

STATISTICAL TRANSPARENCY OF POLICING (STOP)

PRESENTATION TO THE SENATE JUDICIARY COMMITTEE

13 May 2019

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Criminal Justice Commission



BACKGROUND

HB 2355

76th OREGON LEGISLATIVE ASSEMBLY--2017 Regular Session

Enrolled House Bill 2355

Introduced and printed pursuant to House Rule 12.00. Pre-session filed (at the request of Attorney General Ellen Rosenblum)

CHAPTER

AN ACT

Relating to public safety; creating new provisions; amending ORS 51.050, 121.915, 121.920, 121.925, 137.633, 161.570, 161.615, 181A.410, 221.339, 419C.501, 423.478, 423.525, 475.005, 475.752, 475.824, 475.834, 475.854, 475.874, 475.894 and 475.894; and declaring an emergency.

Be It Enacted by the People of the State of Oregon:

SECTION 1. As used in sections 1 to 4 of this 2017 Act:

(1) "Law enforcement agency" means an agency employing law enforcement officers to enforce criminal laws.

(2) "Law enforcement officer" means a member of the Oregon State Police, a sheriff or a municipal police officer.

(3) "Officer-initiated pedestrian stop" means a detention of a pedestrian by a law enforcement officer, not associated with a call for service, when the detention results in a citation, an arrest or a consensual search of the pedestrian's body or property. The term does not apply to detentions for routine searches performed at the point of entry to or exit from a controlled area.

(4) "Officer-initiated traffic stop" means a detention of a driver of a motor vehicle by a law enforcement officer, not associated with a call for service, for the purpose of investigating a suspected violation of the Oregon Vehicle Code.

(5) "Profiling" means the targeting of an individual by a law enforcement agency or a law enforcement officer, on suspicion of the individual's having violated a provision of law, based solely on the individual's real or perceived age, race, ethnicity, color, national origin, language, sex, gender identity, sexual orientation, political affiliation, religion, homelessness or disability, unless the agency or officer is acting on a suspect description or information related to an identified or suspected violation of a provision of law.

(6) "Sexual orientation" has the meaning given that term in ORS 174.100.

SECTION 2. (1) No later than July 1, 2018, the Oregon Criminal Justice Commission, in consultation with the Department of State Police and the Department of Justice, shall develop and implement a standardized method to be used by law enforcement officers to record officer-initiated pedestrian stop and officer-initiated traffic stop data. The standardized method must require, and any form developed and used pursuant to the standardized method must provide for, the following data to be recorded for each stop:

(a) The date and time of the stop;

(b) The location of the stop;

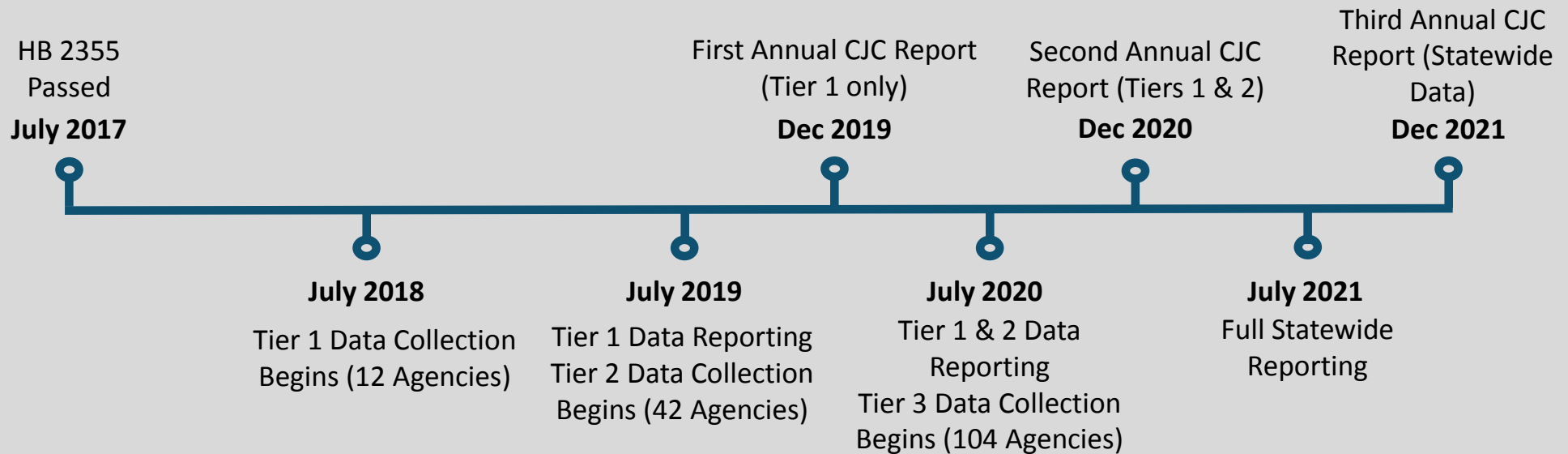
- [HB 2355](#) (2017) required law enforcement to report on all discretionary traffic and pedestrian stops.

STOP Data Elements

Agency Name	Gender
Stop Date/Time	Reason for the Stop
Location & County†	Outcome of Stop
Type of Stop (Traffic/Ped)	Search (Y/N)
Residential Zip Code†	Search Reason
Race/Ethnicity	Search Findings
Age	Was an Arrest Made?

BACKGROUND

STOP PROGRAM TIMELINE



STOP PROGRAM UPDATE

IMPLEMENTATION



IMPLEMENTATION

AGENCY SUBMISSION OF STOP DATA

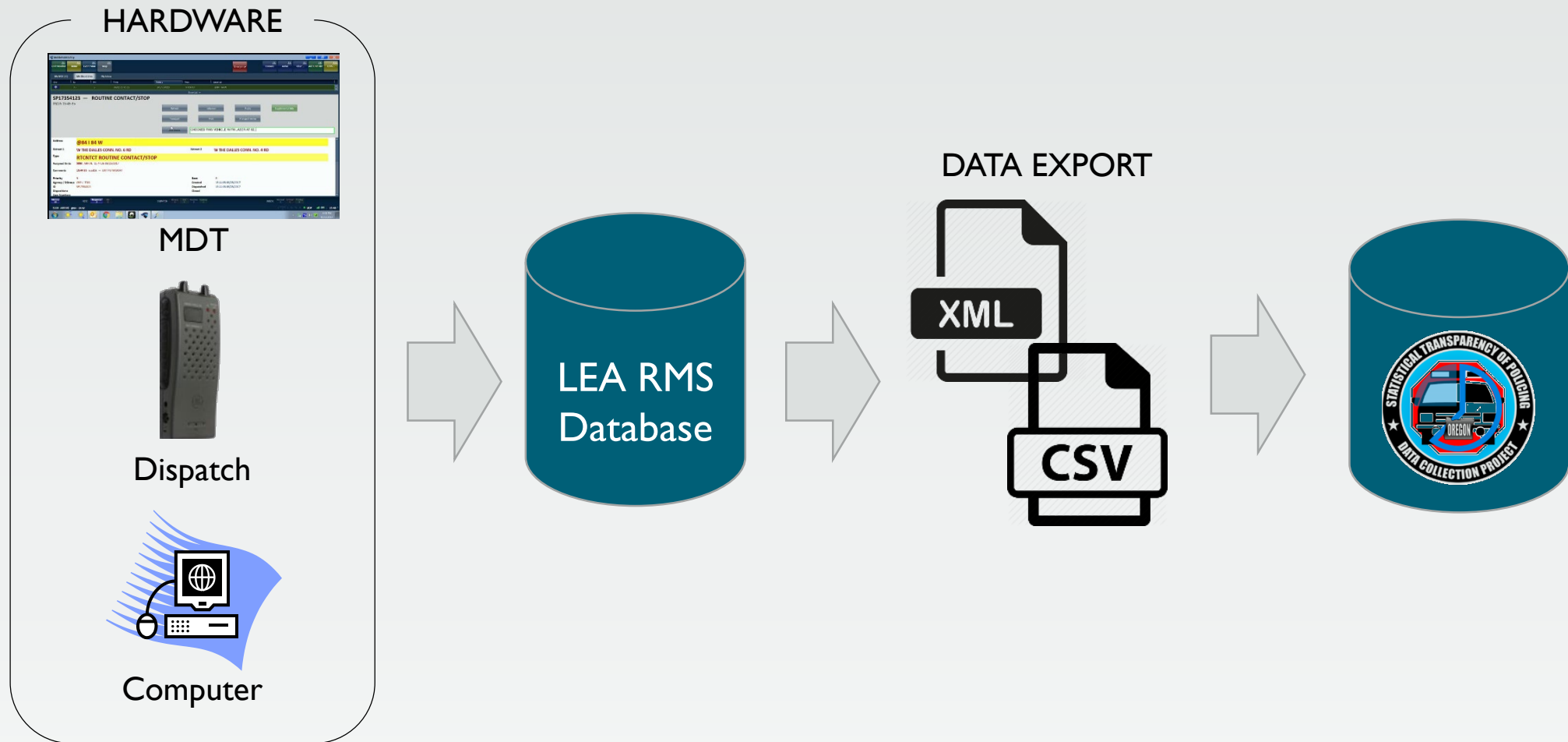
- Agencies can submit data to the STOP Program in three ways.
 - Mobile Data Collection/Submission
 - Web-based Data Collection/Submission
 - Bulk Upload (XML or CSV)
- Agencies can and have used multiple submission approaches
- Mobile and Web-based software is provided free of charge to agencies by the STOP Program.
- While most Tier I agencies utilize the bulk upload method, medium and smaller agencies tend to use STOP software.

Data Submissions by Source (as of 5/6/2019)

Source	Tier I	Tiers 2 & 3	Total
Android (Mobile)	0.00%	8.36%	1,760
iOS (Mobile)	1.05%	3.44%	3,993
Web Form	0.99%	40.50%	11,591
Flat File (CSV)	97.96%	47.70%	316,611
Total	312,988	20,967	333,995


IMPLEMENTATION

AGENCY SUBMISSION OF STOP DATA: FLAT FILES




IMPLEMENTATION

AGENCY SUBMISSION OF STOP DATA: MOBILE AND WEB

Begin New Entry Enable Dark Mode  Change Password Help Logout

STOP INFORMATION

Stop Date*
 

Stop Time*

County of Stop*

Nature of Stop*

Agency*

LOCATION

 Street Highway

Latitude **Longitude**

SUBJECT

Age*

Sex*
 M - Male
 F - Female
 X - Non-Binary


Home Zip Code

Race/Ethnicity*
 White
 Hispanic or Latino
 Asian
 Black or African American
 American Indian or Alaska Native
 Native Hawaiian or Other Pacific Islander
 Middle Eastern

OUTCOME

Statutory Reason for Stop* <input checked="" type="radio"/> ORS Code <input type="radio"/> Municipal—Criminal <input type="radio"/> Municipal—Traffic Violation <input type="radio"/> County—Other ORS Code <input type="text" value=""/>	Disposition* <input checked="" type="radio"/> None <input type="radio"/> Warning <input type="radio"/> Citation <input type="radio"/> Physical Custody Arrest <input type="radio"/> Juvenile Summons	Search Conducted* <input checked="" type="radio"/> No <input type="radio"/> Yes Search Type* <input checked="" type="checkbox"/> No Search <input type="checkbox"/> Consent Search Denied <input type="checkbox"/> Consent Search <input type="checkbox"/> Other Search	Search Findings* <input type="checkbox"/> Nothing <input type="checkbox"/> Alcohol <input type="checkbox"/> Drugs <input type="checkbox"/> Other Evidence <input type="checkbox"/> Other / Not-Evidence <input type="checkbox"/> Stolen Property <input type="checkbox"/> Weapons	Physical Custody Arrest Made* <input checked="" type="radio"/> No <input type="radio"/> Yes
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Verizon 10:33 AM 88%



[RESET PASSWORD](#)


Verizon 10:30 AM 87%

Age*

Or

Date of Birth*

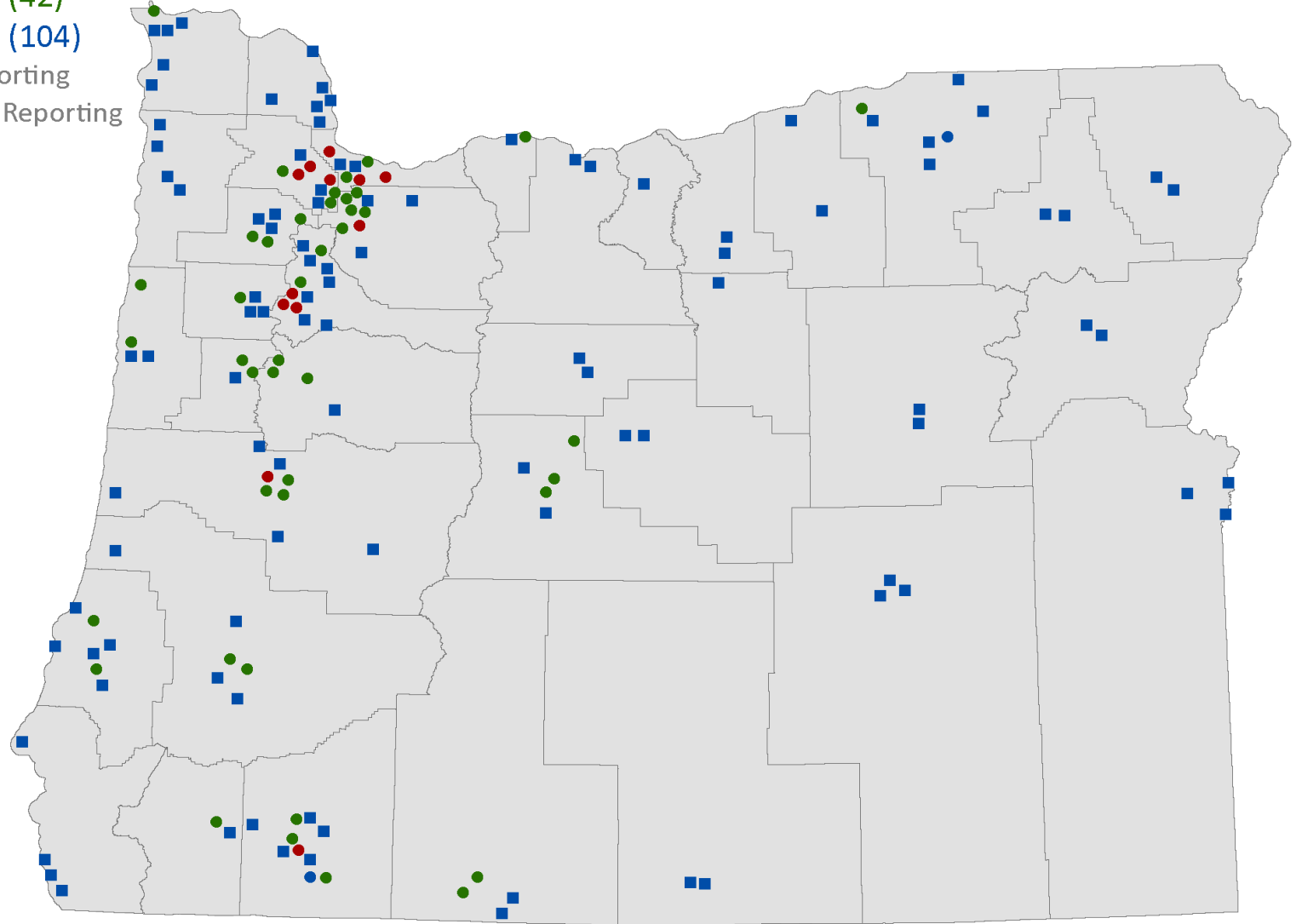
Race/Ethnicity*
 White
 Hispanic or Latino
 Asian
 Black or African American
 American Indian or Alaska Native
 Native Hawaiian or Other

 Submitted: 0 Queued: 0

IMPLEMENTATION

THREE TIER APPROACH

Tier 1 (12)
Tier 2 (42)
Tier 3 (104)
● Reporting
■ Not Reporting



IMPLEMENTATION

CURRENT REPORTING FOR TIER 1 AGENCIES (12)

- All 12 Tier 1 agencies began collecting data by the July 1, 2018 deadline and all agencies are submitting data into the STOP database.
- Agencies submit on a variety of schedules.
 - Real time data submission
 - Monthly
 - Quarterly

Tier 1 Agencies	Freq.
Beaverton PD	16,782
Clackamas Co SO	14,239
Eugene PD	5,276
Gresham PD	7,305
Hillsboro PD	9,670
Marion Co SO	11,387
Medford PD	4,900
Multnomah Co SO	8,650
OSP	179,030
Portland PB	22,546
Salem PD	8,768
Washington Co SO	24,435
Total	312,988

IMPLEMENTATION

CURRENT REPORTING FOR TIER 2 AGENCIES (42)

- Following our waterfall approach, we currently have 20 Tier 2 and 1 Tier 3 agencies reporting data into the STOP database.
- During the month of May, remaining 22 agencies are scheduled to begin collecting and/or submitting data.

Tier 2 & 3 Agencies	Freq.		Freq.
Ashland PD	2,482	Lebanon PD	90
Canby PD	966	Lincoln Co SO	610
Central Point PD	440	McMinnville PD	2
Deschutes Co SO	191	Milwaukie PD	1,899
Forest Grove PD	1,503	Oregon City PD	244
Grants Pass DPS	2,178	Polk Co SO	1,374
Jackson Co SO	232	Talent PD (Tier 3)	1,004
Keizer PD	1,568	Tualatin PD	1,573
Klamath Co SO	349	West Linn PD	2,063
Klamath Falls PD	343	Woodburn PD	72
Lake Oswego PD	1,784		
		Total	20,967

STOP PROGRAM UPDATE

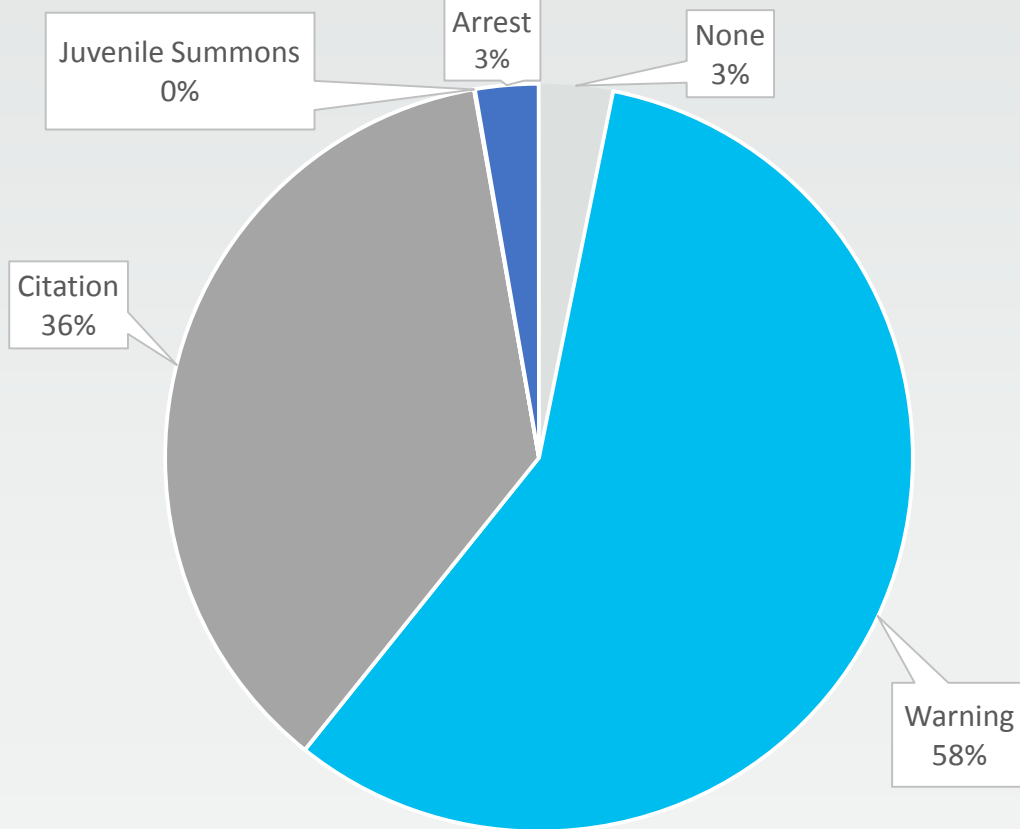
RESEARCH



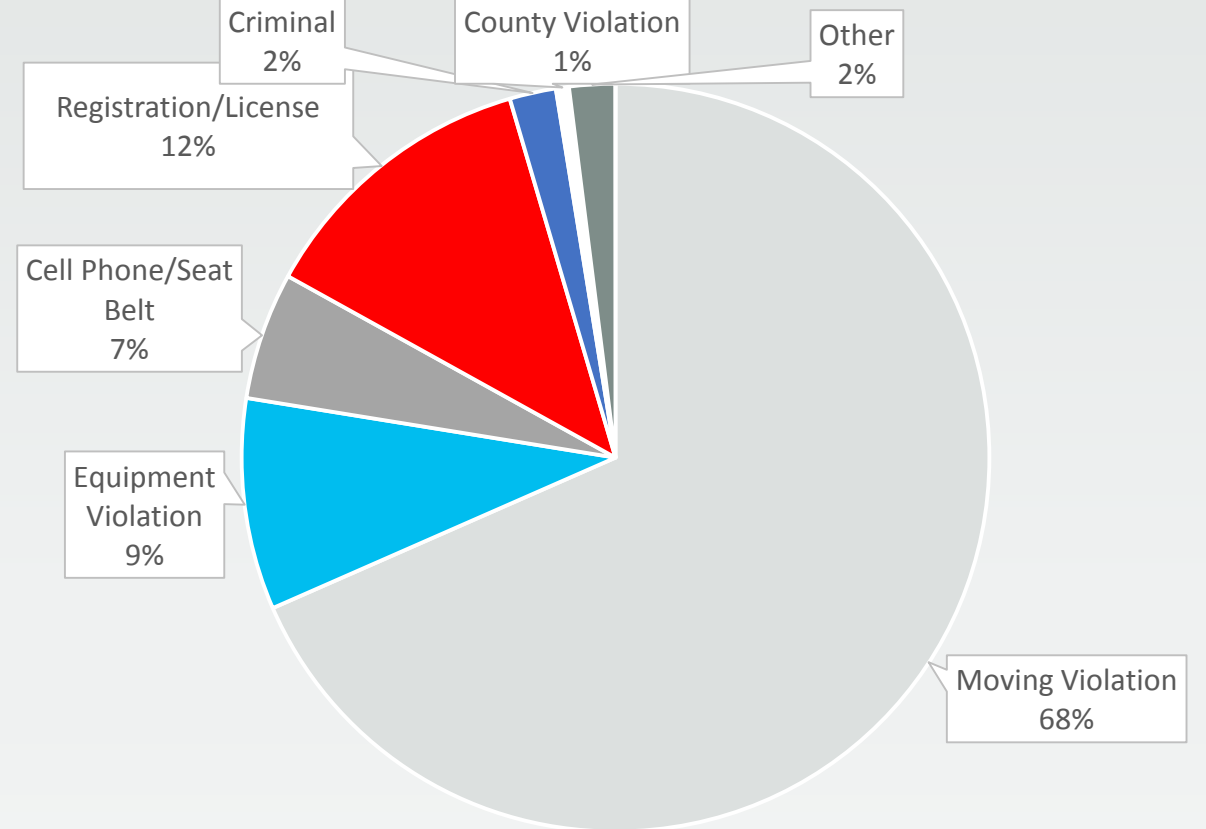
RESEARCH UPDATE

PRELIMINARY DATA

Stop Disposition



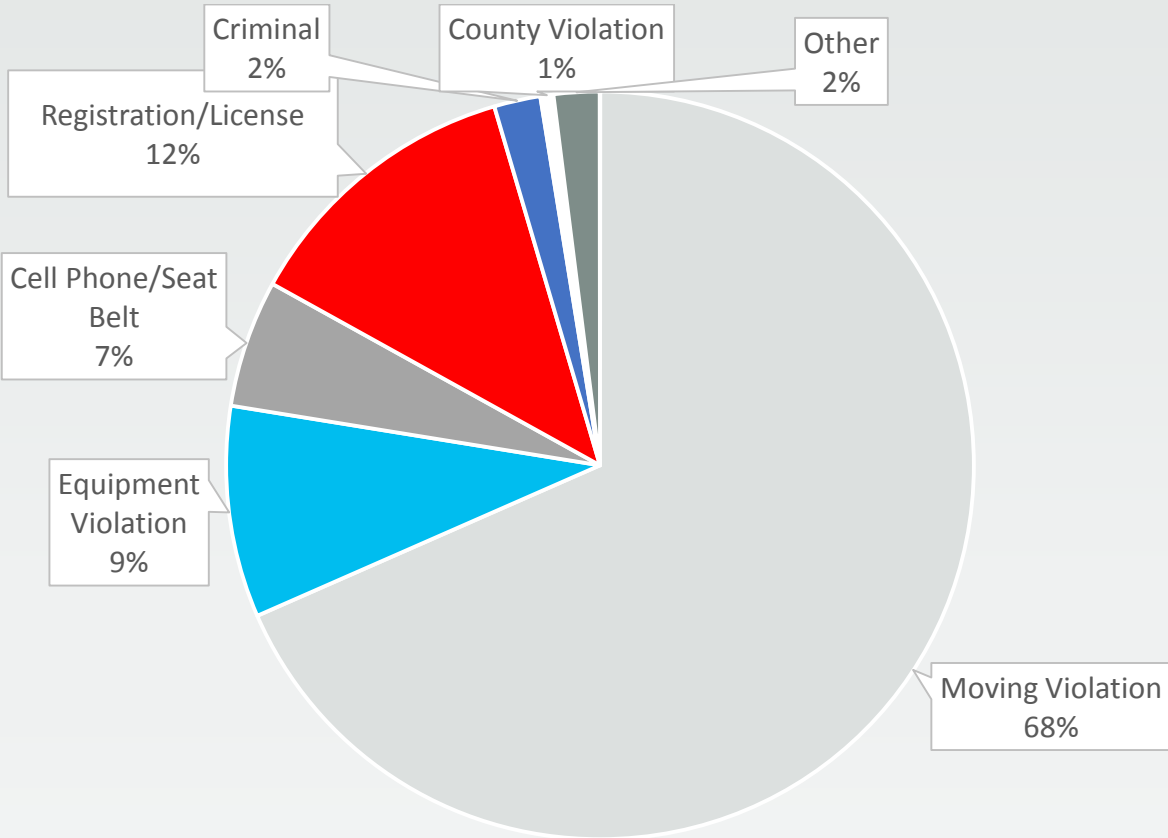
Stop Reason



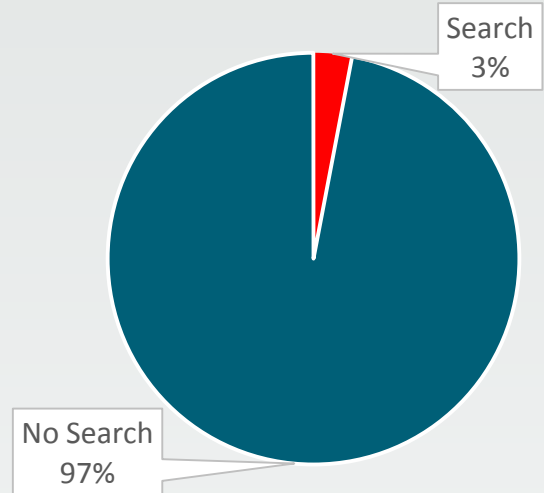
RESEARCH UPDATE

PRELIMINARY DATA

Stop Reason



Searches



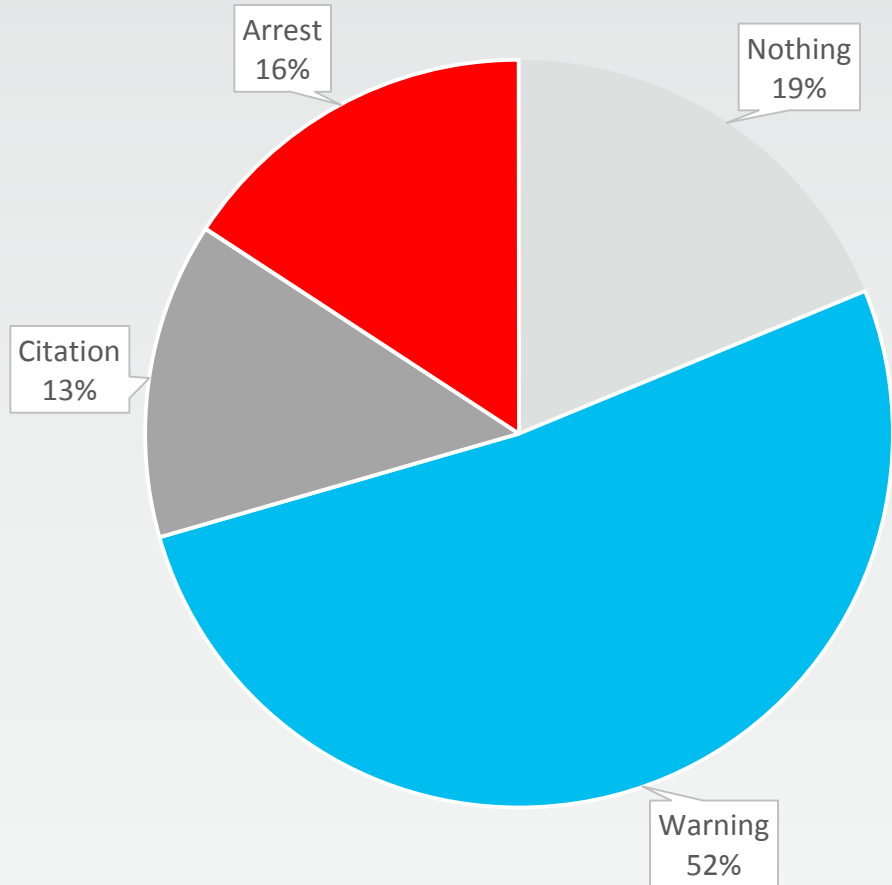
Search Findings

Alcohol	1178	12.42%
Drugs	2,634	27.77%
Stolen Property	228	2.40%
Weapons	538	5.67%

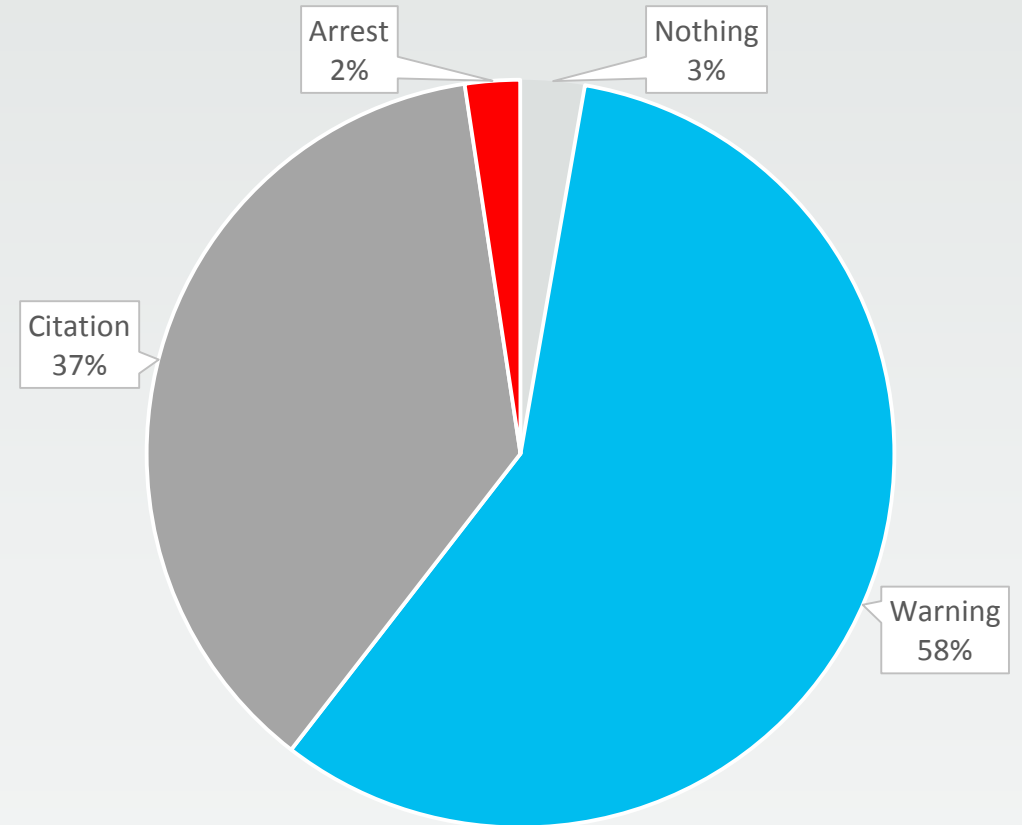
RESEARCH UPDATE

PRELIMINARY DATA

Pedestrian Stop Outcomes



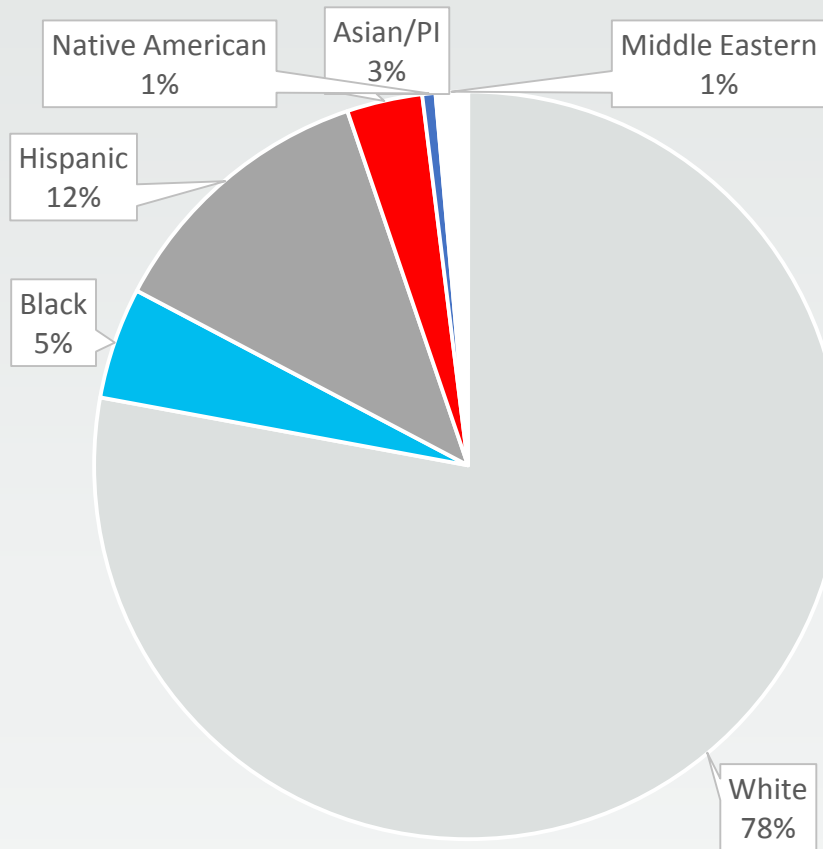
Traffic Stop Outcomes



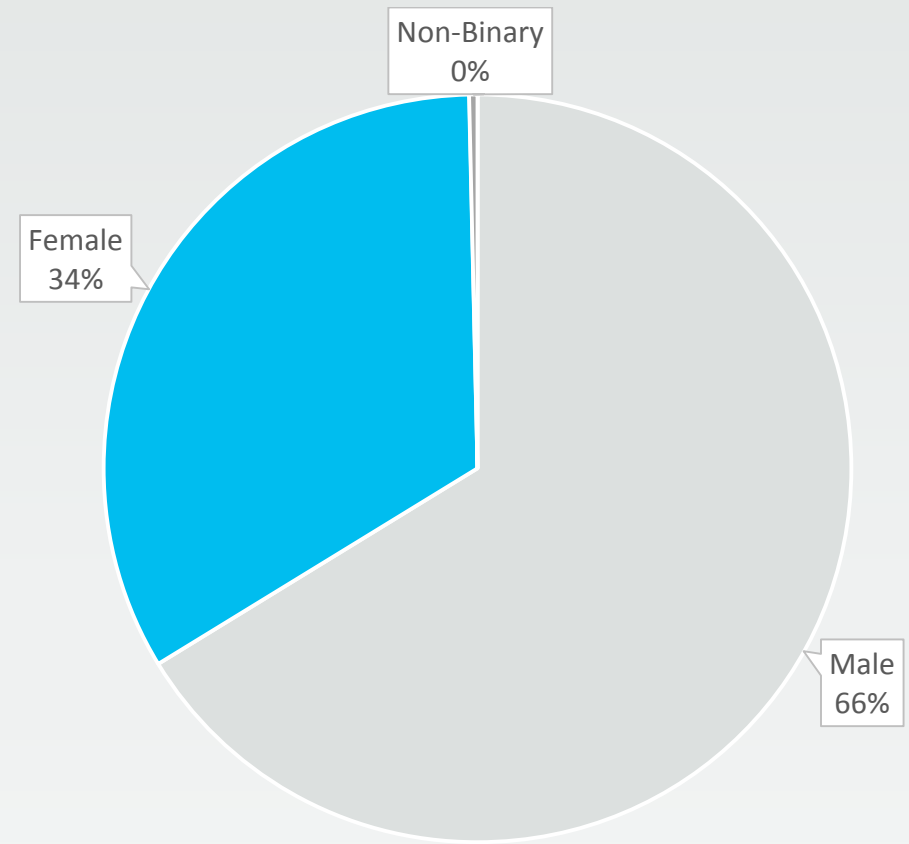
RESEARCH UPDATE

PRELIMINARY DATA

Perceived Race



Perceived Gender



RESEARCH UPDATE

MOVING FORWARD ...

- Currently, the CJC Research Team is:
 - Continuing to clean and audit data as it is received.
 - Examining location data to determine completeness and quality.
 - Estimating pilot models for Veil of Darkness, Hit Rates, and Matching Analyses for post stop outcomes.
 - Conceptually planning and building interactive dashboards.
- Results should be available to begin engagement by early fall.

General
STOP Program
Questions?

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