

House Bill 2581

Sponsored by Representatives RAYFIELD, OLSON (Presession filed.)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced**.

Requires person that possesses or has access to account information to report breach of security to financial institution that issued financial access device. Requires person to safeguard account information in accordance with standards that Department of Consumer and Business Services adopts by rule.

Subjects person to liability to financial institution for costs financial institution incurs as consequence of breach of security if person's failure to comply with standards for safeguarding account information amounts to gross negligence.

Becomes operative January 1, 2018.

Declares emergency, effective on passage.

A BILL FOR AN ACT

1
2 Relating to breaches of security with respect to account information associated with financial access
3 devices; amending ORS 646A.602, 646A.604 and 646A.622; and declaring an emergency.

4 **Be It Enacted by the People of the State of Oregon:**

5 **SECTION 1.** ORS 646A.602 is amended to read:

6 646A.602. As used in ORS 646A.600 to 646A.628:

7 (1) **"Account information" means information that establishes a relationship between a**
8 **consumer and the consumer's account with a financial institution including, but not limited**
9 **to:**

10 (a) **A primary account number;**

11 (b) **The consumer's full name;**

12 (c) **The expiration date for the financial access device;**

13 (d) **A personal identification number or other security number; and**

14 (e) **A card verification value number, card security code number or similar security**
15 **number.**

16 [(1)(a)] (2)(a) "Breach of security" means an unauthorized acquisition of computerized data that
17 materially compromises the security, confidentiality or integrity of personal information that a per-
18 son maintains.

19 (b) "Breach of security" does not include an inadvertent acquisition of personal information by
20 a person or the person's employee or agent if the personal information is not used in violation of
21 applicable law or in a manner that harms or poses an actual threat to the security, confidentiality
22 or integrity of the personal information.

23 [(2)] (3) "Consumer" means an individual resident of this state.

24 [(3)] (4) "Consumer report" means a consumer report as described in section 603(d) of the federal
25 Fair Credit Reporting Act (15 U.S.C. 1681a(d)), as that Act existed on [January 1, 2016] **the opera-**
26 **tive date specified in section 5 of this 2017 Act**, that a consumer reporting agency compiles and
27 maintains.

NOTE: Matter in **boldfaced** type in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted.
New sections are in **boldfaced** type.

1 [(4)] (5) “Consumer reporting agency” means a consumer reporting agency as described in sec-
 2 tion 603(p) of the federal Fair Credit Reporting Act (15 U.S.C. 1681a(p)) as that Act existed on
 3 [January 1, 2016] **the operative date specified in section 5 of this 2017 Act.**

4 [(5)] (6) “Debt” means any obligation or alleged obligation arising out of a consumer transaction.

5 [(6)] (7) “Encryption” means an algorithmic process that renders data unreadable or unusable
 6 without the use of a confidential process or key.

7 [(7)] (8) “Extension of credit” means a right to defer paying debt or a right to incur debt and
 8 defer paying the debt, that is offered or granted primarily for personal, family or household pur-
 9 poses.

10 (9) **“Financial access device” means a consumer’s credit card or debit card or a similar**
 11 **or related device that a consumer uses in a transaction to make a payment that draws on**
 12 **an extension of credit to the consumer from a financial institution or that withdraws funds**
 13 **from an account the consumer maintains with a financial institution.**

14 (10) **“Financial institution” has the meaning given that term in ORS 706.008.**

15 [(8)] (11) “Identity theft” has the meaning set forth in ORS 165.800.

16 [(9)] (12) “Identity theft declaration” means a completed and signed statement that documents
 17 alleged identity theft, using the form available from the Federal Trade Commission, or another sub-
 18 stantially similar form.

19 [(10)] (13) “Person” means an individual, private or public corporation, partnership, cooperative,
 20 association, estate, limited liability company, organization or other entity, whether or not organized
 21 to operate at a profit, or a public body as defined in ORS 174.109.

22 [(11)] (14) “Personal information” means:

23 (a) A consumer’s first name or first initial and last name in combination with any one or more
 24 of the following data elements, if encryption, redaction or other methods have not rendered the data
 25 elements unusable or if the data elements are encrypted and the encryption key has been acquired:

26 (A) A consumer’s Social Security number;

27 (B) A consumer’s driver license number or state identification card number issued by the De-
 28 partment of Transportation;

29 (C) A consumer’s passport number or other identification number issued by the United States;

30 (D) A consumer’s financial account number, credit card number or debit card number, in com-
 31 bination with any required security code, access code or password that would permit access to a
 32 consumer’s financial account;

33 (E) Data from automatic measurements of a consumer’s physical characteristics, such as an im-
 34 age of a fingerprint, retina or iris, that are used to authenticate the consumer’s identity in the
 35 course of a financial transaction or other transaction;

36 (F) A consumer’s health insurance policy number or health insurance subscriber identification
 37 number in combination with any other unique identifier that a health insurer uses to identify the
 38 consumer; or

39 (G) Any information about a consumer’s medical history or mental or physical condition or
 40 about a health care professional’s medical diagnosis or treatment of the consumer.

41 (b) Any of the data elements or any combination of the data elements described in paragraph
 42 (a) of this subsection without the consumer’s first name or first initial and last name if:

43 (A) Encryption, redaction or other methods have not rendered the data element or combination
 44 of data elements unusable; and

45 (B) The data element or combination of data elements would enable a person to commit identity

1 theft against a consumer.

2 (c) **Account information that is ordinarily stored on a financial access device.**

3 [(c)] (d) “Personal information” does not include information in a federal, state or local govern-
4 ment record, other than a Social Security number, that is lawfully made available to the public.

5 [(12)] (15) “Proper identification” means written information or documentation that a consumer
6 or representative can present to another person as evidence of the consumer’s or representative’s
7 identity, examples of which include:

8 (a) A valid Social Security number or a copy of a valid Social Security card;

9 (b) A certified or otherwise official copy of a birth certificate that a governmental body issued;
10 and

11 (c) A copy of a driver license or other government-issued identification.

12 [(13)] (16) “Protected consumer” means an individual who is:

13 (a) Not older than 16 years old at the time a representative requests a security freeze on the
14 individual’s behalf; or

15 (b) Incapacitated or for whom a court or other authority has appointed a guardian or
16 conservator.

17 [(14)] (17) “Protective record” means information that a consumer reporting agency compiles to
18 identify a protected consumer for whom the consumer reporting agency has not prepared a consumer
19 report.

20 [(15)] (18) “Redacted” means altered or truncated so that no more than the last four digits of
21 a Social Security number, driver license number, state identification card number, passport number
22 or other number issued by the United States, financial account number, credit card number or debit
23 card number is visible or accessible.

24 [(16)] (19) “Representative” means a consumer who provides a consumer reporting agency with
25 sufficient proof of the consumer’s authority to act on a protected consumer’s behalf.

26 [(17)] (20) “Security freeze” means a notice placed in a consumer report at a consumer’s request
27 or a representative’s request or in a protective record at a representative’s request that, subject to
28 certain exemptions, prohibits a consumer reporting agency from releasing information in the con-
29 sumer report or the protective record for an extension of credit, unless the consumer temporarily
30 lifts the security freeze on the consumer’s consumer report or a protected consumer or represen-
31 tative removes the security freeze on or deletes the protective record.

32 **SECTION 2.** ORS 646A.604 is amended to read:

33 646A.604. (1) **If** a person [*that*] owns or licenses personal information that the person uses in the
34 course of the person’s business, vocation, occupation or volunteer activities, **or possesses or has**
35 **access to personal information as a consequence of a transaction with a consumer**, and
36 [*that*] **the personal information** was subject to a breach of security, **the person** shall give notice
37 of the breach of security to:

38 (a) The consumer to whom the personal information pertains after the person discovers the
39 breach of security or after the person receives notice of a breach of security under subsection (2)
40 of this section. The person shall notify the consumer in the most expeditious manner possible,
41 without unreasonable delay, consistent with the legitimate needs of law enforcement described in
42 subsection (3) of this section and consistent with any measures that are necessary to determine
43 sufficient contact information for the affected consumer, determine the scope of the breach of secu-
44 rity and restore the reasonable integrity, security and confidentiality of the personal information.

45 (b) The Attorney General, either in writing or electronically, if the number of consumers to

1 whom the person must send the notice described in paragraph (a) of this subsection exceeds 250.
 2 The person shall disclose the breach of security to the Attorney General in the manner described
 3 in paragraph (a) of this subsection.

4 **(c) The financial institution that issued a financial access device that stores account in-**
 5 **formation that was subject to the breach of security.**

6 **(d) Any merchant services provider that processed a financial transaction on the person's**
 7 **behalf using account information that was subject to the breach of security.**

8 (2) A person that maintains or otherwise possesses personal information on behalf of, or under
 9 license of, another person shall notify the other person after discovering a breach of security.

10 (3) A person that owns or licenses personal information, **or that possesses or has access to**
 11 **personal information as a consequence of a transaction with a consumer**, may delay notifying
 12 [a] **the** consumer of a breach of security only if a law enforcement agency determines that a no-
 13 tification will impede a criminal investigation and if the law enforcement agency requests in writing
 14 that the person delay the notification.

15 (4) For purposes of this section, a person that owns or licenses personal information, **or that**
 16 **possesses or has access to personal information as a consequence of a transaction with a**
 17 **consumer**, may notify [a] **the** consumer of a breach of security:

18 (a) In writing;

19 (b) Electronically, if the person customarily communicates with the consumer electronically or
 20 if the notice is consistent with the provisions regarding electronic records and signatures set forth
 21 in the Electronic Signatures in Global and National Commerce Act (15 U.S.C. 7001) as that Act ex-
 22 isted on [*January 1, 2016*] **the operative date specified in section 5 of this 2017 Act**;

23 (c) By telephone, if the person contacts the affected consumer directly; or

24 (d) With substitute notice, if the person demonstrates that the cost of notification otherwise
 25 would exceed \$250,000 or that the affected class of consumers exceeds 350,000, or if the person does
 26 not have sufficient contact information to notify affected consumers. For the purposes of this para-
 27 graph, "substitute notice" means:

28 (A) Posting the notice or a link to the notice conspicuously on the person's website if the person
 29 maintains a website; and

30 (B) Notifying major statewide television and newspaper media.

31 (5) Notice under this section must include, at a minimum:

32 (a) A description of the breach of security in general terms;

33 (b) The approximate date of the breach of security;

34 (c) The type of personal information that was subject to the breach of security;

35 (d) Contact information for the person that owned or licensed, **or that possessed or had access**
 36 **to as a consequence of a transaction with a consumer**, the personal information that was subject
 37 to the breach of security;

38 (e) Contact information for national consumer reporting agencies; and

39 (f) Advice to the consumer to report suspected identity theft to law enforcement, including the
 40 Attorney General and the Federal Trade Commission.

41 (6) If a person discovers a breach of security that affects more than 1,000 consumers, the person
 42 shall notify, without unreasonable delay, all consumer reporting agencies that compile and maintain
 43 reports on consumers on a nationwide basis of the timing, distribution and content of the notice the
 44 person gave to affected consumers and shall include in the notice any police report number assigned
 45 to the breach of security. A person may not delay notifying affected consumers of a breach of se-

1 curity in order to notify consumer reporting agencies.

2 (7) Notwithstanding subsection (1) of this section, a person does not need to notify consumers
 3 of a breach of security if, after an appropriate investigation or after consultation with relevant
 4 federal, state or local law enforcement agencies, the person reasonably determines that the con-
 5 sumers whose personal information was subject to the breach of security are unlikely to suffer harm.
 6 The person must document the determination in writing and maintain the documentation for at least
 7 five years.

8 **(8)(a) Subject to paragraph (b) of this subsection, if the personal information that was**
 9 **subject to the breach of security is account information, the person that owned or licensed**
 10 **the personal information, or that possessed or had access to the personal information as a**
 11 **consequence of a transaction with a consumer, is liable to the financial institution that is-**
 12 **sued the financial access device that stored the account information that was subject to the**
 13 **breach for costs the financial institution incurs with respect to:**

14 **(A) Canceling or reissuing the financial access device;**

15 **(B) Stopping payments or blocking transactions in order to protect a consumer's ac-**
 16 **count;**

17 **(C) Closing or reopening a consumer's account with the financial institution;**

18 **(D) Refunding or crediting a consumer for a transaction that the consumer did not au-**
 19 **thorize and that occurred as a result of the breach of security; or**

20 **(E) Notifying the consumer about the breach of security.**

21 **(b) A person is liable to a financial institution under paragraph (a) of this subsection only**
 22 **if the person's failure to secure the account information in accordance with standards de-**
 23 **scribed in ORS 646A.622 (2)(d) amounted to gross negligence.**

24 **(c) A financial institution may bring an action in a court of this state to recover any**
 25 **costs described in paragraph (a) of this subsection that the financial institution incurred as**
 26 **a result of the person's failure to meet the standard specified in paragraph (b) of this sub-**
 27 **section.**

28 ~~[(8)]~~ **(9)** This section does not apply to:

29 (a) A person that complies with notification requirements or procedures for a breach of security
 30 that the person's primary or functional federal regulator adopts, promulgates or issues in rules,
 31 regulations, procedures, guidelines or guidance, if the rules, regulations, procedures, guidelines or
 32 guidance provide greater protection to personal information and disclosure requirements at least as
 33 thorough as the protections and disclosure requirements provided under this section.

34 (b) A person that complies with a state or federal law that provides greater protection to per-
 35 sonal information and disclosure requirements at least as thorough as the protections and disclosure
 36 requirements provided under this section.

37 (c) A person that is subject to and complies with regulations promulgated pursuant to Title V
 38 of the Gramm-Leach-Bliley Act of 1999 (15 U.S.C. 6801 to 6809) as that Act existed on *[January 1,*
 39 *2016]* **the operative date specified in section 5 of this 2017 Act.**

40 (d)(A) Except as provided in subparagraph (B) of this paragraph, a covered entity, as defined in
 41 45 C.F.R. 160.103, as in effect on *[January 1, 2016]* **the operative date specified in section 5 of this**
 42 **2017 Act**, that is governed under 45 C.F.R. parts 160 and 164, as in effect on *[January 1, 2016]* **the**
 43 **operative date specified in section 5 of this 2017 Act**, if the covered entity sends the Attorney
 44 General a copy of the notice the covered entity sent to consumers under ORS 646A.604 or a copy
 45 of the notice that the covered entity sent to the primary functional regulator designated for the

1 covered entity under the Health Insurance Portability and Availability Act of 1996, (P.L. 104-191,
2 110 Stat. 1936, 42 U.S.C. 300(gg), 29 U.S.C. 118 et seq., 42 U.S.C. 1320(d) et seq., 45 C.F.R. parts 160
3 and 164).

4 (B) A covered entity is subject to the provisions of this section if the covered entity does not
5 send a copy of a notice described in subparagraph (A) of this paragraph to the Attorney General
6 within a reasonable time after the Attorney General requests the copy.

7 [(9)(a)] (10)(a) A person's violation of a provision of ORS 646A.600 to 646A.628 is an unlawful
8 practice under ORS 646.607.

9 (b) The rights and remedies available under this section are cumulative and are in addition to
10 any other rights or remedies that are available under law.

11 **SECTION 3.** ORS 646A.622 is amended to read:

12 646A.622. (1) A person that owns, maintains or otherwise possesses **or has access to** data that
13 includes a consumer's personal information that the person uses in the course of the person's busi-
14 ness, vocation, occupation or volunteer activities, **or possesses or has access to as a conse-**
15 **quence of a transaction with a consumer**, shall develop, implement and maintain reasonable
16 safeguards to protect the security, confidentiality and integrity of the personal information, includ-
17 ing safeguards that protect the personal information when the person disposes of the personal in-
18 formation.

19 (2) A person complies with subsection (1) of this section if the person:

20 (a) Complies with a state or federal law that provides greater protection to personal information
21 than the protections that this section provides.

22 (b) Complies with regulations promulgated under Title V of the Gramm-Leach-Bliley Act of 1999
23 (15 U.S.C. 6801 to 6809) as in effect on [January 1, 2016] **the operative date specified in section**
24 **5 of this 2017 Act**, if the person is subject to the Act.

25 (c) Complies with regulations that implement the Health Insurance Portability and Account-
26 ability Act of 1996 (45 C.F.R. parts 160 and 164) as in effect on [January 1, 2016] **the operative**
27 **date specified in section 5 of this 2017 Act**, if the person is subject to the Act.

28 (d) **Complies with security standards the Department of Consumer and Business Services**
29 **adopts by rule for personal information that is account information. The rules that the de-**
30 **partment adopts under this paragraph must be consistent with, and not more stringent than,**
31 **the security standards that the Payment Card Industry Security Standards Council, or a**
32 **successor organization, adopts for safeguarding cardholder data. The department shall up-**
33 **date the department's rules as needed to comply with this paragraph.**

34 [(d)] (e) Implements an information security program that includes:

35 (A) Administrative safeguards such as:

36 (i) Designating one or more employees to coordinate the security program;

37 (ii) Identifying reasonably foreseeable internal and external risks;

38 (iii) Assessing whether existing safeguards adequately control the identified risks;

39 (iv) Training and managing employees in security program practices and procedures;

40 (v) Selecting service providers that are capable of maintaining appropriate safeguards, and re-
41 quiring the service providers by contract to maintain the safeguards; and

42 (vi) Adjusting the security program in light of business changes or new circumstances;

43 (B) Technical safeguards such as:

44 (i) Assessing risks in network and software design;

45 (ii) Assessing risks in information processing, transmission and storage;

- 1 (iii) Detecting, preventing and responding to attacks or system failures; and
- 2 (iv) Testing and monitoring regularly the effectiveness of key controls, systems and procedures;

3 and

4 (C) Physical safeguards such as:

- 5 (i) Assessing risks of information storage and disposal;
- 6 (ii) Detecting, preventing and responding to intrusions;
- 7 (iii) Protecting against unauthorized access to or use of personal information during or after
- 8 collecting, transporting, destroying or disposing of the personal information; and
- 9 (iv) Disposing of personal information after the person no longer needs the personal information
- 10 for business purposes or as required by local, state or federal law by burning, pulverizing, shredding
- 11 or modifying a physical record and by destroying or erasing electronic media so that the information
- 12 cannot be read or reconstructed.

13 (3) A person complies with subsection [(2)(d)(C)(iv)] **(2)(e)(C)(iv)** of this section if the person

14 contracts with another person engaged in the business of record destruction to dispose of personal

15 information in a manner that is consistent with subsection [(2)(d)(C)(iv)] **(2)(e)(C)(iv)** of this section.

16 (4) Notwithstanding subsection (2) of this section, a person that is an owner of a small business

17 as defined in ORS 285B.123 (2) complies with subsection (1) of this section if the person's information

18 security and disposal program contains administrative, technical and physical safeguards and dis-

19 posal measures that are appropriate for the size and complexity of the small business, the nature

20 and scope of the small business's activities, and the sensitivity of the personal information the small

21 business collects from or about consumers.

22 **SECTION 4. The amendments to ORS 646A.602, 646A.604 and 646A.622 by sections 1 to 3**

23 **of this 2017 Act apply to transactions that occur on or after the operative date specified in**

24 **section 5 of this 2017 Act.**

25 **SECTION 5. (1) The amendments to ORS 646A.602, 646A.604 and 646A.622 by sections 1**

26 **to 3 of this 2017 Act become operative January 1, 2018.**

27 **(2) The Department of Consumer and Business Services may adopt rules and take any**

28 **other action before the operative date specified in subsection (1) of this section that is nec-**

29 **essary to enable the department, on and after the operative date specified in subsection (1)**

30 **of this section, to exercise all of the duties, functions and powers conferred on the depart-**

31 **ment by the amendments to ORS 646A.602, 646A.604 and 646A.622 by sections 1 to 3 of this**

32 **2017 Act.**

33 **SECTION 6. This 2017 Act being necessary for the immediate preservation of the public**

34 **peace, health and safety, an emergency is declared to exist, and this 2017 Act takes effect**

35 **on its passage.**

36