LC 965 2021 Regular Session 11/23/20 (JLM/ps)

DRAFT

SUMMARY

Provides that person sentenced to mandatory minimum sentence under Ballot Measure 11 (1994) for crime other than murder is eligible for reduction in sentence for appropriate institutional behavior and participation in certain programming unless otherwise ordered by court for substantial and compelling reasons.

Creates procedure by which sentencing court may enter supplemental judgment authorizing persons currently serving sentences under Ballot Measure 11 (1994) to be eligible for reduction in sentence for appropriate institutional behavior and participation in certain programming.

Takes effect on 91st day following adjournment sine die.

A BILL FOR AN ACT

2 Relating to sentencing; creating new provisions; amending ORS 137.700,

137.707 and 421.121; prescribing an effective date; and providing for crim-

inal sentence reduction that requires approval by a two-thirds majority.

Be It Enacted by the People of the State of Oregon:

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REDUCTIONS AUTHORIZED FOR MEASURE 11 SENTENCES

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SECTION 1. ORS 137.700 is amended to read:

137.700. (1)(a) Notwithstanding ORS 161.605, when a person is convicted of one of the offenses listed in subsection (2)(a)(A) or (B) of this section and the offense was committed on or after April 1, 1995, [or of one of the offenses listed in subsection (2)(b) of this section and the offense was committed on or after October 4, 1997, or of the offense described in subsection (2)(c) of this section and the offense was committed on or after January 1, 2008,] the court

1 shall impose, and the person shall serve, at least the entire term of imprisonment listed in subsection (2)(a)(A) or (B) of this section. The person 2 is not, during the service of the term of imprisonment, eligible for release 3 on post-prison supervision or any form of temporary leave from custody. The person is not eligible for any reduction in[, or based on,] the minimum sen-5 tence for any reason whatsoever under ORS 421.121 or any other statute. The 6 court may impose a greater sentence if otherwise permitted by law, but may 7 not impose a lower sentence than the sentence specified in subsection 8 (2)(a)(A) or (B) of this section. 9

(b) Notwithstanding ORS 161.605, when a person is convicted of one of the offenses listed in subsection (2)(a)(C) to (S) of this section and the offense was committed on or after April 1, 1995, or of one of the offenses listed in subsection (2)(b) of this section and the offense was committed on or after October 4, 1997, or of the offense described in subsection (2)(c) of this section and the offense was committed on or after January 1, 2008, the court shall impose, and the person shall serve, at least the entire term of imprisonment listed in subsection (2)(a)(C) to (S), (b) or (c) of this section. The person is not, during the service of the term of imprisonment, eligible for release on post-prison supervision or any form of temporary leave from custody. Unless the court orders otherwise under ORS 137.750, the person is eligible for a reduction in the minimum sentence under ORS 421.121, but is not eligible for a sentence reduction under any other statute. The court may impose a greater sentence if otherwise permitted by law, but may not impose a lower sentence than the sentence specified in subsection (2)(a)(C) to (S), (b) or (c) of this section.

(2) The offenses to which subsection (1) of this section applies and the applicable mandatory minimum sentences are:

30 (a)(A) Murder in the second

31 degree, as defined in

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1		ORS 163.115300 months		
2	(B)	Murder in the first		
3		degree, as defined		
4		in ORS 163.107360 months		
5	(C)	Attempt or conspiracy		
6		to commit aggravated		
7		murder, as defined		
8		in ORS 163.095120 months		
9	(D)	Attempt or conspiracy		
10		to commit murder		
11		in any degree90 months		
12	(E)	Manslaughter in the		
13		first degree, as defined		
14		in ORS 163.118120 months		
15	(F)	Manslaughter in the		
16		second degree, as defined		
17		in ORS 163.12575 months		
18	(G)	Assault in the first		
19		degree, as defined in		
20		ORS 163.18590 months		
21	(H)	Assault in the second		
22		degree, as defined in		
23		ORS 163.17570 months		
24	(I)	Except as provided in		
25		paragraph (b)(G) of		
26		this subsection,		
27		kidnapping in the first		
28		degree, as defined		
29		in ORS 163.23590 months		
30	(J)	Kidnapping in the second		
31		degree, as defined in		

1		ORS 163.22570 months		
2	(K)	Rape in the first degree,		
3		as defined in ORS 163.375		
4		(1)(a), (c) or (d)100 months		
5	(L)	Rape in the second degree,		
6		as defined in		
7		ORS 163.36575 months		
8	(M)	Sodomy in the first degree,		
9		as defined in ORS 163.405		
10		(1)(a), (c) or (d)100 months		
11	(N)	Sodomy in the second		
12		degree, as defined in		
13		ORS 163.39575 months		
14	(O)	Unlawful sexual penetration		
15		in the first degree, as		
16		defined in ORS 163.411		
17		(1)(a) or (c)100 months		
18	(P)	Unlawful sexual penetration		
19		in the second degree, as		
20		defined in ORS 163.40875 months		
21	(Q)	Sexual abuse in the first		
22		degree, as defined in		
23		ORS 163.42775 months		
24	(R)	Robbery in the first degree,		
25		as defined in		
26		ORS 164.41590 months		
27	(S)	Robbery in the second		
28		degree, as defined in		
29		ORS 164.40570 months		
30	(b)(A)	Arson in the first degree,		
31		as defined in ORS 164.325,		

1		when the offense represented
2		a threat of serious
3		physical injury90 months
4	(B)	Using a child in a display
5		of sexually explicit
6		conduct, as defined in
7		ORS 163.67070 months
8	(C)	Compelling prostitution,
9		as defined in
10		ORS 167.01770 months
11	(D)	Rape in the first degree,
12		as defined in
13		ORS 163.375 (1)(b)300 months
14	(E)	Sodomy in the first degree,
15		as defined in
16		ORS 163.405 (1)(b)300 months
17	(F)	Unlawful sexual penetration
18		in the first degree, as
19		defined in
20		ORS 163.411 (1)(b)300 months
21	(G)	Kidnapping in the first
22		degree, as defined in
23		ORS 163.235, when the
24		offense is committed in
25		furtherance of the commission
26		or attempted commission of an
27		offense listed in subparagraph
28		(D), (E) or (F) of
29		this paragraph300 months
30	(c)	Aggravated vehicular
31		homicide, as defined in

ORS 163.149......240 months

SECTION 2. ORS 137.707 is amended to read:

137.707. (1)(a) When a person waived under ORS 419C.349 (1)(a) is convicted of an offense listed in subsection (4)(a)(A) or (B) of this section, the court shall impose at least the presumptive term of imprisonment provided for the offense in subsection (4)(a)(A) or (B) of this section. The court may impose a greater presumptive term if otherwise permitted by law, but may not impose a lesser term. The person is not, during the service of the term of imprisonment, eligible for release on post-prison supervision or any form of temporary leave from custody. The person is not eligible for any reduction in the minimum sentence for any reason under ORS 421.121 or any other provision of law. The person is eligible for a hearing and conditional release under ORS 420A.203 and 420A.206.

- (b) When a person waived under ORS 419C.349 (1)(a) is convicted of an offense listed in subsection (4)(a)(C) to (S), (b) or (c) of this section, the court shall impose at least the presumptive term of imprisonment provided for the offense in subsection (4)(a)(C) to (S), (b) or (c) of this section. The court may impose a greater presumptive term if otherwise permitted by law, but may not impose a lesser term. The person is not, during the service of the term of imprisonment, eligible for release on post-prison supervision or any form of temporary leave from custody. Unless the court orders otherwise under ORS 137.750, the person is eligible for a reduction in the minimum sentence under ORS 421.121 but is not eligible for a sentence reduction under any other statute. The person is eligible for a hearing and conditional release under ORS 420A.203 and 420A.206.
- (2) ORS 138.052, 163.105 and 163.150 apply to sentencing a person prosecuted under this section and convicted of aggravated murder under ORS 163.095 except that a person who was under 18 years of age at the time the offense was committed is not subject to a sentence of death or life

- 1 imprisonment without the possibility of release or parole.
- 2 (3) The court shall commit the person to the legal and physical custody 3 of the Department of Corrections.
- 4 (4) The offenses to which this section applies and the presumptive sen-5 tences are:

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7	(a)(A) Murder in the second degree, as defined in		
8		ORS 163.115300 months	
9	(B)	Murder in the first	
10		degree, as defined	
11		in ORS 163.107360 months	
12	(C)	Attempt or conspiracy	
13		to commit aggravated	
14		murder, as defined	
15		in ORS 163.095120 months	
16	(D)	Attempt or conspiracy	
17		to commit murder	
18		in any degree90 months	
19	(E)	Manslaughter in the	
20		first degree, as defined	
21		in ORS 163.118120 months	
22	(F)	Manslaughter in the	
23		second degree, as defined	
24		in ORS 163.12575 months	
25	(G)	Assault in the first	
26		degree, as defined	
27		in ORS 163.18590 months	
28	(H)	Assault in the second	
29		degree, as defined	
30		in ORS 163.17570 months	
31	(I)	Kidnapping in the first	

1		degree, as defined in	
2		ORS 163.23590 months	
3	(J)	Kidnapping in the second	
4		degree, as defined in	
5		ORS 163.22570 months	
6	(K)	Rape in the first degree,	
7		as defined in ORS 163.375100 months	
8	(L)	Rape in the second	
9		degree, as defined in	
10		ORS 163.36575 months	
11	(M)	Sodomy in the first	
12		degree, as defined in	
13		ORS 163.405100 months	
14	(N)	Sodomy in the second	
15		degree, as defined in	
16		ORS 163.39575 months	
17	(O)	Unlawful sexual	
18		penetration in the first	
19		degree, as defined	
20		in ORS 163.411100 months	
21	(P)	Unlawful sexual	
22		penetration in the	
23		second degree, as	
24		defined in ORS 163.40875 months	
25	(Q)	Sexual abuse in the first	
26		degree, as defined in	
27		ORS 163.42775 months	
28	(R)	Robbery in the first	
29		degree, as defined in	
30		ORS 164.41590 months	
31	(S)	Robbery in the second	

1		degree, as defined in	
2		ORS 164.40570 months	
3	(b)(A	Arson in the first degree,	
4		as defined in	
5		ORS 164.325, when	
6		the offense represented	
7		a threat of serious	
8		physical injury90 months	
9	(B)	Using a child in a display	
10		of sexually explicit	
11		conduct, as defined in	
12		ORS 163.67070 months	
13	(C)	Compelling prostitution,	
14		as defined in ORS 167.017	
15		(1)(a), (b) or (d)70 months	
16	(c)	Aggravated vehicular	
17		homicide, as defined in	
18		ORS 163.149240 months	
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- (5) If a person charged with an offense under this section is found guilty of a lesser included offense and the lesser included offense is:
- (a) An offense listed in subsection (4) of this section, the court shall sentence the person as provided in subsections (1) and (2) of this section.
 - (b) Not an offense listed in subsection (4) of this section:

(A) But constitutes an offense for which waiver is authorized under ORS 419C.349 (1)(b), the court, upon motion of the district attorney, shall hold a hearing to determine whether to retain jurisdiction or to transfer the case to juvenile court for disposition. In determining whether to retain jurisdiction, the court shall consider the criteria for waiver in ORS 419C.349. If the court retains jurisdiction, the court shall sentence the person as an adult under sentencing guidelines. If the court does not retain jurisdiction, the

1 court shall:

- 2 (i) Order that a presentence report be prepared;
- 3 (ii) Set forth in a memorandum any observations and recommendations 4 that the court deems appropriate;
- 5 (iii) Enter an order transferring the case to the juvenile court for dispo-6 sition under ORS 419C.067 and 419C.411; and
- (iv) Enter an order providing that all court records of the case are subject to the same limitations on inspection, copying and disclosure of records, reports and materials as those set forth under ORS 419A.255.
- 10 (B) And is not an offense for which waiver is authorized under ORS 11 419C.349 (1)(b), the court may not sentence the person. The court shall:
- 12 (i) Order that a presentence report be prepared;
- 13 (ii) Set forth in a memorandum any observations and recommendations 14 that the court deems appropriate;
- 15 (iii) Enter an order transferring the case to the juvenile court for dispo-16 sition under ORS 419C.067 and 419C.411; and
- (iv) Enter an order providing that all court records of the case are subject to the same limitations on inspection, copying and disclosure of records, reports and materials as those set forth under ORS 419A.255.
- (6) When a person is charged under this section, other offenses based on 20 21 the same act or transaction shall be charged as separate counts in the same accusatory instrument and consolidated for trial, whether or not the other 22 offenses are aggravated murder or offenses listed in subsection (4) of this 23 section. If it appears, upon motion, that the state or the person charged is 24 prejudiced by the joinder and consolidation of offenses, the court may order 25 an election or separate trials of counts or provide whatever other relief jus-26 tice requires. 27
- (7)(a) If a person charged and tried as provided in subsection (6) of this section is found guilty of aggravated murder or an offense listed in subsection (4) of this section and one or more other offenses, the court shall impose the sentence for aggravated murder or the offense listed in subsection

- 1 (4) of this section as provided in subsections (1) and (2) of this section and 2 shall impose sentences for the other offenses as otherwise provided by law.
- (b) If a person charged and tried as provided in subsection (6) of this 3 section is not found guilty of aggravated murder or an offense listed in subsection (4) of this section, but is found guilty of one of the other charges 5 that constitutes an offense for which waiver is authorized under ORS 6 419C.349 (1)(b), the court, upon motion of the district attorney, shall hold a 7 hearing to determine whether to retain jurisdiction or to transfer the case 8 to juvenile court for disposition. In determining whether to retain jurisdic-9 tion, the court shall consider the criteria for waiver in ORS 419C.349. If the 10 court retains jurisdiction, the court shall sentence the person as an adult 11 12 under sentencing guidelines. If the court does not retain jurisdiction, the
- (A) Order that a presentence report be prepared;

court shall:

- 15 (B) Set forth in a memorandum any observations and recommendations 16 that the court deems appropriate;
- 17 (C) Enter an order transferring the case to the juvenile court for dispo-18 sition under ORS 419C.067 and 419C.411; and
- (D) Enter an order providing that all court records of the case are subject to the same limitations on inspection, copying and disclosure of records, reports and materials as those set forth under ORS 419A.255.
- SECTION 3. ORS 421.121 is amended to read:
- 23 421.121. (1) Except as provided in ORS 137.635, 137.700 (1)(a), 137.707
- 24 (1)(a), 163.105, 163.107 and 163.115, each adult in custody sentenced to the
- 25 custody of the Department of Corrections for felonies committed on or after
- November 1, 1989, is eligible for a reduction in the term of incarceration for:
- 27 (a) Appropriate institutional behavior, as defined by rule of the Depart-28 ment of Corrections; and
- (b) Participation in the adult basic skills development program described in ORS 421.084.
- 31 (2) The maximum amount of time credits earned for appropriate institu-

- tional behavior or for participation in the adult basic skills development program described in ORS 421.084 may not exceed 20 percent of the total term of incarceration in a Department of Corrections institution.
 - (3) The time credits may not be used to shorten the term of actual prison confinement to less than six months.
 - (4) The department shall adopt rules pursuant to the rulemaking provisions of ORS chapter 183 to establish a process for granting, retracting and restoring the time credits earned by the offender as allowed in subsections (1) to (3) of this section.

PROCEDURE FOR PERSONS CURRENTLY IN CUSTODY

- SECTION 4. (1)(a) Except as provided in paragraph (b) of this subsection, if the court enters the supplemental judgment described in subsection (5)(b) or (7)(b) of this section, the amendments to ORS 137.700, 137.707 and 421.121 by sections 1, 2 and 3 of this 2021 Act apply to persons:
- (A) Sentenced before the effective date of this 2021 Act; and
- (B) Who are not prohibited by any other provision of law from obtaining a reduction in the term of incarceration under ORS 421.121.
- (b) The amendments to ORS 137.707 and 421.121 by sections 2 and 3 of this 2021 Act do not apply to persons on conditional release under ORS 420A.206 on or before the operative date specified in section 5 of this 2021 Act.
- (2)(a) If the Department of Corrections determines, pursuant to rules adopted by the department, that a person in the legal custody of the department and in the physical custody of either the department or the Oregon Youth Authority, who was sentenced before the effective date of this 2021 Act, is eligible for a reduction in the term of incarceration under ORS 421.121 pursuant to the amendments to ORS 137.700, 137.707 and 421.121 by sections 1, 2 and 3 of this 2021 Act, the

1 department shall notify:

- (A) The person in custody; and
- 3 (B) The presiding judge, trial court administrator and district at-4 torney, in the county in which the person was convicted.
- (b) The notice described in paragraph (a) of this subsection shall indicate the sentences and counts for which the person is eligible for a reduction in the term of incarceration.
- 8 (c) In addition to the notice described in paragraph (a) of this sub9 section, the department and authority shall provide the presiding
 10 judge and trial court administrator with a supplemental judgment de11 scribed in subsection (12) of this section for the person.
- 12 (3) Upon receipt of the notice, the trial court administrator shall 13 file the notice with the court, and the district attorney shall make 14 reasonable efforts to inform the victim:
- 15 (a) That the person may be eligible for a reduction in the term of 16 incarceration under ORS 421.121;
- 17 **(b) Of the victim's rights implicated by the person's eligibility for** 18 **the reduction;**
- 19 (c) That if the victim wishes to object to the person's eligibility for 20 the reduction, the victim must notify the district attorney within 20 21 days of the date the notice described in subsection (2) of this section 22 is filed with the court by the trial court administrator; and
- 23 (d) That if the victim fails to object in accordance with paragraph 24 (c) of this subsection, the sentencing court may authorize the depart-25 ment to consider the person for the reduction.
- (4)(a) If the district attorney receives a timely notice of objection from a victim or if the district attorney objects to the person's eligibility for a reduction in the term of incarceration under ORS 421.121, the district attorney must file notice of the objection with the court no later than 21 days after the date the notice described in subsection (2) of this section is filed with the court by the trial court adminis-

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- 2 (b) Unless the court has entered the judgment described in sub-3 section (5)(b) of this section, the court may, for good cause shown, 4 allow the filing of a notice of objection on a date later than the date 5 described in paragraph (a) of this subsection.
 - (5)(a) If a notice of objection is filed with the court within the time period described in subsection (4) of this section or if the sentencing court, on its own motion, determines that a hearing is necessary, the court shall set a hearing within 35 days of the date the notice described in subsection (2) of this section is filed with the court by the trial court administrator, unless the court finds good cause to hold the hearing at a later date.
 - (b) If a notice of objection is not filed with the court within the time period described in subsection (4) of this section and the sentencing court determines that it is appropriate to authorize the department to consider the person for a reduction in the term of incarceration under ORS 421.121, the court shall enter a supplemental judgment using the form of judgment submitted by the department under subsection (12)(a) of this section.
- 20 (6)(a) When the court sets a hearing under subsection (5)(a) of this 21 section, the court shall appoint counsel for the person and notify the 22 person, the person's counsel, the department and the district attorney 23 of the hearing date. Upon receipt of the notice, the district attorney 24 shall make reasonable efforts to inform the victim of:
 - (A) The hearing date; and
- 26 (B) The victim's rights implicated in the hearing.
- 27 (b) Pursuant to ORS 151.216 and 151.219, the Public Defense Services
 28 Commission shall provide for the representation of a person for whom
 29 counsel is appointed under this subsection.
- 30 (7)(a) At the hearing, the person, the district attorney and the vic-31 tim may introduce evidence relevant to the determination of whether,

- under ORS 137.750 and based on the information available to the parties and the court at the time the sentence was originally imposed, there are substantial and compelling reasons to order that the person not be considered for a reduction in the term of incarceration under ORS 421.121.
 - (b) Upon the conclusion of the hearing, the court shall order on the record in open court that the department is authorized to consider the person for a reduction in the term of incarceration under ORS 421.121 unless the court finds, on the record and in open court, substantial and compelling reasons to order that the person not be considered for the reduction. If the court orders that the person may be considered for the reduction, the court shall enter a supplemental judgment using the form of judgment submitted by the department under subsection (12)(a) of this section.
 - (c) ORS 40.010 to 40.210 and 40.310 to 40.585 do not apply to a hearing conducted under this section.
 - (d) The sentencing court has jurisdiction to modify its judgment and sentence to enter the supplemental judgment described in subsection (5)(b) of this section or to reflect the results of a hearing described in this subsection.
 - (8) Unless the court orders otherwise, a person shall appear at a hearing described in subsection (7) of this section by simultaneous electronic transmission as that term is defined in ORS 131.045.
 - (9) Notwithstanding the grant of a reduction in the term of incarceration under ORS 421.121 by the department under this section, the department may defer the release of a person for no more than 90 days when, in the judgment of the department, the deferral is necessary or advisable in order for the department to provide for transitional planning or for the continuity of medical or mental health care or treatment to the person.
 - (10) The post-prison supervision term of a person who is released

- 1 from a facility of the department or the Oregon Youth Authority after
- 2 having been granted a reduction in the term of incarceration under
- 3 ORS 421.121 commences upon the person's physical release from the
- 4 facility.

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- 5 (11)(a) Nothing in this section or the amendments to ORS 137.700, 6 137.707 and 421.121 by sections 1, 2 and 3 of this 2021 Act:
 - (A) Creates any cause of action for compensation or damages;
- 8 (B) Entitles a person to a hearing before the date set by the court 9 under subsection (5)(a) of this section; or
- 10 (C) Entitles a person sentenced under ORS 137.700 or 137.707 to a 11 reduction in the term of incarceration, except as authorized by the 12 sentencing court and granted by the department in accordance with 13 department rules.
- 14 (b) Notwithstanding ORS 30.265 or any other provision of law, the 15 department and its officers, employees and agents are immune from 16 any claim or action arising from:
- (A) The failure to identify a person who is eligible for a reduction in the term of incarceration under the amendments to ORS 137.700, 137.707 and 421.121 by sections 1, 2 and 3 this 2021 Act or to provide the notice described in subsection (2) of this section;
- (B) The failure to grant a reduction in the term of incarceration under ORS 421.121 after the reduction has been authorized by the sentencing court under subsection (5)(b) or (7)(b) of this section; or
- 24 (C) The deferral of a person's release under subsection (9) of this section.
 - (12) The Department of Corrections:
- 27 (a) Shall, after consulting with the Judicial Department, prepare a 28 form of supplemental judgment that specifies the sentences and counts 29 for which a person sentenced under ORS 137.700 or 137.707 is eligible 30 for a reduction in the term of incarceration under ORS 421.121.
 - (b) May adopt rules to carry out the provisions of this section.

1	(13) As used in this section:
2	(a) "Reasonable efforts to inform the victim" has the meaning given
3	that phrase in ORS 147.500.
4	(b) "Victim" has the meaning given that term in ORS 147.500.
5	SECTION 5. (1) Section 4 of this 2021 Act becomes operative on the
6	date that is 60 days after the effective date of this 2021 Act.
7	(2) The Department of Corrections, the Judicial Department, the
8	State Board of Parole and Post-Prison Supervision and the district
9	attorneys of this state may take any action before the operative date
10	specified in subsection (1) of this section that is necessary to enable
11	the departments, board or district attorneys to exercise, on or after
12	the operative date specified in subsection (1) of this section, all the
13	duties, functions and powers conferred on the departments, board or
14	district attorneys by section 4 of this 2021 Act.
15	SECTION 6. Section 4 of this 2021 Act is repealed on January 1, 2023.
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17	CAPTIONS
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19	SECTION 7. The unit captions used in this 2021 Act are provided
20	only for the convenience of the reader and do not become part of the
21	statutory law of this state or express any legislative intent in the
22	enactment of this 2021 Act.
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24	EFFECTIVE DATE
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26	SECTION 8. This 2021 Act takes effect on the 91st day after the date
27	on which the 2021 regular session of the Eighty-first Legislative As-

sembly adjourns sine die.

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