SB 1528-5 (LC 195) 2/7/18 (CMT/ps)

Requested by SENATE COMMITTEE ON FINANCE AND REVENUE

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PROPOSED AMENDMENTS TO SENATE BILL 1528

On page 1 of the printed bill, line 2, after "amending" delete the rest of the line and delete line 3 and insert "ORS 314.752, 316.037, 316.043 and 318.031; repealing ORS 316.044; and prescribing an effective date.".

Delete lines 5 through 26 and delete pages 2 through 6 and insert:

"SECTION 1. Sections 2 and 3 of this 2018 Act are added to and made a part of ORS chapter 315.

"SECTION 2. (1) A credit against the taxes that are otherwise due under ORS chapter 316 or, if the taxpayer is a corporation, under ORS chapter 317 or 318, is allowed to a taxpayer for certified Opportunity Grant contributions made by the taxpayer during the tax year to the Opportunity Grant Fund established under section 4 of this 2018 Act.

"(2)(a) The Department of Revenue shall, in cooperation with the Higher Education Coordinating Commission, conduct an auction of tax credits under this section. The department may conduct the auction in the manner that it determines is best suited to maximize the return to the state on the sale of tax credit certifications and shall announce a reserve bid prior to conducting the auction. The reserve amount shall be at least 95 percent of the total amount of the tax credit. Moneys necessary to reimburse the department for the actual costs incurred by the department in administering an auction, not to exceed 0.25 percent of auction proceeds, are continuously appropriated to the

- department. The department shall deposit net receipts from the auction required under this section in the Opportunity Grant Fund.
- 3 "(b) The commission may adopt rules necessary for the adminis-4 tration of the auction.
- 5 "(3) Contributions made under this section shall be deposited in the Opportunity Grant Fund.
 - "(4)(a) Upon receipt of a contribution, the commission shall, except as provided in section 3 of this 2018 Act, issue to the taxpayer written certification of the amount certified for tax credit under this section to the extent the amount certified for tax credit, when added to all amounts previously certified for tax credit under this section, does not exceed \$14 million for the fiscal year in which certification is made.
 - "(b) The commission and the department are not liable, and a refund of a contributed amount need not be made, if a taxpayer that has received tax credit certification is unable to use all or a portion of the tax credit to offset the tax liability of the taxpayer.
 - "(5) To the extent the commission does not certify contributed amounts as eligible for a tax credit under this section, the taxpayer may request a refund of the amount the taxpayer contributed, and the commission shall refund that amount.
 - "(6)(a) Except as provided in paragraph (b) of this subsection, a tax credit claimed under this section may not exceed the tax liability of the taxpayer and may not be carried over to another tax year.
 - "(b) Any tax credit otherwise allowable under this section that is not used by the taxpayer in a particular tax year may be carried forward and offset against the taxpayer's tax liability for the next succeeding tax year. Any credit remaining unused in the next succeeding tax year may be carried forward and used in the second succeeding tax year, and likewise, any credit not used in that second succeeding tax year may be carried forward and used in the third succeeding tax year

- but may not be carried forward for any tax year thereafter. 1
- "(c) A taxpayer is not eligible for a tax credit under this section if 2 the first tax year for which the credit would otherwise be allowed be-3 gins on or after January 1, 2024. 4
- "(7) If a tax credit is claimed under this section by a nonresident 5 or part-year resident taxpayer, the amount shall be allowed without 6 proration under ORS 316.117. 7
- "(8) If the amount of contribution for which a tax credit certifica-8 tion is made is allowed as a deduction for federal tax purposes, the amount of the contribution shall be added to federal taxable income for Oregon tax purposes.
 - "SECTION 3. (1) In lieu of the issuance of certifications for tax credit under section 2 of this 2018 Act by the Higher Education Coordinating Commission, the Legislative Assembly may, no later than 30 days prior to the end of each fiscal year, appropriate to the commission for deposit into the Opportunity Grant Fund established under section 4 of this 2018 Act an amount equal to the total amount that would otherwise be certified for tax credits during the upcoming fiscal year, based on the amount of contributions and accompanying applications for credit received by the commission during the fiscal year.
 - "(2) If the Legislative Assembly makes the election allowed in subsection (1) of this section:
 - "(a) Any contributions to the Opportunity Grant Fund made for the upcoming fiscal year and for which an application for a credit under section 2 of this 2018 Act is pending shall, at the request of the taxpayer, be refunded by the commission; and
 - "(b) A credit under section 2 of this 2018 Act may not be claimed for any contribution made during the current fiscal year.
- "SECTION 4. (1) The Opportunity Grant Fund is established in the 29 State Treasury, separate and distinct from the General Fund. Interest 30

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- earned by the Opportunity Grant Fund shall be credited to the fund.
- 2 "(2) Moneys in the Opportunity Grant Fund shall consist of:
- 3 "(a) Amounts donated to the fund;
- "(b) Amounts appropriated or otherwise transferred to the fund by
 the Legislative Assembly;
 - "(c) Other amounts deposited in the fund from any source; and
- 7 "(d) Interest earned by the fund.

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- "(3) Moneys in the fund are continuously appropriated to the Higher Education Coordinating Commission. After the payment of refunds to taxpayers as described in sections 2 and 3 of this 2018 Act and payments to a tax credit marketer for marketing services provided by the marketer as described in section 5 of this 2018 Act, the balance remaining in the fund shall be used for the Oregon Opportunity Grant program under ORS 348.260.
- 15 "(4) Expenditures from the fund are not subject to ORS 291.232 to 291.260.
 - "SECTION 5. The Higher Education Coordinating Commission may hire or contract with a marketer to market the tax credits described in section 2 of this 2018 Act to taxpayers.
 - "SECTION 6. Sections 2, 3 and 5 of this 2018 Act apply to tax years beginning on or after January 1, 2018, and before January 1, 2024.
- "SECTION 7. ORS 314.752 is amended to read:
- "314.752. (1) Except as provided in ORS 314.740 (5)(b), the tax credits allowed or allowable to a C corporation for purposes of ORS chapter 317 or 318 shall not be allowed to an S corporation. The business tax credits allowed or allowable for purposes of ORS chapter 316 shall be allowed or are allowable to the shareholders of the S corporation.
- "(2) In determining the tax imposed under ORS chapter 316, as provided under ORS 314.734, on income of the shareholder of an S corporation, there shall be taken into account the shareholder's pro rata share of business tax

- credit (or item thereof) that would be allowed to the corporation (but for subsection (1) of this section) or recapture or recovery thereof. The credit (or item thereof), recapture or recovery shall be passed through to shareholders in pro rata shares as determined in the manner prescribed under section
- 5 1377(a) of the Internal Revenue Code.
- "(3) The character of any item included in a shareholder's pro rata share under subsection (2) of this section shall be determined as if such item were realized directly from the source from which realized by the corporation, or incurred in the same manner as incurred by the corporation.
 - "(4) If the shareholder is a nonresident and there is a requirement applicable for the business tax credit that in the case of a nonresident the credit be allowed in the proportion provided in ORS 316.117, then that provision shall apply to the nonresident shareholder.
- "(5) As used in this section, 'business tax credit' means the following 14 credits: ORS 315.104 (forestation and reforestation), ORS 315.138 (fish 15 screening, by-pass devices, fishways), ORS 315.141 (biomass production for 16 biofuel), ORS 315.156 (crop gleaning), ORS 315.164 and 315.169 (agriculture 17 workforce housing), ORS 315.176 (bovine manure), ORS 315.204 (dependent 18 care assistance), ORS 315.208 (dependent care facilities), ORS 315.213 (con-19 tributions for child care), ORS 315.237 (employee and dependent scholar-20 ships), ORS 315.271 (individual development accounts), ORS 315.304 21 (pollution control facility), ORS 315.326 (renewable energy development con-22 tributions), ORS 315.331 (energy conservation projects), ORS 315.336 (trans-23 portation projects), ORS 315.341 (renewable energy resource equipment 24 manufacturing facilities), ORS 315.354 and 469B.151 (energy conservation fa-25 cilities), ORS 315.506 (tribal taxes on reservation enterprise zones and res-26 ervation partnership zones), ORS 315.507 (electronic commerce), ORS 315.514 27 (film production development contributions), ORS 315.521 (university venture 28 development funds), ORS 315.523 (employee training programs), ORS 315.533 29 (low income community jobs initiative), ORS 315.675 (Trust for Cultural De-30

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- 1 velopment Account contributions), ORS 317.097 (loans for affordable hous-
- 2 ing), ORS 317.124 (long term enterprise zone facilities), ORS 317.147 (loans
- 3 for agriculture workforce housing), ORS 317.152 (qualified research expenses)
- 4 and ORS 317.154 (alternative qualified research expenses) and section 9,
- 5 chapter 774, Oregon Laws 2013 (alternative fuel vehicle contributions) and
- 6 section 2 of this 2018 Act (Opportunity Grant Fund contributions).
- 7 **"SECTION 8.** ORS 318.031 is amended to read:
- 8 "318.031. It being the intention of the Legislative Assembly that this
- 9 chapter and ORS chapter 317 shall be administered as uniformly as possible
- 10 (allowance being made for the difference in imposition of the taxes), ORS
- 305.140 and 305.150, ORS chapter 314 and the following sections are incor-
- porated into and made a part of this chapter: ORS 315.104, 315.141, 315.156,
- 13 315.176, 315.204, 315.208, 315.213, 315.304, 315.326, 315.331, 315.336, 315.506,
- 14 315.507, 315.523 and 315.533 and section 2 of this 2018 Act (all only to the
- extent applicable to a corporation) and ORS chapter 317.
- "SECTION 9. Section 10 of this 2018 Act is added to and made a part
- of ORS chapter 316.
- "SECTION 10. There shall be added to federal taxable income for
- 19 Oregon tax purposes the amount allowable as a deduction under sec-
- 20 tion 199A(a) of the Internal Revenue Code for the tax year.
- "SECTION 11. Section 10 of this 2018 Act applies to tax years be-
- 22 ginning on or after January 1, 2018.
- 23 **"SECTION 12.** ORS 316.043 is amended to read:
- "316.043. (1) As used in this section:
- 25 "(a) 'Material participation' has the meaning given that term in section
- 26 469 of the Internal Revenue Code.
- 27 "(b) 'Nonpassive income' means income other than income from passive
- 28 activity as determined under section 469 of the Internal Revenue Code.
- 29 'Nonpassive income' does not include wages, interest, dividends or capital
- 30 gains.

- "(c) 'Nonpassive loss' means loss other than loss from passive activity as determined under section 469 of the Internal Revenue Code.
- "(2) If a taxpayer that meets the conditions of subsection [(6)] (5) of this section has nonpassive income attributable to any partnership or S corpo-
- 5 ration after reduction for nonpassive losses or does business as a sole
- 6 proprietorship, that portion of the taxpayer's income, not to exceed
- ⁷ \$250,000, that meets the conditions of subsection [(6)] (5) of this section shall
- 8 be taxed at:
- 9 "(a) The rate applicable under ORS 316.037; or
- "(b) At the election of the taxpayer, a rate of[:]
- "[(A)] seven percent of the first \$250,000 of taxable income, or fraction thereof[;].
- "[(B) Seven and two-tenths percent of taxable income exceeding \$250,000 but not exceeding \$500,000;]
- "[(C) Seven and six-tenths percent of taxable income exceeding \$500,000 but not exceeding \$1 million;]
- "[(D) Eight percent of taxable income exceeding \$1 million but not exceeding \$2.5 million;]
- "[(E) Nine percent of taxable income exceeding \$2.5 million but not exceeding \$5 million; and]
- "[(F) Nine and nine-tenths percent of taxable income exceeding \$5 million.]
- "[(3) The reduced rates allowed under subsection (2)(b) of this section may
 be adjusted as provided in ORS 316.044.]
- "[(4)] (3) A taxpayer shall use the subtractions, deductions or additions otherwise allowed under this chapter in the calculation of income that is taxed at the rates otherwise applicable under ORS 316.037. The only addition or subtraction allowed in the calculation of [nonpassive] income for which the taxpayer uses the reduced [rates] rate allowed under subsection (2)(b) of this section shall be any depreciation adjustment directly related to the

- partnership, [or] S corporation or sole proprietorship.
- "[(5)] (4) The election under subsection (2)(b) of this section shall be irrevocable and shall be made on the taxpayer's original return. If the tax-
- 4 payer uses the reduced [rates] rate allowed under subsection (2)(b) of this
- 5 section, the calculation of income shall be substantiated on a form prescribed
- 6 by the Department of Revenue and filed with the taxpayer's tax return for
- 7 the tax year or at such other time and manner as the department may pre-
- 8 scribe by rule. A taxpayer who uses the reduced [rates] rate available under
- 9 subsection (2)(b) of this section may not join in the filing of a composite
- 10 return under ORS 314.778.
- "[(6)] (5) The [rates listed in] rate allowed under subsection (2)(b) of this section [apply] applies to [nonpassive] income attributable to a partnership,
- 13 [or] S corporation or sole proprietorship only if:
- "(a) The taxpayer materially participates in the trade or business;
- 15 "(b) The partnership, [or] S corporation or sole proprietorship employs
- 16 at least one person who is not an owner, member or limited partner of the
- 17 partnership or S corporation[; and] or the owner of the sole
- 18 proprietorship.

- "(c) At least 1,200 aggregate hours of work in Oregon are performed, by
- 20 the close of the tax year for which the reduced rate is allowed, by employees
- 21 who meet the requirements of paragraph (b) of this subsection and who are
- 22 employed by the partnership, [or] S corporation or sole proprietorship. In
- 23 determining whether this requirement is met, only hours worked in a week
- 24 in which a worker works at least 30 hours may be considered.
 - "(d) The hours of employment required under this subsection are
- 26 not performed in industries in the following sectors, as denoted by the
- 27 North American Industry Classification System codes:
- 28 "(A) Professional, scientific and technical services (54); or
- 29 "(B) Health care and social assistance (62).
- 30 "(6) A taxpayer doing business as a sole proprietorship shall apply

- the reduced rate to the sole proprietorship's net profit as reported on the taxpayer's return.
- "(7)(a) A nonresident may apply the reduced [rates] rate allowed under subsection (2)(b) of this section only to income earned in Oregon.
- "(b) A part-year resident shall calculate the tax due using the reduced [rates] rate allowed under subsection (2)(b) of this section by first applying [those rates] the rate to the taxpayer's [nonpassive] income that meets the requirements of subsection [(6)] (5) of this section, and then multiplying that amount by the ratio of the taxpayer's [nonpassive] income in Oregon divided by [nonpassive] income from all sources.
 - "SECTION 13. The amendments to ORS 316.043 by section 12 of this 2018 Act apply to tax years beginning on or after January 1, 2018.
 - "SECTION 14. The Department of Revenue shall waive any interest that would otherwise apply to taxes due if the interest is based on underpayment or underreporting that results solely from the amendments to ORS 316.043 by section 12 of this 2018 Act.
 - "SECTION 15. Section 14 of this 2018 Act applies to tax years beginning on or after January 1, 2018, and before January 1, 2019.
 - **"SECTION 16.** ORS 316.037 is amended to read:
 - "316.037. (1)(a) A tax is imposed for each taxable year on the entire taxable income of every resident of this state. The amount of the tax shall be determined in accordance with the following table:

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23 "
24 If taxable income is: The tax is:
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26 Not over $2,000 [5%] 4% of
27 taxable
28 income
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30 Over \$2,000 but not

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over $5,000
                                  [$100] $80 plus [7%] 6%
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                                     of the excess
3
                                     over $2,000
 4
     Over $5,000 but not
5
6
        over $125,000
                                  [$310] $260 plus 9%
 7
                                     of the excess
                                     over $5,000
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10
     Over $125,000
                                  [$11,110] $10,980 plus 9.9%
                                     of the excess
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                                     over $125,000
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- "(b) For tax years beginning in each calendar year, the Department of Revenue shall adopt a table that shall apply in lieu of the table contained in paragraph (a) of this subsection, as follows:
- "(A) Except as provided in subparagraph (D) of this paragraph, the minimum and maximum dollar amounts for each bracket for which a tax is imposed shall be increased by the cost-of-living adjustment for the calendar year.
- "(B) The rate applicable to any rate bracket as adjusted under subparagraph (A) of this paragraph shall not be changed.
- "(C) The amounts setting forth the tax, to the extent necessary to reflect the adjustments in the rate brackets, shall be adjusted.
- "(D) The rate brackets applicable to taxable income in excess of \$125,000 may not be adjusted.
- "(c) For purposes of paragraph (b) of this subsection, the cost-of-living adjustment for any calendar year is the percentage (if any) by which the monthly averaged U.S. City Average Consumer Price Index for the 12 consecutive months ending August 31 of the prior calendar year exceeds the

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- monthly averaged index for the second quarter of the calendar year 1992.
- 2 "(d) As used in this subsection, 'U.S. City Average Consumer Price
- 3 Index' means the U.S. City Average Consumer Price Index for All Urban
- 4 Consumers (All Items) as published by the Bureau of Labor Statistics of the
- 5 United States Department of Labor.
- 6 "(e) If any increase determined under paragraph (b) of this subsection is
- 7 not a multiple of \$50, the increase shall be rounded to the next lower mul-
- 8 tiple of \$50.
- 9 "(2) A tax is imposed for each taxable year upon the entire taxable income
- of every part-year resident of this state. The amount of the tax shall be
- 11 computed under subsection (1) of this section as if the part-year resident
- were a full-year resident and shall be multiplied by the ratio provided under
- ORS 316.117 to determine the tax on income derived from sources within this
- 14 state.
- "(3) A tax is imposed for each taxable year on the taxable income of every
- 16 full-year nonresident that is derived from sources within this state. The
- amount of the tax shall be determined in accordance with the table set forth
- in subsection (1) of this section.
- **"SECTION 17.** ORS 316.037, as amended by section 16 of this 2018 Act,
- 20 is amended to read:
- "316.037. (1)(a) A tax is imposed for each taxable year on the entire tax-
- able income of every resident of this state. The amount of the tax shall be
- 23 determined in accordance with the following table:
- 24 " ______
- 25 If taxable income is: The tax is:
- 26
- 27 Not over \$2,000 [4%] **5**% of
- 28 taxable
- 29 income

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Over $2,000 but not
1
2
        over $5,000
                                  [$80] $100 plus [6%] 7%
3
                                     of the excess
                                     over $2,000
 4
5
6
     Over $5,000 but not
                                  [$260] $310 plus 9%
7
        over $125,000
8
                                     of the excess
9
                                     over $5,000
10
     Over $125,000
                                  [$10,980] $11,110 plus 9.9%
11
12
                                     of the excess
                                     over $125,000
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- "(b) For tax years beginning in each calendar year, the Department of Revenue shall adopt a table that shall apply in lieu of the table contained in paragraph (a) of this subsection, as follows:
- "(A) Except as provided in subparagraph (D) of this paragraph, the minimum and maximum dollar amounts for each bracket for which a tax is imposed shall be increased by the cost-of-living adjustment for the calendar year.
- "(B) The rate applicable to any rate bracket as adjusted under subparagraph (A) of this paragraph shall not be changed.
- "(C) The amounts setting forth the tax, to the extent necessary to reflect the adjustments in the rate brackets, shall be adjusted.
- "(D) The rate brackets applicable to taxable income in excess of \$125,000 may not be adjusted.
- "(c) For purposes of paragraph (b) of this subsection, the cost-of-living adjustment for any calendar year is the percentage (if any) by which the monthly averaged U.S. City Average Consumer Price Index for the 12 con-

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- secutive months ending August 31 of the prior calendar year exceeds the monthly averaged index for the second quarter of the calendar year 1992.
- 3 "(d) As used in this subsection, 'U.S. City Average Consumer Price
- 4 Index' means the U.S. City Average Consumer Price Index for All Urban
- 5 Consumers (All Items) as published by the Bureau of Labor Statistics of the
- 6 United States Department of Labor.
- 7 "(e) If any increase determined under paragraph (b) of this subsection is
- 8 not a multiple of \$50, the increase shall be rounded to the next lower mul-
- 9 tiple of \$50.
- "(2) A tax is imposed for each taxable year upon the entire taxable income
- of every part-year resident of this state. The amount of the tax shall be
- 12 computed under subsection (1) of this section as if the part-year resident
- were a full-year resident and shall be multiplied by the ratio provided under
- ORS 316.117 to determine the tax on income derived from sources within this
- 15 state.

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- "(3) A tax is imposed for each taxable year on the taxable income of every
- 17 full-year nonresident that is derived from sources within this state. The
- 18 amount of the tax shall be determined in accordance with the table set forth
- in subsection (1) of this section.
 - "SECTION 18. (1) The amendments to ORS 316.037 by section 16 of
 - this 2018 Act apply to tax years beginning on or after January 1, 2018,
- 22 and before January 1, 2026.
 - "(2) The amendments to ORS 316.037 by section 17 of this 2018 Act
- 24 apply to tax years beginning on or after January 1, 2026.
 - "SECTION 19. ORS 316.044 is repealed.
- "SECTION 20. This 2018 Act takes effect on the 91st day after the
- 27 date on which the 2018 regular session of the Seventy-ninth Legislative
- 28 Assembly adjourns sine die.".