Approach to cigarette tax change analysis (As of April 2019)

(1) Commonly accepted price elasticity of cigarette consumption is - 0.4

Stamped cigarette price elasticity is higher - we are dealing with stamped elasticity

(2) Recent literature survey reveals more elastic response

(3) Smoking minors add to elasticity

(4) Price difference between WA and OR and commuting workers provide an incentive for WA residents' purchase of OR stamped cigarettes (casual smuggling)

(5) Lower rate in ID is attractive to OR residents

(6) Recent articles focus on directly estimating lost revenue and sales using case studies.

(7) The availability of other tobacco and alternative products leads to higher elasticity

(8) Price elasticity tends to be higher when prices go up - when there is a dramatic price increase, using negative add factors are warranted

(9) Orzechowski and Walker (1970-2017) data offers panel study. We have done simple but quite revealing *panel regressions* to confirm some recent findings in the literature.

..\Cig\Cross Border Effects\OW 2017.WF1

The fitted equations are for:

Consumption response*:

1. All states, all periods or since 1994 or 2000; nominal and or real average cigarette prices

2. Cost per pack: all prices, and over \$6 or \$8 since we are talking about adding \$2 per pack and resulting price would be over \$8, all other things being equal

3. Combination of first two

Revenue response*:

All states, all periods or since 1994

*Equations are specified in logs. So coefficients are elasticities. More refinements are needed - adding additional explanatory variables, etc. However, if the relation is robust, as indicated in the literature, basic relations remain the same.

Reference

https://www.cbpp.org/research/higher-tobacco-taxes-can-improve-health-and-raiserevenue?fa=view&id=3978

... CBO has found that lower-income people are "more responsive to price increases than higher income people are."[15] Other studies agree. One leading study estimates that *people with incomes below the median reduce their cigarette consumption by four times more than people with incomes above the median in response to cigarette price increases.*[16]

https://pdfs.semanticscholar.org/a825/34adc2950fbe6368f68430c03a2078399eb6.pdf

Traditional economic analysis implies that because the net externalities* from tobacco use are small and tobacco taxes are borne disproportionately by lower-income individuals, taxes on tobacco products should be relatively low.

*externality: https://www.investopedia.com/terms/e/externality.asp

We reexamine these arguments in the framework of a more accurate model of human behavior, where in each period a person has a taste for immediate gratification she would not have approved of earlier.

This conflict between short-run desires and long-run goals leads to over-consumption of tobacco products from the person's own point of view.

Since tobacco taxes reduce consumption, they help with this over-consumption problem. *Furthermore, if lower-income individuals are more price sensitive, taxes have a larger benefit for them in reducing over-consumption, so that tobacco taxes are less regressive than traditional analysis suggests — and perhaps even progressive.*

We estimate that in the U.S. context, both of these effects are extremely large. According to our calculations, the monetary value of the health damage from a pack of cigarettes is over \$35 for the average smoker, implying both that optimal taxes should be very large and that cigarette taxes are likely progressive.

https://www.nber.org/papers/w22251

... This research is the first econometric study to examine the price elasticity of cigarette demand at different price levels. We use aggregate state-level data for years 1991 – 2012 and employ generalized linear models with log link and gamma distribution to estimate cigarette demand equations. We find that *the absolute value of the price elasticity of demand monotonically increases with price*.

https://www.jstor.org/stable/41790429?seq=1#page_scan_tab_contents http://www-siepr.stanford.edu/repec/sip/06-040.pdf

... I find demand *elasticities* with respect to the home state price are indistinguishable from zero on average and *vary significantly with the distance individuals live to a lower-price border*. ... I also estimate *between 13 and 25 percent of consumers purchase cigarettes in border localities.* The central implication of this study is cross-border smuggling confounds many of the potential health and revenue gains from cigarette taxation.

<u>https://journals.sagepub.com/doi/abs/10.1177/1091142114548265?journalCode=pfrb</u> ... Our estimate of the taxable sales elasticity is - 0.36 and - 1.02 for convenience stores and tobacco stores, respectively, on the border.

*The papers cited here and more are found in ... \Cig\Cross Border Effects