

**B-Engrossed**  
**Senate Bill 861**

Ordered by the Senate June 21  
Including Senate Amendments dated March 25 and June 21

Sponsored by Senators DEMBROW, MANNING JR, Representatives NOSSE, KENY-GUYER, RAYFIELD; Senators BEYER, BURDICK, FAGAN, FREDERICK, GELSER, MONNES ANDERSON, PROZANSKI, ROBLAN, TAYLOR, WAGNER, Representatives BARKER, BYNUM, CLEM, DOHERTY, DRAZAN, EVANS, GORSEK, GREENLICK, HELM, HERNANDEZ, HOLVEY, LIVELY, MARSH, MCLAIN, MITCHELL, NERON, PILUSO, POWER, PRUSAK, SALINAS, SANCHEZ, SCHOUTEN, SMITH WARNER, SOLLMAN, WILDE, WILLIAMSON (at the request of Governor Kate Brown, Secretary of State Dennis Richardson and The Bus Project)

**SUMMARY**

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure.

Requires state to pay for ballot return envelopes that can be returned by business reply mail, or other mailing service determined by Secretary of State to be more cost effective or efficient, for each election held in this state.

Applies to elections held on or after January 1, 2020.

Takes effect on 91st day following adjournment sine die.

**A BILL FOR AN ACT**

1  
2 Relating to elections; creating new provisions; amending ORS 254.470, 260.665 and 545.163; and pre-  
3 scribing an effective date.

4 **Be It Enacted by the People of the State of Oregon:**

5 **SECTION 1. Section 2 of this 2019 Act is added to and made a part of ORS chapter 254.**

6 **SECTION 2. (1) Except as provided in subsection (2) of this section, for each election held**  
7 **in this state, electors shall be provided with a return identification envelope that may be**  
8 **returned by business reply mail. The state shall bear the cost of complying with this sub-**  
9 **section.**

10 **(2) The Secretary of State may require that the return identification envelopes provided**  
11 **to electors be returned by mail by using a method other than business reply mail if the**  
12 **secretary determines that an alternative method is more cost effective or efficient. The state**  
13 **shall bear the cost of returning ballots by mail under any method adopted by the secretary**  
14 **under this subsection.**

15 **(3) As used in this section, "business reply mail" means a mailing service allowing a**  
16 **preaddressed return identification envelope to be mailed by an elector without charge, with**  
17 **the state paying the mailing fee for a return identification envelope that is returned by**  
18 **United States mail but not for a return identification envelope that is not returned by United**  
19 **States mail.**

20 **SECTION 3. ORS 254.470, as amended by section 4, chapter 70, Oregon Laws 2018, is amended**  
21 **to read:**

22 254.470. (1) The Secretary of State by rule shall establish requirements and criteria for the  
23 designation of places of deposit for the ballots cast in an election. The rules shall also specify the

**NOTE:** Matter in **boldfaced** type in an amended section is new; matter *[italic and bracketed]* is existing law to be omitted. New sections are in **boldfaced** type.

1 dates and times the places of deposit must be open and the security requirements for the places of  
2 deposit. At a minimum, the places designated under this section shall be open on the date of the  
3 election for a period of eight or more hours, but must be open until at least 8 p.m. At each place  
4 of deposit designated under this section, the county clerk shall prominently display a sign stating  
5 that the location is an official ballot drop site.

6 (2)(a) Except as provided in paragraphs (b) and (c) of this subsection, the county clerk shall mail  
7 by nonforwardable mail an official ballot with a return identification envelope and a secrecy envel-  
8 ope not sooner than the 20th day before the date of an election and not later than the 14th day  
9 before the date of the election, to each active elector of the electoral district as of the 21st day  
10 before the date of the election.

11 (b) If the county clerk determines that an active elector of the electoral district as of the 21st  
12 day before the date of the election does not receive daily mail service from the United States Postal  
13 Service, the county clerk shall mail by nonforwardable mail an official ballot with a return iden-  
14 tification envelope and a secrecy envelope to the elector not sooner than the 20th day before the  
15 date of an election and not later than the 18th day before the date of the election.

16 (c) In the case of ballots to be mailed to addresses outside this state to electors who are not  
17 military or overseas electors, the county clerk may mail the ballots not sooner than the 29th day  
18 before the date of the election.

19 (3) For an election held on the date of a primary election:

20 (a) The county clerk shall mail the official ballot of a major political party to each elector who  
21 is registered as being affiliated with the major political party as of the 21st day before the date of  
22 the election.

23 (b) The county clerk shall mail the official ballot of a major political party to an elector not  
24 affiliated with any political party if the elector has applied for the ballot as provided in this sub-  
25 section and that party has provided under ORS 254.365 for a primary election that admits electors  
26 not affiliated with any political party.

27 (c) An elector not affiliated with any political party who wishes to vote in the primary election  
28 of a major political party shall apply to the county clerk in writing. The application must be com-  
29 pleted, signed and submitted by the elector electronically, in person or by mail, in a manner deter-  
30 mined by the secretary by rule and must indicate which major political party ballot the elector  
31 wishes to receive. Except for electors described in subsection (4) of this section, and subject to ORS  
32 247.203, the application must be received by the county clerk not later than 5 p.m. of the 21st day  
33 before the date of the election.

34 (d) If the primary election ballot includes city, county or nonpartisan offices or measures, the  
35 county clerk shall mail to each elector who is not eligible to vote for party candidates a ballot  
36 limited to those offices and measures for which the elector is eligible to vote.

37 (4) For each elector who updates a voter registration after the deadline in ORS 247.025, the  
38 county clerk shall make the official ballot, the return identification envelope and the secrecy en-  
39 velope available either by mail or at the county clerk's office or at another place designated by the  
40 county clerk. An elector to whom this subsection applies must request a ballot from the county  
41 clerk.

42 (5) The ballot shall contain the following warning:  
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45 Any person who, by use of force or other means, unduly influences an elector to vote in any

1 particular manner or to refrain from voting is subject to a fine.

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4 (6)(a) Upon receipt of any ballot described in this section, the elector shall mark the ballot, sign  
5 the return identification envelope supplied with the ballot and comply with the instructions provided  
6 with the ballot.

7 (b) The elector may return the marked ballot to the county clerk by United States mail or by  
8 depositing the ballot at the office of the county clerk, at any place of deposit designated by the  
9 county clerk or at any location described in ORS 254.472 or 254.474.

10 (c) The ballot must be returned in the return identification envelope. *[If the elector returns the*  
11 *ballot by mail, the elector must provide the postage.]*

12 (d) Subject to paragraph (e) of this subsection, if a person returns a ballot for an elector, the  
13 person shall deposit the ballot in a manner described in paragraph (b) of this subsection not later  
14 than two days after receiving the ballot.

15 (e) A ballot must be received at the office of the county clerk, at the designated place of deposit  
16 or at any location described in ORS 254.472 or 254.474 not later than the end of the period deter-  
17 mined under subsection (1) of this section on the date of the election.

18 (7) An elector may obtain a replacement ballot if the ballot is destroyed, spoiled, lost or not  
19 received by the elector. Replacement ballots shall be issued and processed as described in this  
20 section and ORS 254.480. The county clerk shall keep a record of each replacement ballot provided  
21 under this subsection. Notwithstanding any deadline for mailing ballots in subsection (2) of this  
22 section, a replacement ballot may be mailed, made available in the office of the county clerk or made  
23 available at one central location in the electoral district in which the election is conducted. The  
24 county clerk shall designate the central location. A replacement ballot need not be mailed after the  
25 fifth day before the date of the election.

26 (8) A ballot shall be counted only if:

27 (a) It is returned in the return identification envelope;

28 (b) The envelope is signed by the elector to whom the ballot is issued, unless a certified state-  
29 ment is submitted under ORS 254.431; and

30 (c) The signature is verified as provided in subsection (9) of this section.

31 (9) The county clerk shall verify the signature of each elector on the return identification en-  
32 velope with the signature on the elector's registration record, according to the procedure provided  
33 by rules adopted by the Secretary of State. If the county clerk determines that an elector to whom  
34 a replacement ballot has been issued has voted more than once, the county clerk shall count only  
35 one ballot cast by that elector.

36 (10) At 8 p.m. on election day, electors who are at the county clerk's office, a place of deposit  
37 designated under subsection (1) of this section or any location described in ORS 254.472 or 254.474  
38 and who are in line waiting to vote or deposit a voted ballot shall be considered to have begun the  
39 act of voting.

40 **SECTION 4.** ORS 260.665 is amended to read:

41 260.665. (1) As used in this section, "undue influence" means force, violence, restraint or the  
42 threat of it, inflicting injury, damage, harm, loss of employment or other loss or the threat of it, or  
43 giving or promising to give money, employment or other thing of value.

44 (2) A person, acting either alone or with or through any other person, may not directly or in-  
45 directly subject any person to undue influence with the intent to induce any person to:

- 1 (a) Register or vote;
- 2 (b) Refrain from registering or voting;
- 3 (c) Register or vote in any particular manner;
- 4 (d) Be or refrain from or cease being a candidate;
- 5 (e) Contribute or refrain from contributing to any candidate, political party or political com-  
6 mittee;
- 7 (f) Render or refrain from rendering services to any candidate, political party or political com-  
8 mittee;
- 9 (g) Challenge or refrain from challenging a person offering to vote;
- 10 (h) Apply or refrain from applying for a ballot as an absent elector; or
- 11 (i) Sign or refrain from signing a prospective petition or an initiative, referendum, recall or  
12 candidate nominating petition.

13 (3) A person may not solicit or accept money or other thing of value as an inducement to act  
14 as prohibited by subsection (2) of this section.

15 (4) This section does not prohibit:

- 16 (a) The employment of persons to render services to candidates, political parties or political  
17 committees;
- 18 (b) The public distribution by candidates, political parties or political committees of sample  
19 ballots or other items readily available to the public without charge, even though the distributor  
20 incurs costs in the distribution;
- 21 (c) Public or nonpromissory statements by or on behalf of a candidate of the candidate's in-  
22 tentions or purposes if elected;
- 23 (d) A promise by a candidate to employ any person as administrative assistant, secretary or  
24 other direct personal aide;
- 25 (e) Free custody and care of minor children of persons during the time those persons are absent  
26 from those children for voting purposes;
- 27 (f) For persons voting, free transportation to and from places designated for the deposit of bal-  
28 lots under ORS 254.470 or to and from locations described in ORS 254.472 or 254.474; but no means  
29 of advertising, solicitation or inducement to influence the vote of persons transported may be used  
30 with that transportation;
- 31 (g) Individuals or political committees from providing refreshments incidental to a gathering in  
32 support of or in opposition to a candidate, political committee or measure; [or]
- 33 (h) The public distribution of registration cards by a person approved by the Secretary of State  
34 under ORS 247.171 to print, copy or otherwise prepare and distribute registration cards, even though  
35 the distributor incurs costs in the distribution[.]; **or**
- 36 **(i) An elections official from providing return identification envelopes for ballots that**  
37 **may be returned by mail at no cost to the elector under section 2 of this 2019 Act.**

38 **SECTION 5.** ORS 545.163 is amended to read:

39 545.163. (1) An irrigation district may conduct a district election by mail. The board of directors  
40 of the district shall designate by resolution, not later than the 50th day before any election, that  
41 an election will be conducted by mail.

42 (2) At an election by mail held for the purpose of electing a person to the board of directors,  
43 the qualifications for a director are those set forth in ORS 545.043.

44 (3) An election by mail shall be conducted within the district or divisions within a district ac-  
45 cording to, as nearly as is practicable, the general provisions of ORS 545.137, 545.139, 545.141,

1 545.145, 545.149 and 545.153. However, the judges of election appointed under ORS 545.137 (2) are  
2 not required to be in attendance until after 8 p.m. on the day of the election.

3 (4) The secretary of the board of directors for the district shall mail an official ballot with a  
4 return identification envelope and a secrecy envelope to an elector, not sooner than the 20th day  
5 before the date of the election to be conducted by mail and not later than the 14th day before the  
6 election. The secretary shall cause to be placed in or on each return identification envelope a  
7 statement to be completed by the elector that says that the elector, under penalty of perjury, swears  
8 and affirms that the elector is the sole elector authorized to cast the ballot. In addition, the secre-  
9 tary shall verify that, according to the records of the district as of the 21st day before the election,  
10 the elector is entitled to vote.

11 (5) When a ballot is mailed to a corporate landowner, a person authorized to act in a repre-  
12 sentative capacity or landowners under multiple ownership, the secretary shall enclose voting in-  
13 structions advising the elector that the voting rights of electors for corporate, representative or  
14 multiple ownerships are as described in ORS 545.002.

15 (6) The secretary of the board of directors may not mail voting materials to an elector who ac-  
16 tually acquires ownership of land within the district after the 21st day before the date of an election.  
17 When an elector has acquired ownership of land within the district after the 21st day before the  
18 date of an election, the secretary shall make voting materials available, and the elector may vote,  
19 only at the district office or at another place designated by the board.

20 (7) When the elector is an elector described in subsection (6) of this section, the secretary of the  
21 board of directors shall, before making voting materials available, require that the elector file with  
22 the district a copy of a recorded deed or a memorandum of contract demonstrating the acquisition  
23 of land by the elector within the district. The secretary shall then allow the elector to mark the  
24 ballot, sign the return identification envelope and return the ballot in the return identification en-  
25 velope to the secretary.

26 (8) An elector may obtain a replacement ballot if the original ballot is destroyed, spoiled, lost  
27 or not received by the elector. The secretary shall keep a record of each replacement ballot pro-  
28 vided to an elector. An elector may obtain a replacement ballot and may vote at the district office  
29 or another place within the district designated by the board of directors on the actual date of the  
30 election, during the hours designated in ORS 545.139.

31 (9) Until the time for the close of the polls, an elector may obtain a replacement ballot from the  
32 secretary of the board of directors, at a place designated by the board, if the original ballot is de-  
33 stroyed, spoiled, lost or not received by the elector.

34 (10) When an elector receives vote by mail materials, the elector shall comply with all written  
35 instructions provided, mark the ballot, sign both the return identification envelope and the sworn  
36 statement of entitlement to vote and return the marked ballot to the district by placing the ballot  
37 in the return identification envelope and either depositing the envelope in the United States mail  
38 or delivering the sealed envelope to the district office or another place designated by the district.  
39 *[If the elector returns the ballot by mail, the elector shall provide the postage.]*

40 (11) A completed ballot must be received by the district, at the proper place designated by the  
41 district, no later than 8 p.m. on the day of the election.

42 (12) A ballot shall be counted only if:

43 (a) The ballot was returned in the sealed return identification envelope provided by the district;

44 (b) The elector signed the return identification envelope; and

45 (c) The secretary of the board of directors has verified the name of the elector and the elector's

1 ownership of land within the district.

2 (13) Using the records of the district, the secretary shall verify the name and land ownership  
3 of each elector. If the secretary determines that an elector to whom a replacement ballot has been  
4 issued has voted more than once, the secretary may not count any ballot cast by that elector.

5 **SECTION 6. Notwithstanding any other provision of law, the General Fund appropriation**  
6 **made to the Secretary of State by section 1 (2), chapter \_\_\_\_, Oregon Laws 2019 (Enrolled**  
7 **House Bill 5034), for the biennium beginning July 1, 2019, for the Elections Division, is in-**  
8 **creased by \$1,668,783 for providing return identification envelopes that may be returned at**  
9 **no cost to electors in the manner described in section 2 of this 2019 Act.**

10 **SECTION 7. Section 2 of this 2019 Act and the amendments to ORS 254.470, 260.665 and**  
11 **545.163 by sections 3 to 5 of this 2019 Act apply to elections held on or after January 1, 2020.**

12 **SECTION 8. This 2019 Act takes effect on the 91st day after the date on which the 2019**  
13 **regular session of the Eightieth Legislative Assembly adjourns sine die.**

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