SB 163 STAFF MEASURE SUMMARY

Carrier: Sen. Wagner

Joint Committee On Ways and Means

Action Date:	05/31/19
Action:	Do pass.
Senate Vote	
Yeas:	9 - Beyer, Frederick, Hansell, Heard, Johnson, Manning Jr, Roblan, Steiner Hayward,
	Wagner
Nays:	1 - Girod
Exc:	2 - Thomsen, Winters
House Vote	
Yeas:	8 - Gomberg, Holvey, McLain, Nosse, Piluso, Rayfield, Smith G, Stark
Exc:	1 - McLane
Fiscal:	Fiscal impact issued
Revenue:	No revenue impact
Prepared By:	Michael Graham, Fiscal Analyst
Meeting Dates:	5/29, 5/31

WHAT THE MEASURE DOES:

Authorizes the Oregon 529 Savings Board, within the State Treasury, to collect application, account, or administrative fees to defray the costs of the Achieving a Better Life Experience (or ABLE) program. Takes effect 91 days after the Legislative Assembly adjourns *sine die*.

ISSUES DISCUSSED:

• Fiscal impact

EFFECT OF AMENDMENT:

No amendment.

BACKGROUND:

The ABLE program is a tax-free, state-based savings account to pay for disability-related expenses, enabling participants to save money without jeopardizing their eligibility for critical state and federal benefits. In 2014, Congress passed the ABLE Act of 2014, allowing states to create tax-free savings accounts for individuals with disabilities. ABLE accounts are intended to supplement benefits provided through Medicaid, Supplemental Security Income, private insurance, employment, and other sources. SB 777 (2015) authorized the Oregon 529 Savings Board to create a qualified ABLE program in Oregon, which it did in 2016. The ABLE program began with a General Fund loan, which is to be repaid with future program fees.

The measure would permit the Oregon 529 Savings Board to collect fees for applications, accounts, or administration to defray the costs of the ABLE program. Currently, the Oregon 529 Savings Board collects ABLE-related fees by administrative rule, but does not have explicit statutory authority to do so. The measure would grant the Oregon 529 Savings Board explicit statutory authority to collect these fees. Because the Oregon 529 Savings Board already collects these fees, the measure would not result in new fees or a fee increase.

Under the program, the Oregon 529 Savings Board contracts with a third-party plan administrator. The plan administrator collects a flat fee per account and a percentage fee of the assets under management from participants each month, which it then remits to the State Treasurer. The State Treasurer charges \$35 per account/per year and 30-38 basis points (i.e., a unit of percentage measure equal to 0.01 percent) for the assets under management, depending on the investment option chosen by the account owner. Of that, the Oregon 529 Savings Board takes \$8 and 20 basis points annually to cover the state's operational costs and the plan

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administrator takes \$27 and 10 basis points annually to cover its administrative and investment management costs. The additional basis points (up to 8) are paid to the underlying fund participants for use in their investments. Account owners pay the associated fees. The \$35 annual account fee is divided into quarterly payments. The 30-38 basis points, which are also paid quarterly, are calculated daily and reflected in the daily NAV (net asset value). Fees are set by the Oregon 529 Savings Board. The ABLE program currently administers approximately \$10 million in assets for over 2,000 accounts, according to the State Treasurer.