

Oregon Youth Authority Appendix

Ways and Means Public Safety Subcommittee February 2017

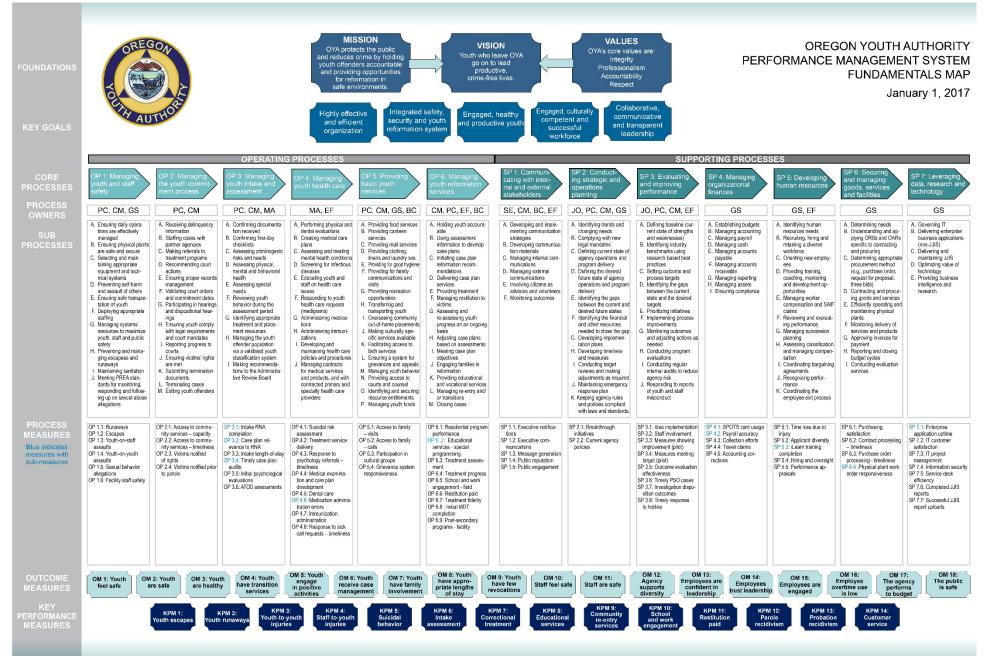
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OYA Performance Management System



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Scorecard

OYA Agency-Wide - All Measures: Q4 2016 (Final)

Data collection through 12/31/2016

		Data collection	unou	gii 125	5112010	,	-														
					Data collection period																
ID OP 3.0	Measure Managing youth intake and assu	Definition	Red	Yellow	Green	Desired Direction	Q1 2014	Q 2 2014	Q 3 2014	Q4 2014	Q1 2015	Q2 2015	Q 3 2015	Q4 2015	Q1 2016	Q 2 2016	Q 3 2016	Q 4 2016	Target Met	Trend	Owner
																				N. A	1
OP 3.1a	Intake RNA completion - facility	Percent of facility youth whose RNA assessments are completed within 30 days of commitment (KPM 6).	< 85	85 to 90	>= 90	1	95.2	95.9	88.	92.5	78	86.7	96.4	100.	96.7	87.1	88.2	94.9		N.	McClellan
	Note	:		Jpdated:	Q1, Q2,	Q3, Q4	_									(Current	target:	95.		_
OP 3.1b	Intake RNA completion - probation	Percent of probation youth whose RNA assessments are completed within 30 days of commitment (KPM 6).	< 86	85 to 90	>= 90	Ŷ	91.7	86.5	77,3	85.7	84,7	87.5	85.5	81.	82.1	94.9	83.8	90.6	1	m	V Cox
	Note	:		Jpdated:	Q1, Q2,	Q3, Q4		_	_							(Current	target:	90.		_
OP 3.2a	Case plan relevance to RNA (facilities)	Percent of audited case plans which reflect risk needs assessment.	< 85	85 to 90	>= 90	Ť	91.3	100.	100.	100.	92	100.	96.9	97.6	100.	100.	100.	100.	1	\mathbb{N}	McClellan
	Note	:	Updated: Q1, Q2, Q3, Q4 Current target: 100.								·										
OP 3.2b	Case plan relevance to RNA (field)	Percent of audited case plans which reflect risk needs assessment.	< 85	85 to 98	>= 98	1	94.1	98.5	98.6	97.6	100.	100.	100.	100.	98.4	100.	100.	100.	1	$\sum_{i=1}^{n}$	Cox
	Note	:	L I	Jpdated:	Q1, Q2,	Q3, Q4										(Current	target:	98.		
OP 3.3	Intake length-of-stay	Average LOS during facility intake process.	> 60	60 to 45	<= 45	¥	23.6	25.3	29.9	47.1	36.8	28.7	24.4	29.4	38.3	46.5	35.6	41.6		\mathcal{N}	∽ McClellan
	Note	c	l	Jpdated:	Q1, Q2,	Q3, Q4										(Current	target:	35.		
OP 3.4a	Timely case plan audits - facilities	Percent of case plan audits due that were completed during the quarter.	< 85	85 to 90	>= 90	٠	92.	81.	53.1	58	62.5	56.1	62.5	74.5	58.5	59.3	67.7	97.1	1	In	McClellan
_	Note	:	l	Jpdated:	Q1, Q2,	Q3, Q4										(Current	target:	80.		
OP 3.4b	Timely case plan audits - field	Percent of case plan audits due that were completed during the quarter.	< 85	85 to 95	>= 95	Ť	97.7	93.1	97.3	94.3	100	91.7	94.4	100	98.5	98.4	96.2	98.6	1	\mathbb{W}	✓ Cox
	Note	:	1	Updated: Q1, Q2, Q3, Q4 Cur						Current	target:	95.	1								
OP 3.5	Initial psychological evaluations	Percent of youth receiving an initial psychological evaluation within 30 days of admission.	< 85	85 to 89	>= 89	¢	98.	100	98.	98	100	99.	98.	94.	85.	95.	95.	98.1	1	~	Adams
	Note	:	l	Jpdated:	Q1, Q2,	Q3, Q4										(Current	target:	95.		
OP 3.6	ATOD assessments	Percent of youth receiving ATOD assessment within 30 days of admission to a certified OYA facility ATOD program.	< 70	70 to 80	>= 80	Ť		54.	60.5	66.	68.	75.27	71.6	77.33	84.3	68	94.	84.4	1	~~	Fuimaono
	Note	c	ı	Jpdated:	Q1, Q2,	Q3, Q4							_			(Current	target:	80.		



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Governor's Budget Reductions

Summary	Summary of OYA 2017-19 Governor's Budget Reductions											
Package 090 Analyst Adjustment												
Community	GF	<u>OF</u>	<u>FF</u>	<u>TF</u>	<u>Pos</u>	<u>FTE</u>						
Eliminates the mandated caseload package (040) Reduces Community Bed	(6,964,577) (12,231,551)	(488,490) (916,957)	(5,283,797) (10,243,252)	(12,736,864) (23,391,760)	(4)	(4.00)						
Reduces County Funding by 15% Community Subtotal	(2,776,423) (21,972,551)	- (1,405,447)	- (15,527,049)	(2,776,423) (38,905,047)	(4)	(4.00)						
<u>Facilities</u> Closure of North Coast	(8,100,000)	(80,000)	-	(8,180,000)	-	(41.57)						
<u>Program Support</u> IS position #1013001 Package 090 Totals	(250,651) (30,323,202)	(1,485,447)	<u>(8,339)</u> (15,535,388)	(258,990) (47,344,037)	(1) (5)	(1.00) (46.57)						
Package 091 Statewide Adjustments DAS Charge	es .											
State Government Service Charges Package 091 Totals	<u>GF</u> (639,722)	<u>OF</u> (33,481)	<u>FF</u> (18,101)	<u>TF</u> (691,304)	<u>Pos</u>	<u>FTE</u> -						
Package 092 Statewide AG Adjustment					_//							
Attorney General Package 092 Totals	<u>GF</u> (42,149)	<u>OF</u> -	<u>FF</u> (1,268)	<u>TF</u> (43,417)	<u>Pos</u> -	<u>FTE</u> -						
Grand Total	(31,005,073)	(1,518,928)	(15,554,757)	(48,078,758)	(5)	(46.57)						



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15% Reduction Options

Dregon Youth		ority (C	DYA)											
017 - 2019 Bien	nnium											/		
				Detail of Reductions to 2017-19		ce Level Budg	get							
1 ;	2 :	3	4	5	6	7	8	9	10	: 11	12	13 :	14	15
Priority (ranked with high priority first)	hest	Agency	SCR or Activity Initials	Program Unit/Activity Description	GF	LF	OF	NL-OF	FF	NL-FF	TOTAL FUNDS	Pos.	FTE	Impact of Reduction on Services and Outcomes
	Prgm/ Div													
Facilities		41500	010	Closure of North Coast	8,100,000						\$ 8,100,000	50	41.57	A reduction of close-custody capacity will restrict the capaci will restrict the state's ability to provide reformation and treatment services to youth who require a secure setting. The agency will attempt to develop atternative community settings to serve those offenders who can be safely housed in a less-restrictive environment. This is a reduction in the Governor's Budget.
Community		41500	020	Reduction of Residential Beds (17-19 Mandated Caseload ask)	6,964,577						\$ 6,964,577	4		Should OYA youth numbers in the Community rise due to a increase in the Juvenile Justice population or as a result of an OYA facility closure, this restricts the states ability to serve youth who can be safely housed in this less restrictive setting. This is a reduction in the Governor's Budget.
Community		41500	020	Reduction of 15-17 Residential Beds	12.231,551						\$ 12.231.551	N/A	N/A	Should OYA youth numbers in the Community rise due to a increase in the Juvenile Justice population or as a result of an OYA facility closure, this restricts the states ability to serve youth who can be safely housed in this less restrictiv setting. This is a reduction in the Governor's Budget.
Community C4	ounty	41500	020	Reduction to State assistance to Counties - used to prevent and divert youth from entering the state system.	3,599,016						\$ 3,599,016	N/A	N/A	A reduction in special payments and assistance to local governments will result in negative impacts to services across the state's juvenile justice continuum. The Governo budget includes a 15% reduction to JCP and Diversion of \$2,776,423. This estimate also represents a 15% cut to EMGET and Mult. Gang County funding of \$822,593.
Facilities		41500	010	Closure of additional Regional Close Custody Facility	7,400,000						\$ 7,400,000	46	37.63	A reduction of close-custody capacity will restrict the state's ability to provide reformation and treatment services to you who require a secure setting. Due to lack of residential bed capacity that would be needed with another close custody facility closure, the agency would be forced to release yout who are not ready to go back to their community, compromising the youth's reformation and the safety of sail community.



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15% Reduction Options (cont.)

Dregon Yo	egon Youth Authority (OYA)													
017 - 2019	Biennium													
	Detail of Reductions to 2017-19 Current Service Level Budget													
4	2	3	4	Detail of Reductions to 2017-19	Current Servic	Ze Level Bud	get	. 9	10	11	12	13	14	15
-	. 4		4	: <u> </u>		1	: 0		10	<u>; 11 ;</u>	. 12	13	14	10
Prior (ranked with priority t	highest	Agency	SCR or Activity Initials	Program Unit/Activity Description	GF	LF	OF	NL-OF	FF	NL-FF	TOTAL FUNDS	Pos.	FTE	Impact of Reduction on Services and Outcomes
Dept.	Prgm/ Div													
Program Support	Various	41500	030	Reduction in Program Support Funding by approx 14% (Approximately 20 positions)	4,380,163						\$ 4,380,163	20	20.00	A reduction in Program Support will cause a negative impact to the agency's operations, as most programs are one deep in most areas, exposing OYA to considerable risk and putting OYA's programs in jeopardy. This would eliminate approximately 20 positions from Program Support areas such as Business Services, Staff and Youth Development Services, Research, Office of Inclusion and Intercultural Relations, Professional Standards Office and Communications.
Facilities		41500	010	Closure of additional Regional Close Custody Facility	5,550,000						\$ 5,550,000	28	24.51	A reduction of close-custody capacity will restrict the state's ability to provide reformation and treatment services to youth who require a secure setting. Due to lack of residential bed capacity that would be needed with another close custody facility closure, the agency would be forced to release youth who are not ready to go back to their community, compromising the youth's reformation and the safety of said community.
											\$ \$			
										1	\$ -			
											\$ -			
					48.225.307	-				-	\$ - \$ 48.225.307	148	127.71	



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Major Rule Changes

Date	What	Improvement or cost savings
09/11/2011	OAR 416-260-0015	Established an Offender Welfare Account for each OYA close-custody
	Offender Welfare	facility to provide funds to benefit the close-custody youth population and
	Accounts	enhance youth activities and programs.
12/12/2011	OAR 416-115 Interstate	OYA adopted standards for the interstate transfer of youth offender
	Compact	supervision and services set in the official Interstate Compact for Juveniles
		(ICJ) rules, and repealed rules that were adopted prior to those set in the
		ICJ rules. This helped align OYA's interstate transfer of youth supervision
		process with other states.
04/03/2012	OAR 416-450 Volunteer	Established a volunteer coordinator to administer OYA's volunteer services
	Services	program and reduce redundant processes that delayed recruitment.
08/16/2013	HB 2049 (ORS	Allowed juvenile community supervision officers (OYA employees) to
	420.915(2))	apprehend and deliver youth offender parole violators to juvenile detention
		facilities or adult detention facilities (depending on the youth offender's
		age). This streamlined the arrest process for youth offender parole violators
		and relieved some work load for local law enforcement.
07/2013	SB 188 (ORS 420.240 -	Allowed OYA to establish and administer a work release program for
	ORS 450.270 Work	persons who are committed to the custody of the Department of
	Release Program)	Corrections and placed in the physical custody of OYA.
11/04/2014	OAR 416-415 Offender	The related OAR officially established OYA's youth work programs
	Work Programs	throughout its close-custody facilities, and expanded participation to close-
		custody youth in the legal custody of the Department of Corrections.
01/01/2014	OAR 416-335	Supplemented Oregon Health Authority Behavior Rehabilitation Services
	Behavior Rehabilitation	(BRS) program general rules in order to provide services for OYA youth
	Services Program	offenders. Reduced redundancy for BRS providers by establishing shared
		standards between three state agencies.
07/2015	HB 2314 (ORS 420.888)	Allowed youth offender foster parents to be related to the youth offender
03/02/2016	OAR 416-530-0030	by blood or marriage under circumstances set forth by OYA in OAR 415-530-
	Youth Foster Care	0030. Increased opportunities for youth offender placements in the
	Certification	community.
10/07/2015	OAR 416-320	Streamlined the process for issuing an all-points-bulletin arrest order on
		youth offenders who may have escaped from close-custody or violated
		parole.
10/07/2015	OAR 416-800	Implemented ORS 181A.010 establishing OYA as a "criminal justice agency"
	Criminal Records Checks	for purposes of conducting criminal records checks. Simplified fitness
		determination process for subject individuals.
07/18/2016	OAR 416-300	Clarified the youth offender parole revocation hearing process, by reducing
	Parole and Revocations	ambiguities and changing definitions.
40/00/0010		
10/03/2016	OAR 416-470	Deleted use of isolation as a refocus option for youth behavior violations in
		close-custody facilities. Enhanced emphasis on positive youth development.



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Audits, 2015-17

The Secretary of State's Office only conducted one audit during the current biennium, which resulted in three specific recommendations:

Report no. 2016-07:

Oregon Youth Authority: Female Youth Offenders Need More Transition Options

- **Recommendation:** Permanent funding for YWTP
 - o **Response:** Proposed OYA Policy option package 101
- **Recommendation:** Standalone OYA report identifying program disparities between male and female youth
 - **Response:** Ongoing collaboration with JJIS Steering Committee to identify reporting options
- **Recommendation:** Statewide effort to improve juvenile justice program reporting
 - Response: Ongoing collaboration with county juvenile departments to develop sustainable, system-wide program reporting tools





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Information Services Update

The 17-19 Governor's Budget approved \$2,438,345 General Fund and \$73,341 Federal Funds for OYA to move into the State Data Center.

Information Services has limited staffing and resources and cannot fully support and secure the 24/7 operation needs of OYA. Moving into the State Data Center helps OYA, the Department of Administrative Services (DAS) and the State Data Center in the following ways:

- Reduces risk by having 24/7 coverage of critical system;
- Life cycle replacement is built into the rate methodology, ensuring equipment meets agency needs;
- Allows for better collaboration with partner agencies and DAS; and
- Facilitates better budget management by reducing unfunded capital expenditures.



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Current Capital Construction Project Plan

Produced in response to a 2013 Legislative Budget Note, the 10-Year Strategic Plan seeks to address significant deferred maintenance needs at OYA's aging facilities while bringing them into alignment with best practices in the developmental approach to juvenile justice.

15-17 Capital Construction Project Update

OYA currently operates 11 close-custody facilities across the state. Bond funding in 2015-17 allowed OYA to begin implementing multiple parts of the 10-Year Plan:

- Closing Hillcrest (in Salem), which has programming limitations due to its smaller footprint, and combining it with MacLaren (in Woodburn) by July 2017;
- Building new living units and upgrading current buildings at MacLaren to align them with best practices and PHD, resolve deferred maintenance and establish an intake center;
- Building a new high school, programming space and recreation fields at Rogue Valley (in Grants Pass); and
- Addressing multiple deferred maintenance projects at all close-custody facilities.

17-19 Governor's Budget Capital Construction Project Update

The Governor's Budget for 2017-19 proposes allocating \$50 million to continue progress on implementing the 10-Year Plan. Additional projects would include:

- Rogue Valley facility improvements at a project cost of \$11.0 million.
- MacLaren seven west cottages renovation at a project cost of \$21.2 million.
- Electronic security improvements (Phase III) at a project cost of \$800,000.
- Capital improvements across the state at a project cost of \$17.2 million.

*Please see chart on next page for current plan for 17-19 Governor's Budget Capital Construction spend.



Current Capital Construction Project Plan (cont.)

2017-1	19 Oregon Youth Autho	rity - 10 Year Strategic Plan Construction Pr	ojects	
Facility	Building	Description	Project Totals	Facility Totals
raciiity	bunung			101015
ALL	Camps and Facilities	CCTV and Electronic Security Systems	\$771,000	
			os and Facilities	\$771,000
CFLO	Facility	Camp Florence Remodel - Phase 3	\$576,929	
EOYCF	Facility	FCA Remodel	\$647,241	<i>Ş370,323</i>
EOYCF	Facility	Site Improvements (with shop construction)	\$1,401,751	
EOYCF	Facility	Food Service Improvements	\$332,802	
EOYCF	Facility	Envelope		\$2,792,924
MYCF	Bowerman	Demolish and relocate paint shop	\$900,000	<i>, _,,</i> .
MYCF	Food Service	FCA Remodel	\$461,434	
MYCF	Geer Compound	Geer Auditorium Roof Replacement	\$227,583	
MYCF	Lattice Building	Lattice Site Work	\$147,957	
MYCF	Lord School	Feasibility Study - Renovate or Build New	\$21,507	
MYCF	Maint. Shop & Laundry	Roof Replacement	\$327,570	
MYCF	Maint. Shop & Laundry	Electrical Upgrades and Replacement	\$74,164	
MYCF	Moody Shop	Roof Replacement	\$300,000	
MYCF	Moody Shop	Electrical Upgrades and Replacement	\$44,906	
MYCF	Moody Shop	Site - Asphalt and bollard replacement	\$20,000	
MYCF	Pennoyer Gym & Visitation	Feasibility Study - Renovate or Build Full Size Gym	\$19,269	
MYCF	Pump Houses 1 & 2 - Farm	FCA Remodels	\$47,693	
MYCF	Benson Gym	FCA Renovation	\$221,352	
MYCF	Whiteaker	FCA Renovation and ADA Improvements	\$619,357	\$3,432,792
OCYCF	Facility	FCA Remodel	\$216,923	
OCYCF	Facility	HVAC Improvements	\$401,417	
OCYCF	Facility	Site Improvements	\$426,544	
OCYCF	Facility	Envelope	\$570,455	
YWTF	Young Women's Transitional	Envelope	\$33,000	\$1,648,339
RBF	Camp Hilgard	FCA Remodel	\$148,032	
RBF	Camp Hilgard	HVAC Replacement and Roof Repairs	\$187,186	
RBF	Regional Facility	FCA Remodel	\$356,371	
RBF	Regional Facility	HVAC DDC Replacement	\$359,643	
RBF	Regional Facility	River Bend Site Work	\$428,465	
RBF		Sewage Lagoons/Lift Stations		\$1,772,804
	Regional Facility	Envelope	\$536,990	
CTIL	Facility	Camp Tillamook Remodel - Phase 1	\$853,851	
TYCF	Regional Facility	FCA and PHD Remodel	\$695,376	
TYCF	Trask High School	FCA Remodel		\$1,590,148
ΟΥΑ	All OYA Facilities	General FCA Needs	\$4,817,322	
	F	acility Condition Assessment Needs (Deferred Mai	ntenance, etc.)	\$17,168,249
MYCF	West Cottages	Phase 2 Renovations	\$21,177,200	
		MacLaren Master Plan PHD and DM	Improvements	\$21,177,200
RVYCF	4 Living Units	PHD Renovations	\$10,973,465	
-		Rogue Valley Master Plan PHD and DM		
		2017-19 10 Year Strategic Plan Constr	uction Projects	\$50,089,914

Note: This project list is subject to change.



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Other Funds Ending Balance Form

UPDATED OTHER FUNDS ENDING BALANCES FOR THE 2015-17 & 2017-19 BIENNIA

Agency: Oregon Youth Authority Contact Person (Name & Phone #): Amber Forster 503-373-7379

(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)	(i)	(j)
Other Fund				Constitutional and/or	2015-17 End	ing Balance	2017-19 Endi	ng Balance	
Туре	Program Area (SCR)	Treasury Fund #/Name	Category/Description	Statutory reference	In LAB	Revised	In CSL	Revised	Comments
Limited	41500-020-00-00-00000	0401	Other - Reimbursements		104,044	0	0		Corrected beginning balance in 17-19 base and updating based on current projections
Limited	41500-010-00-00-00000	0401		2015 SB 5507 & 5542	0	47,234	265,945	47,234	Corrected beginning balance in 17-19 base and updating based on current projections
Limited	41500-030-00-00-00000		Other - EAIP, licenses and fees, and reimbursements	2015 SB 5507 & 5542	0	98,784	119,227		Corrected beginning balance in 17-19 base and updating based on current projections

Objective: Provide updated Other Funds ending balance information for potential use in the development of the 2017-19 legislatively adopted budget.

Instructions:

Column (a): Select one of the following: Limited, Nonlimited, Capital Improvement, Capital Construction, Debt Service, or Debt Service Nonlimited.

Column (b): Select the appropriate Summary Cross Reference number and name from those included in the 2015-17 Legislatively Approved Budget. If this changed from previous structures, please note the change in Comments (Column (j)). Column (c): Select the appropriate, statutorily established Treasury Fund name and account number where fund balance resides. If the official fund or account name is different than the commonly used reference, please include the working title of the fund or account in Column (j).

Column (d): Select one of the following: Operations, Trust Fund, Grant Fund, Investment Pool, Loan Program, or Other. If "Other", please specify. If "Operations", in Comments (Column (j)), specify the number of months the reserve covers, the methodology used to determine the reserve amount, and the minimum need for cash flow purposes.

Column (e): List the Constitutional, Federal, or Statutory references that establishes or limits the use of the funds.

Columns (f) and (h): Use the appropriate, audited amount from the 2015-17 Legislatively Approved Budget and the 2017-19 Current Service Level as of the Agency Request Budget.

Columns (g) and (i): Provide updated ending balances based on revised expenditure patterns or revenue trends. Do not include adjustments for reduction options that have been submitted unless the options have already been implemented as part of the 2015-17 General Fund approved budget or otherwise incorporated in the 2015-17 LAB. The revised column (i) can be used for the balances included in the Governor's budget if available at the time of submittal. Provide a description of revisions in Comments (Column (j)).

Column (j): Please note any reasons for significant changes in balances previously reported during the 2015 session.

Additional Materials: If the revised ending balances (Columns (g) or (i)) reflect a variance greater than 5% or \$50,000 from the amounts included in the LAB (Columns (f) or (h)), attach supporting memo or spreadsheet to detail the revised forecast.

OF Ending Balance Form Nov 2016