

# House Bill 2504

Sponsored by Representative NATHANSON (at the request of Jaclyn Mahoney and Jennie Hawthorn-Mayes, co-founders of Daisy Chain) (Pre-session filed.)

## SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced**.

Directs Health Licensing Office to issue lactation consultant, lactation educator and lactation peer support provider licenses to qualified applicants. Requires lactation professionals to complete cultural competency and trauma-informed care continuing education courses. Imposes civil penalty for violation of licensure requirements.

Becomes operative January 1, 2018.

Declares emergency, effective on passage.

## A BILL FOR AN ACT

1  
2 Relating to lactation professionals; creating new provisions; amending ORS 676.610, 676.622, 676.850  
3 and 676.992; and declaring an emergency.

4 **Be It Enacted by the People of the State of Oregon:**

5 **SECTION 1. As used in sections 1 to 8 of this 2017 Act:**

6 (1) **"Lactation consultant" means a person licensed to practice lactation consultation.**

7 (2) **"Lactation consultation" means the clinical application of scientific principles and  
8 evidence to provide care related to lactation to childbearing families. Lactation consultation  
9 includes, but is not limited to:**

10 (a) **Client assessment through systematic collection of data;**

11 (b) **Data analysis;**

12 (c) **Creation of a care plan;**

13 (d) **Implementation of the care plan, including demonstration and instructions to clients  
14 and communication with the clients' primary care provider;**

15 (e) **Evaluation of client outcomes;**

16 (f) **Problem identification and treatment;**

17 (g) **Recommendation and use of assistive devices; and**

18 (h) **Lactation education to childbearing families and to health care providers.**

19 (3) **"Lactation educator" means a person licensed to educate childbearing families about  
20 lactation.**

21 (4) **"Lactation peer support provider" means a person licensed to provide lactation sup-  
22 port in a culturally and socially appropriate manner to childbearing families.**

23 **SECTION 2. The Health Licensing Office shall issue a lactation consultant license to an  
24 applicant who:**

25 (1) **Is at least 18 years old;**

26 (2) **Submits sufficient proof, as determined by the office, that the applicant is:**

27 (a) **Certified by the International Board of Lactation Consultant Examiners, or its suc-  
28 cessor organization, approved by the office by rule, as an International Board Certified**

**NOTE:** Matter in **boldfaced** type in an amended section is new; matter *[italic and bracketed]* is existing law to be omitted. New sections are in **boldfaced** type.

1 Lactation Consultant; and

2 (b) In good standing in any other states where the applicant is authorized as a lactation  
3 consultant;

4 (3) Pays a licensure fee; and

5 (4) Meets other qualifications required by the office by rule.

6 **SECTION 3.** The Health Licensing Office shall issue a lactation educator license to an  
7 applicant who:

8 (1) Is at least 18 years old;

9 (2) Submits sufficient proof, as determined by the office, that the applicant:

10 (a) Successfully completed a breast-feeding education course recognized by the Lactation  
11 Education Accreditation and Approval Review Committee, or its successor organization, ap-  
12 proved by the office by rule; and

13 (b) Is in good standing in any other states where the applicant is authorized as a  
14 lactation educator;

15 (3) Pays a licensure fee; and

16 (4) Meets other qualifications required by the office by rule.

17 **SECTION 4.** The Health Licensing Office shall issue a lactation peer support provider li-  
18 cense to an applicant who:

19 (1) Is at least 18 years old;

20 (2) Submits sufficient proof, as determined by the office, that the applicant:

21 (a) Successfully completed training on providing breast-feeding information and support  
22 approved by the Women, Infants and Children Program and approved by the office by rule;  
23 and

24 (b) Is in good standing in any other states where the applicant is authorized as a  
25 lactation peer support provider;

26 (3) Pays a licensure fee; and

27 (4) Meets other qualifications required by the office by rule.

28 **SECTION 5.** (1) A lactation consultant, a lactation educator and a lactation peer support  
29 provider shall complete continuing education related to:

30 (a) Cultural competency, approved by the Oregon Health Authority under ORS 413.450;  
31 and

32 (b) Trauma-informed care, through programs approved by the Health Licensing Office  
33 by rule.

34 (2) The office shall adopt rules related to the continuing education described in sub-  
35 section (1) of this section. The rules shall include:

36 (a) Approval of continuing education programs related to trauma-informed care; and

37 (b) Requirements that lactation consultants, lactation educators and lactation peer sup-  
38 port providers:

39 (A) Complete initial cultural competency and trauma-informed care continuing education  
40 courses within one year of the date of initial licensure; and

41 (B) Complete additional cultural competency and trauma-informed care continuing edu-  
42 cation once every five years thereafter.

43 **SECTION 6.** A lactation consultant, a lactation educator and a lactation peer support  
44 provider shall comply with the respective standards of practice and professional responsibil-  
45 ity for lactation consultants, lactation educators and lactation peer support providers that

1 are adopted by rule by the Health Licensing Office under section 8 of this 2017 Act.

2 **SECTION 7. (1) A person may not practice lactation consultation or provide lactation**  
3 **education or lactation peer support or assume or use any title, words or abbreviations, in-**  
4 **cluding but not limited to the title or designation “lactation consultant,” “lactation**  
5 **educator” or “lactation peer support provider,” that indicate that the person is authorized**  
6 **to practice lactation consultation or provide lactation education or lactation peer support**  
7 **unless the person is licensed under section 2, 3 or 4 of this 2017 Act.**

8 (2) Subsection (1) of this section does not prohibit:

9 (a) A person licensed under the laws of this state in a profession or occupation other  
10 than lactation consultation, lactation education or lactation peer support from practicing  
11 lactation consultation or providing lactation education or lactation peer support in a manner  
12 incidental to the person’s practice;

13 (b) The use of lactation consultation, lactation education or lactation peer support as an  
14 integral part of an education program; or

15 (c) A person whose training and national certification attest to the person’s preparation  
16 and ability from practicing the profession or occupation in which the person is certified, if  
17 the person does not represent that the person is a lactation consultant, lactation educator  
18 or lactation peer support provider.

19 **SECTION 8. (1) The Health Licensing Office shall adopt rules to:**

20 (a) Establish a process for issuing lactation consultant, lactation educator and lactation  
21 peer support provider licenses;

22 (b) Establish licensure fees;

23 (c) Determine qualifications for applicants for initial licensure and licensure by  
24 reciprocity;

25 (d) Approve the certification issued by the International Board of Lactation Consultant  
26 Examiners;

27 (e) Approve the breast-feeding education courses recognized by the Lactation Education  
28 Accreditation and Approval Review Committee;

29 (f) Approve training programs approved by the Women, Infants and Children Program;

30 (g) Develop and maintain a publicly available record of lactation consultants, lactation  
31 educators and lactation peer support providers; and

32 (h) Establish standards of practice and professional responsibility for lactation consult-  
33 ants, lactation educators and lactation peer support providers that reflect the standards es-  
34 tablished by the International Board of Lactation Consultant Examiners, the Lactation  
35 Education Accreditation and Approval Review Committee and the Women, Infants and Chil-  
36 dren Program.

37 (2) The office may adopt rules to:

38 (a) Approve the International Board of Lactation Consultant Examiners, the Lactation  
39 Education Accreditation and Approval Review Committee or other organization and the  
40 Women, Infants and Children Program, or their successor organizations, as accrediting or  
41 certifying bodies if the organizations offer:

42 (A) A process to evaluate candidates for certification or education;

43 (B) A grievance process for applicants or individuals authorized by the organization; and

44 (C) A process for recertification or reauthorization; and

45 (b) Other rules as necessary to carry out the provisions of sections 1 to 8 of this 2017

1 **Act.**

2 **SECTION 9.** ORS 676.610 is amended to read:

3 676.610. (1)(a) The Health Licensing Office is under the supervision and control of a director,  
4 who is responsible for the performance of the duties, functions and powers and for the organization  
5 of the office.

6 (b) The Director of the Oregon Health Authority shall establish the qualifications for and ap-  
7 point the Director of the Health Licensing Office, who holds office at the pleasure of the Director  
8 of the Oregon Health Authority.

9 (c) The Director of the Health Licensing Office shall receive a salary as provided by law or, if  
10 not so provided, as prescribed by the Director of the Oregon Health Authority.

11 (d) The Director of the Health Licensing Office is in the unclassified service.

12 (2) The Director of the Health Licensing Office shall provide the boards and councils adminis-  
13 tered by the office with such services and employees as the office requires to carry out the office's  
14 duties. Subject to any applicable provisions of the State Personnel Relations Law, the Director of  
15 the Health Licensing Office shall appoint all subordinate officers and employees of the office, pre-  
16 scribe their duties and fix their compensation.

17 (3) The Director of the Health Licensing Office is responsible for carrying out the duties, func-  
18 tions and powers under ORS 675.360 to 675.410, 676.575 to 676.625, 676.810, 676.815, 676.825, 676.992,  
19 678.710 to 678.820, 680.500 to 680.565, 687.405 to 687.495, 687.895, 688.701 to 688.734, 688.800 to  
20 688.840, 690.005 to 690.225, 690.350 to 690.410, 691.405 to 691.485 and 694.015 to 694.170 and ORS  
21 chapter 700 **and sections 1 to 8 of this 2017 Act.**

22 (4) The enumeration of duties, functions and powers in subsection (3) of this section is not in-  
23 tended to be exclusive or to limit the duties, functions and powers imposed on or vested in the office  
24 by other statutes.

25 **SECTION 10.** ORS 676.622 is amended to read:

26 676.622. (1) A transaction conducted through a state or local system or network that provides  
27 electronic access to the Health Licensing Office information and services is exempt from any re-  
28 quirement under ORS 675.360 to 675.410, 676.575 to 676.625, 676.810, 676.815, 676.992, 680.500 to  
29 680.565, 687.405 to 687.495, 688.701 to 688.734, 688.800 to 688.840, 690.005 to 690.225, 690.350 to  
30 690.410, 691.405 to 691.485 and 694.015 to 694.170 and ORS chapter 700 **and sections 1 to 8 of this**  
31 **2017 Act**, and rules adopted thereunder, requiring an original signature or the submission of hand-  
32 written materials.

33 (2) Electronic signatures subject to ORS 84.001 to 84.061 and facsimile signatures are acceptable  
34 and have the same force as original signatures.

35 **SECTION 11.** ORS 676.850 is amended to read:

36 676.850. (1) As used in this section, "board" means the:

- 37 (a) State Board of Examiners for Speech-Language Pathology and Audiology;
- 38 (b) State Board of Chiropractic Examiners;
- 39 (c) State Board of Licensed Social Workers;
- 40 (d) Oregon Board of Licensed Professional Counselors and Therapists;
- 41 (e) Oregon Board of Dentistry;
- 42 (f) Board of Licensed Dietitians;
- 43 (g) State Board of Massage Therapists;
- 44 (h) Oregon Board of Naturopathic Medicine;
- 45 (i) Oregon State Board of Nursing;

- 1 (j) Nursing Home Administrators Board;
- 2 (k) Oregon Board of Optometry;
- 3 (L) State Board of Pharmacy;
- 4 (m) Oregon Medical Board;
- 5 (n) Occupational Therapy Licensing Board;
- 6 (o) Physical Therapist Licensing Board;
- 7 (p) State Board of Psychologist Examiners;
- 8 (q) Board of Medical Imaging;
- 9 (r) State Board of Direct Entry Midwifery;
- 10 (s) State Board of Denture Technology;
- 11 (t) Respiratory Therapist and Polysomnographic Technologist Licensing Board;
- 12 (u) Home Care Commission; *[and]*
- 13 (v) Oregon Health Authority, to the extent that the authority licenses emergency medical ser-
- 14 vice providers; **and**

15 **(w) Health Licensing Office, to the extent that the office licenses lactation consultants,**  
 16 **lactation educators and lactation peer support providers.**

17 (2)(a) In collaboration with the Oregon Health Authority, a board may adopt rules under which  
 18 the board may require a person authorized to practice the profession regulated by the board to re-  
 19 ceive cultural competency continuing education approved by the authority under ORS 413.450.

20 (b) Cultural competency continuing education courses may be taken in addition to or, if a board  
 21 determines that the cultural competency continuing education fulfills existing continuing education  
 22 requirements, instead of any other continuing education requirement imposed by the board.

23 (3)(a) A board, or the Health Licensing Office for those boards for which the office issues and  
 24 renews authorizations to practice the profession regulated by the board, shall document partic-  
 25 ipation in cultural competency continuing education by persons authorized to practice a profession  
 26 regulated by the board.

27 (b) For purposes of documenting participation under this subsection, a board may adopt rules  
 28 requiring persons authorized to practice the profession regulated by the board to submit documen-  
 29 tation to the board, or to the office for those boards for which the office issues and renews author-  
 30 izations to practice the profession regulated by the board, of participation in cultural competency  
 31 continuing education.

32 (4) A board shall report biennially to the authority on the participation documented under sub-  
 33 section (3) of this section.

34 (5) The authority, on or before August 1 of each even-numbered year, shall report to the interim  
 35 committees of the Legislative Assembly related to health care on the information submitted to the  
 36 authority under subsection (4) of this section.

37 **SECTION 12.** ORS 676.992 is amended to read:

38 676.992. (1) Except as provided in subsection (3) of this section, and in addition to any other  
 39 penalty or remedy provided by law, the Health Licensing Office may impose a civil penalty not to  
 40 exceed \$5,000 for each violation of the following statutes and any rule adopted under the following  
 41 statutes:

- 42 (a) ORS 688.701 to 688.734 (athletic training);
- 43 (b) ORS 690.005 to 690.225 (cosmetology);
- 44 (c) ORS 680.500 to 680.565 (denture technology);
- 45 (d) Subject to ORS 676.616 and 687.445, ORS 687.405 to 687.495 (direct entry midwifery);

1 (e) ORS 690.350 to 690.410 (tattooing, electrolysis, body piercing, earlobe piercing, dermal im-  
2 planting and scarification);

3 (f) ORS 694.015 to 694.170 (dealing in hearing aids);

4 (g) ORS 688.800 to 688.840 (respiratory therapy and polysomnography);

5 (h) ORS chapter 700 (environmental sanitation);

6 (i) ORS 675.360 to 675.410 (sex offender treatment);

7 (j) ORS 678.710 to 678.820 (nursing home administrators);

8 (k) ORS 691.405 to 691.485 (dietitians);

9 (L) ORS 676.612 (prohibited acts);

10 (m) ORS 676.810 and 676.815 (applied behavior analysis);

11 (n) ORS 681.700 to 681.730 (music therapy); *[and]*

12 (o) ORS 676.630 to 676.660 (advanced nonablative esthetics procedure); **and**

13 **(p) Sections 1 to 8 of this 2017 Act (lactation consultation, education and peer support).**

14 (2) The office may take any other disciplinary action that it finds proper, including but not  
15 limited to assessment of costs of disciplinary proceedings, not to exceed \$5,000, for violation of any  
16 statute listed in subsection (1) of this section or any rule adopted under any statute listed in sub-  
17 section (1) of this section.

18 (3) Subsection (1) of this section does not limit the amount of the civil penalty resulting from a  
19 violation of ORS 694.042.

20 (4) In imposing a civil penalty under this section, the office shall consider the following factors:

21 (a) The immediacy and extent to which the violation threatens the public health or safety;

22 (b) Any prior violations of statutes, rules or orders;

23 (c) The history of the person incurring a penalty in taking all feasible steps to correct any vio-  
24 lation; and

25 (d) Any other aggravating or mitigating factors.

26 (5) Civil penalties under this section shall be imposed as provided in ORS 183.745.

27 (6) The moneys received by the office from civil penalties under this section shall be deposited  
28 in the Health Licensing Office Account and are continuously appropriated to the office for the ad-  
29 ministration and enforcement of the laws the office is charged with administering and enforcing that  
30 govern the person against whom the penalty was imposed.

31 **SECTION 13. (1) Sections 1 to 8 of this 2017 Act and the amendments to ORS 676.610,**  
32 **676.622, 676.850 and 676.992 by sections 9 to 12 of this 2017 Act become operative on January**  
33 **1, 2018.**

34 **(2) The Health Licensing Office may take any action before the operative date specified**  
35 **in subsection (1) of this section that is necessary to enable the office to exercise, on or after**  
36 **the operative date specified in subsection (1) of this section, all of the duties, functions and**  
37 **powers conferred on the office by sections 1 to 8 of this 2017 Act and the amendments to**  
38 **ORS 676.610, 676.622, 676.850 and 676.992 by sections 9 to 12 of this 2017 Act.**

39 **SECTION 14. This 2017 Act being necessary for the immediate preservation of the public**  
40 **peace, health and safety, an emergency is declared to exist, and this 2017 Act takes effect**  
41 **on its passage.**