LC 250 2019 Regular Session 12/18/18 (MAM/ps)

# DRAFT

#### **SUMMARY**

Requires Oregon Business Development Department to establish competitive clean technology sector development grant program. Requires department to award grants to qualified lenders to develop and administer loan programs for funding clean technology sector development projects. Requires certain reporting related to grant program.

Establishes Clean Technology Sector Development Fund. Requires moneys deposited in fund to be used for grant program.

### A BILL FOR AN ACT

- 2 Relating to clean technology sector development.
- Whereas Oregon is in the process of developing new policies for making
- 4 businesses and manufacturers in this state leaders in the national and
- 5 international clean technology sectors; and

- 6 Whereas states across the nation are increasingly turning to public-
- 7 private partnerships that utilize public funds to accelerate private capital
- 8 investments in the clean technology sector; and
- 9 Whereas such public-private partnerships limit public sector risk, increase
- 10 available capital and spur innovation and economic development; and
- 11 Whereas, rather than relying strictly on government subsidies that cannot
- 12 bring markets to scale, deploying public capital through public-private part-
- 13 nerships allows for limited public funds to be used to offer financing that
- 14 attracts private investment; and
- 15 Whereas deploying public capital through public-private partnerships re-
- 16 duces the economic and political risks associated with state agencies making
- 17 and administering business loans; and
- 18 Whereas loan programs developed through public-private partnerships

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- 1 preserve taxpayer dollars by allowing for each public dollar to go further and
- to be recycled; and 2

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- Whereas public-private partnerships promoting the clean technology sec-3
- tor have the capacity to make clean technology cheaper, thus sparking de-4
- mand and driving job creation; now, therefore, 5
- Be It Enacted by the People of the State of Oregon: 6
- SECTION 1. As used in sections 1 to 4 of this 2019 Act: 7
- (1) "Clean technology sector development project" means the de-8 velopment, demonstration or deployment of any of the following: 9
  - (a) A community-based renewable energy project;
- (b) An energy storage project; 11
- 12 (c) A project for the use of, or that uses, construction and design standards or construction methods, products, equipment or devices to 13 increase resource efficiency in buildings undergoing new construction, 14 reconstruction, alteration or repair; 15
- (d) A project for the use of, or that uses, manufacturing standards, 16 methods, products, equipment or devices to increase resource effi-17 ciency in goods or the manufacturing of goods; 18
- (e) An energy recovery facility, technology, project or product; 19
- (f) An agricultural technology designed to increase resource effi-20 ciency or to produce a type of energy described in ORS 469A.025; 21
- An alternative fuel vehicle or alternative fuel vehicle 22infrastructure project;
- (h) Business activities in Oregon that will result in, or will aid, 24 promote or facilitate, the development, demonstration or deployment 25 of one or more of the technologies, projects, products or processes 26 described in paragraphs (a) to (g) of this subsection; or 27
- (i) A project not described in paragraphs (a) to (g) of this subsection 28 for a product or service that will improve operational performance, 29 productivity or efficiency while reducing costs, inputs, energy con-30 sumption, waste or environmental pollution. 31

- 1 (2) "Community-based renewable energy project" means:
- 2 (a) A renewable energy project with a generating capacity of 35
  3 megawatts or less that generates electricity utilizing a type of energy
  4 described in ORS 469A.025;
- 5 (b) A facility that generates electricity using biomass that also 6 generates thermal energy for a secondary purpose; or
- 7 (c) A community energy storage project.
- 8 (3) "Energy recovery" has the meaning given that term in ORS 9 459.005.
- 10 (4) "Loan program" means a program funded by a grant awarded 11 under section 3 of this 2019 Act.
- 12 (5) "Public body" means a federal governmental body, state gov-13 ernment body, local government as defined in ORS 174.116 or special 14 government body as defined in ORS 174.117.
- 15 (6) "Qualified borrower" means any person, conducting business for 16 profit or not for profit, that is not a public body and that is authorized 17 to conduct business in Oregon.
- 18 (7) "Qualified lender" means an entity licensed to do business in 19 Oregon that:
- 20 (a)(A) Is a federal credit union maintaining an office in this state;
- 21 **(B)** Is a nonprofit community development financial institution or 22 nonprofit public benefit corporation operating as a lending institution;
- 23 (C) Is a local economic development organization; or
- 24 (D) Is a regional economic development organization;
- 25 **(b)** Has lending experience relevant to providing loans for clean 26 technology sector development projects; and
- 27 (c) Has the organizational capacity to independently underwrite 28 loans, conduct credit determinations and manage loan portfolios.
- 29 (8) "Resource efficiency" means the use of energy, water or natural 30 resources in a sustainable manner while minimizing impacts on the 31 environment.

- SECTION 2. (1) The Clean Technology Sector Development Fund is established in the State Treasury, separate and distinct from the General Fund. Moneys in the Clean Technology Sector Development Fund are continuously appropriated to the Oregon Business Development Department to be used to award grants pursuant to section 3 of this 2019 Act.
- 7 (2) The Clean Technology Sector Development Fund shall consist 8 of:
- 9 (a) Moneys appropriated or otherwise transferred to the fund by the 10 Legislative Assembly;
- 11 **(b) Moneys donated to the fund; and**
- 12 (c) Any moneys deposited in the fund from any other public or 13 private source.
- SECTION 3. (1) The Legislative Assembly declares that it is the purpose of sections 1 to 4 of this 2019 Act to leverage public and private partnerships to provide public benefits by creating access to affordable, flexible capital that enables the clean technology sector to prosper throughout this state.
- (2) In furtherance of the purpose described in subsection (1) of this section, the Oregon Business Development Department shall establish a competitive clean technology sector development grant program. The department shall award grants under the program to qualified lenders to be used for developing and administering loan programs to provide loans to qualified borrowers for clean technology sector development projects.
- 26 (3) Grants awarded under this section shall be funded by moneys 27 deposited in the Clean Technology Sector Development Fund estab-28 lished under section 2 of this 2019 Act.
- 29 (4) The department may not disburse grant funds under this section 30 unless the department and the qualified lender that is an intended 31 grant award recipient first enter into a grant agreement. The grant

## 1 agreement must:

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- (a) Require the portion of any loan made by a qualified lender that is financed by grant funds disbursed under the grant program to be used for clean technology sector development projects;
- (b) Require the qualified lender to provide a mechanism for documenting that clean technology sector development projects financed by loans provided under a loan program comply with all relevant local, state and federal laws;
- 9 (c) Require the qualified lender to use accounting, auditing and 10 fiscal procedures that conform to generally accepted government ac-11 counting standards;
  - (d) Require the qualified lender to provide at least biannual reporting to the department on the clean technology sector development projects financed by loans provided under a loan program that includes, but is not limited to, reporting on the jobs created or maintained and the number of work hours associated with each financed clean technology sector development project; and
- (e) Include provisions protecting the state against loss or damage resulting from poor or underperforming loans issued by the qualified lender under a loan program.
- 21 (5) In selecting qualified lenders to receive grants under this sec-22 tion, the department shall evaluate qualified lenders based on criteria 23 that must include, but need not be limited to, a qualified lender's:
  - (a) Organizational capacity to attract matching capital;
- (b) Organizational capacity to conduct business development resulting in the receipt of business proposals or investment offers that are revenue- or equity-generating opportunities for the qualified lender;
- 29 (c) Participation in job growth and economic development in 30 Oregon;
  - (d) Experience with sustained operation of revolving loan funds;

- 1 (e) Dedication to supporting growth of clean technology sector de-2 velopment projects that may otherwise be inhibited by a lack of access 3 to capital;
  - (f) Ability to combine funding sources to provide customers with flexible, affordable loan terms; and
- 6 (g) Ability to track and collect information on the benefits to the 7 state of individual loans issued to qualified borrowers as part of a loan 8 program, which may include but not be limited to information on:
- 9 (A) Jobs in Oregon that were created or maintained due to a loan to a qualified borrower;
- 11 (B) The regions of Oregon in which the clean technology sector 12 development projects funded through the loans are developed, demon-13 strated or deployed;
- 14 (C) Greenhouse gas emissions avoided or sequestered due to clean 15 technology sector development projects funded by the loans;
- 16 **(D)** Kilowatt hours of energy saved or renewable energy produced 17 through clean technology sector development projects funded by the 18 loans; and
- 19 **(E)** Additional funds from other sources leveraged as a result of 20 public investment in clean technology sector development projects 21 through the loan program.
- 22 <u>SECTION 4.</u> (1) The Oregon Business Development Department 23 shall:
- 24 (a) Review, in consultation with the State Department of Energy 25 and other relevant state agencies, the reports received from qualified 26 lenders under section 3 of this 2019 Act; and
- (b) Report at least annually to the Oregon Business Development
  Commission on the performance of existing loan programs and other
  matters related to ensuring that loan programs are administered in a
  manner that furthers the purposes of sections 1 to 4 of this 2019 Act.
  - (2) The commission shall:

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- (a) Offer at least one opportunity annually for public comment on the information reported to the commission by the Oregon Business Development Department under subsection (1) of this section;
- (b) Utilize the information and public comments gathered and developed pursuant to this section to provide oversight and direction to the Oregon Business Development Department in carrying out the provisions of sections 1 to 4 of this 2019 Act; and
- (c) Report specifically on the implementation of the competitive clean technology sector development grant program required under section 3 of this 2019 Act as part of the biennial report to the Governor and the Legislative Assembly required under ORS 285A.050.
- (3) The Oregon Business Development Department may adopt rules necessary to implement the provisions of sections 1 to 4 of this 2019 Act.

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