

Senate Bill 92

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SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced**.

Authorizes city to provide for as much as 20-year ramp-up to full taxation rate for property in annexed territory. Adds, for purposes of "island annexation," corporate boundaries of another city as permitted portion of boundary surrounding territory to be annexed.

A BILL FOR AN ACT

1
2 Relating to annexation of lands zoned for residential use; creating new provisions; and amending
3 ORS 222.111 and 222.750.

4 **Be It Enacted by the People of the State of Oregon:**

5 **SECTION 1.** ORS 222.111 is amended to read:

6 222.111. (1) When a proposal containing the terms of annexation is approved in the manner
7 provided by the charter of the annexing city or by ORS 222.111 to 222.180 or 222.840 to 222.915, the
8 boundaries of any city may be extended by the annexation of territory that is not within a city and
9 that is contiguous to the city or separated from it only by a public right of way or a stream, bay,
10 lake or other body of water. Such territory may lie either wholly or partially within or without the
11 same county in which the city lies.

12 (2) A proposal for annexation of territory to a city may be initiated by the legislative body of
13 the city, on its own motion, or by a petition to the legislative body of the city by owners of real
14 property in the territory to be annexed.

15 (3)(a) **Except as provided in paragraph (b) of this subsection**, the proposal for annexation
16 may provide that, during each of not more than 10 full fiscal years beginning with the first fiscal
17 year after the annexation takes effect, the rate of taxation for city purposes on property in the an-
18 nexed territory shall be at a specified ratio of the highest rate of taxation applicable that year for
19 city purposes to other property in the city.

20 **(b) For purposes of paragraph (a) of this subsection, a proposal for annexation initiated**
21 **by the legislative body of a city may provide for a duration of not more than 20 full fiscal**
22 **years.**

23 (c) The proposal may provide for the ratio to increase from fiscal year to fiscal year according
24 to a schedule of increase specified in the proposal,*[;]* but in no case *[shall]* **may** the proposal provide
25 for a rate of taxation for city purposes in the annexed territory *[which will exceed]* **that exceeds**
26 the highest rate of taxation *[applicable that year]* for city purposes *[to other property in the city]*
27 **applicable to other property in the city for the current year.**

28 (d) If the annexation takes place *[on the basis of]* **pursuant to** a proposal providing for taxation
29 at a ratio, the city may not tax property in the annexed territory at a rate other than the ratio
30 *[which]* **that** the proposal authorizes for that fiscal year.

NOTE: Matter in **boldfaced** type in an amended section is new; matter *[italic and bracketed]* is existing law to be omitted. New sections are in **boldfaced** type.

1 **(e) Notwithstanding paragraph (d) of this subsection, during the term of fiscal years**
 2 **provided for pursuant to paragraph (b) of this subsection, the ratio shall be 100 percent for**
 3 **property that is sold or transferred to new ownership, beginning with the first property tax**
 4 **year that begins after the sale or transfer.**

5 (4)(a) When the territory to be annexed includes a part less than the entire area of a district
 6 named in ORS 222.510, the proposal for annexation may provide that if annexation of the territory
 7 occurs the part of the district annexed into the city is withdrawn from the district as of the effective
 8 date of the annexation.

9 **(b) [However] Notwithstanding paragraph (a) of this subsection,** if the affected district is a
 10 district named in ORS 222.465, the effective date of the withdrawal of territory shall be determined
 11 as provided in ORS 222.465.

12 (5) The legislative body of the city shall submit, except when not required under ORS 222.120,
 13 222.170 and 222.840 to 222.915 to do so, the proposal for annexation to the electors of the territory
 14 proposed for annexation and, except when permitted under ORS 222.120 or 222.840 to 222.915 to
 15 dispense with submitting the proposal for annexation to the electors of the city, the legislative body
 16 of the city shall submit such proposal to the electors of the city. The proposal for annexation may
 17 be voted upon at a general election or at a special election to be held for that purpose.

18 (6) The proposal for annexation may be voted upon by the electors of the city and of the terri-
 19 tory simultaneously or at different times not more than 12 months apart.

20 (7) Two or more proposals for annexation of territory may be voted upon simultaneously[; *how-*
 21 *ever*], **but** in the city, each proposal shall be stated separately on the ballot and voted on separately,
 22 and in the territory proposed for annexation, no proposal for annexing other territory [*shall*] **may**
 23 appear on the ballot.

24 **SECTION 2. The amendments to ORS 222.111 by section 1 of this 2019 Act apply to pro-**
 25 **posals for annexation initiated by a city on or after the effective date of this 2019 Act.**

26 **SECTION 3.** ORS 222.750 is amended to read:

27 222.750. (1) As used in this section:

28 (a) “Creek” means a natural course of water that is smaller than, and often tributary to, a river,
 29 but is not shallow or intermittent.

30 (b) “River” means a large, continuous and natural stream of water that is fed along its course
 31 by converging tributaries and empties into an ocean, lake or other body of water.

32 (2) When territory not within a city is surrounded by the corporate boundaries of the city, or
 33 by the corporate boundaries of the city and **the corporate boundaries of another city**, the ocean
 34 shore, a river, a creek, a bay, a lake or Interstate Highway 5, the city may annex the territory
 35 pursuant to this section after holding at least one public hearing on the [*subject*] **question** for which
 36 notice has been mailed to each record owner of real property in the territory proposed to be an-
 37 nexed.

38 (3) This section does not apply [*when*] **if** the territory not within a city:

39 (a) Is surrounded entirely by water; or

40 (b) Is surrounded as provided in subsection (2) of this section, but a portion of the corporate
 41 boundaries of the city that consists only of a public right of way, other than Interstate Highway 5,
 42 constitutes more than 25 percent of the perimeter of the territory.

43 (4) Unless otherwise required by [*its*] **the city** charter, annexation by a city under this section
 44 must be by ordinance or resolution subject to referendum, with or without the consent of any owner
 45 of real property within the territory or resident in the territory.

1 (5) For property that is zoned for, and in, residential use when annexation is initiated by the
2 city under this section, the city shall specify an effective date for the annexation that is at least
3 three years and not more than 10 years after the date the city proclaims the annexation approved.
4 The city recorder or other officer performing the duties of the city recorder shall:

5 (a) Cause notice of the delayed annexation to be recorded by the county clerk of the county in
6 which any part of the territory subject to delayed annexation is located within 60 days after the city
7 proclaims the annexation approved; and

8 (b) Notify the county clerk of each county in which any part of the territory subject to delayed
9 annexation is located not sooner than 120 days and not later than 90 days before the annexation
10 takes effect.

11 (6) Notwithstanding subsection (5) of this section, property that is subject to delayed annexation
12 becomes part of the city immediately upon transfer of ownership.

13 (7) This section does not limit provisions of a city charter, ordinance or resolution that are more
14 restrictive than the provisions of this section for creating or annexing territory that is surrounded
15 as described in subsection (2) of this section.

16 (8) If a city charter, ordinance or resolution requires the city to conduct an election in the city,
17 the city shall allow electors, if any, in the territory proposed to be annexed to vote in the election
18 on the question of annexation. If the governing body of the city finds that a majority of the votes
19 cast in the city and the territory combined favor annexation, the governing body, by ordinance or
20 resolution, shall proclaim the annexation approved. The proclamation shall contain a legal de-
21 scription of each territory annexed.

22 **SECTION 4. The amendments to ORS 222.750 by section 3 of this 2019 Act apply to**
23 **annexations initiated, on or after the effective date of this 2019 Act, in the manner required**
24 **under ORS 222.750 (4).**

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