# ALTERNATIVE TO 2019 SENATE BILL 30 Proposed by Warren Deras

## **SUMMARY**

The following summary is prepared by the proponent of the measure as a brief statement of the essential features of the measure and is not a part of the body thereof subject to consideration.

Requires guardian to consult with and inform protected person regarding significant decisions, clarifies procedures for resolving objections to decisions of guardian, reduces court fee for requesting notice in protective proceedings, and repeals requirement for notice to court of change of protected person's abode.

# A BILL FOR AN ACT

Relating to guardianships; creating new provisions; and amending ORS 125.225, 125.320 and 125.325.

Be It Enacted by the People of the State of Oregon:

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SECTION 1. Sections 2 and 3 of this 2019 Act are added to and made a part of ORS chapter 125.

**SECTION 2.** (1) Except as ordered by the court, a guardian for an adult protected person shall to the extent practicable and reasonable:

- (a) Consult with the protected person in making significant decisions respecting the protected person; and
- (b) Upon making a significant decision respecting the protected person inform the protected person of the decision.
- (2) In determining the manner and extent to which it is practicable to consult with or inform a protected person under this section a guardian may consider:
- (a) The extent to which the protected person can receive and understand the information, but the guardian is not excused from consulting with or giving notice to the protected person solely for the reason that the guardian expects that the protected person will unreasonably disagree with the guardian's decision;
- (b) The existence of urgent circumstances requiring that the decision be made and implemented promptly; and
  - (c) Such other factors as the guardian considers reasonable in the circumstances.
- (3) A protected person may object orally to a decision of the guardian in the same manner as the protected person may object to a motion under ORS 125.075(2). The court shall notify the guardian and schedule a hearing on the objection in the same manner as if the objection were a motion by the protected person for disapproval of the guardian's decision. The guardian shall give notice of the hearing to the persons and in the manner specified by ORS 125.075(3) for a notice on an objection.
- SECTION 3. (1) As used in this section, "placement" means a placement of an adult protected person in a mental health treatment facility, a nursing home or another residential facility.
- (2)(a) Except as provided in subsection (3) or (4) of this section, not less than 15 days before making a placement the guardian shall file with the court a notice of the placement and shall serve a copy of the notice on each of the persons specified in ORS 125.060 (3) and (8) in the manner provided for serving a motion under ORS 125.065.
- (b) In addition to the requirements of ORS 125.070 (1) the notice given to the protected person under this section must clearly indicate the manner in which the protected person may object to the proposed placement.
- (3) A guardian may make a placement without notice, hearing or court order in either of the following circumstances:
  - (A) The protected person's placement is the first placement following the guardian's appointment and the

petition for appointment included statement of intent to make a placement in the same facility or placement option as the actual placement arranged; or

- (B) The protected person desires the placement and the guardian determines that delaying the protected person's placement may jeopardize securing the new placement;
- (4)(a) A guardian may make a placement earlier than 15 days after filing and serving the notice required under subsection (2) of this section if the notice is filed and served with as much advance notice as practicable, but in no event later than two judicial days following the placement, in either of the following circumstances:
- (A) The protected person's placement is the first placement following the guardian's appointment and the petition for appointment included statement of intent to place the protected person in the same type of facility or placement option as the actual placement arranged; or
- (B) The guardian determines that the protected person's placement must occur in less than 15 days to protect the health, welfare or safety of the protected person or others.
- (b) If the guardian files and serves the notice later than 15 days prior to placement of the protected person under this subsection, the guardian must describe in the notice the circumstances necessitating the protected person's placement.
- (c) The guardian may make a placement prior to a hearing on any objection if the placement is made due to circumstances described in this subsection.
- (5)(a) The court shall schedule a hearing on any objection to a notice made in the manner provided by ORS 125.075 for presenting objections to a petition or motion in a protective proceeding.
  - (b) If no objection is made, the guardian may make a placement without further court order.
- (6) The requirement under this section that notice be served on an attorney for a protected person under ORS 125.060 (8) does not impose any responsibility on the attorney receiving the notice to represent the adult protected person in the protective proceeding.

**SECTION 4.** ORS 125.060 is amended to read:

- 125.060(1) The notices required by this section must be given to all persons whose identities and addresses can be ascertained in the exercise of reasonable diligence by the person required to give the notice.
- (2) Notice of the filing of a petition for the appointment of a fiduciary or entry of other protective order must be given by the petitioner to the following persons:
  - (a) The respondent, if the respondent has attained 14 years of age.
  - (b) The spouse, parents and adult children of the respondent.
- (c) If the respondent does not have a spouse, parent or adult child, the person or persons most closely related to the respondent.
- (d) Any person who is cohabiting with the respondent and who is interested in the affairs or welfare of the respondent.
- (e) Any person who has been nominated as fiduciary or appointed to act as fiduciary for the respondent by a court of any state, any trustee for a trust established by or for the respondent, any person appointed as a health care representative under the provisions of ORS 127.505 to 127.660 and any person acting as attorney-in-fact for the respondent under a power of attorney.
- (f) If the respondent is a minor, the person who has exercised principal responsibility for the care and custody of the respondent during the 60-day period before the filing of the petition.
- (g) If the respondent is a minor and has no living parents, any person nominated to act as fiduciary for the minor in a will or other written instrument prepared by a parent of the minor.
- (h) If the respondent is receiving moneys paid or payable by the United States through the Department of Veterans Affairs, a representative of the United States Department of Veterans Affairs regional office that has responsibility for

the payments to the protected person.

- (i) If the respondent is receiving moneys paid or payable for public assistance provided under ORS chapter 411 by the State of Oregon through the Department of Human Services, a representative of the department.
- (j) If the respondent is receiving moneys paid or payable for medical assistance provided under ORS chapter 414 by the State of Oregon through the Oregon Health Authority, a representative of the authority.
- (k) If the respondent is committed to the legal and physical custody of the Department of Corrections, the Attorney General and the superintendent or other officer in charge of the facility in which the respondent is confined.
  - (L) If the respondent is a foreign national, the consulate for the respondent's country.
  - (m) Any other person that the court requires.
- (3) Notice of a motion for the termination of the protective proceedings, for removal of a fiduciary, for modification of the powers or authority of a fiduciary, for approval of a fiduciary's actions or for protective orders in addition to those sought in the petition must be given by the person making the motion to the following persons:
  - (a) The protected person, if the protected person has attained 14 years of age.
  - (b) Any person who has filed a request for notice in the proceedings.
  - (c) Except for a fiduciary who is making a motion, any fiduciary who has been appointed for the protected person.
- (d) If the protected person is receiving moneys paid or payable by the United States through the Department of Veterans Affairs, a representative of the United States Department of Veterans Affairs regional office that has responsibility for the payments to the protected person.
- (e) If the protected person is committed to the legal and physical custody of the Department of Corrections, the Attorney General and the superintendent or other officer in charge of the facility in which the protected person is confined.
  - (f) Any other person that the court requires.
- (4) A request for notice under subsection (3)(b) of this section must be in writing and include the name, address and phone number of the person requesting notice. A copy of the request must be mailed by the person making the request to the petitioner or to the fiduciary if a fiduciary has been appointed. The original request must be filed with the court. The person filing the request must pay the fee specified by ORS [21.135] **21.145**.
- (5) A person who files a request for notice in the proceedings in the manner provided by subsection (4) of this section is entitled to receive notice from the fiduciary of any motion specified in subsection (3) of this section and of any other matter to which a person listed in subsection (2) of this section is entitled to receive notice under a specific provision of this chapter.
- (6) If the Department of Human Services is nominated as guardian for the purpose of consenting to the adoption of a minor, the notice provided for in this section must also be given to the minor's brothers, sisters, aunts, uncles and grandparents.
- (7) In addition to the requirements of subsection (2) of this section, notice of the filing of a petition for the appointment of a guardian for a person who is alleged to be incapacitated must be given by the petitioner to the following persons:
  - (a) Any attorney who is representing the respondent in any capacity.
- (b) If the respondent is a resident of a nursing home or residential facility, or if the person nominated to act as fiduciary intends to place the respondent in a nursing home or residential facility, the office of the Long Term Care Ombudsman.
- (c) If the respondent is a resident of a mental health treatment facility or a residential facility for individuals with developmental disabilities, or if the person nominated to act as fiduciary intends to place the respondent in such a facility, the system described in ORS 192.517 (1).
  - (8) In addition to the requirements of subsection (3) of this section, in a protective proceeding in which a guardian

has been appointed, notice of the motions specified in subsection (3) of this section, and the address, telephone number and other contact information of the protected person, must be given by the person making the motion to the following persons:

- (a) Any attorney who represented the protected person at any time during the protective proceeding.
- (b) If the protected person is a resident of a nursing home or residential facility, or if the motion seeks authority to place the protected person in a nursing home or residential facility, the office of the Long Term Care Ombudsman.
- (c) If the protected person is a resident of a mental health treatment facility or a residential facility for individuals with developmental disabilities, or if the motion seeks authority to place the protected person in such a facility, the system described in ORS 192.517 (1).
  - (9) A respondent or protected person may not waive the notice required under this section.
- (10) The requirement that notice be served on an attorney for a respondent or protected person under subsection (7)(a) or (8)(a) of this section does not impose any responsibility on the attorney receiving the notice to represent the respondent or protected person in the protective proceeding.

## **SECTION 5.** ORS 125.075 is amended to read:

- 125.075. (1) Any person who is interested in the affairs or welfare of a respondent or protected person may present objections to a petition or to a motion in a protective proceeding, including but not limited to:
  - (a) Any person entitled to receive notice under ORS 125.060.
  - (b) Any stepparent or stepchild of the respondent or protected person.
  - (c) Any other person the court may allow.
- (2) Objections to a petition may be either written or oral. Objections to a motion must be in writing, except that a protected person may object orally in person or by other means that are intended to convey the protected person's objections to the court. Objections to a petition or to a motion must be made or filed with the court within 15 days after notice of the petition or motion is served or mailed in the manner prescribed by ORS 125.065. The court shall designate the manner in which oral objections may be made that ensures that a protected person will have the protected person's objection presented to the court. The clerk of the court shall provide a means of reducing the oral objections to a signed writing for the purpose of filing the objection.
- (3) If objections are presented by any of the persons listed in subsection (1) of this section, the court shall schedule a hearing on the objections. The petitioner or person making the motion shall give notice to all persons entitled to notice under ORS 125.060 (3) of the date, time and place of the scheduled hearing at least 15 days before the date set for hearing. Notice shall be given in the manner prescribed by ORS 125.065.
- (4) Notwithstanding ORS [21.170] **21.175**, the court may not charge or collect any fee for the filing of objections under the provisions of this section or for the filing of any motion from any of the following:
  - (a) The respondent or the protected person;
  - (b) The office of the Long Term Care Ombudsman; or
  - (c) The system described in ORS 192.517 (1).
- (5) The court for good cause shown may provide for a different method or time of giving notice under subsection (3) of this section.

#### **SECTION 6.** ORS 125.225 is amended to read:

- 125.225. (1) A court shall remove a fiduciary whenever that removal is in the best interests of the protected person.
- (2) In addition to any other grounds, the court may remove a conservator if the conservator fails to use good business judgment and diligence in the management of the estate under the control of the conservator. The court may apply a higher standard of care to a conservator who claims to have greater than ordinary skill or expertise.
  - (3) The court may remove a guardian if the guardian [changes the abode of the adult protected person]:
  - (a) Fails to consult with or inform the protected person as required by section 2 of this 2019 Act; or

- **(b)** Places [the] an adult protected person in a mental health treatment facility, a nursing home or other residential facility and /:
  - (a) Failed to disclose in the petition for appointment that the guardian intended to make the placement; or
  - [(b)] failed to comply with [ORS 125.320 (3)] section 3 of this 2019 Act before making the placement.
- (4) On termination of the authority of a fiduciary, an interim fiduciary may be appointed by the court to serve for a period not to exceed 60 days. An interim fiduciary under this subsection may be appointed by the court without the appointment of a visitor, additional notices or any other additional procedure, except as may be determined necessary by the court.
- (5) Upon termination of the authority of a fiduciary, the court may appoint a successor fiduciary. A petition for appointment as successor fiduciary must be filed in the same manner as provided for an original petition, and is subject to all provisions applicable to an original petition for the appointment of a fiduciary. No filing fee shall be charged or collected for the filing of a petition for the appointment of a successor fiduciary.

# **SECTION 7.** ORS 125.300 is amended to read:

- 125.300. (1) A guardian may be appointed for an adult person only as is necessary to promote and protect the well-being of the protected person. A guardianship for an adult person must be designed to encourage the development of maximum self-reliance and independence of the protected person and may be ordered only to the extent necessitated by the person's actual mental and physical limitations.
  - (2) An adult protected person for whom a guardian has been appointed is not presumed to be incompetent.
- (3) A protected person retains all legal and civil rights provided by law except those that have been expressly limited by court order, [or] those specifically granted to the guardian by the court, or those granted to the guardian by ORS 125.315 and not expressly limited by court order. Rights retained by the person include but are not limited to the right to contact and retain counsel and to have access to personal records.

#### **SECTION 8.** ORS 125.320 is amended to read:

- 125.320. (1) A guardian may not authorize the sterilization of the protected person.
- (2) A guardian may not use funds from the protected person's estate for room and board that the guardian or guardian's spouse, parent or child have furnished the protected person unless the charge for the service is approved by order of the court before the payment is made.
- (3) Except as provided in section 3 of this 2019 Act, a guardian may not place an adult protected person in a mental health treatment facility, a nursing home or another residential facility without prior court order approving the placement.
- [(3)(a) Before a guardian may change the abode of an adult protected person or place an adult protected person in a mental health treatment facility, a nursing home or other residential facility, the guardian must file with the court and serve a statement declaring that the guardian intends to make the change of abode or placement in the manner set forth in paragraph (b) of this subsection.
- (b)(A) The statement must be filed and served in the manner provided for serving a motion under ORS 125.065 to the persons specified in ORS 125.060 (3) and (8) at least 15 days prior to each change of abode or placement of the protected person.
- (B) When the guardian determines that the change of abode or placement must occur in less than 15 days to protect the immediate health, welfare or safety of the protected person or others, the statement shall declare that the change of abode or placement must occur in less than 15 days to protect the immediate health, welfare or safety of the protected person or others. The statement must be filed and served with as much advance notice as possible, in no event later than two judicial days after the change of abode or placement occurs. The guardian may make the change of abode or placement prior to a hearing on any objection.
  - (c) In addition to the requirements of ORS 125.070 (1), the notice given to the protected person must clearly

indicate the manner in which the protected person may object to the proposed placement.

- (d) The court shall schedule a hearing on any objection to a statement filed under this subsection made in the manner provided by ORS 125.075 for presenting objections to a petition or motion in a protective proceeding. If no objection is made, the guardian may change the abode of the adult protected person or place the adult protected person in a mental health treatment facility, a nursing home or other residential facility without further court order.
- (e) The requirement that notice be served on an attorney for a protected person under ORS 125.060 (8) does not impose any responsibility on the attorney receiving the notice to represent the protected person in the protective proceeding.]

## **SECTION 9.** ORS 125.325 is amended to read:

125.325. Within 30 days after each anniversary of appointment, a guardian for an adult protected person shall file with the court a written report. The report must include a declaration under penalty of perjury in the form required by ORCP 1 E, or an unsworn declaration under ORS 194.800 to 194.835, if the declarant is physically outside the boundaries of the United States. Copies of the guardian's report must be given to those persons specified in ORS 125.060 (3). The report shall be in substantially the following form:

IN T	HE	COURT	COUNTY,
		STATE OF OREC	
	DEP	ARTMENT OF P	ROBATE
In the Matter of the		) No	
Guardianship of		)	
		)	
(Name of protected		)	
person)		)	
A Protected		)	
Person.		)	
GUARDIAN'S REPORT			
I am the guardian for the person	on named abo	ove, and I make the	e following report to the court as required by law:
1. My name is	•		
2. My address and telephone	number are:		
Phone			
3. The name, if applicable, an	d address of	the place where th	e person now resides are:
4. The person is currently resi	ding at the fo	ollowing type of fa	cility or residence:
•	gaged in the f	following programs	s and activities and receiving the following services
(brief description):			
6. I was paid for providing the	e following it	tems of lodging, fo	ood or other services to the person:

7. The name of the person primarily responsible for the care of the person at the person's place of residence is:

POLIT	nanent basis are:
1	ament dasis are.
	9. The person's physical condition is as follows (brief description):
•	10. The person's mental condition is as follows (brief description):
	11. Facts that support the conclusion that the person is incapacitated include the following:
	12. I made the following contacts with the person during the past year (brief description):
•	13. I made the following major decisions on behalf of the person during the past year (brief description):
I acl	
	inform the person regarding those decisions to the extent practicable and reasonable under the
circı	umstances.
	14. I believe the guardianship should or should not continue because:
	15. At the time of my last report, I held the following amount of money on behalf of the person: \$ Since
my la	ast report, I received the following amount of money on behalf of the person: \$ I spent the following amount
	oney on behalf of the person: \$ I now hold the following amount of money on behalf of the person: \$
	16. A true copy of this report will be given to the person, any conservator for the person, and any other person who
has r	requested notice.
	17. Since my last report:
	(a) I have been convicted of the following crimes (not including traffic violations):
	(b) I have filed for or received protection from creditors under the Federal Bankruptcy Code (yes or no):
	(c) I have had a professional or occupational license revoked or suspended (yes or no):
	(d) I have had my driver license revoked or suspended (yes or no):
	18. Since my last report, I have delegated the following powers over the protected person for the following periods
of tii	me (provide name of person powers delegated to):
	I hereby declare that the above statement is true to the best of my knowledge and belief, and that I understand it is
	e for use as evidence in court and is subject to penalty for perjury.
	Dated this day of, 2
	 Guardian

WHO IS THE SUBJECT OF THIS REPORT WHO HAS CONCERNS ABOUT THIS REPORT OR THE

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GUARDIAN'S PERFORMANCE MAY CONTACT THE COURT IN WRITING AS FOLLOWS:
IN ADDITION THE PROTECTED PERSON MAY CONTACT THE COURT ORALLY AS FOLLOWS:
IF THE PROTECTED PERSON INFORMS THE COURT OF ANY OBJECTIONS TO DECISIONS OF
ACTIONS OF THE GUARDIAN, A HEARING WILL BE SCHEDULED. NO FEE WILL BE CHARGED TO
THE PROTECTED PERSON FOR THE FILING OF OBJECTIONS.