

Interstate Bridge Replacement Program Committee Documents Overview

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Bi-State Legislative Committee Engagement

Program development will involve close coordination with many entities, including regional, state and federal stakeholders

- Bi-state legislative committee engagement to provide direction and guidance will be a key component of moving the program forward

The following sections outline the content of three background documents provided to committee members for context:

1. Program Action Approval Roles (Approvals Overview)
2. Planning Phase Bi-State Legislative Committee Engagement (Work Narrative)
3. Planning Calendar

Program Action Approval Roles

DRAFT – Official Program Action Approval Roles

Interstate Bridge Replacement Program

The Interstate Bridge Replacement Program will involve coordination with many entities, including ongoing direction from the legislative assemblies of both states and guidance by official bodies and their representatives. This document lists several official actions that will be necessary to support continued program development as well as eventual construction and operation. Ongoing guidance and coordination with federal agencies, state legislatures and local partners is essential to build towards these formal actions such that the direction of the program aligns with priorities of these entities.

Official Program Action	Oregon Entity with Authority	Washington Entity with Authority	Other Entity with Authority
State funding (program development)	OTC or Oregon Legislature*	Washington Legislature	
State funding (Right of way and Construction*) <i>*includes varying degrees of detail on scope, schedule/phasing and budget</i>	Oregon Legislature	Washington Legislature	
NEPA approvals (Purpose and Need, Supplemental Draft EIS, Final Supplemental EIS, Record of Decision)	<i>ODOT (via stewardship agreements with FHWA/FTA)</i>	<i>WSDOT (via stewardship agreements with FHWA/FTA)</i>	FHWA/FTA (NEPA nominal federal leads)
Authorization to toll for project funding	Oregon Legislature/OTC**	Washington Legislature	Federal law or FHWA
Authorization to borrow against toll revenue	Oregon Legislature	Washington Legislature	<i>Coordination b/t DOTs and State Treasury Offices</i>
Toll rate setting	OTC (per a toll rate setting agreement between the states)	WSTC (per a toll rate setting agreement between the states)	

*The Oregon Transportation Commission has authority to allocate discretionary funds in the Statewide Transportation Improvement Program and can likely cover program development costs from these discretionary funds, but the Oregon Legislature could choose to allocate funding for program development.

**The Oregon Transportation Commission has statutory authority to toll state highways in Oregon, but the Oregon Legislature may choose to provide direction on tolling in statute.

Program Action Approval Roles

This overview is intended to outline the entities with approval authority for a sample of official program actions that will be necessary

- Close coordination with federal agencies, state legislatures and local partners is essential to support these formal actions
- Ongoing bi-state legislative committee engagement will be critical to build towards formal legislative actions and align the program with legislative priorities

Program Action Approval Roles

Official Action	Oregon Authority	Washington Authority	Other Authority
State funding (program development)	OTC or Oregon Legislature*	Washington Legislature	
State funding (right of way and construction)	Oregon Legislature	Washington Legislature	
NEPA approvals (Purpose and Need, EIS, Record of Decision)	ODOT**	WSDOT**	FHWA/FTA

*The Oregon Transportation Commission has authority to allocate discretionary funds in the Statewide Transportation Improvement Program, or the Oregon Legislature could choose to allocate funding for program development.

**Via stewardship agreements with FHWA/FTA

Program Action Approval Process

Official Action	Oregon Authority	Washington Authority	Other Authority
Authorization to toll for project funding	Oregon Legislature/OTC*	Washington Legislature	Federal law or FHWA
Authorization to borrow against toll revenue	Oregon Legislature	Washington Legislature	<i>Coordination b/t DOTs and State Treasury Offices</i>
Toll rate setting	OTC**	WSTC**	

*OTC has statutory authority to toll state highways in Oregon, but the Oregon Legislature may choose to provide direction on tolling in statute.

**Per a toll rate setting agreement between the states



Discussion

Planning Phase Bi-State Legislative Committee Engagement

Interstate Bridge Replacement Program – Planning Phase Bi-State Legislative Committee Engagement

A successful Interstate Bridge Replacement Program (IBRP) depends upon regular, informed engagement and communication between the state DOTs, the Bi-State Legislative Committee, key partners, and the public. As the IBRP moves into the planning phase, key points and topics of engagement lie ahead to review previous work, offer feedback on approaches moving forward, and provide guidance and direction on critical pathway decisions that will become foundational program components.

In addition to providing substantive policy and program-specific direction, the Bi-State Legislative Committee will also directly engage with regional advisory groups and the community.

As the program transitions into the planning phase beginning summer 2020, key points of legislative engagement include:

- Identifying the program Vision and Values Statement
- Re-evaluating the Program Purpose and Need
- Developing the program Community Engagement Plan
- Beginning program NEPA work

Vision and Values

The Vision and Values Statement provides the foundation for developing criteria and performance measures that program alternatives are evaluated against. The program team will develop an approach, in coordination with the bi-state legislative committee, key partners, and the community, to identify the IBRP Vision and Values Statement. The program team will solicit feedback, seek guidance and direction from the bi-state legislative committee, and ultimately request endorsement of the developed approach, the final Statement, and the performance measures.

Target date: Dec 2020

Key questions:

- What are the qualities desired from the project?
- Does the final draft Vision and Values reflect feedback received?
- Are the performance measurements derived from the Vision and Values representative of this document?
- Are the performance measurements applied in a representative way?

Tasks/Deliverables:

- Review previous Vision and Values Statement and provide feedback on the approach to develop the Vision and Values Statement for IBRP (Aug 2020)
- Provide guidance and direction on the DRAFT IBRP Vision and Values Statement (Oct 2020)
- Final Vision and Values Statement (Dec 2020)
- Performance Measures (March 2021)

Purpose and Need¹

The Purpose and Need Statement describes the transportation problems a program must address. Once finalized, this statement is used throughout program development as a tool to validate, eliminate, or modify ideas based on each ideas' capacity to address the transportation problems identified in the Purpose and Need. The program team will develop an approach, in coordination with the bi-state legislative committee, key partners, and the community, to identify the IBRP Purpose and Need Statement. The program team will solicit feedback, seek guidance and direction from the bi-state legislative committee, and ultimately request endorsement of the developed approach and the final Statement.

Target date: Dec 2020

Key questions:

- Since the previous work ended, have the problems been addressed such that they should no longer be included in the Purpose and Need statement?
- Are there new transportation problems in the project area that should be added to the Purpose and Need statement for IBRP?
- Is the draft final Purpose and Need Statement reflective of the problems today and the feedback received through the public process to develop it?

Bi-State Legislative Committee Touchpoint:

- Review previous Purpose and Need and provide feedback on the approach to develop the Purpose and Need Statement for IBRP (Aug 2020)
- Provide guidance and direction on draft IBRP Purpose and Need Statement (Oct 2020)
- Endorse Final Purpose and Need Statement (Dec 2020)

Community Engagement Plan

Extensive, equitable, and inclusive community engagement is critical to identify a solution that reflects community values and can earn broad regional support. A comprehensive community engagement program will be developed and implemented to ensure ongoing, meaningful dialogue with a broad range of stakeholders, including communities within the Interstate Bridge corridor and currently and historically underrepresented and underserved populations. The program team will lead implementation of these efforts with guidance and direction from the bi-state legislative committee and advisory groups.

Target Date: Dec 2020

Key questions:

- What qualitative expectations do you have for community engagement on this program?
- Are there unique considerations the community engagement approach should address?

¹ Purpose and Need Statement is required document as part of the federal NEPA process.

Planning Phase Bi-State Legislative Committee Engagement

As the program transitions into the planning phase of work, bi-state legislative committee engagement will initially include the following key topics:

- Identifying the program Vision and Values Statement
- Re-evaluating the Program Purpose and Need
- Developing the program Community Engagement Plan
- Beginning program NEPA work

Planning Phase Bi-State Legislative Committee Engagement

Bi-state legislative committee engagement will include several touchpoints for each of the key topics to:

- Review previous work
- Offer feedback on approaches moving forward
- Provide guidance and direction on critical pathway decisions



Discussion

Planning Calendar

2020						
	JULY	AUGUST	SEPTEMBER	OCTOBER	NOVEMBER	DECEMBER
IBRP Legislative Milestones (ESHB1160)	<ul style="list-style-type: none"> Re-engage program stakeholders Re-evaluate program purpose and need Re-evaluate environmental permits 					<ul style="list-style-type: none"> Conceptual finance plan - completed
Initiating Program Work	<ul style="list-style-type: none"> Introduce Program Administrator Discuss roles/responsibilities of BLC, Leg, OTC, WTC, ODOT, WSDOT, ESG 					
Vision and Values		<ul style="list-style-type: none"> Review Vision and Values from previous planning efforts Provide feedback on approach for IBRP Vision and Values 		<ul style="list-style-type: none"> Provide guidance and direction on Draft IBRP Vision and Values 		<ul style="list-style-type: none"> Endorse final IBRP Vision and Values
Purpose and Need		<ul style="list-style-type: none"> Review Purpose and Need from previous planning efforts Provide feedback on approach for IBRP Purpose and Need 		<ul style="list-style-type: none"> Provide guidance and direction on Draft IBRP Purpose and Need 		<ul style="list-style-type: none"> Endorse final IBRP Purpose and Need
Community Engagement Plan		<ul style="list-style-type: none"> Review community engagement from previous planning efforts Provide feedback on approach for IBRP engagement plan 		<ul style="list-style-type: none"> Provide guidance and direction on Draft IBRP Community Engagement Plan 		<ul style="list-style-type: none"> Endorse final IBRP Community Engagement Plan
High Capacity Transit Mode			<ul style="list-style-type: none"> Review HCT alternatives analysis from previous planning efforts 	<ul style="list-style-type: none"> Review approach and provide guidance and direction on identifying HCT alternatives to be analyzed 		
River Crossing Configuration and Type			<ul style="list-style-type: none"> Review river crossing alternatives from previous planning efforts 	<ul style="list-style-type: none"> Review approach and provide guidance and direction on identifying river crossing configuration and type 		
Program Finance Plan		<ul style="list-style-type: none"> Review finance plans from previous planning efforts Provide Feedback on approach for finance plan 		<ul style="list-style-type: none"> Provide feedback and guidance on potential sources of funding 	<ul style="list-style-type: none"> Provide feedback, guidance, and direction on Conceptual Program Finance Plan 	<ul style="list-style-type: none"> Endorse conceptual finance plan
Target Milestone submitted to FHWA for repayment extension	<ul style="list-style-type: none"> Begin NEPA re-evaluation 					
IBRP Program Development					Identify and obtain new data that is required to develop HCT and river crossing alternatives for IBRP	

Planning Calendar



Topic	Engagement Point and Activity
Vision and Values	<p data-bbox="722 434 1702 609">Review previous planning efforts for each and provide feedback on approaches to develop new IBRP:</p> <ul data-bbox="722 653 1425 940" style="list-style-type: none"><li data-bbox="722 653 1166 689">• Vision and Values<li data-bbox="722 732 1186 768">• Purpose and Need<li data-bbox="722 812 1425 852">• Community Engagement Plan<li data-bbox="722 896 1321 932">• Conceptual Finance Plan
Purpose and Need	
Community Engagement Plan	
Conceptual Finance Plan	

Planning Calendar



Topic	Engagement Point and Activity
High Capacity Transit Mode	Review previous planning efforts for: <ul style="list-style-type: none">• High Capacity Transit alternatives analysis• River crossing alternatives
River Crossing Configuration and Type	

Planning Calendar



Topic	Engagement Point and Activity
Vision and Values	Provide guidance and direction on draft Vision and Values, Purpose and Need, and Community Engagement Plan
Purpose and Need	
Community Engagement Plan	
Conceptual Program Finance Plan	Provide feedback and guidance on potential funding sources
High Capacity Transit Mode	Provide guidance on approaches to identify: <ul style="list-style-type: none"> • HCT alternatives to be analyzed • River crossing configuration and type
River Crossing Configuration and Type	

Planning Calendar



Topic	Engagement Point and Activity
Conceptual Program Finance Plan	Provide feedback, guidance and direction on Conceptual Program Finance Plan

Planning Calendar



Topic	Engagement Point and Activity
Vision and Values	Endorse final Vision and Values, Purpose and Need, and Community Engagement Plan
Purpose and Need	
Community Engagement Plan	
Conceptual Finance Plan	Endorse Conceptual Finance Plan
Legislative Milestones (ESHB 1160)	<ul style="list-style-type: none">• Complete Conceptual Finance Plan• Progress report due to governors and transportation committees



Discussion