall develop, maintain and pub-17 lish examples of what constitutes harassment, sexual harassment and 18 retaliation under this rule.
- 19 "(8) Prohibitions.
- 20 "The Legislative Branch prohibits conduct that:
- 21 "(a) Constitutes harassment;
- 22 "(b) Constitutes sexual harassment; or
- 23 "(c) Is retaliation.
- "(9) <u>Reporting options.</u> In order to encourage participation and effectiveness, this rule establishes three options for reporting behavior prohibited by this rule:
- 27 "(a) A confidential disclosure process described in subsection (10) 28 of this rule;
- 29 "(b) A nonconfidential reporting process described in subsection (11) 30 of this rule; and

- "(c) A formal complaint process described in subsection (12) of this rule.
 - "(10) Confidential disclosure process.

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- "(a) Any individual who experiences behavior prohibited by this rule or observes behavior that is inconsistent with this rule may make a confidential disclosure reporting the behavior to the principal outreach officer or an offsite process counselor.
 - "(b) Information reported to the principal outreach officer or offsite process counselor and records created by the officer or counselor and the identity of the person making a disclosure under this subsection are confidential and may not be disclosed by the officer or counselor, except that the officer or counselor:
 - "(A) May disclose information if the officer or counselor reasonably concludes that a threat of immediate physical harm or other harm described in ORS 40.252 would exist if the disclosure were not made;
 - "(B) Shall disclose information if required by law;
 - "(C) May disclose aggregate, nonpersonally identifiable data to facilitate the Legislative Branch's identification of specific training and coaching needs;
 - "(D) May disclose nonpersonally identifiable information to an individual who has made a confidential disclosure under this subsection for the purpose of encouraging the individual to make a nonconfidential report under subsection (11) of this rule or a formal complaint under subsection (12) of this rule; and
 - "(E) May disclose nonpersonally identifiable information in the course of performing corrective coaching for an individual subject to the requirements of this rule.
 - "(c) Except as provided in paragraph (b)(C) of this subsection, the principal outreach officer or offsite process counselor may not disclose information or records to the Legislative Equity Office principal in-

1 vestigator.

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- "(d) As an initial matter when a person seeks to make a confidential disclosure under this subsection, the principal outreach officer or offsite process counselor shall:
- "(A) Explain the availability or lack of availability of any privilege that would permit the individual seeking to make a confidential disclosure under this subsection to refuse to disclose, and to prevent any other person from disclosing, confidential communications and records; and
 - "(B) Ask whether the individual making a confidential disclosure under this subsection needs one or more interim safety measures described in subsection (13) of this rule put in place.
 - "(e) When an individual makes a confidential disclosure under this subsection, the principal outreach officer or offsite process counselor:
 - "(A) Shall advise the person making the disclosure of other options that are available to address the conduct, including nonconfidential reports under subsection (11) of this rule, formal complaints under subsection (12) of this rule, interim safety measures under subsection (13) of this rule, state and federal administrative options with the Bureau of Labor and Industries and the Equal Employment Opportunity Commission of the United States, law enforcement or the civil judicial process;
 - "(B) In the case of a person making the disclosure being affiliated with an institution that is subject to Title IX of the Education Amendments Act of 1972, 20 U.S.C. 1681 to 1688, as amended, shall advise the person of the Title IX reporting process and provide applicable institution contact information and information on the resources available at the institution;
- 29 "(C) Shall explain the availability of employee assistance program 30 counselors and other available service providers and may refer the

- individual making a disclosure under this subsection to a counselor or other provider, as appropriate; and
- "(D) Shall explain the actions that the officer or counselor may take following a disclosure made under this subsection and due process and other rights that limit the scope of actions that may be taken following a disclosure under this subsection, including possible limitations on the availability of interim safety measures under this rule.
 - "(f) If requested by a person making a disclosure under this subsection, the principal outreach officer or offsite process counselor shall refrain from making a confidential record of the identity of the person making the disclosure. The officer or counselor shall explain the availability of this option to any person making a disclosure under this subsection.
 - "(g) The Legislative Equity Office, on or before January 1, 2020, shall establish a means for persons to make disclosures under this subsection that are entirely anonymous, so that the principal outreach officer or offsite process counselor cannot determine the identity of the person making a disclosure using means described in this paragraph.
 - "(11) Nonconfidential reports.

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- "(a) Any individual who experiences behavior prohibited by this rule or observes behavior that is inconsistent with this rule may make a nonconfidential report of the behavior under this subsection within five years of the date the behavior occurred.
- "(b) An appointing authority, including any member of the Legislative Assembly, shall promptly make a report under this subsection if they have received information that they reasonably believe describes behavior that may be prohibited by this rule, have observed behavior that they reasonably believe may be prohibited by this rule or in any way have knowledge of behavior that they reasonably believe

1 may be prohibited by this rule.

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- "(c) A nonpartisan staff supervisor shall promptly make a report under this subsection if they have received information that they reasonably believe describes behavior that may be prohibited by this rule, have observed behavior that they reasonably believe may be prohibited by this rule or in any way have knowledge of behavior that they reasonably believe may be prohibited by this rule.
- "(d) A Legislative Branch contractor, or an employee of a contractor, that is contractually obligated to do so, shall promptly make a report under this subsection if they have information that they received a report of conduct prohibited by this rule, have observed behavior prohibited by this rule or in any way have knowledge of behavior prohibited by this rule.
 - "(e) Notwithstanding paragraphs (a) to (d) of this subsection, if a reporter is required to make a report under this subsection but is also the person experiencing behavior prohibited by this rule, the person may make a confidential disclosure under subsection (10) of this rule that satisfies the requirements of reporting under this subsection.
- "(f) A report made under this subsection shall be made to:
- 20 "(A) The Legislative Equity Office principal investigator;
 - "(B) The Human Resources Director; or
- "(C) Staff of Employee Services who have been designated by the Human Resources Director to receive reports made under this subsection.
- "(g) A reporter may make a report in any form and using any means. However, the Joint Committee on Conduct established under section 1, chapter ______, Oregon Laws 2019 (Enrolled Senate Bill 744), shall establish uniform recordkeeping processes applicable to the Legislative Equity Office and Employee Services to ensure that reports made under this subsection are adequately documented.

- "(h) A report made under this subsection that is received by Employee Services or the Human Resources Director shall be forwarded to the principal investigator.
- "(i) The principal investigator shall review all reports that the in-4 vestigator receives under this subsection to determine whether the 5 reported conduct, when taken on its face, could be prohibited by this 6 rule. If the investigator determines that an investigation is warranted, 7 an investigation as described in subsection (14) of this rule shall be 8 undertaken. If the investigator determines that the reported conduct, 9 on its face, is not conduct prohibited by this rule, the investigator 10 may: 11
- "(A) Engage in specific coaching of individuals to eliminate any uncertainty over appropriate workplace behavior;
 - "(B) Confer with and recommend that the Legislative Equity Office principal outreach officer provide additional training to address reported circumstances;
 - "(C) Confer with and make recommendations to the appropriate appointing authority or legislative leader to facilitate training or guidance being given to address reported circumstances; or
- "(D) Take any other action that is warranted to achieve the policies established under this rule.
- 22 "(12) Formal complaints.

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- "(a) Any person who experiences behavior prohibited by this rule or observes behavior that is inconsistent with this rule may make a formal complaint under this subsection within five years after the date the behavior occurred.
- 27 "(b) A formal complaint must:
- 28 "(A) Be in writing;
- "(B) Identify the complainant and the person being accused of engaging in conduct prohibited by this rule;

- "(C) Set forth the facts and circumstances that the complainant believes describe conduct that is prohibited by this rule; and
- "(D) Be made in a declaration under penalty of perjury that is satisfied when the declarant signs the complaint immediately under a
 sentence that states, I hereby declare that the above statement is true
 to the best of my knowledge and belief, and that I understand it is
 made for use as evidence in proceedings under Legislative Branch
 Personnel Rule 27 and is subject to penalty for perjury.'
- "(c) A formal complaint shall be delivered to the Legislative Equity
 Office principal investigator unless the complaint is about the principal investigator, in which case the complaint shall be delivered to the
 Legislative Equity Office principal outreach officer who shall serve as
 the principal investigator until the matter described in the complaint
 is resolved.
 - "(d) The principal investigator shall promptly examine the complaint and determine if the complaint meets the requirements of paragraph (b) of this subsection. If the complaint does not meet the requirements of paragraph (b) of this subsection, the investigator shall request the complainant to supplement the complaint. A complaint that does not meet the requirements of paragraph (b) of this subsection may not be the subject of an investigation under subsection (14) of this rule.
 - "(e) The principal investigator shall promptly:
 - "(A) Deliver a copy of the complaint to the person accused of engaging in behavior prohibited by this rule, who shall thereafter be the respondent; and
 - "(B) If the respondent:

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"(i) Is a member of the Legislative Assembly, deliver a copy of the complaint to the caucus leader of the caucus in which the member serves;

- "(ii) Is a caucus leader, deliver a copy of the complaint to the presiding officer of the chamber in which the caucus leader serves;
- "(iii) Is a Legislative Branch employee in either a partisan or nonpartisan staff position, to the appointing authority for the respondent;
- 5 "(iv) Is an agency head, to the presiding officers;
- "(v) Is a parliamentarian, to the presiding officer of the chamber in which the parliamentarian serves; and
- "(vi) Is a registered lobbyist, executive or judicial branch employee or a member of the public, to the Legislative Administrator.
 - "(f) Upon delivery of the complaint, the principal investigator shall promptly begin the preliminary investigation described in subsection (14)(a) of this rule, unless the principal investigator determines that there is a need for interim safety measures to be implemented as described in subsection (13) of this rule. The investigator may commence an investigation and establish interim safety measures contemporaneously.
 - "(13) Interim safety measures.

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"(a) Upon receipt of a nonconfidential report made under subsection 18 (11) of this rule or a formal complaint made under subsection (12) of 19 this rule, or at any time during the course of an investigation, the 20 Legislative Equity Office principal investigator or other person who is 21 conducting the investigation may determine that an interim safety 22 measure needs to be implemented to ensure the safety of the 23 complainant or any other individual who has experienced behavior 24 that is prohibited by this rule or who may reasonably be foreseen as 25 at risk of being subjected to behavior that is prohibited by this rule. 26 The principal outreach officer or an offsite process counselor may also 27 recommend an interim safety measure if interim safety measures are 28 sought by an individual making a confidential disclosure under sub-29 section (10) of this rule. The investigator, outreach officer or counselor 30

- may recommend any interim safety measure that they determine is appropriate to the situation, including but not limited to:
- 3 "(A) Temporary reassignment of the respondent;
- "(B) Alternative work location for the respondent, including being duty-stationed at home;
- 6 "(C) Establishing a no contact order;

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- "(D) Placing the respondent on paid or unpaid leave and prohibiting the respondent from being present in the workplace or the State Capitol;
- "(E) Directing the respondent to be absent from the State Capitol
 until the investigation is complete; or
 - "(F) In severe situations, involving law enforcement.
- "(b) Any interim safety measure that is recommended or that is implemented may not prejudice a complainant or put a complainant in a worse position than the complainant was in before the complaint was made.
- "(c)(A) Any interim safety measure that is imposed may not unlawfully impair any lawful rights an accused person may exercise.
 - "(B) Any interim safety measure that is imposed on a member of the Legislative Assembly must be narrowly tailored to minimize limitations on the member's ability to perform core legislative functions and to address immediate safety concerns, and an interim safety measure may not be imposed until after the member is given notice of the proposed interim safety measure and an opportunity to be heard by the applicable chamber committee on conduct.
 - "(d) If the respondent is a member of the Legislative Assembly:
- "(A) The committee on conduct of the chamber in which the respondent serves is authorized to impose an interim safety measure on the respondent that lasts no longer than until the complaint is resolved;

- "(B) The investigator shall report the investigator's interim safety recommendation and the reasons for the recommendation to the respondent, to the committee and to the presiding officer of the chamber; and
- "(C) The committee shall promptly deliberate on the recommendation and shall adopt such interim safety measures that the committee determines are appropriate. For purposes of conducting a hearing to deliberate on interim safety measures under this paragraph, the committee hearing need only comply with one-hour notice requirements.
 - "(e) If the respondent is not a member of the Legislative Assembly, the investigator shall make the investigator's interim safety recommendation:
 - "(A) In the case of an respondent who is a Legislative Branch employee in either a partisan or nonpartisan staff position, to the employee's appointing authority.
 - "(B) In the case of a respondent who is a State of Oregon employee but not a Legislative Branch employee, to the employee's supervisor, the employee's agency director and the Legislative Administrator.
 - "(C) In the case of an respondent who is a lobbyist, employee of a contractor or member of the public, to the Legislative Administrator.
 - "(f) The person who receives the investigator's interim safety recommendation made under paragraph (e) of this subsection shall act promptly on the recommendation.
 - "(g) The principal outreach officer or an offsite process counselor that has received a confidential disclosure under subsection (10) of this section may recommend interim safety measures under this subsection if requested by the individual making a disclosure under subsection (10) of this section, except that the interim safety measure may not:
 - "(A) Identify the individual making the confidential disclosure

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- without the consent of the individual; or
- "(B) Penalize or place the person who is the subject of the disclosure in a worse position than before the disclosure was made.
 - "(14) Investigations.

- "(a)(A) In all instances in which a formal complaint has been made under subsection (12) of this rule against a member of the Legislative Assembly, a leadership chief of staff, a caucus office chief of staff, a parliamentarian, an agency head or the Human Resources Director, the Legislative Equity Office principal investigator shall promptly appoint an outside investigator from among investigators on a list maintained under subparagraph (B) of this paragraph.
 - "(B) The Joint Committee on Conduct, on or before January 1, 2020, shall adopt standards and criteria for the selection of an outside investigator and the Legislative Equity Office shall maintain a list of potential outside investigators who meet the standards and criteria established by the committee.
 - "(C) In all formal complaints made under subsection (12) of this rule other than those described in subparagraph (A) of this paragraph and in nonconfidential reports made under subsection (11) of this rule, the principal investigator, taking the allegations stated in the complaint in the light most favorable toward to the complainant, shall make an initial determination of whether the complaint describes conduct that, on its face, could be prohibited by this rule. If the principal investigator determines that, based on the complaint, there is a reasonable possibility of a rule violation, the principal investigator shall conduct an investigation as described in paragraph (b) of this subsection. If the principal investigator determines that facts and circumstances warrant an outside investigator conducting the investigation, the principal investigator shall select an investigator from the list maintained under subparagraph (B) of this paragraph.

- "(b) An investigation that is to be conducted under this subsection shall be conducted promptly and shall be completed as soon as is practicable. The investigation must be completed within 84 days from the date the complaint is made, except that the Legislative Equity Office may extend the time by which the investigation must be completed if the investigator provides advance notice to the complainant and the respondent of the extension and an explanation justifying the extension.
- "(c) At the outset of the investigation and on a regular basis thereafter, the investigator shall keep the complainant and the respondent apprised of the investigation timeline and the status of the investigation. The investigator shall provide an appraisal of the investigation to the complainant or the respondent upon request.
- "(d)(A) The investigator shall use best practices in conducting the investigation and shall make findings of fact relevant to the allegations. The investigator shall prepare draft written findings of fact at least eight days before the investigation must be concluded under paragraph (b) of this subsection and shall provide the draft written findings to the complainant and the respondent.
- "(B) If the respondent is someone other than a member of the Legislative Assembly, the draft written findings shall also contain a proposed finding of whether one or more violations of this rule occurred.
- "(C) The complainant and the respondent may give responses to the draft written findings to the investigator within seven days of receiving the draft.
- "(D) The investigator shall consider responses supplied under subparagraph (C) of this paragraph and shall prepare a final report that sets forth the investigator's findings of fact. If the respondent is someone other than a member of the Legislative Assembly, the final

- report should also include a determination by the investigator of 1 whether the facts constitute a violation of this rule. $\mathbf{2}$
- "(e)(A) If a member of the Legislative Assembly is the respondent, 3 the investigator shall deliver the final report to the complainant, the 4 respondent and the committee on conduct for the chamber in which 5 the respondent serves on or before the date established under para-6 graph (b) of this subsection for the completion of the investigation. 7
- "(B) The complainant and the respondent may each submit to the 8 appropriate committee on conduct a written challenge to the factual findings set forth in the final report within seven days of receipt of the report. A challenge must identify the factual findings that are the subject of the challenge and articulate the reason those findings are in error.
 - "(C) The committee on conduct shall conduct a hearing on the allegations made in the complaint and the investigator's final report within 28 days of receiving the report from the investigator. The committee shall permit the complainant and the respondent to appear, present documents and physical evidence and suggest witnesses. The committee may determine to hear witnesses, but only committee members may question witnesses.
 - "(D) At the hearing or a subsequent hearing, the committee on conduct shall deliberate and:
 - "(i) Make a final determination of facts;
- "(ii) Make a final determination of whether the facts constitute a 24 violation of this rule; and 25
- "(iii) If the determination is that a violation of this rule occurred, 26 prescribe or recommend remedies as described in subsection (15) of 27 this rule. 28
- "(f) If a member of the Legislative Assembly is the respondent and 29 irrevocably resigns the member's office at any time after the formal 30

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- complaint is made, the investigation described in this subsection and the committee on conduct hearing and final committee determinations described in paragraph (e) of this subsection shall nevertheless take place.
- "(g)(A) If someone other than a member of the Legislative Assembly is the respondent, the investigator shall deliver the final report, including proposed findings of violations, to the complainant, the respondent and:
- "(i) In the case of a respondent who is a Legislative Branch employee in a nonpartisan staff position, to the respondent's appointing authority.
 - "(ii) In the case of a respondent who is a Legislative Branch employee in a partisan staff position, to the respondent's appointing authority and to the committee on conduct of the chamber with which the employee is affiliated.
 - "(iii) In the case of a respondent who is a State of Oregon employee but not a Legislative Branch employee, to the Legislative Administrator, the respondent's supervisor and the respondent's agency director.
 - "(iv) In the case of a respondent who is a lobbyist, employee of a contractor or member of the public, to the Legislative Administrator.
 - "(B) A nonpartisan staff appointing authority who receives an investigator's final report under subparagraph (A)(i) of this paragraph, or the Legislative Administrator upon receiving an investigator's final report under subparagraph (A)(iv) of this paragraph, shall make a determination to accept or reject the findings of the investigator and determine remedial measures described in subsection (15) of this rule within 14 days of receiving the investigator's final report.
- 29 "(C) The appropriate committee on conduct that receives an investigator's final report under subparagraph (A)(ii) of this paragraph

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- shall make a recommendation on remedial measures described in subsection (15) of this rule to the supervising member of the Legislative Assembly within seven days of receiving the investigator's final report. The supervising member of the Legislative Assembly shall consider the recommendations and make a final determination on the remedial measures within 14 days of receiving the investigator's final report.
 - "(15) Remedial measures.

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- "(a) In a case where the respondent is a member of the Legislative 9 Assembly and the appropriate committee on conduct has made a de-10 termination under subsection (14)(e) of this rule that a violation of 11 this rule has occurred, the committee shall impose any remedy that 12 is sufficient to reprimand the member and deter future conduct that 13 violates the rule, including but not limited to a reprimand, monetary 14 fine or other remedy that the committee determines is appropriate 15 under the circumstances, except that: 16
 - "(A) If the committee recommendation is to expel the member, the committee shall report that recommendation to the full chamber, which shall act on that recommendation at its earliest opportunity; and
 - "(B) If the committee recommendation is to remove the member from one or more committees to which the member is assigned, the committee shall report that recommendation to the presiding officer of that chamber.
- "(b)(A) In a case where the respondent is a Legislative Branch employee in a nonpartisan staff position, the appointing authority shall determine an appropriate remedy that is consistent with the investigator's determination that the respondent violated the requirements of this rule.
 - "(B) The respondent may appeal the investigator's final report or

- any remedial measure imposed under this paragraph after the report
- 2 has been delivered to the appointing authority but no later than seven
- 3 days after the imposition of remedial measures under this subsection.
- 4 The appeal may be made to the Joint Committee on Conduct.
- 5 "(c)(A) In a case where the respondent is a Legislative Branch em-
- 6 ployee in a partisan staff position, the committee on conduct of the
- 7 chamber with which the employee is affiliated shall make a recom-
- 8 mendation on an appropriate remedy consistent with the investigator's
- 9 determination that the respondent violated the requirements of this
- 10 rule. The committee's recommendation shall be made to the member
- of the Legislative Assembly for whom the respondent works.
 - "(B) The member shall determine the appropriate remedy within
- 13 the time prescribed in subsection (14)(g)(C) of this rule and shall notify
- 14 the Legislative Equity Office upon making the determination.
- 15 "(C) If the Legislative Equity Office determines that the remedial
- 16 measures imposed under subparagraph (B) of this paragraph are sub-
- 17 stantially different from the remedial measures recommended by the
- 18 committee, the office shall notify the committee and the complainant
- 19 of the disparity. The committee may hold a hearing to consider the
- 20 appropriateness of the remedy and may determine to modify the rem-
- 21 edy imposed.

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- "(D) The respondent may appeal the investigator's final report or
- the remedial measure imposed under this paragraph to the committee
- on conduct with which the respondent is associated within 14 days af-
- 25 ter the remedial measure is imposed.
- 26 "(d)(A) In a case where the respondent is a lobbyist, employee of a
- 27 contractor, other person who is present in the State Capitol for pro-
- 28 fessional or work reasons, or is a member of the public, and the
- 29 investigator's final report determines that a violation of this rule has
- 30 occurred, the Legislative Administrator shall determine an appropriate

- remedy that is consistent with the investigator's determination, including but not limited to:
- 3 "(i) A monetary fine; or

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- 4 "(ii) Limiting access to the State Capitol.
- "(B) The Legislative Administrator shall provide notice of the proposed remedy under this paragraph to the respondent and the respondent's employer within 14 days of receiving the final report from the investigator. If the respondent is a lobbyist who is a member of an association of professional lobbyists, the Legislative Administrator shall also provide notice of the proposed remedy to the association.
 - "(C) The Legislative Administrator may modify the proposed remedy at any time until 28 days after receipt of the investigator's final report, but thereafter the proposed remedy is final.
 - "(16) Confidentiality and transparency.
 - "(a) The investigator undertaking an investigation under subsection (14) of this rule and the Legislative Equity Office shall provide as much privacy as possible during the course of an investigation.
 - "(b) The investigator and the Legislative Equity Office shall maintain all records and information about an investigation confidentially, except that:
 - "(A) The investigator may disclose the fact of the investigation and any relevant details of the investigation to the appointing authority of the complainant and the respondent and the Joint Committee on Conduct, if the investigator determines there is a legitimate need to disclose the information; and
 - "(B) In the case of a respondent who is a member of the Legislative Assembly, the investigator may disclose the fact of the investigation and any relevant details of the investigation to the caucus leader of the caucus in which the respondent is a member.
 - "(c) A formal complaint made under subsection (12) of this rule is

- disclosable upon being made under subsection (12) of this rule, but all records relating to an ongoing investigation under subsection (14) of this rule shall be maintained in confidence.
- "(d) Records and information of the investigator and the Legislative Equity Office shall be exempt from disclosure as prescribed under applicable law, except that, also as prescribed under applicable law:
- "(A) A formal complaint made under subsection (12) of this rule is disclosable when requested;
- "(B) Records relating to a member of the Legislative Assembly or a Legislative Branch employee listed in subsection (14)(a)(A) of this rule following a formal complaint being made concerning the member or employee are subject to disclosure after the fact-finding investigation has concluded, even if a legislative committee has not yet met or deliberated on the investigation's findings; and
 - "(C) Records relating to an investigation of allegations of conduct prohibited by legislative branch personnel rules and not described in subparagraphs (A) or (B) of this paragraph are subject to disclosure only upon a determination by the Joint Committee on Conduct to disclose the requested records.
 - "(17) Establishment of committees on conduct.
- "(a)(A) The Senate Committee on Conduct is established, consisting of two Senators recommended by the Senate Majority Leader and two Senators recommended by the Senate Minority Leader. The President of the Senate may recommend a majority party alternate and a minority party alternate for the Senate Committee on Conduct. Each Senator must be approved by majority vote of the Senate to serve on the committee or to serve as an alternate.
- "(B) The Senate Committee on Conduct shall perform those functions assigned by this rule to carry out the purposes of Article IV, section 15, of the Oregon Constitution, for the Senate.

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- "(C) The Senate shall appoint members of the Senate Committee on Conduct within 15 days after the date of the convening of an organizational session of the odd-numbered year regular session of the Legislative Assembly, as soon as practicable after a vacancy occurs or as soon as practicable after this rule takes effect.
- "(b)(A) The House Committee on Conduct is established, consisting 6 of two Representatives recommended by the House Majority Leader 7 and two Representatives recommended by the House Minority Leader. 8 9 The Speaker of the House of Representatives may recommend a majority party alternate and a minority party alternate for the House 10 Committee on Conduct. Each Representative must be appointed by 11 majority vote of the House of Representatives to serve on the com-12 mittee or to serve as an alternate. 13
 - "(B) The House Committee on Conduct shall perform those functions assigned by this rule to carry out the purposes of Article IV, section 15, of the Oregon Constitution, for the House of Representatives.
 - "(C) The House of Representatives shall appoint members of the House Committee on Conduct within 15 days after the date of the convening of an organizational session of the odd-numbered year regular session of the Legislative Assembly, as soon as practicable after a vacancy occurs or as soon as practicable after this rule takes effect.
 - "(c) The members of the Senate Committee on Conduct and the members of the House Committee on Conduct shall together comprise the Joint Committee on Conduct. The Joint Committee on Conduct shall perform the duties assigned to the joint committee under chapter ______, Oregon Laws 2019 (Enrolled Senate Bill 744), or this rule.
 - "(d) When a member of a committee on conduct is named as a respondent under this rule, the member may not thereafter serve as a member of the committee or as a member of the joint committee.

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"Legislative Branch Personnel Rule 12: Resignation or Retirement.

- 2 "APPLICABILITY: This rule applies to all employees of the Legislative 3 Branch. This rule does not apply to members of the Legislative Assembly.
- "(1) Notice of resignation or retirement. An employee who is resigning or retiring shall file written notice with the employee's appointing authority stating the effective date and time of the resignation or retirement.
 - "(2) Notification to Employee Services and Legislative Equity Office.
- "(a) Upon notification from an employee of a pending resignation or retirement, the employee's appointing authority shall notify Employee Services before the effective date of the resignation or retirement.
 - "(b) The principal outreach officer of the Legislative Equity Office appointed under section 1, chapter ______, Oregon Laws 2019 (Enrolled Senate Bill 744), or the principal outreach officer's designee, shall proactively attempt to conduct an exit interview with each employee who is resigning or retiring.
 - "(3) Job abandonment.

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- "(a) An employee who fails to report to work for five or more consecutive work days and fails to contact the employee's appointing authority, immediate supervisor or a staff member of Employee Services may, at the discretion of the appointing authority, be deemed to have abandoned the employee's job and will be treated as having voluntarily resigned.
- "(b) If the appointing authority deems that the employee has abandoned the employee's job, the appointing authority shall notify the employee in writing by mailing notice to the employee's address on record with Employee Services, and give the employee the opportunity to present extenuating circumstances for not reporting for work or contacting the appointing authority.
- "(c) If the appointing authority determines that sufficient extenuating circumstances exist to excuse the employee's absence, the absence may be covered by a subsequent grant of accrued leave or leave without pay.

- 1 "Rule 32: Employees of Members, Leadership, Caucuses and Non-2 partisan Offices.
- 3 "APPLICABILITY: This rule applies to [personal staff of members of the
- 4 Legislative Assembly and to caucus office and leadership office staff] all em-
- 5 ployees of the Legislative Branch.

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- 6 "(1) Personal staff of members of the Legislative Assembly.
- "(a) Employees, **interns**, **externs and volunteers** appointed as personal staff serving a member of the Legislative Assembly directly serve at the pleasure of the member.
 - "(b) Applicants for personal staff positions shall apply for employment in the manner prescribed by the member of the Legislative Assembly. The application must include, at a minimum, a summary of the applicant's prior relevant education and experience and a signed legislative application form as required of all applicants for other positions.
 - "(c) Notwithstanding paragraph (b) of this subsection, a copy of each application received under this subsection for which the appointing authority determines to appoint the applicant shall be delivered to Employee Services prior to the date of appointment. Employee Services shall maintain a database that includes personal contact information, start dates and, if applicable, end dates for the appointment.
 - "(2) Leadership office and caucus office staff.
- "(a) Employees, **interns**, **externs** and **volunteers** appointed to work for a leadership office or a caucus office serve at the pleasure of the appointing authority.
- "(b) Applicants for employment with a leadership office or a caucus office shall apply for employment in the manner prescribed by the appointing authority. The application must include, at a minimum, a summary of the applicant's prior relevant education and experience and a signed legislative application form as required of all applicants for other positions.

"(c) Notwithstanding paragraph (b) of this subsection, a copy of each application received under this subsection for which the appointing authority determines to appoint the applicant shall be delivered to Employee Services prior to the date of appointment. Employee Services shall maintain a database that includes personal contact information, start dates and, if applicable, end dates for the appointment.

"(3) Nonpartisan staff.

"Employees, interns, externs and volunteers serve at the pleasure of the appointing authority. A copy of each application received by a nonpartisan office of the Legislative Assembly for which the appointing authority determines to appoint the applicant shall be delivered to Employee Services prior to the date of appointment. Employee Services shall maintain a database that includes personal contact information, start dates and, if applicable, end dates for the appointment.

"Legislative Branch Personnel Rule 33: Operative date and transition.

"(1) Subsections (1) to (16) of Legislative Branch Personnel Rule 27, as set forth in this concurrent resolution, become operative on the date that the Joint Committee on Conduct, as established in section 1, chapter ______, Oregon Laws 2019 (Enrolled Senate Bill 744), notifies the presiding officers that the principal outreach officer and the principal investigator of the Legislative Equity Office, as established in section 1, chapter ______, Oregon Laws 2019 (Enrolled Senate Bill 744), have been appointed or, pursuant to section 4, chapter ______, Oregon Laws 2019 (Enrolled Senate Bill 744), an acting principal outreach officer and an acting principal investigator have been appointed.

"(2) For periods after the adoption of this concurrent resolution and before notice is given under subsection (1) of this section, the Legis-

- 1 lative Administrator and the Human Resources Director may impose
- 2 interim safety measures as described in Legislative Branch Personnel
- 3 Rule 27 (13), to protect any person present in the State Capitol from

4 harassment, sexual harassment or retaliation.".