HB 2089: Payday Lending Modernization



Background

To help Oregonians avoid a cycle of high-interest debt, the 2006 Legislative Assembly adopted HB 1105.

HB1105:

- Set a 36 percent interest rate cap on payday loans
- Limited origination fees to \$10 per \$100 loaned
- Established a minimum loan term of 31 days
- Limited lenders to two renewals
- Implemented a seven day cooling off period

Background cont.

The 2007 Legislative Assembly extended 36% interest rate to title and consumer finance lenders:

- HB 2204 (title loans):
- 36 percent interest rate cap
- \$10 per \$100 loaned origination fee, and
- 7 day "cooling off" period for title loans
 HB 2871:
- Capped origination fee at no more than \$30
- Extended the 36 percent interest rate to longer term consumer finance loans

Background cont.

In 2010, SB 993:

- Prohibited more than one origination fee during the term of a loan, including all renewals
- Limited title lenders to one loan per title

ORS 725A does not clearly prevent a payday lender from making multiple loans to a consumer so long as it is not within 7 days of the "expiration" of a loan.

The payday loan problem

Nationwide:

- 80 percent of payday loans are made within 14 days of a previous loan
- 4 out of 5 payday loans are re-borrowed within a month
- 1 in 5 payday loans ends in default
- Loans are marketed as a short term solution for emergencies

The payday loan problem

In Oregon:

Stop The Debt Trap, surveyed 400 Oregonians earning \$20-\$30k/yr.

- 31 percent were unable to repay a payday loan without re-borrowing
- 24 percent had more than one loan at a time
- Individuals earning \$15K-\$25K most likely to use payday loans
- Payday lenders experience about a 14% default rate.
- Payday lenders only "charge off" between 3-5% of the loans

The payday loan problem

In Oregon:

- Licensees <u>can</u> loan up to \$50,000
- Payday lenders tend to lend a maximum of \$300
- Will offer to lend more if consumer returns the next day.
- Do not, generally, offer renewals
- Examination of <u>one</u> payday lender revealed:
 - 16,000 second loans funded the day after the original loan, resulting in approximately \$437,000 in additional fees charged to consumers
 - 5,991 the day after that (\$179K); and
 - 4,637 the day after that (\$139K)

Doing the math

Customer A: one \$600 loan

Customer B: two \$300 loans

Principal	\$600	Principal	\$600
Fees Interest	+ \$30 18.34	Fees Interest	\$60 18.34
Total	\$648.34	Total	\$678.34
	Effective APR 94.86%		Effective APR 153.73%

Why we are here

HB 2089 limits payday lenders to issuing one loan to a consumer at a time.

- This requirement:
 - Allows consumers to pay the loan back
 - Maintains balance between consumer access to loans and preventing a cycle of high-interest debt
 - Limits lenders not consumers

Alternatives to Short Term Loans

Bridge services, offered by many banks and credit unions, provide short-term relief for consumers.

Examples are:

- Skipping payments
- Overdraft protection
- Forbearance

Alternatives to Short Term Loans

Alternative small dollar loans are offered by:

- Credit unions
- Some consumer finance lenders offer payday alternatives
- Peer-to-peer lending

Effective interest rates on consumer finance and peer-topeer loans is limited to 36% or less.



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