## Legislative Fiscal Office

Oregon State Capitol 900 Court Street NE, H-178 Salem, OR 97301 503-986-1828



# Joint Committee on Ways and Means

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Ken Rocco, Legislative Fiscal Officer
Paul Siebert, Deputy Legislative Fiscal Officer

**To:** Human Services Subcommittee

**From:** Tom MacDonald, Legislative Fiscal Office

**Date:** June 13, 2019

**Subject:** SB 5525 – Oregon Health Authority

Work Session Recommendations

#### **Oregon Health Authority**

	2015-17	2017-19	2019-21	2019-21
	Actual	Legislatively	Current Service	LFO
		Approved	Level	Recommended
General Fund	2,152,357,931	2,162,870,267	3,176,978,132	2,712,778,022
Lottery Funds	11,113,255	12,498,909	13,035,809	17,098,000
Other Funds	5,683,251,462	7,794,873,473	6,872,981,111	7,631,526,249
Other Funds NL	212,475,263	40,000,000	40,000,000	40,000,000
Federal Funds	11,189,125,905	11,714,407,633	11,608,886,871	12,635,381,436
Federal Funds NL	85,956,641	106,457,226	106,196,261	106,196,261
Total Funds	19,334,280,457	21,831,107,508	21,818,078,184	23,142,979,968
Positions	4,450	4,200	4,121	4,230
FTE	4,394.40	4,281.80	4,096.47	4,200.07

Attached are the recommendations from the Legislative Fiscal Office for the Oregon Health Authority budget. Thes recommendations are the aggregate of all the individual program budgets that the Subcommittee has already approved for the agency. The total funds budget is 6.0 percent higher than the 2017-19 legislatively approved budget, while the General Fund represents an increase of 25.4 percent, or \$549.9 million.

Maximum Supervisory Ratio:

The agency reproted a maximum supervisory ratio of 1:8.36 for the 2019-21 biennium.

#### **Adjustments to Current Service Level**

See attached "SB 5525 Work Session" spreadsheet

Note: Statewide adjustments and six-year capital construction expenditures are not included in these recommendations. Any needed adjustments will be made in end of session bills.

**Accept** LFO Recommendation:

MOTION: I move the LFO recommendation to SB 5525. (VOTE)

OR

Change LFO Recommendation:

MOTION: I move the LFO recommendation to SB 5525, with modifications. (VOTE)

#### **Performance Measures**

See attached "Legislatively Proposed 2019-21 Key Performance Measures."

**Accept** LFO Recommendation:

MOTION: I move the LFO recommendation on Key Performance Measures. (VOTE)

OR

**Change** LFO Recommendation:

MOTION: I move the LFO recommendation on Key Performance Measures, with modifications. (VOTE)

#### **Budget Notes**

#### **#1 Budget Note: Behavioral Health Caseload Forecast**

The Oregon Health Authority, in consultation with the Chief Financial Office of the Department of Administrative Services, the Legislative Fiscal Office, and community mental health programs, shall make recommendations to the 2020 Legislative Assembly about how to update behavioral health caseload forecast methodologies, processes and related funding formulas. At a minimum, the agency shall consider if the price per case accurately captures the cost of community based behavioral health treatment and how caseload methodologies and use of funding incentivizes regionally and nationally recognized best practices, and outcome oriented strategies, to create a more effective system to meet the behavioral health needs of individuals in the community and prevent higher levels of care when appropriate. The agency shall present recommendations to the Legislature by December 1, 2019.

#### **#2 Budget Note: Prescription Drug Cost Saving Tools**

The Public Employees' Benefit Board and Oregon Educators Benefit Board shall pursue additional pharmacy cost savings tools that provide members individualized information on

their costs paired with quality and plan cost information to help encourage consumerism and save the boards' employers money on their prescription costs.

#### **#3 Budget Note: CCO Enrollment Process**

For the enrollment period for the 2020 plan year, the Oregon Health Authority's first priority in assigning members shall be maintaining, to the greatest extent practical, ongoing primary care and behavioral health relationships. After assignment, the agency shall ensure members retain the right to choose a different coordinated care organization, if more than one is available in their area. The agency shall report to interim health care committees on their transition plans before the end of 2019.

#### **#4 Budget Note: Review of CCO Rates**

The Oregon Health Authority shall report to the Joint Interim Committee on Ways and Means by February 1, 2020 regarding coordinated care organization capitation rates developed by the agency for the 2020 plan year. At a minimum, the report shall include a comparison of the 2020 rates to the 2019 rates and demonstrate the steps the agency has taken to achieve its annual 3.3 percent per member growth target. The agency shall report on the extent to which, if any, the Quality Incentive Pool or any other portion of the agency's budget has been used to support capitation payments. By January 1, 2021, the agency shall report the same information to the Joint Interim Committee on Ways and Means or the Emergency Board, but do so for plan year 2021 in comparison to plan years 2020 and 2019.

**Accept** LFO Recommendation:

MOTION: I move the LFO recommendation on Budget Notes. (VOTE)

OR

Change LFO Recommendation:

MOTION: I move the LFO recommendation on Budget Notes, with modifications. (VOTE)

#### **Recommended Changes**

LFO recommends a budget of \$2,712,778,022 General Fund, \$17,098,000 Lottery Funds, \$7,631,526,249 Other Funds, \$12,635,381,436 Federal Funds, and 4,230 positions (4,200.07 FTE), which is reflected in the -1 amendment.

MOTION: I move adoption of the -1 amendment to SB 5525. (VOTE)

#### **Final Subcommittee Action**

MOTION: I move SB 5525, as amended, to the Full Committee with a do pass recommendation. (VOTE)

### OREGON HEALTH AUTHORITY: Agency Totals SB 5525 WORK SESSION

2017-19 Legislatively Approved Budget (As of June 2019)	FEDERAL	NL Other Funds	NL Fed Funds	Total Funds	POS	FTE
2019-21 Current Service Level   3,176,978,132   13,035,809   6,872,981,111					•	
2019-21 Governor's Budget         2,441,537,660         12,925,769         7,726,255,646           2019-21 LFO RECOMMENDED BUDGET         2,712,778,022         17,098,000         7,631,526,249           Health Systems Division         1,824,601,029         16,824,779         3,255,806,476           Health Policy and Analytics         46,863,282         24,912         31,047,462           Public Employees' Benefit Board         -         -         2,116,635,989           Oregon Educators Benefit Board         -         -         1,740,199,515           Public Health         92,315,337         -         218,382,068           Oregon State Hospital         499,314,517         -         70,328,792           Central, Shared Services, Assessments         185,745,227         248,309         199,125,947           Debt Service         63,938,630         -         -           TOTAL 2019-21 OHA RECOMMENDED BUDGET         2,712,778,022         17,098,000         7,631,526,249           Change from 2017-19 Approved         549,907,755         4,599,091         (163,347,224)           Change from 2019-21 CSL Estimate         (464,200,110)         4,062,191         758,545,138           Change from 2019-21 Governor's Budget         271,240,362         4,172,231         (94,729,397) <th>11,714,407,633</th> <th>40,000,000</th> <th>106,457,226</th> <th>21,831,107,508</th> <th>4,200</th> <th>4,281.80</th>	11,714,407,633	40,000,000	106,457,226	21,831,107,508	4,200	4,281.80
Debt Service   Change from 2017-19 Approved   Change from 2019-21 CSL Estimate   Change from 2019-21 Governor's Budget   Cf. (2, 17, 24, 601, 022)   17,098,000   7,631,526,249   7,631,526,249   7,631,526,249   7,631,526,249   7,631,526,249   7,631,526,249   7,631,526,249   7,098,000   7,631,526,249   7,631,6362   7,631,6362   7,631,6362   7,631,636,249   7,631,6362   7,631,636,249	11,608,886,871	40,000,000	106,196,261	21,818,078,184	4,121	4,096.47
Health Systems Division       1,824,601,029       16,824,779       3,255,806,476         Health Policy and Analytics       46,863,282       24,912       31,047,462         Public Employees' Benefit Board       -       -       2,116,635,989         Oregon Educators Benefit Board       -       -       1,740,199,515         Public Health       92,315,337       -       218,382,068         Oregon State Hospital       499,314,517       -       70,328,792         Central, Shared Services, Assessments       185,745,227       248,309       199,125,947         Debt Service       63,938,630       -       -       -         TOTAL 2019-21 OHA RECOMMENDED BUDGET       2,712,778,022       17,098,000       7,631,526,249         Change from 2017-19 Approved Change from 2019-21 CSL Estimate (464,200,110)       4,062,191       758,545,138       Change from 2019-21 Governor's Budget       271,240,362       4,172,231       (94,729,397)	11,721,326,187	40,000,000	106,196,261	22,048,241,523	4,297	4,221.17
Health Policy and Analytics       46,863,282       24,912       31,047,462         Public Employees' Benefit Board       -       -       2,116,635,989         Oregon Educators Benefit Board       -       -       1,740,199,515         Public Health       92,315,337       -       218,382,068         Oregon State Hospital       499,314,517       -       70,328,792         Central, Shared Services, Assessments       185,745,227       248,309       199,125,947         Debt Service       63,938,630       -       -       -         TOTAL 2019-21 OHA RECOMMENDED BUDGET       2,712,778,022       17,098,000       7,631,526,249         Change from 2017-19 Approved Change from 2019-21 CSL Estimate       549,907,755       4,599,091       (163,347,224)         Change from 2019-21 CSL Estimate       (464,200,110)       4,062,191       758,545,138         Change from 2019-21 Governor's Budget       271,240,362       4,172,231       (94,729,397)	12,635,381,436	40,000,000	106,196,261	23,142,979,968	4,230	4,200.07
Public Employees' Benefit Board         -         -         2,116,635,989           Oregon Educators Benefit Board         -         -         1,740,199,515           Public Health         92,315,337         -         218,382,068           Oregon State Hospital         499,314,517         -         70,328,792           Central, Shared Services, Assessments         185,745,227         248,309         199,125,947           Debt Service         63,938,630         -         -         -           TOTAL 2019-21 OHA RECOMMENDED BUDGET         2,712,778,022         17,098,000         7,631,526,249           Change from 2017-19 Approved         549,907,755         4,599,091         (163,347,224)           Change from 2019-21 CSL Estimate         (464,200,110)         4,062,191         758,545,138           Change from 2019-21 Governor's Budget         271,240,362         4,172,231         (94,729,397)	12,149,114,715	-	-	17,246,346,999	331	320.13
Oregon Educators Benefit Board         -         -         1,740,199,515           Public Health         92,315,337         -         218,382,068           Oregon State Hospital         499,314,517         -         70,328,792           Central, Shared Services, Assessments         185,745,227         248,309         199,125,947           Debt Service         63,938,630         -         -           TOTAL 2019-21 OHA RECOMMENDED BUDGET         2,712,778,022         17,098,000         7,631,526,249           Change from 2017-19 Approved         549,907,755         4,599,091         (163,347,224)           Change from 2019-21 CSL Estimate         (464,200,110)         4,062,191         758,545,138           Change from 2019-21 Governor's Budget         271,240,362         4,172,231         (94,729,397)	114,311,664	-	-	192,247,320	154	144.84
Public Health         92,315,337         -         218,382,068           Oregon State Hospital         499,314,517         -         70,328,792           Central, Shared Services, Assessments         185,745,227         248,309         199,125,947           Debt Service         63,938,630         -         -           TOTAL 2019-21 OHA RECOMMENDED BUDGET         2,712,778,022         17,098,000         7,631,526,249           Change from 2017-19 Approved         549,907,755         4,599,091         (163,347,224)           Change from 2019-21 CSL Estimate         (464,200,110)         4,062,191         758,545,138           Change from 2019-21 Governor's Budget         271,240,362         4,172,231         (94,729,397)	-	-	-	2,116,635,989	20	19.50
Oregon State Hospital       499,314,517       -       70,328,792         Central, Shared Services, Assessments       185,745,227       248,309       199,125,947         Debt Service       63,938,630       -       -         TOTAL 2019-21 OHA RECOMMENDED BUDGET       2,712,778,022       17,098,000       7,631,526,249         Change from 2017-19 Approved       549,907,755       4,599,091       (163,347,224)         Change from 2019-21 CSL Estimate       (464,200,110)       4,062,191       758,545,138         Change from 2019-21 Governor's Budget       271,240,362       4,172,231       (94,729,397)	-	-	-	1,740,199,515	20	20.00
Central, Shared Services, Assessments       185,745,227       248,309       199,125,947         Debt Service       63,938,630       -       -         TOTAL 2019-21 OHA RECOMMENDED BUDGET       2,712,778,022       17,098,000       7,631,526,249         Change from 2017-19 Approved       549,907,755       4,599,091       (163,347,224)         Change from 2019-21 CSL Estimate       (464,200,110)       4,062,191       758,545,138         Change from 2019-21 Governor's Budget       271,240,362       4,172,231       (94,729,397)	276,733,458	40,000,000	102,729,051	730,159,914	763	753.89
Debt Service       63,938,630       -       -         TOTAL 2019-21 OHA RECOMMENDED BUDGET       2,712,778,022       17,098,000       7,631,526,249         Change from 2017-19 Approved       549,907,755       4,599,091       (163,347,224)         Change from 2019-21 CSL Estimate       (464,200,110)       4,062,191       758,545,138         Change from 2019-21 Governor's Budget       271,240,362       4,172,231       (94,729,397)	38,929,554	-	-	608,572,863	2,284	2,283.82
TOTAL 2019-21 OHA RECOMMENDED BUDGET         2,712,778,022         17,098,000         7,631,526,249           Change from 2017-19 Approved         549,907,755         4,599,091         (163,347,224)           Change from 2019-21 CSL Estimate         (464,200,110)         4,062,191         758,545,138           Change from 2019-21 Governor's Budget         271,240,362         4,172,231         (94,729,397)	56,292,045	-	-	441,411,528	658	657.89
Change from 2017-19 Approved       549,907,755       4,599,091       (163,347,224)         Change from 2019-21 CSL Estimate       (464,200,110)       4,062,191       758,545,138         Change from 2019-21 Governor's Budget       271,240,362       4,172,231       (94,729,397)	-	-	3,467,210	67,405,840	-	-
Change from 2019-21 CSL Estimate       (464,200,110)       4,062,191       758,545,138         Change from 2019-21 Governor's Budget       271,240,362       4,172,231       (94,729,397)	12,635,381,436	40,000,000	106,196,261	23,142,979,968	4,230	4,200.07
Change from 2019-21 CSL Estimate       (464,200,110)       4,062,191       758,545,138         Change from 2019-21 Governor's Budget       271,240,362       4,172,231       (94,729,397)	920,973,803	_	(260.065)	1,311,872,460	20	(81.73)
Change from 2019-21 Governor's Budget 271,240,362 4,172,231 (94,729,397)	920,973,803 1,026,494,565	-	(260,965)	1,311,872,460	30 109	(81.73) 103.60
	914,055,249	-	-	1,094,738,445	(67)	(21.10)
% Change from 2017-19 Approved 25.4% 36.8% -2.1%	7.9%		-0.2%	6.0%	0.7%	-1.9%
% Change from 2019-21 CSL Estimate -14.6% 31.2% 11.0% % Change from 2019-21 Governor's Budget 11.1% 32.3% -1.2%	8.8% 7.8%		0.0% 0.0%	6.1% 5.0%	2.6% -1.6%	2.5% -0.5%

### **Legislatively Proposed 2019 - 2021 Key Performance Measures**

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Agency: Oregon Health Authority

#### Mission Statement:

Helping people and communities achieve optimum physical, mental and social well-being through partnerships, prevention and access to quality, affordable health care.

Legislatively Proposed KPMs	Metrics	Agency Request	Last Reported Result	Target 2020	Target 2021
I. INITIATION OF ALCOHOL AND OTHER DRUG DEPENDENCE IREATMENT - Percentage of members with a new episode of alcohol or other drug dependence who received initiation of AOD treatment within 14 days of diagnosis.		Approved	36.50%	40.20%	40.20%
2. ENGAGEMENT OF ALCOHOL AND OTHER DRUG DEPENDENCE TREATMENT - Percentage of members with a new episode of alcohol or other drug dependence who received two or more services within 30 days of nitiation visit.		Approved	11.30%	11%	11%
3. FOLLOW-UP AFTER HOSPITALIZATION FOR MENTAL ILLNESS - Percentage of enrollees 6 years of age and older who were hospitalized for reatment of mental health disorders and who were seen on an outpatient pasis or were in intermediate treatment within seven days of discharge.		Approved	84.70%	72%	72%
I. MENTAL, PHYSICAL, AND DENTAL HEALTH ASSESSMENTS FOR CHILDREN IN DHS CUSTODY - Percentage of children in DHS custody who eceive a mental, physical, and dental health assessment within 60 days of he state notifying CCOs that the children were placed into custody with DHS foster care).		Approved	82.80%	90%	90%
5. FOLLOW-UP CARE FOR CHILDREN PRESCRIBED WITH ADHD MEDICATION (INITIATION) - Percentage of children newly prescribed attention-deficit/hyperactivity disorder (ADHD) medication who had at least hree follow-up care visits within a 10-month period, one of which was within 80 days of when the first ADHD medication was dispensed		Approved	64%	54%	54%
S. FOLLOW-UP CARE FOR CHILDREN PRESCRIBED WITH ADHD MEDICATION (CONTINUATION AND MAINTENANCE) - Percentage of children newly prescribed attention-deficit/hyperactivity disorder (ADHD) medication who had at least three follow-up care visits within a 10-month period, one of which was within 30 days of when the first ADHD medication was dispensed		Approved	75.40%	65%	65%
7. 30 DAY ILLICIT DRUG USE AMONG 6TH GRADERS - Percentage of 6th graders who have used illicit drugs in the past 30 days.		Approved	1.80%	1.30%	1.30%
3. 30 DAY ALCOHOL USE AMONG 6TH GRADERS - Percentage of 6th raders who have used alcohol in the past 30 days.		Approved	4.50%	3.50%	3.50%
. 30 DAY ILLICIT DRUG USE AMONG 8TH GRADERS - Percentage of 8th raders who have used illicit drugs in the past 30 days.		Approved	8.20%	6%	6%
0. 30 DAY ALCOHOL USE AMONG 8TH GRADERS - Percentage of 8th graders who have used alcohol in the past 30 days.		Approved	15.40%	13%	13%
1. 30 DAY ILLICIT DRUG USE AMONG 11TH GRADERS - Percentage of 1th graders who have used illicit drugs in the past 30 days.		Approved	20.40%	16.50%	16.50%
2. 30 DAY ALCOHOL USE AMONG 11TH GRADERS - Percentage of 11th raders who have used alcohol in the past 30 days.		Approved	29%	26%	26%

Legislatively Proposed KPMs	Metrics	Agency Request	Last Reported Result	Target 2020	Target 2021
13. PRENATAL CARE (POPULATION) - Percentage of women who initiated prenatal care in the first 3 months of pregnancy.		Approved	79.90%	91%	91%
14. PRENATAL CARE (MEDICAID) - Percentage of women who initiated prenatal care within 42 days of enrollment.		Approved	90.60%	91%	91%
15. PATIENT CENTERED PRIMARY CARE HOME (PCPCH) ENROLLMENT Number of members enrolled in patient-centered primary care homes by tier.		Approved	70.10%	100%	100%
16. PQI 01: Diabetes Short-Term Complication Admission Rate		Approved	205.30	138	138
17. PQI 05: COPD or Asthma in Older Adults Admission Rate		Approved	516.80	404	404
18. PQI 08: Congestive Heart Failure Admission Rate		Approved	293.40	230	230
19. PQI 15: Asthma in Younger Adults Admission Rate		Approved	43	47.50	47.50
<ol> <li>ACCESS TO CARE - Percentage of members who responded "always" or 'usually" too getting care quickly (composite for adult and child).</li> </ol>		Approved	84.20%	88%	88%
20. MEMBER EXPERIENCE OF CARE - Composite measurement: how well doctors communicate; health plan information and customer service (Medicaid population).		Approved	84.20%	90%	90%
21. MEMBER HEALTH STATUS - Percentage of CAHPS survey respondents with a positive self-reported rating of overall health (excellent, very good, or good).		Approved	68.90%	68.90%	68.90%
22. RATE OF TOBACCO USE (POPULATION) - Rate of tobacco use among adults.		Approved	20.45%	15%	15%
23. RATE OF TOBACCO USE (MEDICAID) - Percentage of CCO enrollees who currently smoke cigarettes or use tobacco every day or some days.		Approved	27.80%	25%	25%
24. RATE OF OBESITY (POPULATION) - Percentage of adults who are obese among Oregonians.		Approved	29%	27%	27%
25. EFFECTIVE CONTRACEPTIVE USE (POPULATION) - Percentage of reproductive age women who are at risk of unintended pregnancy using an effective method of contraception.		Approved	67.70%	70%	70%
26. EFFECTIVE CONTRACEPTIVE USE (MEDICAID) - Percentage of reproductive age women who are at risk of unintended pregnancy using an effective method of contraception.		Approved	45.70%	58.20%	58.20%
27. FLU SHOTS (POPULATION) - Percentage of adults ages 50-64 who receive a flu vaccine.		Approved	51%	70%	70%
28. CHILD IMMUNIZATION RATES (POPULATION) - Percentage of children who are adequately immunized (immunization series 4:3:1:3:3:1:4).		Approved	66%	80%	80%
29. CHILD IMMUNIZATION RATES (MEDICAID) - Percentage of children who are adequately immunized (immunization series 4:3:1:3:3:1:4).		Approved	73.20%	82%	82%
30. PLAN ALL CAUSE READMISSIONS - Percentage of acute inpatient stays that were followed by an acute readmission for any diagnosis within 30 days and the predicted probability of an acute readmission for members 18 years and older.		Approved	9.40%	10.50%	10.50%
B1. ELIGIBILITY PROCESSING TIME - Median number of days processing ime from date of request to eligibility determination.		Approved	1	31	31
32. OHP MEMBERS IN CCOs - Percent of Oregon Health Plan members enrolled in Coordinated Care Organizations.		Approved	85%	88%	88%

Legislatively Proposed KPMs	Metrics	Agency Request	Last Reported Result	Target 2020	Target 2021
33. CUSTOMER SERVICE - Percentage of OHA customers rating their satisfaction with the agency's customer service as "good" or "excellent" overall, timeliness, accuracy, helpfulness, expertise, availability of information.	Overall	Approved	86%	95%	95%
	Accuracy		86%	95%	95%
	Availability of Information		77%	95%	95%
	Expertise		87%	95%	95%
	Helpfulness		90%	95%	95%
	Timeliness		86%	95%	95%

#### LFO Recommendation:

Approve KPMs as proposed. Approve targets for 2020 and 2021 as proposed. The Metrics and Scoring Committee sets the official targets for a number of these measures. Any changes to the targets should be reported to LFO when available.

#### SubCommittee Action: