

SENATE AMENDMENTS TO A-ENGROSSED SENATE BILL 770

By JOINT COMMITTEE ON WAYS AND MEANS

June 21

1 On page 1 of the printed A-engrossed bill, delete lines 4 through 10 and delete pages 2 through
2 11 and insert:

3 **“SECTION 1. Definitions. As used in sections 1 to 7 of this 2019 Act:**

4 **“(1) ‘Group practice’ means a single legal entity consisting of individual providers or-**
5 **ganized as a partnership, professional corporation, limited liability company, foundation,**
6 **nonprofit corporation, faculty practice plan or similar association:**

7 **“(a) In which each individual provider uses office space, facilities, equipment and per-**
8 **sonnel shared with other individual providers to deliver medical care, consultation, diagnosis,**
9 **treatment or other services that the provider routinely delivers in the provider’s practice;**

10 **“(b) For which substantially all of the services delivered by the individual providers are**
11 **delivered on behalf of the group practice and billed as services provided by the group prac-**
12 **tice;**

13 **“(c) For which substantially all of the payments to the group practice are to reimburse**
14 **the cost of services provided by the individual providers in the group practice;**

15 **“(d) In which the overhead expenses of, and the income from, the group practice are**
16 **shared among the individual providers in the group practice in accordance with methods**
17 **agreed to by the individual providers who are members of the group practice; and**

18 **“(e) That is a unified business with consolidated billing, accounting and financial report-**
19 **ing and a centralized decision-making body that represents the individual providers who are**
20 **members of the group practice.**

21 **“(2) ‘Individual provider’ means a health care practitioner who is licensed, certified or**
22 **registered in this state or who is licensed, certified or registered to provide care in another**
23 **state or country.**

24 **“(3) ‘Institutional provider’ means a single legal entity that is:**

25 **“(a) A health care facility as defined in ORS 442.015;**

26 **“(b) A comprehensive outpatient rehabilitation facility;**

27 **“(c) A home health agency as defined in ORS 443.014; or**

28 **“(d) A hospice program as defined in ORS 443.850.**

29 **“(4) ‘Provider’ means an individual provider, an institutional provider or a group practice.**

30 **“(5) ‘Single payer health care financing system’ means a universal system used by the**
31 **state for paying the cost of health care services or goods in which:**

32 **“(a) Institutional providers are paid directly for health care services or goods by the**
33 **state or are paid by an administrator that does not bear risk in its contracts with the state;**

34 **“(b) Group practices are paid directly for health care services or goods by the state or**
35 **are paid by an administrator that does not bear risk in its contracts with the state, by the**

1 employer of the group practice or by an institutional provider; and

2 “(c) Individual providers are paid directly for health care services or goods by the state,
3 by their employers, by an administrator that does not bear risk in its contracts with the
4 state, by an institutional provider or by a group practice.

5 “SECTION 2. Establishment of the Task Force on Universal Health Care. (1) The Task
6 Force on Universal Health Care is established to recommend the design of the Health Care
7 for All Oregon Plan, a universal health care system, administered by the Health Care for
8 All Oregon Board, that is equitable, affordable and comprehensive, provides high quality
9 health care and is publicly funded and available to every individual residing in Oregon.

10 “(2) The task force consists of the following 20 members:

11 “(a) The President of the Senate shall appoint two members from among members of the
12 Senate, including one member from the majority party and one member from the minority
13 party.

14 “(b) The Speaker of the House of Representatives shall appoint two members from among
15 members of the House of Representatives, including one member from the majority party
16 and one member from the minority party.

17 “(c) The Governor shall appoint 13 members, subject to confirmation by the Senate under
18 ORS 171.562 and 171.565, who reside in this state and who:

19 “(A) Represent, to the greatest extent practicable:

20 “(i) Diverse social identities, including but not limited to individuals who identify by ge-
21 ography, race, ethnicity, sex, gender nonconformance, sexual orientation, economic status,
22 disability or health status; and

23 “(ii) Diverse areas of expertise, based on knowledge and experience, including but not
24 limited to patient advocacy, receipt of medical assistance, management of a business that
25 offers health insurance to the business’s employees, public health, organized labor, provision
26 of health care or owning a small business;

27 “(B) Represent, at a minimum, the following areas of expertise acquired by education,
28 vocation or personal experience:

29 “(i) Rural health;

30 “(ii) Quality assurance and health care accountability;

31 “(iii) Fiscal management and change management;

32 “(iv) Social services;

33 “(v) Public health services;

34 “(vi) Medical and surgical services;

35 “(vii) Alternative therapy services;

36 “(viii) Services for persons with disabilities; and

37 “(ix) Nursing services;

38 “(C) Include at least one member who has an active license to provide health care in this
39 state;

40 “(D) Include at least one member who has an active license to provide mental or behav-
41 ioral health care in this state;

42 “(E) Include at least one member who has expertise, based on knowledge and experience,
43 in advocating for health care equity; and

44 “(F) Include at least one member who has personal experience in seeking and receiving
45 health care in this state to treat complex or multiple chronic illnesses or disabilities.

1 “(d) The Director of the Oregon Health Authority, or the director’s designee, who is a
2 nonvoting member.

3 “(e) The Director of the Department of Consumer and Business Services, or the
4 director’s designee, who is a nonvoting member.

5 “(f) A member of the Association of Oregon Counties, selected by the association, who
6 is a nonvoting member.

7 “(3) In making the appointments under subsection (2)(c) of this section, the Governor
8 shall ensure that there is no disproportionate influence by any individual, organization, gov-
9 ernment, industry, business or profession in any decision-making by the task force and no
10 actual or potential conflicts of interest.

11 “(4) A majority of the voting members of the task force constitutes a quorum for the
12 transaction of business.

13 “(5) Official action by the task force requires the approval of a majority of the voting
14 members of the task force.

15 “(6) The task force shall elect one of its members to serve as chairperson and one to
16 serve as vice chairperson.

17 “(7) If there is a vacancy for any cause, the appointing authority shall make an appoint-
18 ment to become immediately effective.

19 “(8) The task force shall meet at times and places specified by the call of the chairperson
20 or of a majority of the voting members of the task force.

21 “(9) The task force may adopt rules necessary for the operation of the task force.

22 “(10)(a) The task force shall establish an advisory committee to provide input from a
23 consumer perspective and, to the greatest extent practicable, from the diverse social identi-
24 ties described in subsection (2)(c)(A)(i) of this section.

25 “(b) The following qualifications must be possessed by the membership of the advisory
26 committee, such that at least one member:

27 “(A) Has experience in seeking or receiving health care in this state to address one or
28 more serious medical conditions or disabilities.

29 “(B) Is enrolled in health insurance offered by the Public Employees’ Benefit Board or
30 the Oregon Educators Benefit Board or represents public employees.

31 “(C) Is enrolled in employer-sponsored health insurance, group health insurance or a
32 self-insured health plan offered by an employer.

33 “(D) Is enrolled in commercial insurance purchased without any employer contribution.

34 “(E) Receives medical assistance.

35 “(F) Is Enrolled in Medicare.

36 “(G) Is a parent or guardian of a child enrolled in the Children’s Health Insurance Pro-
37 gram.

38 “(H) Is enrolled in the Federal Employees Health Benefit Program.

39 “(I) Is enrolled in TRICARE.

40 “(J) Receives care from the United States Department of Veterans Affairs Veterans
41 Health Administration.

42 “(K) Receives care from the Indian Health Service.

43 “(c) Members of the advisory committee are entitled to compensation and reimbursement
44 of actual and necessary travel expenses incurred in the performance of the members’ official
45 duties in the manner and amount provided in ORS 292.495.

1 “(11) The task force may establish additional advisory or technical committees the task
2 force considers necessary. The committees may be continuing or temporary. The task force
3 shall determine the representation, membership, terms and organization of the committees
4 and shall appoint the members of the committees.

5 “(12) The Legislative Policy and Research Director shall provide staff support to the task
6 force.

7 “(13) The task force may apply for public or private grants from nonprofit organizations
8 for the costs of research.

9 “(14) Members of the Legislative Assembly appointed to the task force are nonvoting
10 members of the task force and may act in an advisory capacity only.

11 “(15) Members of the task force are entitled to compensation and actual and necessary
12 travel and other expenses incurred by the members in the performance of official duties in
13 the manner and amount as provided in ORS 292.495.

14 “(16) Members of advisory or technical committees, other than the advisory committee
15 established in subsection (10) of this section, are not entitled to compensation but, in the
16 discretion of the task force, may be reimbursed for actual and necessary travel and other
17 expenses incurred by the members of the advisory or technical committees in the perform-
18 ance of official duties in the manner and amount provided in ORS 292.495.

19 “(17) All agencies of state government, as defined in ORS 174.111, are directed to assist
20 the task force in the performance of the duties of the task force and, to the extent permitted
21 by laws relating to confidentiality, to furnish information and advice the members of the task
22 force consider necessary to perform their duties.

23 “SECTION 3. Purpose. The Task Force on Universal Health Care shall produce findings
24 and recommendations, reported to the Legislative Assembly as provided in sections 6 and 8
25 of this 2019 Act, for a well-functioning single payer health care financing system that is re-
26 sponsive to the needs and expectations of the residents of this state by:

27 “(1) Improving the health status of individuals, families and communities;

28 “(2) Defending against threats to the health of the residents of this state;

29 “(3) Protecting individuals from the financial consequences of ill health;

30 “(4) Providing equitable access to person-centered care;

31 “(5) Removing cost as a barrier to accessing health care;

32 “(6) Removing any financial incentive for a health care practitioner to provide care to
33 one patient rather than another;

34 “(7) Making it possible for individuals to participate in decisions affecting their health
35 and the health system;

36 “(8) Establishing measurable health care goals and guidelines that align with other state
37 and federal health standards; and

38 “(9) Promoting continuous quality improvement and fostering interorganizational collab-
39 oration.

40 “SECTION 4. Values. The Task Force on Universal Health Care, in developing its rec-
41 ommendations to the Legislative Assembly for the Health Care for All Oregon Plan, shall
42 consider, at a minimum, the following values:

43 “(1) Health care, as a fundamental element of a just society, is to be secured for all in-
44 dividuals on an equitable basis by public means, similar to public education, public safety and
45 other public infrastructure;

1 “(2) Access to a distribution of health care resources and services according to each
2 individual’s needs and location within the state should be available. Race, color, national or
3 origin, age, disability, wealth, income, citizenship status, primary language use, genetic condi-
4 tions, previous or existing medical conditions, religion or sex, including sex stereotyping,
5 gender identity, sexual orientation and pregnancy and related medical conditions, including
6 termination of pregnancy, may not create any barriers to health care nor disparities in
7 health outcomes due to access to care;

8 “(3) The components of the system must be accountable and fully transparent to the
9 public with regard to information, decision-making and management through meaningful
10 public participation in decisions affecting people’s health care; and

11 “(4) Funding for the Health Care for All Oregon Plan is a public trust and any savings
12 or excess revenue are to be returned to that public trust.

13 “SECTION 5. Principles. The Task Force on Universal Health Care, in developing its
14 recommendations for the Health Care for All Oregon Plan, shall consider at a minimum the
15 following principles:

16 “(1) A participant in the plan may choose any individual provider who is licensed, certi-
17 fied or registered in this state or any group practice.

18 “(2) The plan may not discriminate against any individual provider who is licensed, cer-
19 tified or registered in this state to provide services covered by the plan and who is acting
20 within the provider’s scope of practice.

21 “(3) A participant and the participant’s provider shall determine, within the scope of
22 services covered within each category of care and within the plan’s parameters for standards
23 of care and requirements for prior authorization, whether a treatment is medically necessary
24 or medically appropriate for that participant.

25 “(4) The plan will cover services from birth to death, based on evidence-informed deci-
26 sions as determined by the Health Care for All Oregon Board.

27 “SECTION 6. Scope of the design of the Health Care for All Oregon Plan by the Task
28 Force on Universal Health Care. (1) The design of the Health Care for All Oregon Plan re-
29 commended by the Task Force on Universal Health Care to the Legislative Assembly under
30 subsection (4) of this section must:

31 “(a) Adhere to the values and principles described in sections 4 and 5 of this 2019 Act;

32 “(b) Be a single payer health care financing system;

33 “(c) Ensure that individuals who receive services from the United States Department of
34 Veterans Affairs Veterans Health Administration or the Indian Health Services may be en-
35 rolled in the plan while continuing to receive the services;

36 “(d) Equitably and uniformly include all residents in the plan without decreasing the
37 ability of any individual to obtain affordable health care coverage if the individual moves out
38 of this state by obtaining a waiver of federal requirements that pose barriers to achieving
39 the goal or by adopting other approaches; and

40 “(e) Preserve the coverage of the health services currently required by Medicare,
41 Medicaid, the Children’s Health Insurance Program, the Patient Protection and Affordable
42 Care Act (P.L. 111-148), as amended by the Health Care and Education Reconciliation Act of
43 2010 (P.L. 111-152), Oregon’s medical assistance program and any other state or federal pro-
44 gram.

45 “(2) In designing the plan, the task force shall:

1 “(a) Develop cost estimates for the plan, including but not limited to cost estimates for:
2 “(A) The approach recommended for achieving the result described in subsection (1)(d)
3 of this section; and
4 “(B) The payment method designed by the task force under section 7 (2) of this 2019 Act
5 in designing the plan;
6 “(b) Consider how the plan will impact the structure of existing state and local boards
7 and commissions, counties, cities and special service districts, as well as the United States
8 Government, other states and Indian tribes;
9 “(c) Consider the issues raised in the report entitled ‘A Comprehensive Assessment of
10 Four Options for Financing Health Care Delivery in Oregon’ produced in response to section
11 1, chapter 712, Oregon Laws 2013, and section 2, chapter 725, Oregon Laws 2015;
12 “(d) Investigate other states’ attempts at providing universal coverage and using single
13 payer health care financing systems, including the outcomes of the attempts; and
14 “(e) Take into account the work by existing health care professional boards and com-
15 missions to incorporate important aspects of the work of the health care professional boards
16 and commissions into recommendations for the plan.
17 “(3) In developing recommendations to the Legislative Assembly for the plan, the task
18 force shall engage in a public process to solicit public input on the elements of the plan de-
19 scribed in subsections (1), (4), (7) and (8) of this section. The public process must:
20 “(a) Ensure input from individuals in rural and underserved communities and from indi-
21 viduals in communities that experience health care disparities;
22 “(b) Solicit public comments statewide while providing to the public evidence-based in-
23 formation developed by the task force about the health care costs of a single payer health
24 care financing system, including the cost estimates developed under subsection (2) of this
25 section, as compared to the current system; and
26 “(c) Solicit the perspectives of:
27 “(A) Individuals throughout the range of communities that experience health care dis-
28 parities;
29 “(B) A range of businesses, based on industry and employer size;
30 “(C) Individuals whose insurance coverage represents a range of current insurance types
31 and individuals who are uninsured or underinsured; and
32 “(D) Individuals with a range of health care needs, including individuals needing disability
33 services and long term care services who have experienced the financial and social effects
34 of policies requiring them to exhaust a large portion of their resources before qualifying for
35 long term care services paid for by the medical assistance program.
36 “(4) The task force shall make findings and recommendations for the design of the plan
37 and the Health Care for All Oregon Board and submit a report of its findings and recom-
38 mendations to the Legislative Assembly as provided in ORS 192.245. The task force’s recom-
39 mendations must be succinct statements and include actions and timelines, the degree of
40 consensus and the priority of each recommendation, based on urgency and importance. The
41 task force may defer any recommendations to be determined by the board. The report must
42 include, but is not limited to, the following:
43 “(a) The governance and leadership of the board, specifically:
44 “(A) The composition and representation of the membership of the board, appointed or
45 otherwise selected using an open and equitable selection process;

1 **“(B) The statutory authority the board must have to establish policies, guidelines, man-**
2 **dates, incentives and enforcement needed to develop a highly effective and responsive single**
3 **payer health care financing system;**

4 **“(C) The ethical standards and the enforcement of the ethical standards for members of**
5 **the board such that there are the most rigorous protections and prohibitions from actual**
6 **or perceived economic conflicts of interest; and**

7 **“(D) The steps for ensuring that there is no disproportionate influence by any individual,**
8 **organization, government, industry, business or profession in any decision-making by the**
9 **board;**

10 **“(b) A list of federal and state laws, rules, state contracts or agreements, court actions**
11 **or decisions that may facilitate, constrain, or prevent implementation of the plan and an**
12 **explanation of how the federal or state laws, rules, state contracts or agreements, court**
13 **actions or decisions may facilitate or constrain or prevent implementation;**

14 **“(c) The plan’s economic sustainability, operational efficiency and cost control measures**
15 **that include, but are not limited to, the following:**

16 **“(A) A financial governance system supported by relevant legislation, financial audit and**
17 **public expenditure reviews and clear operational rules to ensure efficient use of public funds;**
18 **and**

19 **“(B) Cost control features such as multistate purchasing;**

20 **“(d) Features of the plan that are necessary to continue to receive federal funding that**
21 **is currently available to the state and estimates of the amount of the federal funding that**
22 **will be available;**

23 **“(e) Fiduciary requirements for the revenue generated to fund the plan, including, but**
24 **not limited to, the following:**

25 **“(A) A dedicated fund, separate and distinct from the General Fund, that is held in trust**
26 **for the residents of this state;**

27 **“(B) Restrictions to be authorized by the board on the use of the trust fund;**

28 **“(C) A process for creating a reserve fund by retaining moneys in the trust fund if, over**
29 **the course of a year, revenue exceeds costs; and**

30 **“(D) Required accounting methods that eliminate the potential for misuse of public funds,**
31 **detect inaccuracies in provider reimbursement and use the most rigorous generally accepted**
32 **accounting principles, including annual external audits and audits at the time of each tran-**
33 **sition in the board’s executive management;**

34 **“(f) Requirements for the purchase of reinsurance;**

35 **“(g) Bonding authority that may be necessary;**

36 **“(h) The board’s role in workforce recruitment, retention and development;**

37 **“(i) A process for the board to develop statewide goals, objectives and ongoing review;**

38 **“(j) The appropriate relationship between the board and regional or local authorities re-**
39 **garding oversight of health activities, health care systems and providers to promote com-**
40 **munity health reinvestment, equity and accountability;**

41 **“(k) Criteria to guide the board in determining which health care services are necessary**
42 **for the maintenance of health, the prevention of health problems, the treatment or rehabil-**
43 **itation of health conditions and long term and respite care. Criteria may include, but are not**
44 **limited to, the following:**

45 **“(A) Whether the services are cost-effective and based on evidence from multiple**

1 sources;

2 “(B) Whether the services are currently covered by the health benefit plans offered by
3 the Oregon Educators Benefit Board and the Public Employees’ Benefit Board;

4 “(C) Whether the services are designated as effective by the United States Preventive
5 Services Task Force, the Advisory Committee on Immunization Practices, the Health Re-
6 sources and Services Administration’s Bright Futures Program, the Institute of Medicine
7 Committee on Preventive Services for Women or the Health Evidence Review Commission;

8 “(D) Whether the evidence on the effectiveness of services comes from peer-reviewed
9 medical literature, existing assessments and recommendations from state and federal boards
10 and commissions and other peer-reviewed sources; and

11 “(E) Whether the services are based on information provided by the Traditional Health
12 Workers Commission established in ORS 413.600;

13 “(L) A process to track and resolve complaints, grievances and appeals, including estab-
14 lishing an Office of the Patient Advocate;

15 “(m) Options for transition planning, including an impact analysis on existing health
16 systems, providers and patient relationships;

17 “(n) Options for incorporating cost containment measures such as prior approval and
18 prior authorization requirements and the effect of such measures on equitable access to
19 quality diagnosis and care;

20 “(o) The methods for reimbursing providers for the cost of care as described in section
21 7 (2) of this 2019 Act and recommendations regarding the appropriate reimbursement for the
22 cost of services provided to plan participants when they are traveling outside this state; and

23 “(p) Recommendations for long term care services and supports that are tailored to each
24 individual’s needs based on an assessment. The services and supports may include:

25 “(A) Long term nursing services provided by an institutional provider or in a
26 community-based setting;

27 “(B) A broad spectrum of long term services and supports, including home and
28 community-based settings or other noninstitutional settings;

29 “(C) Services that meet the physical, mental and social needs of individuals while allowing
30 them maximum possible autonomy and maximum civic, social and economic participation;

31 “(D) Long term services and supports that are not based on the individual’s type of dis-
32 ability, level of disability, service needs or age;

33 “(E) Services provided in the least restrictive setting appropriate to the individual’s
34 needs;

35 “(F) Services provided in a manner that allows persons with disabilities to maintain their
36 independence, self-determination and dignity;

37 “(G) Services and supports that are of equal quality and accessibility in every geographic
38 region of this state; and

39 “(H) Services and supports that give the individual the opportunity to direct the services.

40 “(5) In developing recommendations for long term care services and supports for the plan
41 under subsection (4)(p) of this section, the task force shall convene an advisory committee
42 that includes:

43 “(a) Persons with disabilities who receive long term services and supports;

44 “(b) Older adults who receive long term services and supports;

45 “(c) Individuals representing persons with disabilities and older adults;

1 “(d) Members of groups that represent the diversity, including by gender, race and eco-
2 nomic status, of individuals who have disabilities;

3 “(e) Providers of long term services and supports, including in-home care providers who
4 are represented by organized labor, and family attendants and caregivers who provide long
5 term services and supports; and

6 “(f) Academics and researchers in relevant fields of study.

7 “(6) Notwithstanding subsection (4)(p) of this section, the task force may explore the ef-
8 fects of excluding long term care services from the plan, including but not limited to the
9 social, financial and administrative costs.

10 “(7) The task force’s report to the Legislative Assembly must include:

11 “(a) The waivers of federal laws or other federal approval that will be necessary to enable
12 a person who is a resident of this state and who has other coverage that is not subject to
13 state regulation to enroll in the plan without jeopardizing eligibility for the other coverage
14 if the person moves out of this state;

15 “(b) Estimates of the savings and expenditure increases under the plan, relative to the
16 current health care system, including but not limited to:

17 “(A) Savings from eliminating waste in the current system and from administrative
18 simplification, fraud reduction, monopsony power, simplification of electronic documentation
19 and other factors that the task force identifies;

20 “(B) Savings from eliminating the cost of insurance that currently provides medical
21 benefits that would be provided through the plan; and

22 “(C) Increased costs due to providing better health care to more individuals than under
23 the current health care system;

24 “(c) Estimates of the expected health care expenditures under the plan, compared to the
25 current health care system, reported in categories similar to the National Health Expendi-
26 ture Accounts compiled by the Centers for Medicare and Medicaid Services, including, at a
27 minimum:

28 “(A) Personal health care expenditures;

29 “(B) Health consumption expenditures; and

30 “(C) State health expenditures;

31 “(d) Estimates of how much of the expenditures on the plan will be made from moneys
32 currently spent on health care in this state from both state and federal sources and redi-
33 rected or utilized, in an equitable and comprehensive manner, to the plan;

34 “(e) Estimates of the amount, if any, of additional state revenue that will be required;

35 “(f) Results of the task force’s evaluation of the impact on individuals, communities and
36 the state if the current level of health care spending continues without implementing the
37 plan, using existing reports and analysis where available; and

38 “(g) A description of how the Health Care for All Oregon Board or another entity may
39 enhance:

40 “(A) Access to comprehensive, high quality, patient-centered, patient-empowered, equi-
41 table and publicly funded health care for all individuals;

42 “(B) Financially sustainable and cost-effective health care for the benefit of businesses,
43 families, individuals and state and local governments;

44 “(C) Regional and community-based systems integrated with community programs to
45 contribute to the health of individuals and communities;

1 “(D) Regional planning for cost-effective, reasonable capital expenditures that promote
2 regional equity;

3 “(E) Funding for the modernization of public health, under ORS 431.001 to 431.550, as an
4 integral component of cost efficiency in an integrated health care system; and

5 “(F) An ongoing and deepening collaboration with Indian tribes and other organizations
6 providing health care that will not be under the authority of the board.

7 “(8)(a) The task force’s findings and recommendations regarding revenue for the plan,
8 including redirecting existing health care moneys under subsection (7)(d) of this section,
9 must be ranked according to explicit criteria, including the degree to which an individual,
10 class of individuals or organization would experience an increase or decrease in the direct
11 or indirect financial burden or whether they would experience no change. Revenue options
12 may include, but are not limited to, the following:

13 “(A) The redirection of current public agency expenditures;

14 “(B) An employer payroll tax based on progressive principles that protect small busi-
15 nesses and that tend to preserve or enhance federal tax expenditures for Oregon employers
16 that pay the costs of their employees’ health care; and

17 “(C) A dedicated revenue stream based on progressive taxes that do not impose a burden
18 on individuals who would otherwise qualify for medical assistance.

19 “(b) The task force may explore the effect of means-tested copayments or deductibles,
20 including but not limited to the effect of increased administrative complexity and the re-
21 sulting costs that cause patients to delay getting necessary care, resulting in more severe
22 consequences for their health.

23 “(9) The task force’s recommendations must ensure:

24 “(a) Public access to state, regional and local reports and forecasts of revenue expen-
25 ditures;

26 “(b) That the reports and forecasts are accurate, timely, of sufficient detail and pre-
27 sented in a way that is understandable to the public to inform policy making and the allo-
28 cation or reallocation of public resources; and

29 “(c) That the information can be used to evaluate programs and policies, while protecting
30 patient confidentiality.

31 “SECTION 7. General nature of the system to be evaluated. (1) The Health Care for All
32 Oregon Plan designed by the Task Force on Universal Health Care shall allow participation
33 by any individual who:

34 “(a) Resides in this state;

35 “(b) Is a nonresident who works full time in this state and contributes to the plan; or

36 “(c) Is a nonresident who is a dependent of an individual described in paragraph (a) or
37 (b) of this subsection.

38 “(2) Providers shall be paid as follows or using an alternative method that is similarly
39 equitable and cost-effective:

40 “(a) Individual providers licensed in this state shall be paid:

41 “(A) On a fee-for-services basis;

42 “(B) As employees of institutional providers or members of group practices that are re-
43 imbursed with global budgets; or

44 “(C) As individual providers in group practices that receive capitation payments for pro-
45 viding outpatient services as permitted by paragraph (d) of this subsection.

1 “(b) Institutional providers shall be paid with global budgets that include separate capital
2 budgets, determined through regional planning, and operational budgets.

3 “(c) Budgets shall be determined for individual hospitals and not for entities that own
4 multiple hospitals, clinics or other providers of health care services or goods.

5 “(d) A group practice may be reimbursed with capitation payments if the group practice:

6 “(A) Primarily uses individual providers in the group practice to deliver care in the group
7 practice’s facilities;

8 “(B) Does not use capitation payments to reimburse the cost of hospital services; and

9 “(C) Does not offer financial incentives to individual providers in the group practice based
10 on the utilization of services.

11 “(3) The task force’s recommendations shall address issues related to the provision of
12 services to nonresidents who receive services in this state and to plan participants who re-
13 ceive services outside this state.

14 “(4) The task force’s recommendations for the duties of the Health Care for All Oregon
15 Board and the details of the Health Care for All Oregon Plan must ensure, by considering
16 the following factors, that patients are empowered to protect their health, their rights and
17 their privacy:

18 “(a) Access to patient advocates who are responsible to the patient and maintain patient
19 confidentiality and whose responsibilities include but are not limited to addressing concerns
20 about providers and helping patients navigate the process of obtaining medical care;

21 “(b) Access to culturally and linguistically appropriate care and service;

22 “(c) The patient’s ability to obtain needed care when a treating provider is unable or
23 unwilling to provide the care;

24 “(d) Paying providers to complete forms or perform other administrative functions to
25 assist patients in qualifying for disability benefits, family medical leave or other income
26 supports; and

27 “(e) The patient’s access to and control of medical records, including:

28 “(A) Empowering patients to control access to their medical records and obtain inde-
29 pendent second opinions, unless there are clear medical reasons not to do so;

30 “(B) Requiring that a patient or the patient’s designee be provided a complete copy of the
31 patient’s health records promptly after every interaction or visit with a provider;

32 “(C) Ensuring that the copy of the health records provided to a patient includes all data
33 used in the care of that patient; and

34 “(D) Requiring that the patient or the patient’s designee provide approval before any
35 forwarding of the patient’s data to, or access of the patient’s data by, family members,
36 caregivers, other providers or researchers.

37 “SECTION 8. Task Force timeline. (1) The members of the Task Force on Universal
38 Health Care shall be appointed no later than May 31, 2020.

39 “(2) No later than September 30, 2020, the Legislative Policy and Research Office shall
40 begin preparing a work plan for the task force.

41 “(3) The task force shall submit a report containing its findings and recommendations for
42 the design of the Health Care for All Oregon Plan and the Health Care for All Oregon Board
43 to the 2021 regular session of the Legislative Assembly.

44 “SECTION 9. Plan for a Medicaid Buy-In program or a public option. (1) The Oregon
45 Health Authority shall develop a plan for a Medicaid Buy-In program or a public option to

1 provide an affordable health care option to all Oregon residents, with the primary focus being
2 Oregon residents who do not have access to health care. To the extent feasible, the plan
3 must:

4 “(a) Have no net cost to the state;

5 “(b) Provide a comprehensive package of benefits that are, at a minimum, equivalent to
6 the benefits offered by qualified plans offered through the health insurance exchange;

7 “(c) Impose no more than minimal cost sharing, deductibles or copayments;

8 “(d) Take into account the impact on the distribution of risk in the health insurance
9 market;

10 “(e) Encourage the utilization of premium tax credits available under section 36B of the
11 Internal Revenue Code and other subsidies available under federal law;

12 “(f) Maximize the receipt of federal funds to support the costs of the program or option;

13 “(g) Utilize the coordinated care organization health care delivery model; and

14 “(h) Utilize the coordinated care organization provider networks to the extent possible
15 without destabilizing the networks.

16 “(2) No later than May 1, 2020, the authority shall report to the Legislative Assembly, in
17 the manner provided in ORS 192.245, the plan developed in accordance with subsection (1)
18 of this section including:

19 “(a) A discussion of potential eligibility requirements for the Medicaid Buy-In program
20 or public option, as well as the implications of limiting or not limiting eligibility in various
21 ways;

22 “(b) Options for Medicaid Buy-In programs or public options targeted to specific popu-
23 lations including, but not limited to:

24 “(A) Residents with household incomes above 400 percent and below 600 percent of the
25 federal poverty guidelines who are unable to afford health insurance offered by the resident’s
26 employer;

27 “(B) Residents who regularly cycle through enrolling and disenrolling in medical assist-
28 ance and employer-sponsored health insurance; or

29 “(C) Other groups that face significant barriers to accessing affordable, quality health
30 care;

31 “(c) Recommendations for legislative changes necessary to implement the plan; and

32 “(d) Any federal approval that will be required to implement the plan, such as demon-
33 stration projects under section 1115 of the Social Security Act, a state plan amendment or
34 a waiver for state innovation under 42 U.S.C. 18052.

35 “SECTION 10. Sections 1 to 9 of this 2019 Act are repealed on January 2, 2022.

36 “SECTION 11. Appropriation. In addition to and not in lieu of any other appropriation,
37 there is appropriated to the Oregon Health Authority, for the biennium beginning July 1,
38 2019, out of the General Fund, the amount of \$1,174,816, which may be expended for carrying
39 out sections 2 to 9 of this 2019 Act.

40 “SECTION 12. Captions. The section captions used in this 2019 Act are provided only for
41 the convenience of the reader and do not become part of the statutory law of this state or
42 express any legislative intent in the enactment of this 2019 Act.

43 “SECTION 13. Emergency clause. This 2019 Act being necessary for the immediate pres-
44 ervation of the public peace, health and safety, an emergency is declared to exist, and this
45 2019 Act takes effect on its passage.”

