HB 2515-3 (LC 2988) 2/6/19 (HE/ps)

Requested by HOUSE COMMITTEE ON JUDICIARY (at the request of Representative Jennifer Williamson)

PROPOSED AMENDMENTS TO HOUSE BILL 2515

1 On <u>page 1</u> of the printed bill, line 2, after "169.077," insert "169.750, 2 169.770,".

3 Delete lines 5 through 31 and delete pages 2 through 6 and insert:

4 "SECTION 1. ORS 169.076 is amended to read:

5 "169.076. Each local correctional facility shall:

6 "(1) Provide sufficient staff to perform all audio and visual functions in-7 volving security, control, custody and supervision of all confined detainees 8 and prisoners, with personal inspection at least once each hour. The super-9 vision may include the use of electronic monitoring equipment when ap-10 proved by the Department of Corrections and the governing body of the 11 jurisdiction in which the facility is located.

12 "(2) Have a comprehensive written policy with respect to:

13 "(a) Legal confinement authority.

14 "(b) Denial of admission.

15 "(c) Telephone calls.

¹⁶ "(d) Admission and release medical procedures.

17 "(e) Medication and prescriptions.

"(f) Personal property accountability [which] that complies with ORS
133.455.

20 "(g) Vermin and communicable disease control.

21 "(h) Release process to include authority, identification and return of

1 personal property.

2 "(i) Rules of the facility governing correspondence and visitations.

"(3) Formulate and publish plans to meet emergencies involving escape,
riots, assaults, fires, rebellions and other types of emergencies[;], and regulations for the operation of the facility.

6 "(4) Not administer any physical punishment to any prisoner at any time.

7 "(5) Provide for emergency medical and dental health, having written
8 policies providing for:

9 "(a) Review of the facility's medical and dental plans by a licensed phy-10 sician, physician assistant, naturopathic physician or nurse practitioner.

11 "(b) The security of medication and medical supplies.

"(c) A medical and dental record system to include request for medical
 and dental attention, treatment prescribed, prescriptions, special diets and
 other services provided.

¹⁵ "(d) First aid supplies and staff first aid training.

"(6) Prohibit firearms from the security area of the facility except in
 times of emergency as determined by the administrator of the facility.

¹⁸ "(7) Ensure that confined detainees and prisoners:

"(a) Will be fed daily at least three meals served at regular times, with
no more than 14 hours between meals except when routinely absent from the
facility for work or other purposes.

"(b) Will be fed nutritionally adequate meals in accordance with a plan
reviewed by a registered dietitian or the Oregon Health Authority.

"(c) Be provided special diets as prescribed by the facility's designated physician, physician assistant, naturopathic physician or nurse practitioner.

"(d) Shall have food procured, stored, prepared, distributed and served
under sanitary conditions, as defined by the authority under ORS 624.041.

(8) Ensure that the facility be clean, and provide each confined detaineeor prisoner:

³⁰ "(a) Materials to maintain personal hygiene.

1 "(b) Clean clothing twice weekly.

2 "(c) Mattresses and blankets that are clean and fire-retardant.

3 "(9) Require each prisoner to shower at least twice weekly.

"(10) Forward, without examination or censorship, each prisoner's outgoing written communications to the Governor, jail administrator, Attorney
General, judge, Department of Corrections or the attorney of the prisoner.

"(11) Keep the facility safe and secure in accordance with the State of
Oregon Structural Specialty Code and Fire and Life Safety Code.

9 "(12) Have and provide each prisoner with written rules for inmate con-10 duct and disciplinary procedures. If a prisoner cannot read or is unable to 11 understand the written rules, the information shall be conveyed to the pris-12 oner orally.

"(13) Not restrict the free exercise of religion unless failure to impose the
 restriction will cause a threat to facility or order.

"(14) Safeguard and ensure that the prisoner's legal rights to access to
 legal materials are protected.

"(15) In addition to the items listed in subsection (8) of this section, provide tampons, sanitary pads, postpartum pads and panty liners at no cost to all confined detainees and prisoners for use in connection with vaginal discharge. Facilities shall maintain a sufficient supply, which shall be stored, dispensed and disposed of in a sanitary manner. The supply of products available shall include at least the following:

23 "(a) Regular absorbent and super absorbent tampons;

²⁴ "(b) Regular absorbent and super absorbent sanitary pads;

- 25 "(c) Postpartum pads; and
- 26 "(d) Regular absorbent panty liners.
- ²⁷ "SECTION 2. ORS 169.077 is amended to read:

²⁸ "169.077. Each lockup facility shall:

29 "(1) Maintain 24-hour supervision when persons are confined. The 30 supervision may include the use of electronic monitoring equipment when

HB 2515-3 2/6/19 Proposed Amendments to HB 2515 approved by the Department of Corrections and the governing body of the
jurisdiction in which the facility is located.

"(2) Make a personal inspection of each person confined at least once
each hour.

5 "(3) Prohibit firearms from the security area of the facility except in 6 times of emergency as determined by the administrator of the facility.

"(4) Ensure that confined detainees and prisoners will be fed daily at least
three nutritionally adequate meals served at regular times, with no more
than 14 hours between meals except when routinely absent from the facility
for work or other such purposes.

"(5) Forward, without examination or censorship, each prisoner's outgoing
 written communications to the Governor, jail administrator, Attorney Gen eral, judge, Department of Corrections or the attorney of the prisoner.

14 "(6) Provide rules of the facility governing correspondence and 15 visitations.

"(7) Keep the facility safe and secure in accordance with the State of
 Oregon Structural Specialty Code and Fire and Life Safety Code.

"(8) Formulate and publish plans to meet emergencies involving escape,
riots, assaults, fires, rebellions and other types of emergencies[;], and policies and regulations for the operation of the facility.

"(9) Ensure that the facility be clean, provide mattresses and blankets
that are clean and fire-retardant, and furnish materials to maintain personal
hygiene.

"(10) Provide for emergency medical and dental health, having written policies providing for review of the facility's medical and dental plans by a licensed physician, physician assistant, naturopathic physician or nurse practitioner.

"(11) In addition to the items listed in subsection (9) of this section,
 provide tampons, sanitary pads, postpartum pads and panty liners at
 no cost to all confined detainees and prisoners for use in connection

with vaginal discharge. Facilities shall maintain a sufficient supply,
which shall be stored, dispensed and disposed of in a sanitary manner.
The supply of products available shall include at least the following:

4 "(a) Regular absorbent and super absorbent tampons;

5 **"(b) Regular absorbent and super absorbent sanitary pads;**

6 "(c) Postpartum pads; and

7 "(d) Regular absorbent panty liners.

8 "SECTION 3. Section 4 of this 2019 Act is added to and made a part
9 of ORS 169.610 to 169.677.

10 "SECTION 4. Regional correctional facilities shall provide tampons, 11 sanitary pads, postpartum pads and panty liners at no cost to all 12 prisoners for use in connection with vaginal discharge. Facilities shall 13 maintain a sufficient supply, which shall be stored, dispensed and 14 disposed of in a sanitary manner. The supply of products available 15 shall include at least the following:

16 "(1) Regular absorbent and super absorbent tampons;

17 "(2) Regular absorbent and super absorbent sanitary pads;

18 **"(3) Postpartum pads; and**

19 "(4) Regular absorbent panty liners.

²⁰ "SECTION 5. ORS 420A.010 is amended to read:

"420A.010. (1) The Oregon Youth Authority is established. The youth
 authority shall:

"(a) Supervise the management and administration of youth correction
facilities, state parole and probation services, community out-of-home placement for youth offenders committed to its legal custody and other functions
related to state programs for youth corrections;

"(b) Provide capital improvements and capital construction necessary for
the implementation of all youth correction facilities;

"(c) Carry out dispositions of youth offenders committed to its legal cus tody;

"(d) Exercise custody and supervision over those youth offenders committed to the youth authority by order of the juvenile court and persons placed in the physical custody of the youth authority under ORS 137.124 or other statute until the time that a lawful release authority authorizes release or terminates the commitment or placement;

"(e) Provide adequate food, clothing, health and medical care, sanitation
and security for confined youth offenders and others in youth authority
custody;

9 "(f) Provide youth offenders and others in youth authority custody with 10 opportunities for self-improvement and work; [and]

"(g) Conduct investigations and prepare reports for release authorities[.];
 and

"(h) In addition to the items listed in paragraph (e) of this subsection, provide tampons, sanitary pads, postpartum pads and panty liners at no cost to all persons placed in the physical custody of the youth authority for use in connection with vaginal discharge. Youth correction facilities shall maintain a sufficient supply, which shall be stored, dispensed and disposed of in a sanitary manner. The supply of products available shall include at least the following:

20 "(A) Regular absorbent and super absorbent tampons;

21 "(B) Regular absorbent and super absorbent sanitary pads;

22 "(C) Postpartum pads; and

23 "(D) Regular absorbent panty liners.

"(2) To meet the individual circumstances of each person committed to its
 custody, the youth authority shall:

"(a) Develop a flexible fee-for-service provider system that can respond
 quickly to each person's identified and changing circumstances; and

"(b) Develop a process for joint state and county review of contracts entered into under subsection (6)(b) of this section and paragraph (a) of this
subsection based on:

1 "(A) Measurable outcomes, which must include in dominant part the re-2 duction of future criminal or antisocial conduct and which also must include:

3 "(i) Academic progress;

4 "(ii) Social adjustments;

5 "(iii) Behavioral improvements;

6 "(iv) Rearrests; and

7 "(v) Other measurements as determined by the youth authority;

8 "(B) Performance measurements including:

9 "(i) Fiscal accountability;

10 "(ii) Compliance with state and federal regulations;

11 "(iii) Record keeping, including data collection and management; and

12 "(iv) Reporting; and

13 "(C) Provision of services identified under the reformation plan.

"(3) In order to measure performance as required in subsection (2) of this section, the youth authority shall require parties to the contracts to compile, manage and exchange data to the extent of available information systems resources to facilitate the measurement of outcomes including, but not limited to, reduction in future criminal or antisocial conduct.

"(4) The youth authority may administer a program of state assistance to counties for the construction and operation of local youth detention facilities or to purchase detention services.

"(5) The youth authority shall accept and exercise legal or physical custody of youth offenders and others 12 years of age and over and under 25 years of age who are committed to, or placed with, the youth authority pursuant to:

"(a) A juvenile court adjudication and disposition under ORS chapter
419C; or

²⁸ "(b) ORS 137.124.

29 "(6)(a) The youth authority shall cooperate with and assist county gov-30 ernments and juvenile departments in carrying out the principles and pur1 poses of the juvenile justice system as provided in ORS 419C.001.

"(b) The youth authority is authorized to contract with counties, groups
of counties or private providers to administer juvenile corrections programs
and services as provided in ORS 420.017, 420.019, 420A.145 and 420A.155 (1)
to (4).

"(c) The youth authority may provide consultation services related to the 6 juvenile justice system to local or statewide public or private agencies, 7 groups and individuals or may initiate such consultation services. Consulta-8 tion services include, but are not limited to, conducting studies and surveys, 9 sponsoring or participating in educational programs and providing advice 10 and assistance. Nothing in ORS 419C.001 and 420A.005 to 420A.155 is in-11 tended to diminish the state's efforts to plan, evaluate and deliver effective 12 human services programs to youth offenders, either in a youth correction 13 facility or on probation or parole. Therefore, the Oregon Youth Authority 14 and the Department of Human Services shall jointly develop and implement 15 needed social and rehabilitative services. 16

"(7) The youth authority is the recipient of all federal funds paid or to
be paid to the state to enable the state to provide youth correction programs
and services assigned to the Department of Human Services prior to January
1, 1996.

"(8) The youth authority shall report its progress in implementing the provisions of chapter 422, Oregon Laws 1995, to the Legislative Assembly at each odd-numbered year regular session.

"(9) The equal access provisions of ORS 417.270 apply to the youth authority's development and administration of youth correction facilities, programs and services, including the development and implementation of the statewide diversion plan described in ORS 420.017.

²⁸ "(10) The youth authority shall:

"(a) Be cognizant of and sensitive to the issue of overrepresentation of
 minority youth offenders in youth correction facilities;

"(b) Endeavor to develop and operate, and require its subcontractors to
develop and operate, culturally appropriate programs for youth offenders;
and

"(c) Keep data reflecting the ethnicity and gender of all youth offenders
committed to its care.

6 "(11) The youth authority is a designated agency as defined in ORS7 181A.010.

8 **"SECTION 6.** ORS 423.020 is amended to read:

9 "423.020. (1) The Department of Corrections is created. The department 10 shall:

"(a) Supervise the management and administration of the Department of
 Corrections institutions, parole and probation services, community cor rections and other functions related to state programs for corrections;

"(b) Carry out legally mandated sanctions for the punishment of persons
 committed to its jurisdiction by the courts of this state;

"(c) Exercise custody over those persons sentenced to a period of incarceration until such time as a lawful release authority authorizes their release;

"(d) Provide adequate food, clothing, health and medical care, sanitation
 and security for persons confined;

"(e) Provide persons who are motivated, capable and cooperative with
 opportunities for self-improvement and work;

"(f) Conduct investigations and prepare reports for release authorities;[and]

"(g) Supervise persons sentenced or placed in the community for the period of time specified and in accordance with conditions of supervision ordered by the release authority[.]; and

"(h) In addition to the items listed in paragraph (d) of this sub section, provide tampons, sanitary pads, postpartum pads and panty
 liners at no cost to all persons confined in a department institution

for use in connection with vaginal discharge. Department institutions shall maintain a sufficient supply, which shall be stored, dispensed and disposed of in a sanitary manner. The supply of products available shall include at least the following:

5 "(A) Regular absorbent and super absorbent tampons;

6 "(B) Regular absorbent and super absorbent sanitary pads;

7 "(C) Postpartum pads; and

8 "(D) Regular absorbent panty liners.

"(2) The Department of Corrections may provide consultation services 9 related to the criminal justice system to local or statewide public or private 10 agencies, groups, and individuals, or initiate such consultation services. 11 Consultation services shall include, but not be limited to, conducting studies 12 and surveys, sponsoring or participating in educational programs, and ad-13 vising and assisting these agencies, groups or individuals. Nothing in chapter 14 320, Oregon Laws 1987, is intended to diminish the state's efforts to plan, 15 evaluate and deliver effective human services programs to offenders, either 16 in an institution or on probation or parole. Therefore, the Department of 17 Corrections and the Department of Human Services shall continue to jointly 18 develop and implement needed social and rehabilitative services, including 19 services for inmates housed in regional minimum security facilities. 20

"(3) The Department of Corrections shall be the recipient of all federal funds paid or to be paid to the state to enable the state to provide corrections programs and services assigned to the Department of Human Services before June 15, 1987.

"(4) Notwithstanding any other provision of law, the department may
charge a person confined in a Department of Corrections institution a reasonable health care fee for any health care services, medications and equipment provided the person during the person's confinement if the department:
"(a) Provides necessary medical care regardless of the person's ability to
pay;

1 "(b) Provides equal treatment to all persons confined in a department in-2 stitution regardless of a person's ability to pay;

"(c) Establishes a system that notifies the person of the fees and what
services are covered; and

5 "(d) Establishes a grievance system that allows a person to challenge the 6 deduction of a fee from the person's account.

"(5) The department may provide ordinary medical, dental, psychiatric, psychological, hygienic or other remedial care and treatment for a person under 18 years of age who is confined in a Department of Corrections institution and, in an emergency in which the safety of the person appears urgently to require it, may authorize surgery or other extraordinary care.

¹² **"SECTION 7.** ORS 169.750 is amended to read:

¹³ "169.750. A juvenile detention facility may not:

"(1) Impose upon a detained juvenile for purposes of discipline or punishment any infliction of or threat of physical injury or pain, deliberate humiliation, physical restraint, withholding of meals, or isolation, or detention under conditions that violate the provisions of subsections (2) to (8) of this section or ORS 169.076 (7) to (11)[, (13) or (14)] or (13) to (15) or 169.740;

"(2) Use any physical force, other means of physical control or isolation 19 upon a detained juvenile except as reasonably necessary and justified to 20prevent escape from the facility, physical injury to another person, to protect 21a detained juvenile from physical self-injury or to prevent destruction of 22property, or to effectuate the confinement of the juvenile in roomlock or 23isolation as provided for in ORS 169.090, 169.730 to 169.800, 419A.050 and 24419A.052, and for only so long as it appears that the danger exists. A use of 25force or other physical means of control may not employ: 26

"(a) The use of restraining devices for a purpose other than to prevent physical injury or escape, or, in any case, for a period in excess of six hours. However, the time during which a detained juvenile is being transported to another facility pursuant to court order shall not be counted within the six 1 hours; or

2 "(b) Isolation for a period in excess of six hours;

"(3) Use roomlock except for the discipline and punishment of a detained juvenile for violation of a rule of conduct or behavior of the facility as provided for in ORS 169.076 (12) or for conduct that constitutes a crime under the laws of this state or that would justify physical force, control or isolation under subsection (2) of this section;

"(4) Cause to be made an internal examination of a detained juvenile's anus or vagina, except upon probable cause that contraband, as defined in ORS 162.135 (1), will be found upon such examination and then only by a physician licensed under ORS chapter 677, naturopathic physician licensed under ORS chapter 685, physician assistant licensed under ORS 677.505 to 677.525 or nurse licensed under ORS chapter 678;

"(5)(a) Administer to any detained juvenile medication, except upon the 14 informed consent of the juvenile or in the case of an imminent threat to the 15 life of the juvenile or where the juvenile has a contagious or communicable 16 disease that poses an imminent threat to the health of other persons in the 17 facility. However, prescription medication may not be administered except 18 upon a written prescription or written order by a physician licensed under 19 ORS chapter 677, physician assistant licensed under ORS 677.505 to 677.525, 20nurse practitioner licensed under ORS 678.375 to 678.390, naturopathic phy-21sician licensed under ORS chapter 685 or dentist licensed under ORS chapter 22679, and administered by a person authorized under ORS chapter 677, 678 or 23679 to administer medication. Facility staff not otherwise authorized by law 24to administer medications may administer noninjectable medications in ac-25cordance with rules adopted by the Oregon State Board of Nursing pursuant 26to ORS 678.150 (8); 27

(b) Nonmedical personnel shall receive training for administering medications, including recognition of and response to drug reactions and unanticipated side effects, from the responsible physician, physician assistant, naturopathic physician or nurse and the official responsible for the facility. All personnel shall be responsible for administering the dosage medications according to orders and for recording the administrations of the dosage in a manner and on a form approved by the responsible physician, physician assistant, naturopathic physician or nurse practitioner; and

6 "(c) Notwithstanding any other provision of law, medication may not be 7 administered unless a physician, physician assistant licensed under ORS 8 677.505 to 677.525, naturopathic physician licensed under ORS chapter 685 9 or nurse licensed under ORS chapter 678 is either physically on the premises 10 or readily available by telephone and within 30 minutes travel time of the 11 patient;

"(6) Administer to any detained juvenile any medication or medical pro cedure for purposes of experimentation;

"(7) Discipline or punish any juvenile for conduct or behavior by
roomlock, for a period in excess of 12 hours, or by denial of any privilege,
regularly awarded other detained adults or juveniles, for more than one day,
except after:

"(a) Advising the juvenile in writing of the alleged offensive conduct orbehavior;

"(b) Providing the juvenile the opportunity to a hearing before a staff
member who was not a witness to the alleged offensive conduct or behavior;
"(c) Providing the juvenile the opportunity to produce witnesses and evidence and to cross-examine witnesses;

"(d) Providing the detained juvenile the opportunity to testify, at the sole
option of the juvenile; and

"(e) A finding that the alleged conduct or behavior was proven by a preponderance of the evidence and that it violated a rule of conduct or behavior of the facility as provided for in ORS 169.076 (12) or constituted a crime under the laws of this state; and

30 "(8) Detain juveniles with emotional disturbances, mental retardation or

physical disabilities on the same charges and circumstances for which other
 juveniles would have been released or provided with another alternative.

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"SECTION 8. ORS 169.770 is amended to read:

"169.770. Notwithstanding the procedures set out in ORS 169.080 and 4 419A.061, the juvenile court in which venue lies pursuant to 419B.100 or $\mathbf{5}$ 419C.005 shall, upon motion of any party or on its own motion, and after 6 prompt hearing, release any juvenile detained in a facility which violates 7 ORS 169.076 (7) to (11)[, (13) or (14)] or (13) to (15), 169.740 or 169.750, unless 8 the court finds that such violation is not likely to reoccur. The court may 9 comply with the release provisions of this section by transferring a detained 10 juvenile to an available juvenile detention facility which it finds complies 11 with ORS 169.076 (7) to (11)[, (13) or (14)] or (13) to (15), 169.740 and 169.750, 12 or by placing the juvenile in shelter care, or by releasing the juvenile to the 13 custody of a responsible adult under terms and conditions specified by the 14 court, or by releasing the juvenile on personal recognizance under terms and 15 conditions specified by the court. The appeal of a final order under this 16 section does not suspend the jurisdiction of the juvenile court while the ap-17 peal is pending. No subsequent order of the juvenile court shall moot the 18 appeal.". 19

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