Senate Bill 401

Sponsored by Senator BENTZ (Presession filed.)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced.**

Establishes Economic and Revenue Forecast Council to oversee preparation of state economic and revenue forecasts. Abolishes division of Oregon Department of Administrative Services that serves as office of economic analysis and transfers duties, functions and powers of division to council.

A BILL FOR AN ACT

Declares emergency, effective on passage.

2	Relating to economic forecasts; creating new provisions; amending ORS 184.643, 286A.255, 291.342
3	291.348, 291.349, 291.357, 314.840, 319.415, 319.417, 366.506, 468A.272 and 475B.712 and section
4	170, chapter 750, Oregon Laws 2017, and sections 13 and 15, chapter 105, Oregon Laws 2018
5	and declaring an emergency.
6	Be It Enacted by the People of the State of Oregon:
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8	ECONOMIC AND REVENUE FORECAST COUNCIL
9	(Appointment, Term, Vacancies, Duties, Powers and Compensation)
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11	SECTION 1. (1) There is established the Economic and Revenue Forecast Council, con
12	sisting of seven members as follows:
13	(a) The State Treasurer, who serves as an ex officio member of the council;
14	(b) Two members appointed by the Governor;
15	(c) One member appointed by the President of the Senate;
16	(d) One member appointed by the Senate Minority Leader;
17	(e) One member appointed by the Speaker of the House of Representatives; and
18	(f) One member appointed by the House Minority Leader.
19	(2) The term of an appointed member of the council is four years, but an appointed
20	member serves at the pleasure of the appointing authority. Before the expiration of the term
21	of an appointed member, the appointing authority shall appoint a successor or reappoint the

(3) The members appointed under subsection (1)(c) to (f) of this section shall elect one of the members of the council to serve as chairperson.

member. If there is a vacancy for any cause in the office of an appointed member, the ap-

pointing authority shall make an appointment to become immediately effective.

- (4) Official action by the council requires an affirmative vote of five members of the council.
- (5) The council shall meet at times and places specified by the call of the chairperson or of a majority of the members of the council.
 - (6)(a) The council shall oversee the preparation of all state economic and revenue fore-

NOTE: Matter in **boldfaced** type in an amended section is new; matter [italic and bracketed] is existing law to be omitted. New sections are in **boldfaced** type.

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casts by the economic and revenue forecast director appointed under section 2 of this 2019 Act. The council may vote to approve state economic and revenue forecasts prepared by the director.

- (b) A member of the council who does not cast an affirmative vote to approve an economic or revenue forecast under this subsection may request, and the director shall provide, an alternative economic or revenue forecast based on assumptions specified by the member.
- (7) Members of the council are not entitled to compensation, but may be reimbursed for actual and necessary travel and other expenses incurred by them in the performance of their official duties in the manner and amounts provided for in ORS 292.495. Claims for expenses incurred in performing functions of the council shall be paid out of funds appropriated to the council for that purpose.
- (8) All agencies of state government, as defined in ORS 174.111, are directed to assist the council in the performance of its duties and, to the extent permitted by laws relating to confidentiality, to furnish such information and advice as the members of the council consider necessary to perform their duties.

(Economic and Revenue Forecast Director)

SECTION 2. (1) The council shall appoint an economic and revenue forecast director to prepare all state economic and revenue forecasts. The director appointed under this section must be well qualified by technical training and experience in the functions to be performed by the director.

- (2) The director holds office for a term of three years, but may be removed at any time.
- (3) The council may fix the compensation of the director.
- (4) The director may employ staff sufficient to accomplish the purposes of this section and section 1 of this 2019 Act.

ABOLISHMENT OF OFFICE OF ECONOMIC ANALYSIS AND TRANSFER OF DUTIES TO ECONOMIC AND REVENUE FORECAST COUNCIL

<u>SECTION 3.</u> (1) The division of the Oregon Department of Administrative Services that serves as office of economic analysis is abolished.

(2) All the duties, functions and powers of the division of the Oregon Department of Administrative Services that serves as office of economic analysis are imposed upon, transferred to and vested in the Economic and Revenue Forecast Council established under section 1 of this 2019 Act.

SECTION 4. (1) The Oregon Department of Administrative Services shall:

- (a) Deliver to the Economic and Revenue Forecast Council established under section 1 of this 2019 Act all records and property within the jurisdiction of the department that relate to the duties, functions and powers transferred by section 3 of this 2019 Act; and
- (b) Transfer to the council those employees engaged primarily in the exercise of the duties, functions and powers transferred by section 3 of this 2019 Act.
- (2) The council shall take possession of the records and property, and shall take charge of the employees and employ them in the exercise of the duties, functions and powers

transferred by section 3 of this 2019 Act, without reduction of compensation but subject to change or termination of employment or compensation as provided by law.

(3) The Governor shall resolve any dispute between the department and the council relating to transfers of records, property and employees under this section, and the Governor's decision is final.

SECTION 5. (1) The unexpended balances of amounts authorized to be expended by the Oregon Department of Administrative Services for the biennium beginning July 1, 2019, from revenues dedicated, continuously appropriated, appropriated or otherwise made available for the purpose of administering and enforcing the duties, functions and powers transferred by section 3 of this 2019 Act are transferred to and are available for expenditure by the Economic and Revenue Forecast Council for the biennium beginning July 1, 2019, for the purpose of administering and enforcing the duties, functions and powers transferred by section 3 of this 2019 Act.

(2) The expenditure classifications, if any, established by Acts authorizing or limiting expenditures by the department remain applicable to expenditures by the council under this section.

SECTION 6. The transfer of duties, functions and powers to the Economic and Revenue Forecast Council by section 3 of this 2019 Act does not affect any action, proceeding or prosecution involving or with respect to such duties, functions and powers begun before and pending at the time of the transfer, except that the Economic and Revenue Forecast Council is substituted for the Oregon Department of Administrative Services in the action, proceeding or prosecution.

SECTION 7. (1) Nothing in sections 3 to 10 of this 2019 Act or the amendments to ORS 184.643, 286A.255, 291.342, 291.348, 291.349, 291.357, 314.840, 319.415, 319.417, 366.506, 468A.272 and 475B.712 and section 170, chapter 750, Oregon Laws 2017, and sections 13 and 15, chapter 105, Oregon Laws 2018, by sections 11 to 25 of this 2019 Act relieves a person of a liability, duty or obligation accruing under or with respect to the duties, functions and powers transferred by section 3 of this 2019 Act. The Economic and Revenue Forecast Council may undertake the collection or enforcement of any such liability, duty or obligation.

(2) The rights and obligations of the division of the Oregon Department of Administrative Services that serves as office of economic analysis legally incurred under contracts, leases and business transactions executed, entered into or begun before the operative date of section 3 of this 2019 Act are transferred to the Economic and Revenue Forecast Council. For the purpose of succession to these rights and obligations, the council is a continuation of the division of the Oregon Department of Administrative Services that serves as office of economic analysis and not a new authority.

SECTION 8. Notwithstanding the transfer of duties, functions and powers by section 3 of this 2019 Act, the rules of the division of the Oregon Department of Administrative Services that serves as office of economic analysis in effect on the operative date of section 3 of this 2019 Act continue in effect until superseded or repealed by rules of the Economic and Revenue Forecast Council. References in rules of the department to the division or an officer or employee of the division are considered to be references to the council or an officer or employee of the council.

SECTION 9. Whenever, in any statutory law or resolution of the Legislative Assembly or in any rule, document, record or proceeding authorized by the Legislative Assembly, ref-

erence is made to the division of the Oregon Department of Administrative Services that serves as office of economic analysis or an officer or employee of the division, the reference is considered to be a reference to the Economic and Revenue Forecast Council or an officer or employee of the council.

SECTION 10. For the purpose of harmonizing and clarifying statutory law, the Legislative Counsel may substitute for words designating the "the division of the Oregon Department of Administrative Services that serves as office of economic analysis" or its officers, wherever they occur in statutory law, words designating the "Economic Revenue and Forecast Council" or its officers.

CONFORMING AMENDMENTS

SECTION 11. ORS 184.643 is amended to read:

184.643. Once each year the [Oregon Department of Administrative Services] Economic and Revenue Forecast Council established under section 1 of this 2019 Act, after consultation with the Oregon Transportation Commission and the Department of Transportation, shall estimate the amount of taxes paid for which persons are entitled to refunds under ORS 319.280 (1)(a) and (e), 319.320 (1)(a) and 319.831 (1)(b). After deducting the amount of any refunds actually paid, the [Oregon Department of Administrative Services] council shall certify the remaining amount to the Department of Transportation. The Department of Transportation shall transfer the remaining amount from the Driver and Motor Vehicle Suspense Account to the Department of Transportation Operating Fund established by ORS 184.642 (1) and (2).

SECTION 12. ORS 286A.255 is amended to read:

286A.255. The State Debt Policy Advisory Commission shall advise the Governor and the Legislative Assembly regarding policies and actions that enhance and preserve the state's credit rating and maintain the future availability of low-cost capital financing. In carrying out this function, the commission shall at least annually prepare a report showing the consolidated bond profile of this state. The report must include:

- (1) The total amount of outstanding bonds for the most recently concluded fiscal year.
- (2) A forecast for at least the next six years of the state's borrowing capacity targets by repayment source that is based on the policies and actions established under this section and that is consistent with the most recently published revenue forecast by the [Oregon Department of Administrative Services] Economic and Revenue Forecast Council established under section 1 of this 2019 Act.
 - (3) A calculation of the state's net remaining borrowing capacity by repayment source.

SECTION 13. ORS 291.342 is amended to read:

291.342. (1) By August 15 of each year, but not earlier than 90 days from the end of the regular session of the Legislative Assembly held in that calendar year, the [Oregon Department of Administrative Services] Economic and Revenue Forecast Council established under section 1 of this 2019 Act, with the assistance of the Department of Revenue, shall:

- (a) Ascertain by computation and estimate the total amount of revenue available for state purposes for the current fiscal year; and
- (b) Apportion the state tax levy on property, if any, among the several counties in the manner provided in ORS 291.445.
 - (2) In addition to the requirement in subsection (1) of this section, the [Oregon Department of

Administrative Services] **council** with the assistance of the department [of Revenue] shall for each calendar quarter of the year ascertain by computation and estimate the total amount of revenue available for state purposes for the current fiscal year, as well as the amount of revenue received quarterly, cumulated throughout the biennium, and report its estimate to the Legislative Revenue Officer and to the Legislative Fiscal Officer.

(3) In carrying out its duties under subsection (2) of this section, the [Oregon Department of Administrative Services] council shall issue quarterly a statement setting forth the methodology and assumptions used in making the revenue estimate. Nothing in this subsection requires the statement to set forth procedures used or methods used to determine either the methodology or the assumptions.

SECTION 14. ORS 291.348 is amended to read:

291.348. (1) The [Oregon Department of Administrative Services] Economic and Revenue Forecast Council established under section 1 of this 2019 Act, as soon as possible after June 30 of each even-numbered year, shall ascertain the total of General Fund revenues obtained from all sources during the preceding fiscal year, so far as is practicable.

- (2) The **economic and revenue forecast** director [of the Oregon Department of Administrative Services] **appointed under section 2 of this 2019 Act** shall certify to the total of General Fund and State Lottery Fund revenues during the preceding fiscal year as determined under subsection (1) of this section.
 - (3) As used in this section:

- (a) "General Fund revenues" means all payments of money credited to the State Treasury that are placed or to be placed by the State Treasurer to the credit of the General Fund of the State of Oregon for general governmental purposes.
- (b) "State Lottery Fund revenues" means the net proceeds of the state lottery authorized by [section 4,] Article XV, section 4, of the Oregon Constitution.

SECTION 15. ORS 291.349 is amended to read:

291.349. (1) As soon as practicable after adjournment sine die of the odd-numbered year regular session of the Legislative Assembly, the [Oregon Department of Administrative Services] Economic and Revenue Forecast Council shall report to the Legislative Revenue Officer and the Legislative Fiscal Officer the estimate as of July 1 of the first year of the biennium of General Fund and State Lottery Fund revenues that will be received by the state during that biennium. The [Oregon Department of Administrative Services] council shall base its estimate on the last forecast given to the Legislative Assembly before adjournment sine die of the odd-numbered year regular session on which the printed, adopted budget prepared in the Oregon Department of Administrative Services is based, adjusted only insofar as necessary to reflect changes in laws adopted at that session. The report shall contain the estimated revenues from corporate income and excise taxes separately from the estimated revenues from other General Fund sources. The [Oregon Department of Administrative Services] council may revise the estimate if necessary following adjournment sine die of a special session or an even-numbered year regular session of the Legislative Assembly, but any revision does not affect the basis of the computation described in subsection (3) or (4) of this section.

(2) As soon as practicable after the end of the biennium, the [Oregon Department of Administrative Services] council shall report to the Legislative Revenue Officer and the Legislative Fiscal Officer, or the Legislative Assembly if it is in session, the amount of General Fund revenues collected as of the last June 30 of the preceding biennium. The report shall contain the collections from corporate income and excise taxes separately from collections from other sources.

- (3) If the revenues received from the corporate income and excise taxes during the biennium exceed the amounts estimated to be received from such taxes for the biennium, as estimated after adjournment sine die of the odd-numbered year regular session, by two percent or more, the total amount of that excess shall be retained in the General Fund and used, in the manner described in ORS 291.345, to provide additional funding for public education, kindergarten through grade 12.
- (4) If the revenues received from General Fund revenue sources, exclusive of those described in subsection (3) of this section, during the biennium exceed the amounts estimated to be received from such sources for the biennium, as estimated after adjournment sine die of the odd-numbered year regular session, by two percent or more, there shall be credited to personal income taxpayers an amount equal to the total amount of that excess, reduced by the cost certified by the Department of Revenue under ORS 291.351 as being allocable to credits described under this subsection. The excess amount to be credited shall be credited to personal income taxpayers in a percentage amount of prior year personal income tax liability as determined under subsection (5) of this section.
- (5)(a) If there is an excess to be credited under subsection (4) of this section, on or before October 1, following the end of each biennium, the [Oregon Department of Administrative Services] council shall determine and certify to the Department of Revenue the percentage amounts of credit for purposes of subsection (4) of this section. The percentage amounts determined shall be percentage amounts to the nearest one-tenth of a percent that will distribute the excess to be credited to personal income taxpayers.
- (b) The percentage amount applicable to subsection (4) of this section shall equal the amount distributed under subsection (4) of this section divided by the estimated total personal income tax liability for all personal income taxpayers for tax years beginning in the calendar year immediately preceding the calendar year in which the excess is determined.
- (c) The amount of the surplus credit under subsection (4) of this section is determined by multiplying the percentage amount determined under paragraph (b) of this subsection by the total amount of a personal income taxpayer's tax liability for the tax year beginning in the calendar year immediately preceding the calendar year in which the excess is determined in order to calculate the amount to be credited to the taxpayer.
- (d) The credit shall be determined based on the tax liability as shown on the return of the taxpayer or as corrected by the Department of Revenue.
- (e) The credit shall be computed after the allowance of a credit provided under ORS 316.082, 316.131 or 316.292, but before the allowance of any other credit or offset against tax liability allowed or allowable under any provision of law of this state, and before the application of estimated tax payments, withholding or other advance tax payments.
- (f) For personal income taxpayers, if a credit applied against tax liability as described in paragraph (e) of this subsection reduces tax liability to zero and an amount of the credit remains unused, the remaining unused amount shall be refunded to the taxpayer. For purposes of ORS chapters 305, 314, 315 and 316, refunds issued under this paragraph are refunds of an overpayment of tax imposed under ORS chapter 316.
- (g) The Department of Revenue may prescribe by rule the manner of calculating and claiming a credit if the filing status of a taxpayer changes between the tax year for which a credit may be claimed and the succeeding tax year.
- (6) A refund may not be made under this section to a taxpayer if the amount of the refund is less than \$1.
 - (7) Not later than October 15 following the end of the biennium, the Department of Revenue

- shall provide information and guidance to taxpayers relating to the calculation of the credit. The department may make the information and guidance available electronically or otherwise.
- (8) The Department of Revenue may adopt rules specifying the manner for issuing refunds under this section to taxpayers who filed returns for the tax year on which the credit is computed but who are not required to file returns for the year in which the credit could be claimed.

SECTION 16. ORS 291.357 is amended to read:

- 291.357. (1) As used in this section, "general governmental purposes" means:
- (a) Those activities defined as governmental activities under the accounting standards promulgated by the Governmental Accounting Standards Board of the Financial Accounting Foundation that are in effect on August 10, 2001; and
 - (b) Post-secondary educational activities that are partially funded by student tuition and fees.
- (2) Each biennium, state governmental appropriations for general governmental purposes shall be no greater than eight percent of projected personal income in Oregon for the same biennium. Projected personal income shall be based on the United States Department of Commerce projections used by the [Oregon Department of Administrative Services] Economic and Revenue Forecast Council established under section 1 of this 2019 Act in the last forecast given to the Legislative Assembly before adjournment sine die of the odd-numbered year regular session on which the printed, adopted budget is based.
 - (3) For purposes of this section, the following are considered to be appropriations:
 - (a) An authorization, given by law, to expend moneys in a biennium;
- (b) A limitation, imposed by law, on the expenditure in a biennium of moneys that are continuously appropriated; and
- (c) An estimate of amounts of moneys that are continuously appropriated that will be spent in a biennium without limitation.
- (4) The following appropriations are not subject to the limitation on appropriations contained in this section:
- (a) Appropriations for the construction or acquisition of assets that are financed by state bonds, certificates of participation or other forms of borrowing.
 - (b) Appropriations of moneys received directly or indirectly from the federal government.
 - (c) Appropriations for fee remission programs of public universities listed in ORS 352.002.
 - (d) Appropriations of moneys voluntarily donated to a state agency.
- (e) Appropriations of moneys from revenue increases or new revenue sources if the increases or sources result from approval of a measure by the people at an election held on or after August 10, 2001.
- (f) Appropriations to fund new programs or to increase funding for existing programs if the need for new or increased funding results from approval of a measure by the people at an election held on or after August 10, 2001.
- (5) The limitation on appropriations established by this section may be exceeded for a biennium if the Governor declares an emergency and three-fifths of the members serving in each house of the Legislative Assembly affirmatively vote to exceed the limitation for the biennium.

SECTION 17. ORS 314.840 is amended to read:

- 314.840. (1) The Department of Revenue may:
- (a) Furnish any taxpayer, representative authorized to represent the taxpayer under ORS 305.230 or person designated by the taxpayer under ORS 305.193, upon request of the taxpayer, representative or designee, with a copy of the taxpayer's income tax return filed with the department for

any year, or with a copy of any report filed by the taxpayer in connection with the return, or with any other information the department considers necessary.

(b) Publish lists of taxpayers who are entitled to unclaimed tax refunds.

- (c) Publish statistics so classified as to prevent the identification of income or any particulars contained in any report or return.
- (d) Disclose a taxpayer's name, address, telephone number, refund amount, amount due, Social Security number, employer identification number or other taxpayer identification number to the extent necessary in connection with collection activities or the processing and mailing of correspondence or of forms for any report or return required in the administration of any local tax under ORS 305.620 or any law imposing a tax upon or measured by net income.
- (2) The department also may disclose and give access to information described in ORS 314.835 to:
- (a) The Governor of the State of Oregon or the authorized representative of the Governor with respect to an individual who is designated as being under consideration for appointment or reappointment to an office or for employment in the office of the Governor. The information disclosed shall be confined to whether the individual:
- (A) Has filed returns with respect to the taxes imposed by ORS chapter 316 for those of not more than the three immediately preceding years for which the individual was required to file an Oregon individual income tax return.
- (B) Has failed to pay any tax within 30 days from the date of mailing of a deficiency notice or otherwise respond to a deficiency notice within 30 days of its mailing.
- (C) Has been assessed any penalty under the Oregon personal income tax laws and the nature of the penalty.
- (D) Has been or is under investigation for possible criminal offenses under the Oregon personal income tax laws. Information disclosed pursuant to this paragraph shall be used only for the purpose of making the appointment, reappointment or decision to employ or not to employ the individual in the office of the Governor.
- (b) An officer or employee of the Oregon Department of Administrative Services or the Economic and Revenue Forecast Council established under section 1 of this 2019 Act duly authorized or employed to prepare revenue estimates, or a person contracting with the Oregon Department of Administrative Services or council to prepare revenue estimates, in the preparation of revenue estimates required for the Governor's budget under ORS 291.201 to 291.224, or required for submission to the Emergency Board or the Joint Interim Committee on Ways and Means, or if the Legislative Assembly is in session, to the Joint Committee on Ways and Means, and to the Legislative Revenue Officer or Legislative Fiscal Officer under ORS 291.342, 291.348 and 291.445. The Department of Revenue shall disclose and give access to the information described in ORS 314.835 for the purposes of this paragraph only if:
- (A) The request for information is made in writing, specifies the purposes for which the request is made and is signed by an authorized representative of the Oregon Department of Administrative Services or the council. The form for request for information shall be prescribed by the Oregon Department of Administrative Services or the council and approved by the Director of the Department of Revenue.
- (B) The officer, employee or person receiving the information does not remove from the premises of the Department of Revenue any materials that would reveal the identity of a personal or corporate taxpayer.

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- (c) The Commissioner of Internal Revenue or authorized representative, for tax administration and compliance purposes only.
- (d) For tax administration and compliance purposes, the proper officer or authorized representative of any of the following entities that has or is governed by a provision of law that meets the requirements of any applicable provision of the Internal Revenue Code as to confidentiality:
 - (A) A state:

- (B) A city, county or other political subdivision of a state;
- (C) The District of Columbia; or
- (D) An association established exclusively to provide services to federal, state or local taxing authorities.
- (e) The Multistate Tax Commission or its authorized representatives, for tax administration and compliance purposes only. The Multistate Tax Commission may make the information available to the Commissioner of Internal Revenue or the proper officer or authorized representative of any governmental entity described in and meeting the qualifications of paragraph (d) of this subsection.
- (f) The Attorney General, assistants and employees in the Department of Justice, or other legal representative of the State of Oregon, to the extent the department deems disclosure or access necessary for the performance of the duties of advising or representing the department pursuant to ORS 180.010 to 180.240 and the tax laws of the state.
- (g) Employees of the State of Oregon, other than of the Department of Revenue or Department of Justice, to the extent the department deems disclosure or access necessary for such employees to perform their duties under contracts or agreements between the department and any other department, agency or subdivision of the State of Oregon, in the department's administration of the tax laws.
- (h) Other persons, partnerships, corporations and other legal entities, and their employees, to the extent the department deems disclosure or access necessary for the performance of such others' duties under contracts or agreements between the department and such legal entities, in the department's administration of the tax laws.
- (i) The Legislative Revenue Officer or authorized representatives upon compliance with ORS 173.850. Such officer or representative shall not remove from the premises of the department any materials that would reveal the identity of any taxpayer or any other person.
- (j) The Department of Consumer and Business Services, to the extent the department requires such information to determine whether it is appropriate to adjust those workers' compensation benefits the amount of which is based pursuant to ORS chapter 656 on the amount of wages or earned income received by an individual.
- (k) Any agency of the State of Oregon, or any person, or any officer or employee of such agency or person to whom disclosure or access is given by state law and not otherwise referred to in this section, including but not limited to the Secretary of State as Auditor of Public Accounts under Article VI, section 2, of the Oregon Constitution; the Department of Human Services pursuant to ORS 412.094; the Division of Child Support of the Department of Justice and district attorney regarding cases for which they are providing support enforcement services under ORS 25.080; the State Board of Tax Practitioners, pursuant to ORS 673.710; and the Oregon Board of Accountancy, pursuant to ORS 673.415.
- (L) The Director of the Department of Consumer and Business Services to determine that a person complies with ORS chapter 656 and the Director of the Employment Department to determine that a person complies with ORS chapter 657, the following employer information:

- 1 (A) Identification numbers.
- 2 (B) Names and addresses.
- 3 (C) Inception date as employer.
- (D) Nature of business.
- (E) Entity changes.

- (F) Date of last payroll.
- (m) The Director of the Oregon Health Authority to determine that a person has the ability to pay for care that includes services provided by the Oregon State Hospital, or the Oregon Health Authority to collect any unpaid cost of care as provided by ORS chapter 179.
- (n) Employees of the Employment Department to the extent the Department of Revenue deems disclosure or access to information on a combined tax report filed under ORS 316.168 is necessary to performance of their duties in administering the tax imposed by ORS chapter 657.
- (o) The State Fire Marshal to assist the State Fire Marshal in carrying out duties, functions and powers under ORS 453.307 to 453.414, the employer or agent name, address, telephone number and standard industrial classification, if available.
- (p) Employees of the Department of State Lands for the purposes of identifying, locating and publishing lists of taxpayers entitled to unclaimed refunds as required by the provisions of chapter 694, Oregon Laws 1993. The information shall be limited to the taxpayer's name, address and the refund amount.
- (q) In addition to the disclosure allowed under ORS 305.225, state or local law enforcement agencies to assist in the investigation or prosecution of the following criminal activities:
- (A) Mail theft of a check, in which case the information that may be disclosed shall be limited to the stolen document, the name, address and taxpayer identification number of the payee, the amount of the check and the date printed on the check.
- (B) The counterfeiting, forging or altering of a check submitted by a taxpayer to the Department of Revenue or issued by the Department of Revenue to a taxpayer, in which case the information that may be disclosed shall be limited to the counterfeit, forged or altered document, the name, address and taxpayer identification number of the payee, the amount of the check, the date printed on the check and the altered name and address.
- (r) The United States Postal Inspection Service or a federal law enforcement agency, including but not limited to the United States Department of Justice, to assist in the investigation of the following criminal activities:
- (A) Mail theft of a check, in which case the information that may be disclosed shall be limited to the stolen document, the name, address and taxpayer identification number of the payee, the amount of the check and the date printed on the check.
- (B) The counterfeiting, forging or altering of a check submitted by a taxpayer to the Department of Revenue or issued by the Department of Revenue to a taxpayer, in which case the information that may be disclosed shall be limited to the counterfeit, forged or altered document, the name, address and taxpayer identification number of the payee, the amount of the check, the date printed on the check and the altered name and address.
- (s) The United States Financial Management Service, for purposes of facilitating the offsets described in ORS 305.612.
- (t) A municipal corporation of this state for purposes of assisting the municipal corporation in the administration of a tax of the municipal corporation that is imposed on or measured by income, wages or net earnings from self-employment. Any disclosure under this paragraph may be made only

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- pursuant to a written agreement between the Department of Revenue and the municipal corporation that ensures the confidentiality of the information disclosed.
- (u) A consumer reporting agency, to the extent necessary to carry out the purposes of ORS 314.843.
- (v) The Public Employees Retirement Board, to the extent necessary to carry out the purposes of ORS 238.372 to 238.384, and to any public employer, to the extent necessary to carry out the purposes of ORS 237.635 (3) and 237.637 (2).
- (w) The Secretary of State for the purpose of initiating or supporting a recommendation under ORS 60.032 (3) or 63.032 (3) to administratively dissolve a corporation or limited liability company that the Director of the Department of Revenue determines has failed to comply with applicable tax laws of the state.
- (3)(a) Each officer or employee of the department and each person described or referred to in subsection (2)(a), (b), (f) to (L), (n) to (q) or (w) of this section to whom disclosure or access to the tax information is given under subsection (2) of this section or any other provision of state law, prior to beginning employment or the performance of duties involving such disclosure or access, shall be advised in writing of the provisions of ORS 314.835 and 314.991, relating to penalties for the violation of ORS 314.835, and shall as a condition of employment or performance of duties execute a certificate for the department, in a form prescribed by the department, stating in substance that the person has read these provisions of law, that the person has had them explained and that the person is aware of the penalties for the violation of ORS 314.835.
- (b) The disclosure authorized in subsection (2)(r) of this section shall be made only after a written agreement has been entered into between the Department of Revenue and the person described in subsection (2)(r) of this section to whom disclosure or access to the tax information is given, providing that:
- (A) Any information described in ORS 314.835 that is received by the person pursuant to subsection (2)(r) of this section is confidential information that may not be disclosed, except to the extent necessary to investigate or prosecute the criminal activities described in subsection (2)(r) of this section;
- (B) The information shall be protected as confidential under applicable federal and state laws; and
- (C) The United States Postal Inspection Service or the federal law enforcement agency shall give notice to the Department of Revenue of any request received under the federal Freedom of Information Act, 5 U.S.C. 552, or other federal law relating to the disclosure of information.
- (4) The Department of Revenue may recover the costs of furnishing the information described in subsection (2)(L), (m) and (o) to (q) of this section from the respective agencies.

SECTION 18. ORS 319.415 is amended to read:

319.415. (1) On or before July 15 of each year, the [Oregon Department of Administrative Services] Economic and Revenue Forecast Council established under section 1 of this 2019 Act, after consultation with the Department of Transportation and the State Marine Board, shall determine the amount of the motor vehicle fuel tax imposed under ORS 319.010 to 319.430 during the preceding fiscal year with respect to fuel purchased and used to operate or propel motor boats. The amount determined shall be reduced by the amount of any refunds for motor boats used for commercial purposes actually paid during the preceding year on account of ORS 319.280 (1)(a).

(2)(a) The [Oregon Department of Administrative Services] council shall estimate the amount of fuel described in subsection (1) of this section that is used to operate or propel motor boats by

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conducting a statistically valid, unbiased, independent survey of boat owners. The survey shall be conducted once every four years and shall be designed to estimate the average daily fuel consumption by motor boats and the total days of motor boat use per year. The survey shall be used to determine the amount of the transfer required by subsection (3) of this section for the first transfer that occurs after the survey is completed. If the tax rate changes during the fiscal year, the amount of tax to be transferred shall be prorated based on the percentage of total motor boat use taking place during each tax period.

- (b) In years when no survey is conducted, the amount to be transferred under subsection (3) of this section shall be calculated by multiplying the per boat fuel consumption factors from the preceding survey by the number of motor boats as shown by the annual actual count of boat registrations. The resulting amount, in gallons per year, shall be the basis for the determination of the amount to be transferred.
- (c) The survey required by paragraph (a) of this subsection shall be developed by a research department within Oregon State University, in consultation with the State Marine Board and the Department of Transportation. The [Oregon Department of Administrative Services] council shall contract for the development and conduct of the survey, and the costs shall be paid by the Department of Transportation. Costs paid by the Department of Transportation may be deducted from the amount transferred to the State Marine Board and to the Oregon Business Development Department under subsection (3) of this section.
- (3) The [Oregon Department of Administrative Services] council shall certify the amount of the estimate made under subsection (1) of this section, as reduced by refunds, to the Department of Transportation, to the State Marine Board, to the Oregon Business Development Department and to the State Treasurer. Thereupon, that amount shall be transferred from the Department of Transportation Driver and Motor Vehicle Suspense Account to the:
- (a) Boating Safety, Law Enforcement and Facility Account created under ORS 830.140, and is continuously appropriated to the State Marine Board for the purposes for which the moneys in the Boating Safety, Law Enforcement and Facility Account are appropriated; and
- (b) Marine Navigation Improvement Fund established under ORS 777.267, and is continuously appropriated to the Oregon Business Development Department for the Oregon Infrastructure Finance Authority for the purposes of paying for portions of the cost of maintenance dredging projects undertaken with equipment owned by the State of Oregon at publicly owned ports and marinas.
- (4) Of the amounts transferred under subsection (3) of this section, two cents per gallon of fuel shall first be transferred to the Marine Navigation Improvement Fund and the remaining amounts shall be transferred to the Boating Safety, Law Enforcement and Facility Account.

SECTION 19. ORS 319.417 is amended to read:

319.417. (1) On or after October 3, 1989, and on or before July 15 of each year thereafter, the [Oregon Department of Administrative Services] Economic and Revenue Forecast Council established under section 1 of this 2019 Act, after consultation with the Department of Transportation and the Director of the Oregon Department of Aviation shall estimate, using a methodology approved by the Oregon Transportation Commission, the amount of the motor vehicle fuel tax imposed under ORS 319.010 to 319.430 during the preceding fiscal year with respect to motor vehicle fuel purchased and used in operating aircraft engines and upon which the full tax for motor vehicle fuel has been paid. The estimate shall be reduced by the amount of any refunds actually paid on motor vehicle fuel, excluding those paid on aviation gasoline or jet fuel, during the preceding fiscal year pursuant to ORS 319.330 (1).

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(2) The [Oregon Department of Administrative Services] council shall certify the amount of the estimate made under subsection (1) of this section to the Department of Transportation, the Director of the Oregon Department of Aviation and the State Treasurer. Thereupon, the amount of the estimate shall be transferred from the Department of Transportation Driver and Motor Vehicle Suspense Account to the State Aviation Account and is continuously appropriated to the Oregon Department of Aviation to carry out the purposes of ORS chapters 835, 836 and 837.

SECTION 20. ORS 366.506 is amended to read:

366.506. (1) Once every two years, the [Oregon Department of Administrative Services] **Economic** and Revenue Forecast Council shall conduct either a full highway cost allocation study or an examination of data collected since the previous study. The purposes of the study or examination of data are to determine:

- (a) The proportionate share that the users of each class of vehicle should pay for the costs of maintenance, operation and improvement of the highways, roads and streets in the state; and
 - (b) Whether the users of each class are paying that share.
- (2) The [department] council may use any study design [it] the council determines will best accomplish the purposes stated in subsection (1) of this section. In designing the study the [department] council may make decisions that include, but are not limited to, the methodology to be used for the study, what constitutes a class of vehicle for purposes of collection of data under subsections (1) to (4) of this section and the nature and scope of costs that will be included in the study.
- (3) The [department] council may appoint a study review team to participate in the study or examination of data required by subsection (1) of this section. The team may perform any functions assigned by the [department] council, including but not limited to consulting on the design of the study.
- (4) A report on the results of the study or examination of data shall be submitted to the legislative revenue committees and the legislative committees with primary responsibility for transportation by January 31 of each odd-numbered year.
- (5) The Legislative Assembly shall use the report described in subsections (1) to (4) of this section to determine whether adjustments to revenue sources described in [section 3a (3),] Article IX, section 3a (3), of the Oregon Constitution, are needed in order to carry out the purposes of [section 3a (3),] Article IX, section 3a (3), of the Oregon Constitution. If such adjustments are needed, the Legislative Assembly shall enact whatever measures are necessary to make the adjustments.

SECTION 21. ORS 468A.272 is amended to read:

- 468A.272. (1) The [division of the Oregon Department of Administrative Services that serves as office of economic analysis] Economic and Revenue Forecast Council established under section 1 of this 2019 Act shall annually coordinate with the Department of Environmental Quality to develop a fuel supply forecast to project the availability of fuels to Oregon necessary for compliance with the low carbon fuel standards. The fuel supply forecast shall include, but need not be limited to, the following with reference to the next compliance period of the clean fuels program:
- (a) An estimate of the potential volumes of gasoline, gasoline substitutes and gasoline alternatives and diesel, diesel fuel substitutes and diesel alternatives available to Oregon;
- (b) An estimate of the total banked credits and carried over deficits held by regulated parties, credit generators and credit aggregators at the beginning of the compliance period and an estimate of the total credits attributable to fuels described in paragraph (a) of this subsection;
 - (c) An estimate of the credits needed to meet the scheduled applicable low carbon fuel standard

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during the forecast compliance period; and

- (d) A comparison of the estimates under paragraphs (a) and (b) of this subsection with the estimate under paragraph (c) of this subsection to indicate the availability of fuels needed for compliance with the low carbon fuel standards.
- (2) In developing the estimate required under subsection (1)(a) of this section, the [division] **council** shall consider, but need not be limited to considering:
- (a) Constraints that may be preventing access to available and cost-effective low carbon fuels by Oregon, such as geographic and logistical factors, and alleviating factors to the constraints; and
 - (b) The existing and future vehicle fleet in Oregon.
- (3) The [division] council may appoint, in coordination with the department [of Environmental Quality], a forecast review team of relevant experts to participate in the fuel supply forecast or examination of data required by this section. The team may perform any functions assigned by the [division] council, including but not limited to consulting on the design of the forecast. The forecast required by this section must be completed and provided to the department no later than 90 calendar days before the commencement of the compliance period for which the forecast is developed.

SECTION 22. ORS 475B.712 is amended to read:

475B.712. (1) Not later than 30 days before the beginning of each calendar quarter, the [Oregon Department of Administrative Services] Economic and Revenue Forecast Council established under section 1 of this 2019 Act shall forecast and prepare an estimate of the revenue that will be received during the remainder of the current biennium and subsequent three biennia pursuant to the tax imposed under ORS 475B.705. The estimate may be made on the basis of all pertinent information available to the [Oregon Department of Administrative Services] council. Upon making the estimate, the [Oregon Department of Administrative Services] council shall report the estimate to the Legislative Revenue Officer, the Legislative Fiscal Officer and the Department of Revenue.

(2) The Department of Revenue and the Oregon Liquor Control Commission shall provide the [Oregon Department of Administrative Services] council with any information necessary for the [Oregon Department of Administrative Services] council to perform its duties under this section.

SECTION 23. Section 170, chapter 750, Oregon Laws 2017, is amended to read:

- **Sec. 170.** (1) The Department of Environmental Quality shall, no later than February 1, 2022, complete a review of the clean fuels program and submit a report on the department's review to the interim committees of the Legislative Assembly related to environment and natural resources in the manner provided by ORS 192.245.
- (2) The review required by this section must consider all program compliance data available and must include, but need not be limited to, a review of the following:
- (a) The progress of this state, through implementation of [sections 159 to 167 of this 2017 Act] **ORS 468A.265 to 468A.277** and rules adopted pursuant to [sections 159 to 167 of this 2017 Act] **ORS 468A.265 to 468A.277**, toward achieving the goal of reducing the average amount of greenhouse gas emissions per unit of fuel energy of the fuels by 10 percent below 2010 levels by the year 2025.
- (b) The environmental, economic, health and other benefits realized through the implementation of [sections 159 to 167 of this 2017 Act] ORS 468A.265 to 468A.277 and rules adopted pursuant to [sections 159 to 167 of this 2017 Act] ORS 468A.265 to 468A.277, including but not limited to the economic benefits of supplying low carbon fuels or electric vehicle charging and related infrastructure.
- (c) The projected availability of low carbon fuels and credits through the year 2025, using the methodology described in [section 163 (2) of this 2017 Act] **ORS 468A.272** (2).

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- (d) Additional mechanisms that may be necessary to manage and contain the costs of compliance with the low carbon fuel standards.
- (e) Whether adjustments to the low carbon fuel standards or the clean fuels program are necessary, including for purposes of achieving regional harmonization and consistency with the strategy described in ORS 184.617 (1)(j).
- (f) The effects of the maximum price for credits in the credit clearance market, as provided for in [section 166 of this 2017 Act] **ORS 468A.276**, on implementation of [sections 159 to 167 of this 2017 Act] **ORS 468A.265 to 468A.277**.
- (g) Adjustments that could serve to strengthen and enhance the low carbon fuel standards or the clean fuels program in terms of increased emissions reductions or other net benefits attributable to the standards or program.
- (3) The review conducted by the department under this section must take into consideration the fuel supply forecast required by [section 163 of this 2017 Act] ORS 468A.272 and may be conducted in coordination with the [division of the Oregon Department of Administrative Services that serves as office of economic analysis] Economic and Revenue Forecast Council established under section 1 of this 2019 Act.

SECTION 24. Section 13, chapter 105, Oregon Laws 2018, is amended to read:

- Sec. 13. (1) Not earlier than July 1 and not later than October 1 of the years [2019,] 2021 and 2023, the [division of the Oregon Department of Administrative Services that serves as office of economic analysis] Economic and Revenue Forecast Council established under section 1 of this 2019 Act shall:
- (a) Calculate the rate of change in the tax liability from personal income taxes on taxable capital gains during the five preceding biennia; and
- (b) Use the rate of change calculated under paragraph (a) of this subsection to forecast the tax liability from personal income taxes on taxable capital gains for the biennium beginning on July 1 of the year in which the calculation is made.
- (2) Not later than November 1 of the odd-numbered year following each calculation under subsection (1) of this section, the [Oregon Department of Administrative Services] council, in consultation with the Department of Revenue, shall estimate the tax liability from personal income taxes on taxable capital gains for the previous biennium.
- (3) Not later than November 30 of the odd-numbered year in which the estimate is made under subsection (2) of this section, the [Oregon Department of Administrative Services] council, in consultation with the department [of Revenue], shall determine whether the tax liability from personal income taxes on capital gains estimated under subsection (2) of this section, less any amount required to be returned to taxpayers under ORS 291.349, exceeds the tax liability from personal income taxes on taxable capital gains forecasted under subsection (1) of this section.
- (4) Except as provided in subsection (5) of this section, the department [of Revenue] shall transfer an amount equal to 25 percent of any excess calculated under subsection (3) of this section to the School Districts Unfunded Liability Fund established in section 24 [of this 2018 Act], chapter 105, Oregon Laws 2018.
 - (5) The department [of Revenue] may not make a transfer under subsection (4) of this section if:
- (a) The Legislative Assembly has appropriated moneys from the Oregon Rainy Day Fund under ORS 293.144 on or after [the effective date of this 2018 Act] June 2, 2018; or
- (b) The Public Employees Retirement System is more than 90 percent funded as determined in accordance with rules adopted by the Public Employees Retirement Board.

(6) The department [of Revenue] shall retain unreceipted revenue from the tax imposed under ORS chapter 316 in an amount necessary to make the transfer required under subsection (4) of this section. The department shall make the transfer out of the unreceipted revenue in lieu of paying the revenue over to the State Treasurer for deposit in the General Fund.

SECTION 25. Section 15, chapter 105, Oregon Laws 2018, is amended to read:

- Sec. 15. (1) Not earlier than July 1 and not later than October 1 of the years [2019,] 2021 and 2023, the [division of the Oregon Department of Administrative Services that serves as office of economic analysis] Economic and Revenue Forecast Council established under section 1 of this 2019 Act shall:
- (a) Calculate the rate of change in collections from estate taxes during the five preceding biennia; and
- (b) Use the rate of change calculated under paragraph (a) of this subsection to forecast the collections from estate taxes for the biennium beginning on July 1 of the year in which the calculation is made.
- (2) Not later than November 1 of the odd-numbered year following each calculation under subsection (1) of this section, the [Oregon Department of Administrative Services] council, in consultation with the Department of Revenue, shall estimate the collections from estate taxes for the previous biennium.
- (3) Not later than November 30 of the odd-numbered year in which the estimate is made under subsection (2) of this section, the [Oregon Department of Administrative Services] council, in consultation with the department [of Revenue], shall determine whether the collections from estate taxes estimated under subsection (2) of this section exceed the collections from estate taxes forecasted under subsection (1) of this section.
- (4) The department [of Revenue] shall transfer an amount equal to the amount of any excess calculated under subsection (3) of this section, less any amount required to be returned to taxpayers under ORS 291.349, to the School Districts Unfunded Liability Fund established in section 24 [of this 2018 Act], chapter 105, Oregon Laws 2018.
- (5) The department [of Revenue] shall retain unreceipted revenue from estate taxes imposed under ORS 118.005 to 118.540 in an amount necessary to make the transfer required under subsection (4) of this section. The department shall make the transfer out of the unreceipted revenue in lieu of paying the revenue over to the State Treasurer for deposit in the General Fund.

INITIAL TERMS OF MEMBERS OF ECONOMIC AND REVENUE FORECAST COUNCIL

SECTION 26. Notwithstanding the term of office specified by section 1 of this 2019 Act, of the members first appointed to the Economic and Revenue Forecast Council under section 1 (1)(b) to (f):

- (1) Two shall serve for terms ending December 31, 2020.
- (2) Two shall serve for terms ending December 31, 2021.
- (3) Two shall serve for terms ending December 31, 2022.

APPOINTMENT OF FIRST DIRECTOR

SECTION 27. The economic and revenue forecast director may be appointed under section 2 of this 2019 Act before the operative date of section 3 of this 2019 Act and may take

1	any action before that date that is necessary to enable the director to exercise, on and after
2	the operative date of section 3 of this 2019 Act, the duties, functions and powers of the di-
3	rector pursuant to section 2 of this 2019 Act.
4	
5	OPERATIVE DATE
6	
7	SECTION 28. Sections 3 to 10 of this 2019 Act and the amendments to ORS 184.643,
8	286A.255, 291.342, 291.348, 291.349, 291.357, 314.840, 319.415, 319.417, 366.506, 468A.272 and
9	475B.712, section 170, chapter 750, Oregon Laws 2017, and sections 13 and 15, chapter 105,
10	Oregon Laws 2018, by sections 11 to 25 of this 2019 Act become operative on January 1, 2020.
11	
12	UNIT CAPTIONS
13	
14	SECTION 29. The unit captions used in this 2019 Act are provided only for the conven-
15	ience of the reader and do not become part of the statutory law of this state or express any
16	legislative intent in the enactment of this 2019 Act.
17	
18	EMERGENCY CLAUSE
19	
20	SECTION 30. This 2019 Act being necessary for the immediate preservation of the public
21	peace, health and safety, an emergency is declared to exist, and this 2019 Act takes effect

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on its passage.