HB 2002-2 (LC 2266) 4/6/17 (BLS/las/ps)

Requested by HOUSE COMMITTEE ON HUMAN SERVICES AND HOUSING

PROPOSED AMENDMENTS TO HOUSE BILL 2002

1 On page 1 of the printed bill, line 2, after "456.265" delete the rest of the 2 line and insert ", 456.559 and 456.574.".

3 Delete lines 5 through 28 and delete pages 2 through 7 and insert:

4 **"SECTION 1.** ORS 456.250 is amended to read:

⁵ "456.250. As used in this section and ORS 456.255 to 456.265:

6 "[(1) 'Federal housing program' means a federal project-based Section 8 7 subsidized housing program.]

"(1) 'Affordability restriction' means a limit on rents that a property owner may charge at a participating property or a limitation on
the use of a participating property as set forth in a contract.

"(2) 'Contract' means a written agreement entered into by a property owner under which a participating property becomes publicly supported housing that is subject to an affordability restriction. 'Contract' includes, but is not limited to, a deed restriction, loan agreement, operating agreement or any other written agreement that results in an affordability restriction being placed on the property.

"[(2)] (3) 'Local government' means a city, county, public corporation,
 metropolitan service district or other district, political subdivision or any
 board, commission or agency thereof.

²⁰ "[(3)] (4) 'Participating property' means property that is the subject of a ²¹ contract [between the property owner and the United States Department of Housing and Urban Development for participation in a federal housing program] by which the property becomes publicly supported housing that
is subject to an affordability restriction.

4 "(5)(a) 'Publicly supported housing' means a multifamily rental
5 housing development of five or more units that receives or benefits
6 from government assistance under:

"(A) A contract for rent assistance from the United States Department of Housing and Urban Development, the United States Department of Agriculture or the Housing and Community Services
Department that contains an affordability restriction; or

"(B) A contract that is for any other type of government assistance or subsidy that includes an affordability restriction and that is identified in rules adopted by the Housing and Community Services Department.

"(b) 'Publicly supported housing' does not include a multifamily
 rental housing development:

"(A) For which the development or developer receives only a construction excise tax waiver, a system development charge waiver, a fee
waiver or a property tax abatement;

"(B) That is part of an inclusionary housing program as defined by
local government and authorized under chapter 59, Oregon Laws 2016
(SB 1533);

"(C) That receives tenant-based federal rent subsidy payments un der the Housing Choice Voucher Program authorized by 42 U.S.C.
 1437f;

"(D) That receives project-based rental assistance administered by
 a housing authority under section 8 of the United States Housing Act
 of 1937 (42 U.S.C. 1437f (o)(13)); or

"(E) That receives tenant vouchers from the United States Depart ment of Agriculture under section 542 of the Housing Act of 1949 (42)

1 U.S.C. 1471).

"(6) 'Qualified purchaser' means a local government entitled to notice under ORS 456.260, the Housing and Community Services Department or a designee appointed by the department under section 6 of this
2017 Act.

6 "SECTION 2. ORS 456.255 is amended to read:

7 "456.255. (1) The Legislative Assembly finds and declares that:

8 "(a) The maintenance of a pool of affordable housing for all citizens is a
9 matter of statewide concern.

"(b) The contracts for many **participating** properties in this state that 10 [participate in federal housing programs] are publicly supported housing 11 are about to expire or otherwise terminate. State and local governments 12need an effective process for assessing these expiring and terminating 13 contracts and determining whether to assume ownership of the participating 14 properties. The assessment and determination process should ensure appro-15priate statewide uniformity while maintaining local flexibility. The process 16 should also ensure the rights of property owners and tenants to fair treat-17 ment as the contracts expire. 18

"(2) ORS [456.260 and] **456.255 to** 456.265 are intended to provide a framework for addressing the withdrawal of participating property from [federal housing programs] **publicly supported housing**.

²² "SECTION 3. ORS 456.260 is amended to read:

"456.260. (1) [In establishing a procedure to deal] For the purpose of
dealing with expiring and terminating contracts for participating properties, [a local government may:]

²⁶ "[(a) Require] the owner of a participating property [to] shall:

"[(A)](a) Provide notice by registered or certified mail, return receipt requested, [of the pending contract expiration] to each local government [that has requested] entitled to notice and the Housing and Community Services Department [and each affected tenant one year] two years prior to the

1 date when:

"(A) The contract for the property to participate in [a federal housing
program] publicly supported housing will expire or terminate; or

"(B) The participating property will be withdrawn from publicly
supported housing, whether by sale, transfer, nonrenewal of the contract or otherwise, such that the property will no longer be a participating property.

8 "[(B) Provide notice that the owner intends to withdraw the property from 9 participation in a federal housing program to each local government that has 10 requested notice and each affected tenant up to:]

11 "[(i) 210 days prior to the expiration of the contract; or]

"[(ii) 150 days prior to the expiration of a one-year extension of the contract,
 if any.]

"[(C)] (b) Consent to reasonable inspection of the property and inspection of the owner reports on file with the Housing and Community Services Department or the United States Department of Housing and Urban Development, if applicable.

"[(D)] (c) Maintain the contract for property participation in [a federal housing program] publicly supported housing in good standing[, if the United States Department of Housing and Urban Development allows that maintenance,] during[:]

²² "[(*i*)] the notice period[*s*] referred to under this [*paragraph*] **section**[;]

23 "[(*ii*) Any condemnation proceeding commenced; or]

24 "[(iii) Any alternative procedure agreed to under paragraph (c) of this 25 subsection].

"[(E)] (d) Refrain from taking any action, other than notifying the United States Department of Housing and Urban Development or other party to the contract of the owner's intention to not renew the contract or to withdraw the participating property from publicly supported housing, that would preclude [the] a qualified purchaser [affected local government] or its designee] from succeeding to the contract or negotiating with the
 owner for the purchase of the property.

"(2) A local government is entitled to notice under this section if
the participating property is located within the boundaries of the local
government.

"(3) If the property owner does not comply with the notice require-6 ments under subsection (1) of this section, the property owner shall 7 extend the affordability restriction on the participating property by 8 the number of months that the property owner is in noncompliance 9 with the notice requirements under subsection (1) of this section and 10 immediately provide notice to the Housing and Community Services 11 Department and each local government that is entitled to notice of the 12 extension of the affordability restriction pursuant to this section to-13 gether with the notice required under subsection (1) of this section. 14

15 **"(4) Subsection (1) of this section does not apply when:**

"(a) A local government or the state takes the participating prop erty by eminent domain or a negotiated purchase in lieu of eminent
 domain;

"(b) There is a forced sale of the participating property under a
 foreclosure; or

"(c) The participating property is subject to a deed in lieu of fore closure.

[(b)] (5) A local government may:

"(a) Establish and impose any fine, penalty, tax, fee, charge or assessment
upon the owner of participating property for failure to comply with local
regulations adopted [*pursuant to paragraph (a) of this subsection*] to implement the provisions of subsection (1) of this section.

²⁸ "[(c) Establish an alternative procedure to condemnation, including but not ²⁹ limited to arbitration, mediation or facilitated negotiation. However, an alter-³⁰ native procedure may not be used unless mutually agreed to by the property

1 owner and the local government.]

"[(d)] (b) Require an owner to refrain from disturbing tenancies, other than for cause as defined in the contract, for a period of not more than 180 days after expiration of the contract or withdrawal of the participating property from publicly supported housing if the local government pays, or arranges for payment, to the owner on the first day of each month, the monthly subsidy that the owner was receiving under the contract.

8 "(c) Make application to the Housing and Community Services De-9 partment requesting that a local subsidy program be included in the 10 definition of publicly supported housing, as long as the program oth-11 erwise complies with and is not excluded from the definition of pub-12 licly supported housing.

13 "(6) The Housing and Community Services Department and a local 14 government may require the owner of the participating property to 15 pay any replacement fee or other fee for tenant relocation from a 16 participating property unless the contract to which the participating 17 property is subject already provides for the payment of a tenant relo-18 cation fee.

"[(2)] (7) Any notices provided under subsection (1)(a) of this section shall
 specify whether the owner:

"(a) Intends to withdraw the participating property from [a federal
 housing program] publicly supported housing.

"(b) Intends to convert the participating property to a nonparticipatinguse.

"(c) Is involved in negotiations with the United States Department of
Housing and Urban Development, [or] the Housing and Community Services
Department or any other individual or entity regarding an extension of
an expiring [participation] contract.

"[(3)] (8) ORS 456.255 to 456.265 do not require the Housing and Com munity Services Department or a local government to purchase, condemn

1 or otherwise acquire participating property.

"(8) The Housing and Community Services Department shall adopt
rules to implement the provisions of this section with respect to the
duties, powers and functions of the department.

5 "SECTION 4. ORS 456.265 is amended to read:

"456.265. (1) Except as expressly authorized in ORS 456.260 [(1)] or
sections 6 and 7 of this 2017 Act or as may be provided by contract with
the property owner, a local government may not:

9 "(a) Impose any fine, penalty, tax, fee, charge, assessment or other re-10 striction or sanction against a property owner for withdrawing the partic-11 ipating property from [*a federal housing program*] **publicly supported** 12 **housing**.

"(b) Except as an exercise of constitutional or statutory powers of con demnation:

"(A) Prevent or restrict a property owner from selling or otherwise dis posing of participating property.

"(B) Require conveyance of participating property to the local governmentor to another party.

"(C) Impose any fine, penalty, tax, fee, charge, assessment or other restriction or sanction against a property owner for refusing an offer by the **department, the department's designee, a** local government or another party to purchase participating property.

²³ "[(c) Require a property owner to pay any replacement fee or other fee for ²⁴ tenant relocation from participating property, except as specified in an alter-²⁵ native procedure being used pursuant to ORS 456.260 (1)(c).]

"(2) Subsection (1) of this section does not prohibit a local government that is certified by a federal agency to carry out an agency responsibility or to exercise agency authority from taking any action within the scope of that responsibility or authority.

³⁰ "<u>SECTION 5.</u> Sections 6, 7 and 8 of this 2017 Act are added to and

1 made a part of ORS 456.255 to 456.265.

"SECTION 6. (1) Except as provided in subsection (2) of this section, $\mathbf{2}$ a property owner shall provide notice by registered or certified mail, 3 return receipt requested, to the Housing and Community Services De-4 partment and each local government entitled to notice under ORS $\mathbf{5}$ 456.260, of the opportunity to offer to purchase a participating property 6 at least 13 months prior to the occurrence of any of the following 7 actions if the action will result in withdrawal of the participating 8 property from publicly supported housing: 9

10 "(a) Refinancing of the primary mortgage;

11 "(b) Recapitalizing for purposes of rehabilitation or repair;

"(c) Entering into an agreement to sell the property to a new
 property owner; or

"(d) Withdrawing the participating property from publicly sup ported housing.

16 "(2) Subsection (1) of this section does not apply when:

"(a) A local government or the state takes the participating property by eminent domain or a negotiated purchase in lieu of eminent
domain;

"(b) There is a forced sale of the participating property under a
 foreclosure; or

"(c) The participating property is subject to a deed in lieu of fore closure.

"(3)(a) The property owner shall provide the notice required in subsection (1) of this section to afford the qualified purchasers the opportunity to purchase required by this section within the time frames indicated in subsection (5) of this section.

"(b) A property owner is under no obligation to accept a qualified
 purchaser's offer made pursuant to subsection (5) of this section.

30 "(4) The department may appoint a designee to act as purchaser of

the participating property and shall give the property owner notice of the appointment of a designee. The department must consult with each local government where the property is located before appointing a designee under this subsection. The department must enter into a written agreement with the appointed designee providing that the designee and any of the designee's successors or assigns:

7 "(a) Agree to preserve the affordability of the participating prop8 erty; and

9 "(b) Assume all rights and responsibilities attributable to the de-10 partment as a prospective purchaser of the participating property.

"(5) A qualified purchaser may, within 90 days from the date of a 11 property owner's notice under subsection (1) of this section, submit 12 an offer to the property owner to purchase the participating property. 13 Failure by all qualified purchasers to submit a timely offer constitutes 14 an irrevocable waiver of the each qualified purchaser's rights under 15 this section, and, subject to section 7 of this 2017 Act, the property 16 owner may sell the participating property to a third party or withdraw 17 the participating property from publicly supported housing. 18

"(6) If, within 210 days from the date of a property owner's notice 19 under subsection (1) of this section or within such other period of time 20to which the qualified purchasers and the property owner may agree, 21the property owner has not accepted any qualified purchaser's offer 22to purchase the participating property, each qualified purchaser's offer 23shall expire, each qualified purchaser's right to purchase the partic-24ipating property under this section shall terminate and, subject to 25section 7 of this 2017 Act, the property owner may sell the participat-26ing property to a third party or withdraw the participating property 27from publicly supported housing. 28

"(7) At any time after the notice described in subsection (1) of this
 section has been provided, a qualified purchaser may request, in writ-

ing, that the property owner make available, within 30 days of the request, documents that are relevant to the participating property at the property owner's principal place of business or at a commercial photocopying facility.

5 "(8)(a) Notwithstanding the provisions of ORS 192.410 to 192.505 re-6 lating to public records, the documents provided by the property owner 7 to a qualified purchaser under subsection (7) of this section are confi-8 dential and exempt from public inspection except with the written 9 consent of the property owner or as ordered by a court.

10 "(b) Notwithstanding paragraph (a) of this subsection, disclosure 11 may be made to potential funding sources, regulatory agencies or 12 agents or consultants of a qualified purchaser in connection with a 13 transaction between the property owner and a qualified purchaser 14 under this section, subject to appropriate confidentiality agreements.

"(9) The department shall adopt rules to implement the provisions
 of this section.

"SECTION 7. (1)(a) Within the first 180 days following the expira-17 tion of the offer to purchase period described in section 6 (6)(a) of this 18 2017 Act, a property owner may accept a third party's offer to purchase 19 the participating property. This acceptance shall be made subject to 20the property owner providing each qualified purchaser the right of 21first refusal to purchase the property on the same terms and condi-22tions as the third party's offer to purchase, subject to subsection (2) 23of this section, unless those terms and conditions are modified by 24mutual consent between the qualified purchaser and the property 25owner. 26

"(b) The property owner shall provide notice, by registered or certified mail, return receipt requested, to each qualified purchaser of the terms and conditions of the third party's offer to purchase. A qualified purchaser shall have 30 days from the date the notice is mailed to exercise its right of first refusal by submitting a matching offer to purchase the property. The property owner shall accept the first matching
offer the property owner receives from a qualified purchaser under
this section.

5 "(c) A qualified purchaser's offer is a matching offer if it is on the 6 same terms and conditions as the third party's offer to purchase but 7 for modifications to ensure compliance with subsection (2) of this 8 section, unless those terms and conditions are modified by mutual 9 consent among the qualified purchaser and the property owner.

"(2) If a qualified purchaser exercises its right of first refusal, the
 qualified purchaser and property owner shall execute a purchase
 agreement on the same terms and conditions as the third party's offer,
 except that:

"(a) The earnest money deposit may not exceed the lesser of two
 percent of the sales price or \$250,000;

"(b) The earnest money deposit must be refundable for at least 90
 days; and

"(c) Closing shall be scheduled at least 240 days after execution of
 the purchase agreement.

20 "(3) Subsection (1) of this section does not apply when:

"(a) A local government or the state takes the participating prop erty by eminent domain or a negotiated purchase in lieu of eminent
 domain;

"(b) There is a forced sale of the participating property under a
 foreclosure;

"(c) The participating property is subject to a deed in lieu of fore closure or a negotiated purchase to avoid foreclosure;

"(d) There are more than 30 years remaining before the first
 scheduled termination of an affordability restriction on the property;
 "(e) The property owner accepted a third party's offer to purchase

the participating property before the effective date of this 2017 Act and
has provided documentation of the purchase agreement to the Housing
and Community Services Department;

"(f) The third party offeror agrees to maintain the affordability restrictions on the participating property, as determined by the department by rule, to ensure that the participating property remains
publicly supported housing; and

8 "(g) Any additional situations as determined by the department by
9 rule.

"(4) A property owner that sells participating property to a third
 party shall certify that the owner has complied with all provisions of
 ORS 456.260, this section and section 6 of this 2017 Act. A certification
 of compliance under this section shall:

"(a) Be recorded in the real property records of the county in which
 the property is located;

16 "(b) Contain a legal description of the property;

17 "(c) Identify the property owner as the grantor; and

"(d) Be acknowledged by the property owner in the manner required
 for acknowledgment of a deed.

"(5) The department shall adopt rules to implement the provisions
 of this section.

SECTION 8. (1) Any person who suffers any ascertainable loss of 22money or property, real or personal, as a result of the failure of an 23owner of a participating property to provide notices or otherwise 24comply with the provisions of ORS 456.260 or sections 6 or 7 of this 2017 25Act may bring an individual action in an appropriate court to recover 26actual damages. The court or the jury may award punitive damages, 27and the court may provide injunctive relief and any other equitable 28relief the court considers necessary and proper. 29

30 "(2) The court may award reasonable attorney fees and costs at trial

1 and on appeal to a prevailing plaintiff in an action under this section.

2 "SECTION 9. ORS 456.559, as amended by section 6, chapter 61, Oregon
3 Laws 2016, is amended to read:

4 "456.559. (1) The Housing and Community Services Department shall:

5 "(a) Maintain current housing data and information concerning available 6 programs, status of funding, programs planned or undertaken which might 7 conflict with, overlap, duplicate or supersede other planned or existing pro-8 grams and call these to the attention of appropriate state agencies, govern-9 mental bodies and public or private housing sponsors.

"(b) Maintain current data from local, state and federal sources
 concerning publicly supported housing as that term is defined in ORS
 456.250, the status of existing affordability restrictions as that term is
 defined in ORS 456.250 and rental assistance contracts at publicly
 supported housing.

"[(b)] (c) Provide to appropriate state agencies, governmental bodies and
public or private housing sponsors such advisory and educational services
as will assist them in the development of housing plans and projects.

"[(c)] (d) Subject to the approval of the Oregon Housing Stability Council, make noninterest bearing advances, in accordance with ORS 456.710 and the policies of the department, to qualified nonprofit sponsors for development costs of housing projects until mortgage funds are released to repay the advances as provided in ORS 456.710.

²³ "[(*d*)] (e) Advise and assist appropriate state agencies, governmental ²⁴ bodies and public or private housing sponsors, cities and counties, in all ²⁵ programs and activities which are designed or might tend to fulfill the pur-²⁶ poses of ORS 456.548 to 456.725 and ORS chapter 458.

"[(e)] (f) Encourage and assist in the planning, development, construction,
rehabilitation and conservation of dwelling units for persons and families
of lower income.

(f) (g) Be the central state department to apply for, receive and dis-

tribute, on behalf of appropriate state agencies, governmental bodies and 1 public or private housing sponsors in the state, grants, gifts, contributions, $\mathbf{2}$ loans, credits or assistance from the federal government or any other source 3 for housing programs except when the donor, grantor, or lender of such funds 4 specifically directs some other agency to administer them. Moneys received $\mathbf{5}$ under this section shall be deposited with the State Treasurer in an account 6 separate and distinct from the General Fund. Interest earned by the account 7 shall be credited to the account. 8

9 "[(g)] (h) For the purposes of acquiring moneys, credits or other assist-10 ance from any agency or instrumentality of the United States or from any 11 public corporation chartered by the United States, comply with any applica-12 ble agreements or restrictions for the receipt of such assistance and become 13 a member of any such association or public corporation chartered by the 14 United States.

"[(h)] (i) Assist individuals, appropriate state agencies, governmental
 bodies and public or private housing sponsors through a program which
 provides housing information, planning, educational services and technical
 assistance.

"[(i)] (j) Comply with the requirements of ORS 443.225 in assisting in the development of any housing for residential care, training or treatment for persons with mental retardation, developmental disabilities or mental or emotional disturbances.

"(2) Except as otherwise provided in ORS 456.255 to 456.265 and 456.625 23(7) and sections 1 to 3, chapter 61, Oregon Laws 2016, and sections 6 and 247 of this 2017 Act, the department may not itself develop, construct, reha-2526 bilitate or conserve housing units; and neither the department nor any housing sponsor, including but not limited to any association, corporation, 27cooperative housing authority or urban renewal agency organized to provide 28housing and other facilities [pursuant to] under ORS 456.548 to 456.725, may 29 own, acquire, construct, purchase, lease, operate or maintain utility facili-30

ties, including facilities for the generation of electricity, for the distribution
of gas and electricity, and for the conveyance of telephone and telegraph
messages.

"(3) In accordance with the provisions of this section and with the advice 4 of the council, the department shall establish statewide priorities for housing $\mathbf{5}$ programs. State agencies shall coordinate their housing programs with the 6 department. All state agencies intending to apply for federal funds for use 7 in planning, developing or managing housing, or rendering assistance to 8 governmental bodies or sponsors or individuals involved therein shall submit 9 a description of the proposed activity to the department for review not less 10 than 30 days prior to the intended date of submission of the application to 11 the federal agency. The department shall determine whether the proposal 12would result in a program that would overlap, duplicate or conflict with any 13 other housing program in the state. If the department finds overlapping or 14 duplication or conflict, it shall recommend modifications in the application. 15The Oregon Department of Administrative Services shall consider these rec-16 ommendations in making its decision to approve or disapprove the applica-17 tion. The department shall complete its review and forward its 18 recommendations within 15 working days after receipt of the notification. 19 Failure of the department to complete the review within that time shall 20constitute approval of the application by the department. 21

²² "(4) The Director of the Housing and Community Services Department ²³ may participate in discussions and deliberations of the council. The director ²⁴ may suggest policies and rules to the council, including those necessary to ²⁵ stimulate and increase the supply of housing for persons and families of ²⁶ lower income.

²⁷ **"SECTION 10.** ORS 456.574 is amended to read:

28 "456.574. (1) There is created in the General Fund of the State Treasury 29 the Housing and Community Services Department Revolving Account. All 30 moneys deposited in the account are continuously appropriated for the pur-

poses of carrying out the programs which the Housing and Community Services Department is charged with administering subject to limitations
otherwise prescribed by law.

"(2) The Housing and Community Services Department may transfer to
the Housing and Community Services Department Revolving Account
amounts not to exceed \$250,000 from funds available to the department. Such
funds hereby are continuously appropriated for:

8 "(a) The making of advances under ORS 456.559 (1)(d) [(1)(c)] or 456.710;
9 and

"(b) The use by the department in the payment of expenses incurred by the department in carrying out ORS 456.548 to 456.725; however, any such funds expended by the department under this paragraph shall be repaid by the department into the revolving account from the fees and charges collected under ORS 456.625 (3) and from any other moneys available for such repayment in accordance with ORS 456.548 to 456.725.

16 "SECTION 11. (a) Sections 6 and 8 of this 2017 Act and the amend-17 ments to ORS 456.250, 456.255, 456.260, 456.265 and 456.559 by sections 1 18 to 4 and 9 of this 2017 Act apply to participating properties that are 19 publicly supported housing on or after the effective date of this 2017 20 Act and that are subject to contracts executed or renewed prior to, 21 on or after the effective date of this 2017 Act.

(b) Section 7 of this 2017 Act applies to participating properties that are publicly supported housing subject to contracts executed or renewed on or after the effective date of this 2017 Act.

²⁵ "<u>SECTION 12.</u> Sections 6, 7 and 8 of this 2017 Act and the amend-²⁶ ments to ORS 456.250, 456.255, 456.260, 456.265, 456.559 and 456.574 by ²⁷ sections 1 to 4, 9 and 10 of this 2017 Act become operative January 1, ²⁸ 2018.

²⁹ "<u>SECTION 13.</u> The Housing and Community Services Department ³⁰ may take any action after the effective date specified in section 14 of this 2017 Act but before the operative date specified in section 12 of this 2017 Act that is necessary for the department to exercise, on and after the operative date specified in section 12 of this 2017 Act, all of the duties, functions and powers conferred on the board by sections 6, 7 and 8 of this 2017 Act and the amendments to ORS 456.250, 456.255, 456.260, 456.265 and 456.559 by sections 1 to 4 and 9 of this 2017 Act.

"SECTION 14. This 2017 Act takes effect on the 91st day after the
date on which the 2017 regular session of the Legislative Assembly
adjourns sine die.".

10