LC 280 2020 Regular Session 1/8/20 (ASD/ps)

DRAFT

SUMMARY

Requires Eastern Oregon Border Economic Development Board to establish programs through which grants and loans may be made to enhance and expand workforce development and economic development in Eastern Oregon Border Economic Development Region. Provides that no more than 10 grant and loan programs may be active at any time.

Declares emergency, effective on passage.

A BILL FOR AN ACT

- 2 Relating to awarding moneys through programs in the eastern Oregon border 3 region; amending ORS 284.781 and 284.791; and declaring an emergency.
- 4 Be It Enacted by the People of the State of Oregon:
- 5 **SECTION 1.** ORS 284.781 is amended to read:
- 6 284.781. The Eastern Oregon Border Economic Development Board, in
 - collaboration with and with the assistance of the Oregon Business Develop-
- 8 ment Department, has the following duties, functions and powers:
 - (1) To identify policies and strategies that will:
- 10 (a) Promote workforce development, including development of residential
- 11 housing necessary to attract and keep employees in the region, and economic
- 12 development;

1

7

9

- 13 (b) Facilitate **the** development, [or] **and** prevent **the** decline, of regionally significant industrial sites;
- 15 (c) Create [or] and maintain jobs in the region; and
- 16 (d) Improve access to career and technical education, workforce training
- 17 programs and higher education to enhance the availability of a qualified
- 18 workforce for employers in the region.

6

7

8

9

10

11

12

13

15

16

17

18

19

31

- 1 (2) To make recommendations to the Legislative Assembly for policies and strategies intended to improve the availability of career and technical edu-2 cation, workforce training programs and higher education for the purpose 3 of improving the availability of a qualified workforce for employers in the 4 Eastern Oregon Border Economic Development Region. 5
 - (3) To identify specific laws that place specific workforce development [or] and economic development efforts in the Eastern Oregon Border Economic Development Region, including the development of residential housing necessary to attract and keep employees in the region, at a competitive disadvantage with respect to the same type of efforts in the areas across the Oregon border as described in ORS 284.786.
 - (4) To establish programs through which grants and loans may be made under ORS 284.791.
- [(4)] (5) Subject to the availability of funds in the Eastern Oregon Border 14 Economic Development Board Fund established under ORS 284.801, to make grants [or] and loans [to qualified applicants pursuant to ORS 284.791, not to exceed a total of 10 active grants at any one time] under ORS 284.791 through programs established pursuant to subsection (4) of this section.
- [(5)] (6) To establish a means to evaluate grants [or] and loans made [by 20 the board and the department] under ORS 284.791, including, but not limited 21 to, determining the number of businesses or regionally significant industrial 22 sites assisted, the types and amount of resources leveraged, return on in-23 vestment criteria, performance and outcome measures and methods to evalu-24 ate the impact on jobs and wages in any area of the Eastern Oregon Border 25 Economic Development Region [to] in which grant or loan moneys [were ap-26 plied or in which they] were utilized. 27
- [(6)] (7) To facilitate collaboration among employers, local governments, 28 state agencies and stakeholders for the purpose of enhancing and expanding 29 workforce development and economic development in the region. 30
 - [(7)] (8) To consult with affected school districts, community colleges and

- 1 universities and the Employment Department in identifying policies and
- 2 strategies that will enhance and promote workforce development to improve
- 3 the availability of a qualified workforce for employers in the Eastern Oregon
- 4 Border Economic Development Region.
- 5 [(8)] (9) To report annually on or before December 31 of each year to
- 6 standing and interim committees of the Legislative Assembly related to eco-
- 7 nomic development regarding [implementation and] the administration of the
- 8 Eastern Oregon Border Economic Development Board and [grants or loans
- 9 made by the board and the Oregon Business Development Department pursu-
- 10 ant to] the implementation and administration of grant and loan pro-
- 11 grams under ORS 284.791. The report may include recommendations
- 12 [regarding proposed] for legislation and strategies to improve workforce de-
- 13 velopment and economic development in the region.
- **SECTION 2.** ORS 284.791 is amended to read:
- 284.791. (1)(a) Subject to the availability of funds in the Eastern Oregon
- 16 Border Economic Development Board Fund established under ORS
- 17 **284.801**, the Eastern Oregon Border Economic Development Board may award
- grants [or] **and** loans to eligible applicants to enhance and expand workforce
- 19 development [or] and economic development in the Eastern Oregon Border
- 20 Economic Development Region. [Repayment of loans made under this section
- 21 is subject to subsection (8) of this section. The board shall make the decision
- 22 to approve and award grants or loans under this section, but the Oregon
- 23 Business Development Department shall be responsible for the actual payment
- 24 of the grants or loans from the Eastern Oregon Border Economic Development
- 25 Board Fund.
- (b) Grants and loans shall be made through programs established
- 27 by the board pursuant to ORS 284.781 (4).
- 28 (c) No more than 10 grant and loan programs may be active at any
- 29 time. A program is active as long as any loan made through the pro-
- 30 gram remains outstanding or any work or project funded or financed
- 31 by a grant made through the program has not been completed in ac-

1 cordance with the grant agreement.

- 2 (2) Eligible applicants **for grants and loans** include, but are not limited 3 to:
- 4 (a) Local governments;
- 5 (b) Institutions of higher education as defined in ORS 348.582;
- 6 (c) Private or nonprofit businesses whose principal place of business, or
- 7 the majority of whose workforce, is located in the Eastern Oregon Border
- 8 Economic Development Region;
- 9 (d) Small business development centers established under ORS 285B.165
- 10 to 285B.171;
- 11 (e) Economic development organizations;
- 12 (f) School districts; and
- 13 (g) Other entities as defined by the board by rule.
- 14 (3)(a) An eligible applicant may apply for a grant or loan by submitting
- an application and paying the required application fee, if any.[, in accordance
- 16 with rules adopted by the board in consultation with the department. The rules
- 17 must, at a minimum:]
- [(a)] (b) [Establish criteria for the award of grants or loans under this
- 19 section that provide that the An applicant must demonstrate that the grant
- 20 or loan moneys will be used for:
- 21 (A) Economic development that will lead to private investment, job cre-
- 22 ation or retention and the establishment or expansion of viable businesses
- 23 in the region;
- 24 (B) Expansion of [a] transportation infrastructure [sufficient] to facilitate
- 25 moving traded sector goods or services in the region to market;
- 26 (C) Enhancement and expansion of workforce development in the region,
- 27 including development of residential housing necessary to attract and keep
- 28 employees in the region, that is responsive to the needs of the region's
- 29 businesses and industries;
- 30 (D) Certification of regionally significant industrial sites within the re-
- 31 gion;

- 1 (E) Extension of private utilities, including, but not limited to, gas and 2 electrical connections, to regionally significant industrial sites within the 3 region;
- 4 (F) A due diligence assessment pursuant to the Oregon Industrial Site 5 Readiness Assessment Program under ORS 285B.635 to 285B.640 or other as-6 sessments or evaluations that prepare a site for development; or
- (G) Provision of support services and technical assistance to entrepreneurs and business owners in the region, including, but not limited to, small business development centers established under ORS 285B.165 to 285B.171.[; and]
- [(b) Establish criteria for repayment of loans, collection of moneys owed and repayment of grant proceeds in the event of default.]
- 13 [(4)] (c) Applications for loans must contain:
- [(a)] (A) A plan for repayment [by the applicant to the Eastern Oregon
 Border Economic Development Board Fund] of moneys borrowed from the
 fund [plus] with interest; and
- [(b)] (B) If required by the **Oregon Business Development** Department and the board, evidence of debt assurance of, or security for, repayment by the applicant.
- 20 (d) The board, in consultation with the department, shall adopt 21 rules that, at a minimum, establish criteria for awarding grants and 22 making loans under this section, in addition to the criteria set forth 23 in paragraph (b) of this subsection.
- [(5)] (4) Loans made under this section[:]
- [(a)] may not be for a [loan] term that exceeds the [usable] useful life of the work or project for which the loan funds will be used or a specified number of years from completion, whichever is less.[; and]
- [(b) Are subject to subsection (8) of this section regarding repayment of loans made by the department.]
- [(6)(a)] (5)(a) Grants [or] and loans made under this section are payable solely from the Eastern Oregon Border Economic Development Board Fund

- 1 [established under ORS 284.801]. Amounts paid as grants [or] and loans shall
- 2 not constitute a debt of the state or a lending of the credit of the state
- 3 within the meaning of any constitutional or statutory limitation.
- 4 (b) [Notwithstanding paragraph (a) of this subsection,] Nothing in this
- 5 section is intended to impair the exercise of rights granted against the se-
- 6 curity for a loan, if any.
- 7 [(7)] (6) The department shall assist the board in evaluating applications
- 8 for grants [or] **and** loans under this section by:
- 9 (a) Evaluating timelines for completion of work and projects for which
- 10 grant [or] **and** loan moneys requested in the application will be used;
- 11 (b) Investigating whether necessary permits for development, if needed,
- 12 have been or can be secured in a timely manner;
- 13 (c) Recommending how to maximize use of grant or loan moneys to ensure
- 14 successful completion of the work or project for which the grant or loan
- 15 moneys will be used;
- (d) Assessing the ability of the applicant to repay the grant or loan;
- 17 (e) Documenting the strengths, weaknesses and risks of the applicant and
- 18 **the work or** project; and
- 19 (f) Making recommendations regarding terms and conditions for approval
- 20 of a grant or loan.
- [(8)] (7)(a) The department shall adopt rules governing the repayment of
- 22 loans made under this section, the repayment of grant proceeds in the
- 23 event of default by the grantee under the grant agreement and the
- 24 collection of moneys owed to the Eastern Oregon Border Economic Devel-
- 25 opment Board Fund.
- 26 **(b)** The department may seek appropriate legal remedies to secure repay-
- 27 ment of any loans made under this section [that are due to the fund].
- 28 [(9)] (8) The department may assess and charge fees, including, but not
- 29 limited to, application fees, for loans [or] and grants made under this sec-
- 30 tion.

31

SECTION 3. This 2020 Act being necessary for the immediate pres-

LC 280 1/8/20

- 1 ervation of the public peace, health and safety, an emergency is de-
- 2 clared to exist, and this 2020 Act takes effect on its passage.

3