LC 3387 2019 Regular Session 12/28/18 (JLM/ps)

DRAFT

SUMMARY

Renames Law Enforcement Contacts Policy and Data Review Committee to Commission on Equity in Policing. Changes deadline of annual report by commission to interim legislative committees from December 1 to June 1.

Takes effect on 91st day following adjournment sine die.

1 A BILL FOR AN ACT

- 2 Relating to the Law Enforcement Contacts Policy and Data Review Com-
- mittee; amending ORS 131.906, 131.908, 131.920 and 131.925; and prescrib-
- 4 ing an effective date.
- 5 Be It Enacted by the People of the State of Oregon:
- 6 **SECTION 1.** ORS 131.906 is amended to read:
- 7 131.906. (1) There is created the [Law Enforcement Contacts Policy and
- 8 Data Review Committee] Commission on Equity in Policing consisting of
- 9 11 members appointed by the Governor.
- 10 (2) The purpose of the [committee] commission is to receive and analyze
- 11 demographic data to ensure that law enforcement agencies perform their
- 12 missions without inequitable or unlawful discrimination based on race, color
- 13 or national origin.

- 14 (3) To achieve its purpose, the [committee] commission shall collect and
- 15 analyze demographic data to:
- 16 (a) Provide information to assist communities and state and local law
- 17 enforcement agencies in evaluating the policies, training and procedures of
- 18 law enforcement agencies regarding the treatment of individuals during stops
- 19 and other contacts with law enforcement;
 - (b) Inform state and local law enforcement agencies and communities

- 1 about law enforcement practices; and
- 2 (c) Provide opportunities for communities and state and local law 3 enforcement agencies to work together to increase public trust and confi-4 dence in law enforcement and to enhance the capacity of communities and 5 law enforcement agencies to provide more effective public safety services.
 - (4) The [committee] commission shall:

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- (a) Solicit demographic data concerning law enforcement stops and other contacts between state and local law enforcement agencies and individuals;
- 9 (b) Publicize programs, procedures and policies from communities that
 10 have made progress toward eliminating discrimination based on race, color
 11 or national origin during law enforcement stops and other contacts with in12 dividuals;
- 13 (c) Provide technical assistance, including refinement of the minimum 14 data elements as necessary for effective analysis, to state and local law 15 enforcement agencies that desire to begin collecting demographic data;
- (d) Provide technical assistance to communities and state and local law enforcement agencies that desire to engage in local efforts to involve individuals in the establishment and implementation of programs, procedures and policies that will advance the goal of ORS 131.905;
 - (e) Obtain resources for independent analysis and interpretation of demographic data collected by state or local law enforcement agencies;
- 22 (f) Accept and analyze demographic data collected by a state or local law 23 enforcement agency if requested by a state or local law enforcement agency 24 and if resources are available; and
 - (g) Report to the public the results of analyses of demographic data.
- 26 (5) In carrying out its purpose, the [committee] commission may request 27 and receive data files from participating law enforcement agencies and may 28 analyze data for each reported contact. These data files should contain as 29 many of the following items of information as are collected by the partic-30 ipating law enforcement agency:
 - (a) The reason for the law enforcement stop or other contact;

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- 1 (b) The law enforcement officer's perception of the race, color or national 2 origin of the individual involved in the contact;
- 3 (c) The individual's gender;
- 4 (d) The individual's age;
- 5 (e) Whether a search was conducted in connection with the contact, and 6 if so, what resulted from the search;
- 7 (f) The disposition of the law enforcement action, if any, resulting from 8 the contact; and
- 9 (g) Additional data as recommended by the [committee] **commission** that state and local law enforcement agencies should collect and submit.
- 11 (6) Data received by the [committee] **commission** for analysis under this 12 section may not identify a particular law enforcement officer or a particular 13 individual whose demographic data is collected by a state or local law 14 enforcement agency.
- 15 (7) The [committee] **commission** shall elect one of its members to serve as chairperson.
- (8) Members of the [committee] commission who are not members of the Legislative Assembly are not entitled to compensation, but may be reimbursed for actual and necessary travel and other expenses incurred by them in the performance of their official duties in the manner and amounts provided for in ORS 292.495. Claims for expenses incurred in performing functions of the [committee] commission shall be paid out of funds appropriated to Portland State University for purposes of the [committee] commission.
- 24 (9) Portland State University shall provide administrative support staff 25 necessary to the performance of the functions of the [committee] 26 **commission**.
- (10) All agencies of state government, as defined in ORS 174.111, are requested to assist the [committee] commission in the performance of its duties and, to the extent permitted by laws relating to confidentiality, to furnish such information and advice as the members of the [committee] commission consider necessary to perform their duties.

- 1 (11) The [committee] commission shall make findings and issue recom-
- 2 mendations for action to achieve the purpose of this section. The
- 3 [committee] commission shall submit a report containing its findings and
- 4 recommendations to the appropriate interim legislative committees annually
- 5 on or before [December] June 1.
- 6 (12) After completion of the analysis of the data from at least two state
- 7 or local law enforcement agencies, the [committee] commission may recom-
- 8 mend the collection of additional data elements.
- 9 (13) This section does not prohibit a state or local law enforcement
- 10 agency from collecting data in addition to the information listed in sub-
- 11 section (5) of this section.
- 12 **SECTION 2.** ORS 131.908 is amended to read:
- 13 131.908. Portland State University may accept contributions of funds from
- 14 the United States, its agencies, or from any other source, public or private,
- and agree to conditions thereon not inconsistent with the purposes of the
- 16 [Law Enforcement Contacts Policy and Data Review Committee] Commission
- 17 on Equity in Policing.
- SECTION 3. ORS 131.920 is amended to read:
- 19 131.920. (1) All law enforcement agencies shall have written policies and
- 20 procedures prohibiting profiling. The policies and procedures shall, at a
- 21 minimum, include:
- 22 (a) A prohibition on profiling;
- 23 (b) Procedures allowing a complaint alleging profiling to be made to the
- 24 agency:
- 25 (A) In person;
- 26 (B) In a writing signed by the complainant and delivered by hand, postal
- 27 mail, facsimile or electronic mail; or
- 28 (C) By telephone, anonymously or through a third party;
- 29 (c) The provision of appropriate forms to use for submitting complaints
- 30 alleging profiling;
- 31 (d) Procedures for submitting a copy of each profiling complaint to the

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- 1 [Law Enforcement Contacts Policy and Data Review Committee] Commission
- 2 on Equity in Policing and for receiving profiling complaints forwarded from
- 3 the [committee] commission; and
- 4 (e) Procedures for investigating all complaints alleging profiling.
- 5 (2) A law enforcement agency shall:
- 6 (a) Investigate all complaints alleging profiling that are received by the 7 agency or forwarded from the [committee] commission.
- 8 (b) Accept for investigation a complaint alleging profiling that is made 9 to the agency within 180 days of the alleged profiling incident.
- 10 (c) Respond to every complaint alleging profiling within a reasonable time 11 after the conclusion of the investigation. The response must contain a 12 statement of the final disposition of the complaint.
 - **SECTION 4.** ORS 131.925 is amended to read:
- 131.925. (1)(a) A law enforcement agency shall provide to the [Law
- 15 Enforcement Contacts Policy and Data Review Committee] Commission on
- 16 Equity in Policing information concerning each complaint the agency re-
- 17 ceives alleging profiling, and shall notify the [committee] commission of the
- disposition of the complaint, in the manner described in this subsection.
- 19 (b) The law enforcement agency shall submit to the [committee] com-
- 20 **mission** a profiling complaint report form summarizing each profiling com-
- 21 plaint and the disposition of the complaint, and a copy of each profiling
- 22 complaint, once each year no later than January 31.
- 23 (c) The law enforcement agency shall submit the form described in para-
- 24 graph (b) of this subsection even if the agency has not received any profiling
- 25 complaints.

- 26 (d) The profiling complaint report form and copies of profiling complaints
- 27 submitted to the [committee] commission may not include personal infor-
- 28 mation concerning the complainant or a law enforcement officer except as
- 29 to any personal information recorded on the form as described in subsection
- 30 (4)(c) of this section.
- 31 (2)(a) A person may submit to the [committee] commission a complaint

- 1 alleging profiling and the [committee] commission shall receive the com-2 plaints.
- 3 (b) The [committee] **commission** also shall receive complaints alleging 4 profiling that are forwarded from a law enforcement agency.
- 5 (c) The [committee] commission shall forward a copy of each profiling 6 complaint the [committee] commission receives to the law enforcement 7 agency employing the officer that is the subject of the complaint. The forwarded complaint must include the name of the complainant unless the 9 complainant requests to remain anonymous, in which case the complainant's 10 name must be redacted.
- 13 (3)(a) The [committee] **commission** may not release any personal information concerning a complainant or a law enforcement officer who is the subject of a profiling complaint.
- 14 (b) The personal information of complainants and of law enforcement of-15 ficers who are the subject of profiling complaints are exempt from public 16 disclosure under ORS 192.355.
- 17 (4) The Department of State Police shall develop a standardized profiling 18 complaint report form. The form must provide for recording the following 19 information:
- 20 (a) A summary of total complaints and a certification that a law 21 enforcement agency's profiling policy conforms to ORS 131.920;
- (b) A summary of each complaint received by the law enforcement agency, including the date, time and location of the incident and the disposition of the complaint; and
- (c) To the extent known, the complainant's gender, gender identity, age, race, ethnicity, sexual orientation, primary language, national origin, religion, political affiliation, homeless status and disability status, recorded in a manner that does not identify the complainant.
- 29 (5) As used in this section, "personal information" has the meaning given that term in ORS 807.750.

SECTION 5. This 2019 Act takes effect on the 91st day after the date

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- on which the 2019 regular session of the Eightieth Legislative Assem-
- 2 bly adjourns sine die.