

# Oregon Youth Authority













Fariborz Pakseresht, Director Joseph O'Leary, Deputy Director

Ways and Means Public Safety Subcommittee Presentation February 2017

### **Presentation Schedule**

### **Overview**

- Introduction
- System and Agency Overview
- Youth Served by OYA
- Agency Programs and Services

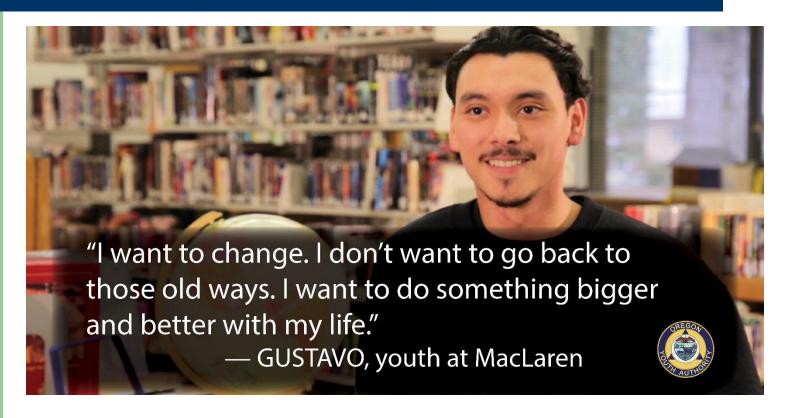
### **Strategic Initiatives**

- OYA Performance Management System
- Youth Reformation System and Positive Human Development
- Ten-Year Strategic Plan for Facilities

### **Additional Information**

- Major Budget Information
- Reductions in Governor's Balanced Budget and 15%
- Agency Legislative Bill
- Public Testimony

# **System and Agency Overview**



# Oregon Youth Authority Mission, Vision, and Values

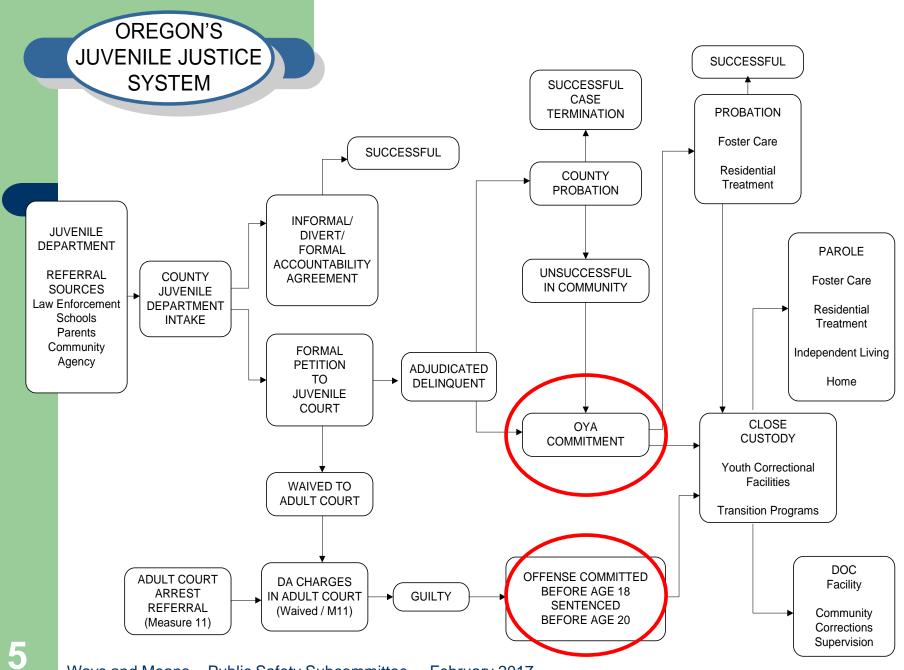
**Mission:** To protect the public and reduce crime by holding youth offenders accountable and providing opportunities for reformation in safe environments.

**Vision:** That youth who leave OYA go on to lead productive, crime-free lives.

Values: The agency's decisions, actions and priorities are guided by:

- Integrity
- Professionalism
- Accountability
- Respect





## **Oregon's Juvenile Justice System**

1907: First juvenile court created

1959: Separate court system for youth created

**1975:** Youth commitments limited to felonies and misdemeanors; status offenses no longer can be committed to close-custody

**1981:** Programs began for minority youth, sex offenders, violent offenders, and youth with alcohol/drug issues

**1994:** Ballot Measure 11 moved certain aged youth to adult courts for certain crimes

**1995:** Senate Bill 1 created the Oregon Youth Authority

### Momentum for the Modern Era

Key aspects of the juvenile justice system history created the momentum for our capacity today:

- The Juvenile Justice Information System (JJIS)
  - Shared data system between the state and 36 counties
- Balance of Accountability and Reformation
- The Seeds of the Developmental Approach
  - Youth who commit crimes prior to age 18 can stay in OYA correctional facilities up to age 25

### **Juvenile Justice System Partners**

- County juvenile departments
- Courts, community corrections agencies, prosecutors, public defenders, and law enforcement agencies
- Governor's Office, legislators and other elected officials
- Tribal governments
- Communities of color
- Residential service providers and social services agencies
- Families and victims
- Youth, civil rights and victim advocacy groups
- Department of Corrections, Department of Human Services,
   Oregon Health Authority, Department of Justice Child Support Division
- Department of Education, educational service districts and school districts
- Not-for-profit and volunteer organizations

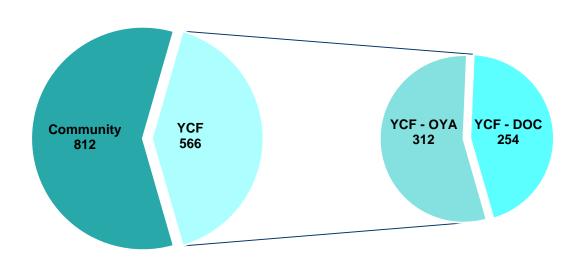
# Youth Served by OYA



### **Youth Commitments**



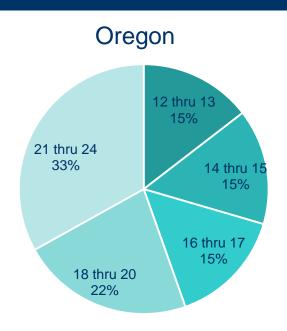
#### 1,378 Total Youth



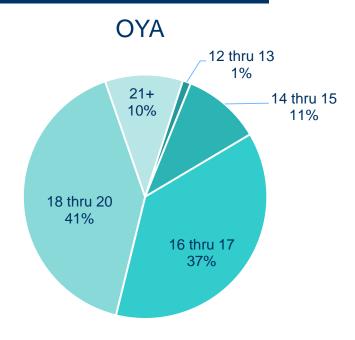
### **Most Serious Commitment Crimes**

- 30%: Sex Offense
- 24%: Property
- 18%: Person-to-Person
- 7%: Drugs/Alcohol Related
- 7%: Robbery
- 4%: Weapons
- 3%: Criminal Other
- 3%: Homicide-Related
- 1%: Public Order
- 1%: Arson

# Youth Ages: Oregon and OYA



Source: "Easy Access to Juvenile Populations: 1990-2015." Online. www.oijdp.gov/ojstatbb/ezapop/

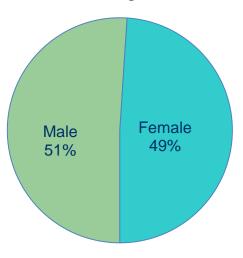


Source: January 2017 OYA Quick Facts

Ways and Means Public Safety Subcommittee February 2017

## Youth Gender: Oregon and OYA

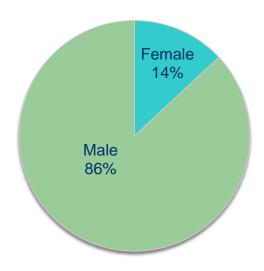




Source: "Easy Access to Juvenile Populations: 1990-2015." Online.

www.ojjdp.gov/ojstatbb/ezapop/

### OYA

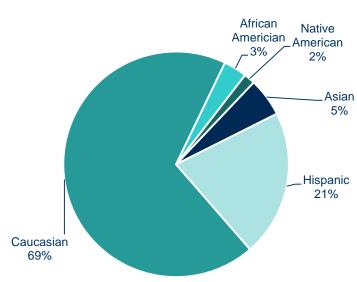


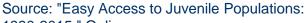
Source: January 2017 OYA Quick Facts

Ways and Means Public Safety Subcommittee February 2017

# Youth Race and Ethnicity: Oregon and OYA

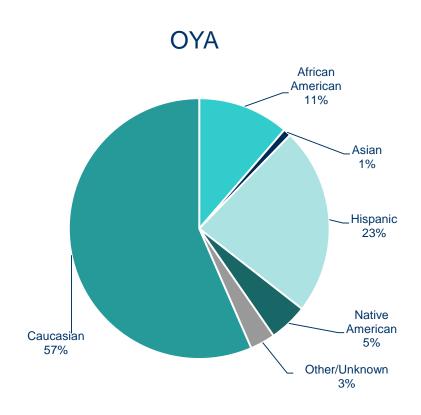






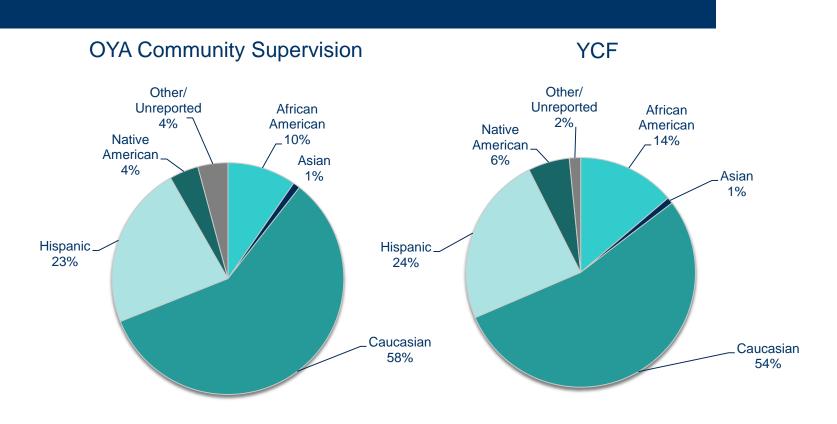
1990-2015." Online.

www.ojjdp.gov/ojstatbb/ezapop/



Source: January 2017 OYA Quick Facts

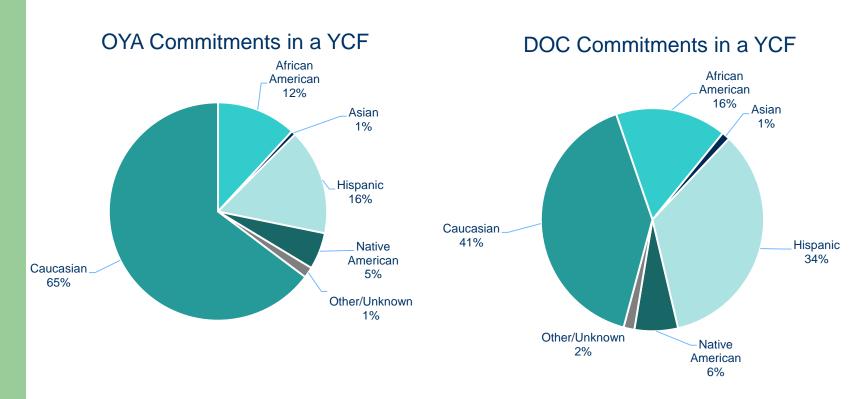
### OYA Youth Race and Ethnicity: Community Supervision vs. Facilities (YCF)



Source: January 2017 OYA Quick Facts

Ways and Means Public Safety Subcommittee February 2017

# OYA Youth Race and Ethnicity: OYA vs. DOC Youth in Youth Correctional Facilities

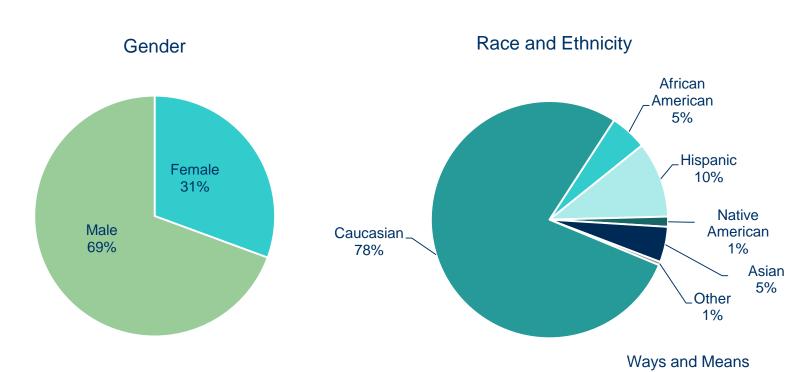


Source: January 2017 OYA Quick Facts

Ways and Means Public Safety Subcommittee February 2017

# Gender, Race and Ethnicity of Staff

### **OYA Direct Service Staff**



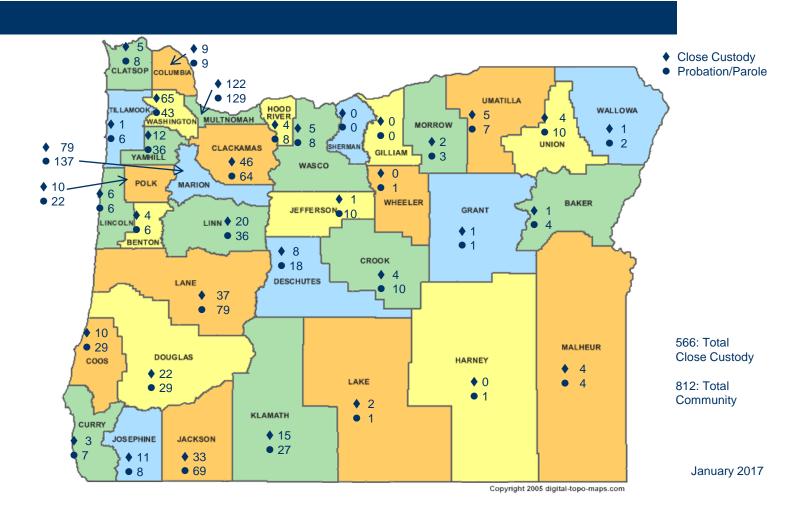
Public Safety Subcommittee

February 2017

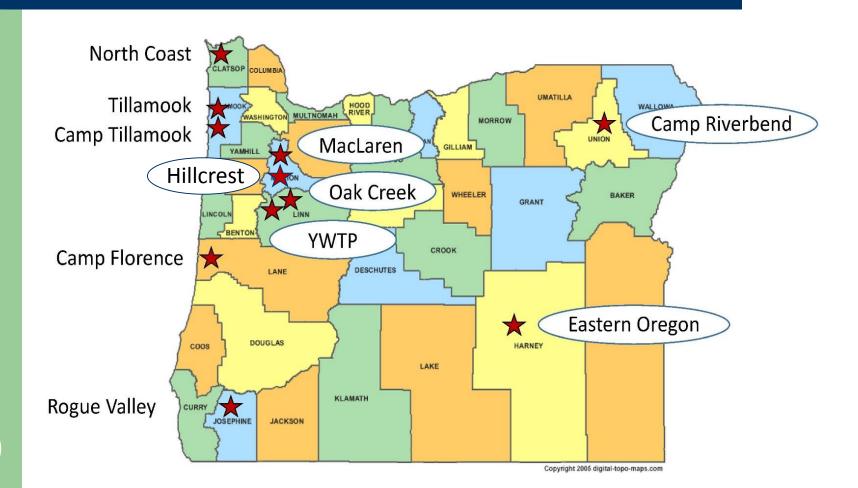
### **Youth Profile: Social Characteristics**

Males		Females
63%	<b>Substance Abuse or Dependence</b>	73%
63%	Parents Used Alcohol or Drugs	<b>79%</b>
<b>75</b> %	Diagnosed Mental Health Disorders	88%
<b>52%</b>	<b>Diagnosed Conduct Disorder</b>	48%
15%	Sexually Abused	45%
33%	Special Education	25%
12%	Past Suicide Behavior	33%
9%	Youth is a Parent	9%

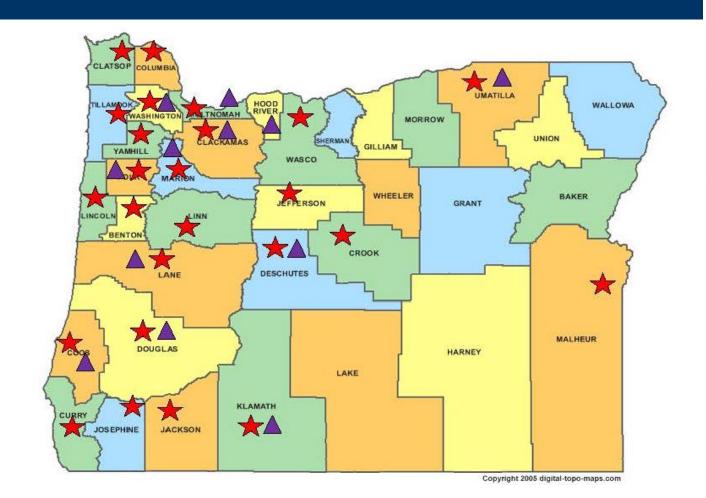
# **OYA Youth: Counties of Origin**



### **OYA Facilities**



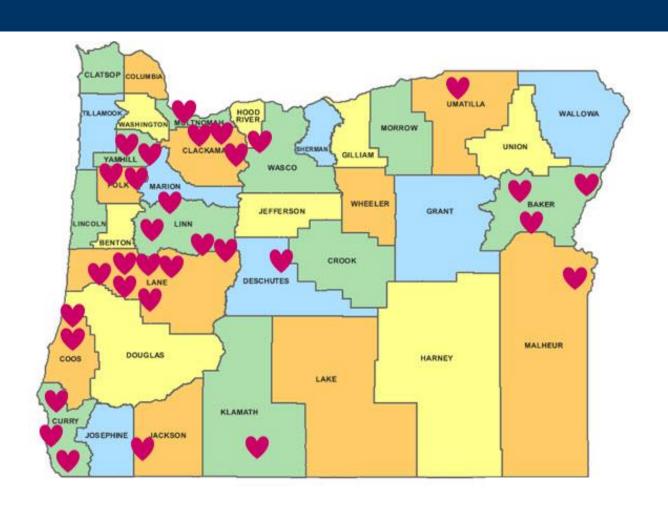
# OYA Field Offices and Community Residential Programs







### **OYA Foster and Proctor Homes**

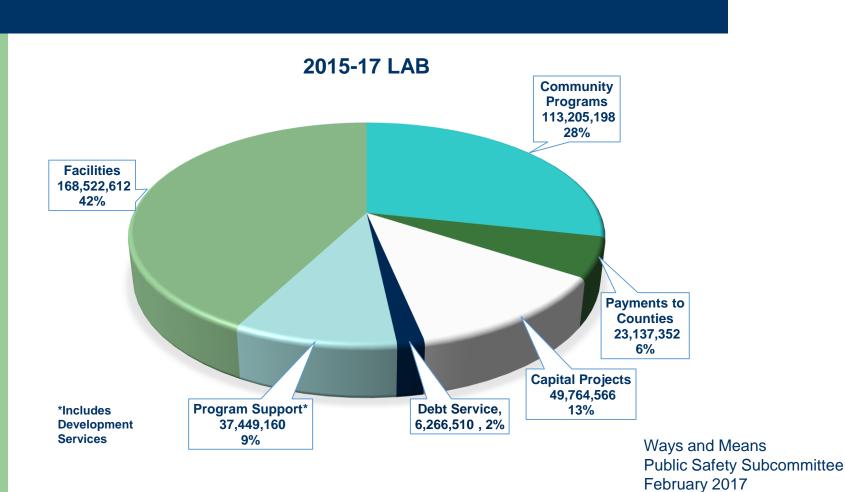


## **OYA Funding and Structure**

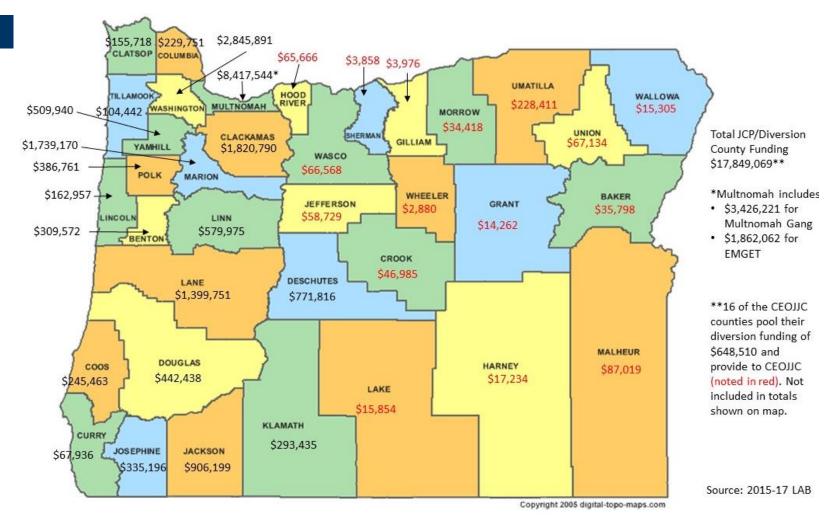
### **Public Safety Agency**

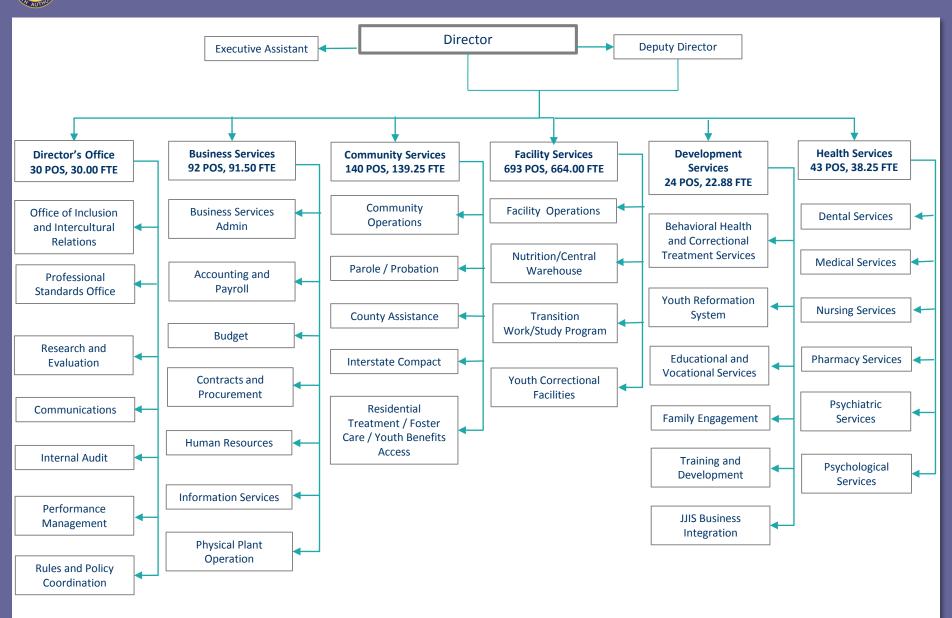
- 1,080 Employees
- 11 Close-Custody Facilities
- 26 Field Offices
- \$298.6 million General Fund (2015-17 LAB)
- \$398.3 million Total Funds (2015-17 LAB)

### **OYA Budget Category**



# **Funding Assistance to Counties: 2015-17**





### **Budget Drivers and Risks**

- Number of commitments
- County juvenile department funding for diversion and local treatment resources
- Behavioral Rehabilitation System, lawsuit, closures and rate increases
- Availability of residential services
- Youth with chronic medical conditions
- Difficulty recruiting specialized staff
- Deferred maintenance and periodic building failures
- High construction bids and difficulty finding contractors
- Juvenile Justice Information System aging system
- Prison Rape Elimination Act (PREA)

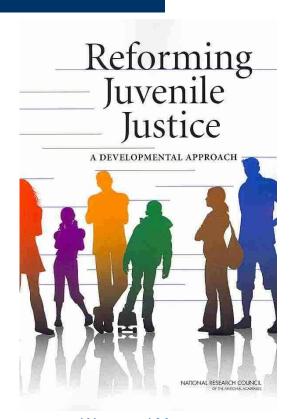
## **Major Agency Changes**

- Enhanced capacity for data analysis, research and analytics
- Developed valid assessment tools
- Launched OYA Performance Management System
- Aligned to national movement for the developmental approach with Positive Human Development (PHD)
- Launched Youth Reformation System (YRS)
- Started 10-Year Strategic Plan for Facilities
- Established Development Services
- Piloted Young Women's Transition Program
- Used temporary staff positions to reduce isolation
- Realigned internal resources to fund YRS implementation

## The Developmental Approach

### The focus for youth reformation:

- Support for pro-social development of youth
  - Improve youth outcomes
  - Create safer communities
  - Reduce future victimization
- Key considerations
  - Accountability
  - Preventing reoffending
  - Fairness and equity
  - Reducing disproportionate minority contact



Ways and Means Public Safety Subcommittee February 2017

## The Developmental Approach

### The focus for youth reformation:

- Increased emphasis on scientific research
- Acknowledging adolescents have different needs than adults
  - Adolescent brain development research
- Supporting healthy psychological development
  - Involved parent or parental figure
  - Peer group and living milieu that models desired behavior
  - Development of autonomous decision-making and critical thinking

### **Youth Reformation System**

### Four key components of YRS



### YRS uses:

- Data
- Research
- Predictive analytics

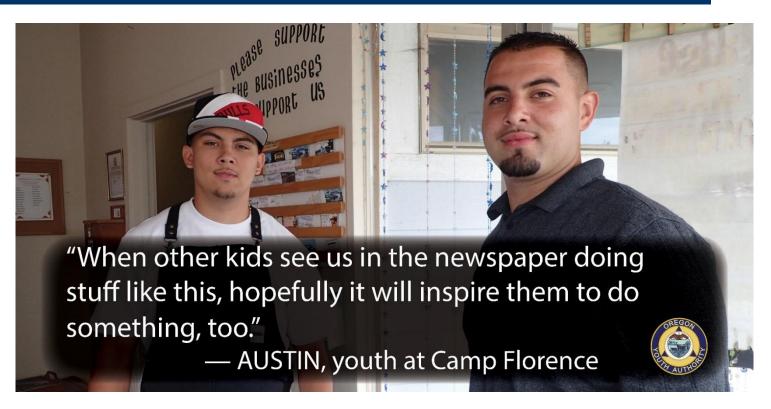
### To:

- Inform decision-making
- Support professional discretion
- Reduce future victimization
- Maximize use of resources

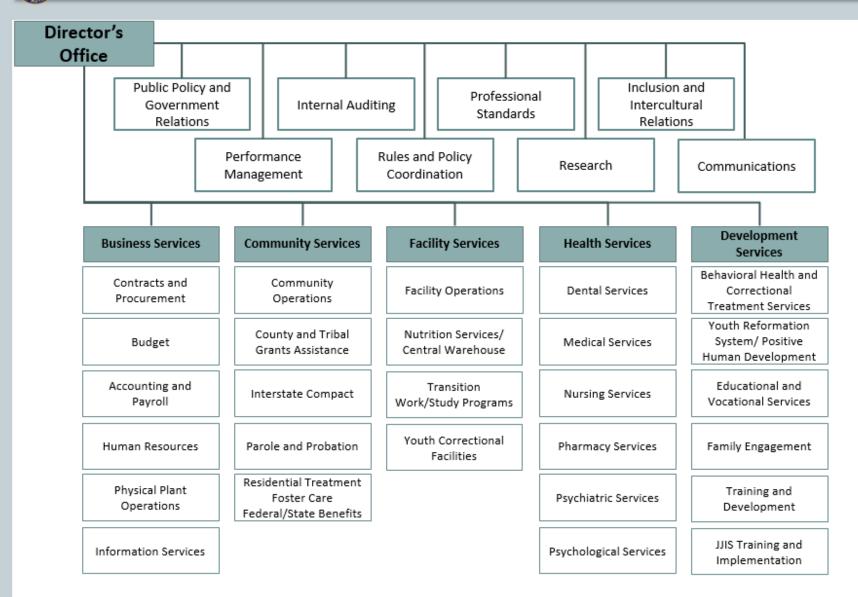
# Positive Human Development: Creating a Culture of Success



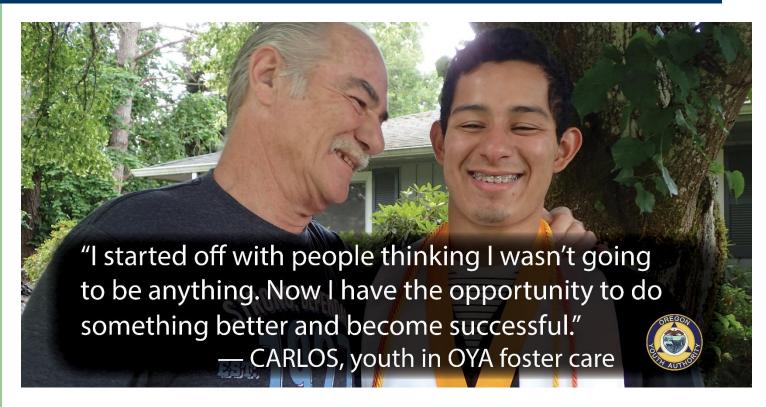
# **OYA Programs**



#### OPERATIONAL STRUCTURE



### **Community Services**



### **Community Services**

- Case management for all youth in OYA custody
- State juvenile parole and probation supervision and reentry services
- 46 contracted community residential programs
- 50 foster homes and 42 proctor homes
- Youth benefits: child support, Social Security, and medical benefits
- Funding for County Diversion, Juvenile Crime Prevention Basic Services and Multnomah Youth Gang Services
- Coordination of Oregon's participation in the Interstate Compact for Juveniles

# **Community Services: Creating and Sustaining Change**

#### **Defining Events**

- Added case planning for Department of Corrections youth
- Residential landscape changed
- Broadly implemented YRS tools

#### **Using Momentum for Positive Change**

- Runaway and revocation work groups
- Residential bed reallocation plan
- Transition Juvenile Parole and Probation Officers

## **Spotlight: Transition Juvenile Parole/Probation Officers**

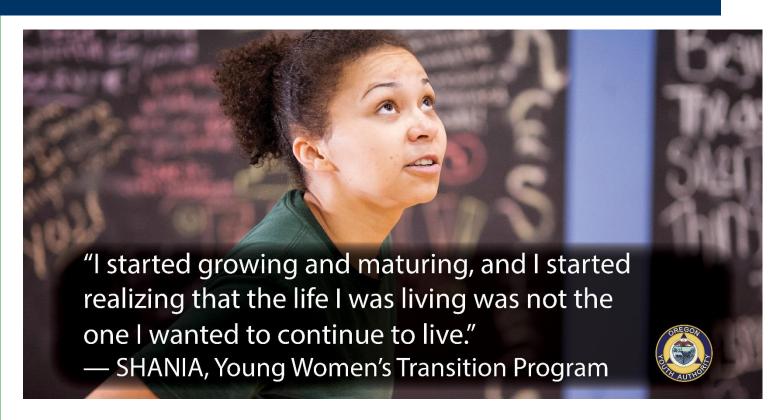
- Four staff refocused to produce better reentry outcomes
- Partnerships with employers and training
- Focus on soft skills needed for employment
- Life skills money management



### By the numbers:

- Enhanced transition services provided to
   20% of youth paroled
- Engagement (school/work within 30 days) 11%
   greater than for youth not in program

## **Facility Services**



## **Facility Services**

- 7 youth correctional facilities and 4 youth transition facilities
  - 580-650 youth in facilities on average
  - 16-25 youth per living unit
- Services and programming include:
  - Crime-specific treatment and youth development services
  - Classroom education
  - Vocational education
  - Job opportunities
  - Culturally responsive services
  - Skill building and accountability

# Facility Services: Creating and Sustaining Change

#### **Defining Events**

- Eliminated behavior management units
- Focused MacLaren on college and vocational training
- Implemented technology in schools
- Improved Second Look process
- Isolation Budget Note
- Implementing 10-Year Plan
- Consolidating Hillcrest and MacLaren

### **Using Momentum for Positive Change**

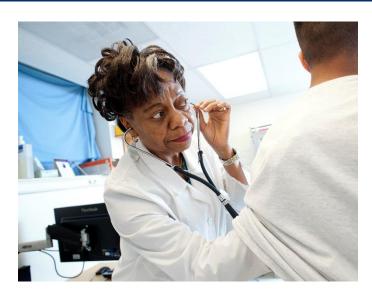
- Isolation reduction efforts
- New leadership model
- Using YRS to reduce length of stay

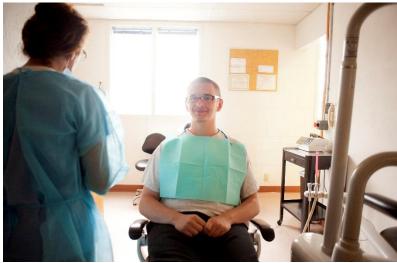
## **Spotlight: Isolation Reduction**

- Internal Isolation Oversight Committee
- External Community Advisory Committee
- Revised threshold for isolation use
- Plan for culture change
- Documentation of isolation use
- Specialized staff to help youth build skills
- Senate Bill 82

- Isolation has decreased more than 5% each year since 2011
- At Rogue Valley YCF, the duration of isolation has been cut by 36% in the last year
- Decrease in racial disparities of isolation placements for African Americans
  - 2015: 15% of OYA population, 20% of population experiencing isolation
  - 2016: 14% of OYA population, 15% of population experiencing isolation

## **Health Services**





### **Health Services**

- Health assessments of all youth upon intake to OYA
- Medical, dental, psychiatric and psychological evaluation, testing, and treatment
- Preventive care
- Health education

# Health Services: Creating and Sustaining Change

### **Defining Events**

- Centralization of Health Services
- Acuity of mental health and major medical needs increasing
- Psychologists moved to Health Services
- Services for transgender youth

### **Using Momentum for Positive Change**

- Implemented electronic health record and medication management systems
- Implemented dental care record management system in three facilities
- Using health care as part of reformation

## **Spotlight:**Health Care as Reformation

- Physical and mental health care are key to engagement and personal responsibility
- Basic health needs must be met before youth can work to improve skills and change
- Identify unaddressed needs that were barriers to success
- Medical and facility staff support families and youth in major medical situations

#### By the Numbers

From July 2015 to December 2016:

- **506** youth given glasses
- 10,726 medical triage requests
- 2,881 vaccines administered

## **Program Support**



## **Program Support**

#### **Business Services**

- Accounting and Payroll
- Budget and Contracts
- Human Resources
- Information Services
- Physical Plant

#### **Director's Office**

- Internal Audit
- Office of Inclusion and Intercultural Relations
- Performance Management
- Professional Standards Office
- Research
- Rules, Policy and Legislative Coordination

# **Program Support: Creating and Sustaining Change**

#### **Defining Events**

- Budget reductions thinned infrastructure
- Prison Rape Elimination Act (PREA)
- 10-Year Strategic Plan for Facilities
- Data analytics and data sharing
- Technology evolves, except for JJIS

### **Using Momentum for Positive Change**

- Data warehouse
- Office of Inclusion and Intercultural Relations
- Feeder System study

## **Spotlight: Professional Standards Office**

- Created to ensure accountability and transparency
- Maintains complaint hotline
- Tracks agency response to allegations
- Conducts investigations
- Coordinates with law enforcement
- Oversees Prison Rape Elimination Act (PREA)
- Trains staff on PREA, boundaries and ethics

- Responded to 96% of hotline calls within 24 hours from retrieval (2014-16)
- Responded to 385 hotline complaints, 845 incidents and 102 investigations in 2016
- Oak Creek YCF youth complaints went from 168 in 2011 to 11 in 2016
- 100% compliance with PREA audits

## **Spotlight:**Office of Inclusion and Intercultural Relations

- Services based in culturally responsive, relevant and reinforcing environments
- Hispanic and African American educational support groups
- Native American programming
- LGBTQ support services
- Tattoo removal
- Cultural events
- Culturally specific advisory committees

- Pow wows held at facilities statewide, each with more than
   100 attendees
- More than 100 staff and 100 youth attended 2016 LGBTQ training at MacLaren
- 45 youth served per month in tattoo removal program, with
   250 youth on waiting list

## **Spotlight:** The Feeder System

- Five analyses completed to date, guided by key questions:
  - Are there opportunities to intervene?
  - Can we identify where to target interventions?
  - Are there patterns and characteristics that predict OYA commitment?
- Current work focused on predictors of OYA commitment using education records
- Future analyses will examine youth patterns after release

- 90% of youth in the study were involved with at least one social service before commitment
- Most youth have contact with child welfare, mental health treatment or alcohol and drug treatment before commitment
- Intervention and potential diversion could occur up to 6 years prior to OYA commitment

## **Development Services**



## **Development Services**

- Strategic initiative implementation:
   Positive Human Development and the Youth Reformation System
- Education and vocational programs
- Treatment Services
- Training
- Juvenile Justice Information System (JJIS) Business Integration
- Family engagement

# Development Services: Creating and Sustaining Change

#### **Defining Events**

- Created Family Advisory Council
- Trained counties on Predicted Success Rates
- Piloting Escalation to OYA tool
- Developing and delivering "PHD: Leading for Change" program

### **Using Momentum for Positive Change**

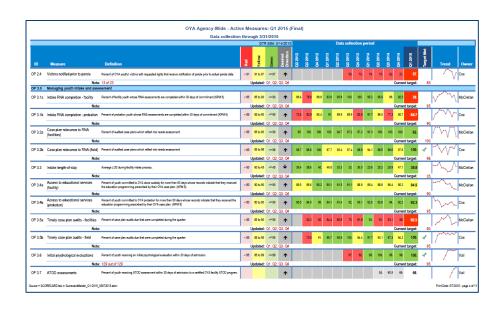
- Established Development Services
- Collaborated with Facility Services to develop The University of Life
- Increased focus on vocational and college programs

## **Spotlight:** The University of Life

- Located at MacLaren YCF
- Serves youth with acute emotional reactivity due to complex trauma histories
- Supports skill development around emotional regulation
- Identifies youth early, not after behavior escalates
- Returns youth directly to community residential programs
- Does not house along with intentionally aggressive youth

- 100% of the youth have:
  - Trauma histories
  - DHS involvement and out-of-home placements
  - Active IEPs
  - Psychotropic medications when entering program
  - 77% decrease in incidents and an 84% decrease in isolation

## OYA Performance Management System



## Performance Management System

- What business are we in?
- What do we want our organization to be known for?
- What beliefs are going to guide our actions?
- What accomplishments will define our success?
- What routine work must we do well?
- How does that work get done across the organization?
- What will show that we are doing this work well?
- Who takes accountability for the cross-functional processes that drive our organization?
- What will gauge our progress toward our goals?

#### MISSION

OYA protects the public and reduces crime by holding youth offenders accountable and providing opportunities safe environments.

VISION go on to lead productive. crime-free lives

**VALUES** OYA's core values are: Integrity Accountability Respect

**OREGON YOUTH AUTHORITY** PERFORMANCE MANAGEMENT SYSTEM **FUNDAMENTALS MAP** 

January 1, 2017

GS

. Delivering enterprise

business applications

Governing D

(non-LLIS)

Delivering and

mainta ning JJ S

Optimizing value of

technology Providing pusiness

intelligence and

research

#### OPERATING PROCESSES

#### Highly effective and efficient organization

security and youth reformation system

Engaged, healthy ind productive yout ngaged, culturall competent and successful workforce

Collaborative. communicative and transparent leadership

PC, CM, GS

A. Ensuring daily operations are effectively. managed

B. Ensuring physical plants are safe and secure. Selecting and main

taining appropriate couloment and tech nical systems

D. Preventing self name and assault of others E. Ensuring safe transpo

tation of youth. F. Deploying appropriate G. Managing systems

youth, staff and public H. Preventing and mana

ging escapees and runaways

responding and follow

ing up on sexual abus-

a legations

OP 1.5: Sexual behavior

OF 1.6: Facility staff safety

allegations

1. Maintaining sanitatio J. Meeting PREAstan cards for monitor no

documents M. Exiting youth offencers

PC, CM

A Receiving delinquency

B. Staffing cases with

partner agencies

Making referrals to

freatment programs

Validating court orders

information

nea th

needs.

Assessing special

Reviewing youth

behavior during the

assessment period

Identifying appropriate

treatment and place.

. Managing the youth

offender adoulation

via a validated youth

class fication system

tive Review Board

Making recommenda

MA, EF

A. Performing physical and

Assessing and frealing

mental health condition

dental evaluations

PC. CM, GS, BC

A Providing food services

Providing mall services

linens and aundry sys.

Providing for good hygiene

B. Providing carteen

Providing clothing.

Providing for family

communications and

Providing recreation

coportunities

Transferring and

transporting youth

Cverseeing community

cut of home placements

services

CM, PC, EF, BC

A. Holding youth account-

information to develop

Initiating base plan

reformation recon

B. Using assessment

case clans

mendations

able

SE, CM, BC, EF

A. Developing and imple-

B. Developing communica-

C. Managing internal com

strateg es

Lon materials

munications

D. Managing external

communications

E. Involving of zens as

advisors and volunteers

Monitoring outcomes

menting communication

2: Conduct JO, PC, CM, GS

A I dentifying trends and

changing needs

legal mandates

B. Complying with new

program de ivery

E. dentifying the caps

delivery

. Defining the desired

future state of agency

operations and program

between the current and

desired future states

F dentifying the financial

Defining outrent state of

acency operations and

performance JO, PC, CM, EF

A. Defining baseline (gur

and weaknesses)

benchmarks using

research-based best

Setting outcome and

B. Identifying industry

practices

rent state of strengths.

nances

SUPPORTING PROCESSES

A Establishing budgets

B. Managing accounting

E. Managing accounts payable.

Managing accounts.

G. Managing reporting

H. Managing assets.

Managing payrol

D. Managing cash

receivab e

SP 5: Developing

GS, EF

A Identifying human

resources needs

B. Recruiting, hinnig and

and managing oods, services nd facilities

Recommending court E. Ensuring proper records

and commitment dates Participating in hearings and dispositional hear H. Ensuring youth comply.

actions

management

with legal requirements and soud mandates. Reporting progress to

J. Ensuring victimal rights are met

K. Submitting termination Terminating cases.

PC, CM, MA

A. Confirming documentation received. Confirming first-day checklists

8. Creating medical care Assessing our node risks and needs. Assessing physical montal and hohawara

D. Screening for infectious E. Educating youth and

F. Responding to youth health care requests

(med grams) G. Administering medical

H. Administering immunizations

officisery cas available Developing and maintaining health care policies and procedures Managing contracts.

faith services for medical services. and products, and with N. Froviding access to

contracted primary and courts and counsel. specialty health care.

J. Making culturally spe-K. Eacilitating access to Ensuring a system for or evances and anneals.

Managing youth cehavio Identifying and securing resource entit ements P. Managing youth funds.

Del vering case plan services E. Providing freatment F. Managing restitution to G. Assessing and

re-assessing courts progression air encoind H. Adjusting case plans.

based on assessments I. Meeting case plan. I. Ecoapino families in

reformation K. Providing educational and vocational services L. Managing relentry and

OP 6.1. Residentia program

M. Closing cases

and other resources needed to close the gap G. Developing implement tation plans. H. Developing time ines L. Conduction target.

reviews and making adjustments as required Maintaining emergency

response plan L Keeping agency rules and policies compliant with laws and standards

process largets dentitying the gaps between the current state and the desired E. Prioritzing initiatives F. Implementing process

improvements G. Monitaring outcomes

needed H. Conducting pregrat

acenty risk

1. Conduction recular. internal audits to reduce

of youth and staff misconduct

and acjusting actions as

J. Responding to reports

and managing compencation I. Coord nating pargaining agreements J. Recognizing perfor mance K. Coordinating the

planning

claims

= Reviewing and evaluat-

inciperformance

G. Managing succession

Assessing classification

retaining a diverse specific to contracting and procuring C. Orienting new employ-Determining appropriate procurement method Provid on training. (e.g., purchase order. request for proposal

GS

A. Determining needs

B. Understanding and ap-

plying CRSs and OAR

coaching, mentoring and development op three bies) portun hes Contracting and procur-E. Managing worker ing goods and services. compensation and SAIF Efficiently operating and

maintaining physical Menitoring de ivery of

services and products G. Approving invoices for payment

Reporting and closing h. dest corles I. Conducting evaluation

OF 1.1: Runaways OP 12 Escapes OF 1.3: Youth on staff OF 1.4: Youth-on-youth assaults

of rights to parcie

OP 2.1. Access to commu nily services - capacity OP 2.2. Access to commu tity services - time inest OP 2.3 Victims notified. OP 2.4. Victims notified prior

completion. 3.2: Case plan rel evance to RNA 3F 3.4: Timely case clan-

OP 3.3: ntake length-cf-stay GP 3.5: nitia osychological eva rations OP 3.6: ATOD assessments

OM 4: Youth

have transition

OP 3.1: ntake RNA OP 4.1: Suicidal risk

assassment OP 4.2: Treatment service OP 4.3: Response to psychology referrals -OP 4.4: Medical examina Ton and care plan development

OP 4.5: Dental care

tration errors

OM 5: Youth

engage in positive

OP 4.7: mmunization acministration

OP 4.8: Response to sick

call requests - timel ness

DP 4.6: Medication adminis-

- vis Is OP 5.2. Access to family OP 5.3 Participation in cultural proups OP 5.4. Grievance system responsiveness

OP 5.1. Access to family

performance DP 6.2: Educational programming. OP 6.3. Treatment assess-

OP 8.4. Treatment progress OP 8 h. School and work. engagement - Felc OP 6.6 Restitution paid OP 8.7. Treatment fide its OP 88 Indial MDT

OP 8.9 Post-securican

programs - facility

OM 8: Youth

have appro-

SP 1.1: Executive not fical tions SP 1.2: Executive com munications

SP 1.3: Message ceneration SP 1.4. Public reputation SP 1.5: Public engagement

SP 2.1: Breakthrough nitiatives SP 2.2. Current agency

SP 3.1. Idea implementation 5P.3.2. Staff involvement SP 3/3 Measures showing mprovement (pilot) SP 3.4. Measures meeting

sition outcomes

to hat ine

OM 12:

Agency supports

5P 3 8 Timely response

target (c. pt) SP 3 5. Outcome evaluation effectiveness SP 3.6. Timely PSO cases SP 3.7. Investigation dispo-

SP 4.1 SPOTS card usage Payroll accuracy SP 4.3 Collection efforts SP 4.4 Travel claims SP 4.5. Accounting con rections.

SP 5.1. Time loss due to SP 5.2 Applicant diversity SP 5.3 Learn training completion SP 5.4. Hiring and oversight

praisals

SP 5.5. Performance ap-

SP 6.1 Purchasing satisfaction SP 6.2. Contract processing

SP 8.3. Purchase order processing - timeliness 8.4 Physica plant work order resconsiveness

SP 7.2:11 customer SP 7.3: IT project management f.4: Information security SP 7.5. Service desk efficiency SP 7.6. Completed JJ S

reports SP 7.7. Suppossful JJ S

OM 18:

The public

report up pads

SP 7.1; Enterprise

application uptime

OM 1: Youth feel safe

are safe are healthy **KPM 1:** outh escape

OM 2: Youth

services KPM 2: uth runaway

OM 3: Youth

**KPM 3**: outh-to-yout

KPM 4: staff-to-youth injuries

OM 6: Youth

receive case

management

KPM 5: Suicidal

OM 7: Youth

have family

involvement

KPM 6: Intake

priate lengths revocations of stay

KPM 7: Correctional

have few

Staff feel safe KPM 8: Educationa

Communi re-entry

Staff are safe

OM 13:

Employees are confident in

trust leadership **KPM 12:** Parole

OM 14:

Employees

Employees are

engaged

OM 16:

Employee overtime use

**KPM 14:** Customer

The agency performs to budget

### **Foundations**

FOUNDATIONS

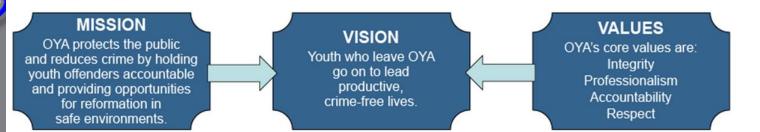
**KEY GOALS** 

CORE PROCESSES

PROCESS OWNERS

SUB PROCESSES

PROCESS MEASURES



- What business are we in?
- What do we want our organization to be known for?
- What beliefs are going to guide our actions?

## **Key Goals**

**FOUNDATIONS** 

KEY GOALS

Highly effective and efficient organization Integrated safety, security and youth reformation system

Engaged, healthy and productive youth Engaged, culturally competent and successful workforce

Collaborative, communicative and transparent leadership

What accomplishments will define our success?

PROCESSES
PROCESS
OWNERS

CORE

SUB PROCESSES

PROCESS MEASURES

### **Core Processes**

**FOUNDATIONS** 

#### **OPERATING PROCESSES**

KEY GOALS

OP 1: Managing youth and staff safety OP 2: Managing the youth commitment process

OP 3: Managing youth intake and assessment

OP 4: Managing youth health care

OP 5: Providing basic youth services

OP 6: Managing youth reformation services

CORE PROCESSES

PROCESS OWNERS

SUB PROCESSES SP 1: Communicating with internal and external stakeholders

SP 2: Conducting strategic and operations planning

SP 3: Evaluating and improving performance SP 4: Managing organizational finances

SUPPORTING PROCESSES

SP 5: Developing human resources

SP 6: Securing and managing goods, services and facilities

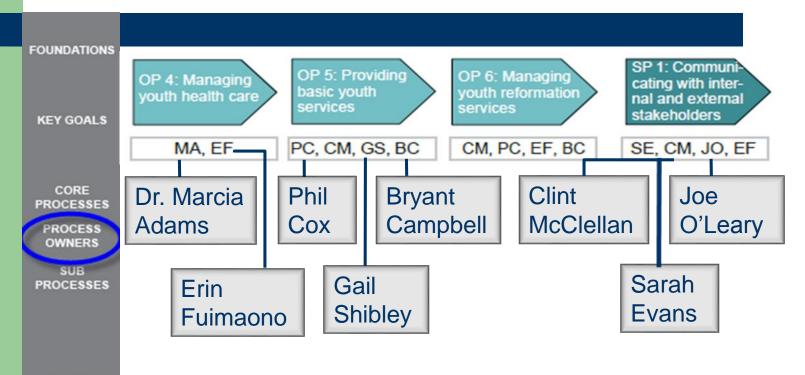
SP 7: Leveraging data, research and technology

What routine work must we do well?

PROCESS MEASURES

> Ways and Means Public Safety Subcommittee February 2017

### **Process Owners**



 Who is accountable for the cross-functional processes that drive our organization?

> Ways and Means Public Safety Subcommittee February 2017

**PROCESS** 

MEASURES

### **Sub-Processes**

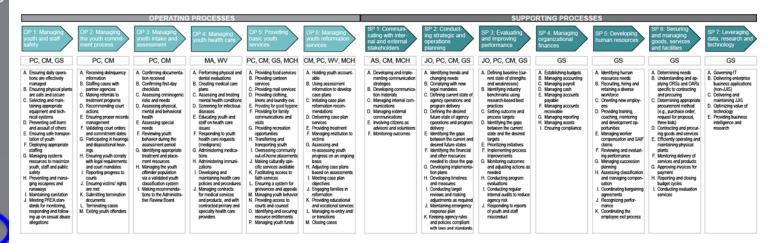
FOUNDATIONS

**KEY GOALS** 

CORE PROCESSES

PROCESS OWNERS

SUB PROCESSES



How does that work get done across the organization?

PROCESS MEASURES

> Ways and Means Public Safety Subcommittee February 2017

### **Process Measures**

**FOUNDATIONS** 

**KEY GOALS** 

CORE PROCESSES

PROCESS OWNERS

SUB PROCESSES OP 1.2: Escapes OP 1.3: Youth-on-staff nity services – capacity OP 2.2: Access to commucompletion OP 3.2: Case plan relperformance OP 6.2 Educational initiatives SP 2.2: Current agency SP 4.2: Payroll accuracy SP 4.3: Collection efforts SP 4.4: Travel claims injury SP 5.2: Applicant diversity SP 5.3: iLearn training application uptime SP 7.2: IT customer assessment OP 4.2: Treatment service - visits OP 5.2: Access to family SP 3.2: Staff involvement SP 1.2: Executive com-SP 6.2: Contract pr assaults OP 1.4: Youth-on-youth services - special improvement (pilot) SP 3.4: Measures meeting nity services - timeliness evance to RNA delivery OP 4.3: Response to munications OP 5.3: Participation in SP 1.3: Message generation SP 1.4: Public reputation SP 4.5: Accounting cor-SP 7.3: IT project OP 2.3: Victims notified OP 3.3: Intake length-of-stay OP 3.4: Timely case plan completion SP 5.4: Hiring and oversight SP 6.3: Purchase order processing - timeliness SP 6.4: Physical plant work cultural groups OP 5.4: Grievance system of rights OP 2.4: Victims notified prior target (pilot) SP 3.5: Outcome evaluation assaults OP 1.5: Sexual behavior psychology referrals -timeliness management SP 7.4: Information security SP 5.5: Performance apment SP 1.5: Public engagement SP 1.6: Cultural advisory OP 3.5: Initial psychological OP 4.4: Medical examina-OP 6.4: Treatment progres OP 6.5: School and work effectiveness SP 3 6: Timely PSO cases allegations OP 1.6: Facility staff safety tion and care plan group participation evaluations OP 3.6: ATOD assessments engagement - field OP 6.6: Restitution paid OP 6.7: Treatment fidelity SP 7.6: Completed JJIS development OP 4.5: Dental care SP 3.7: Investigation disposition outcomes SP 3.8: Timely response reports SP 7.7: Successful JJIS OP 4.6: Medication adminis-OP 6.8 : Initial MDT completion OP 6.9: Post-secondary OP 4.8: Response to sick call requests - timeliness

What will show that we are doing this work well?



Ways and Means Public Safety Subcommittee February 2017

### **Outcome Measures**

FOUNDATIONS OM 6: Youth OM 9: Youth OM 1: Youth OM 2: Youth OM 3: Youth OM 10: Agency supports diversity The agency performs to budget The public is safe Employees have transition receive case have family Employees are KEY GOALS CORE What will gauge progress toward your goals? PROCESSES

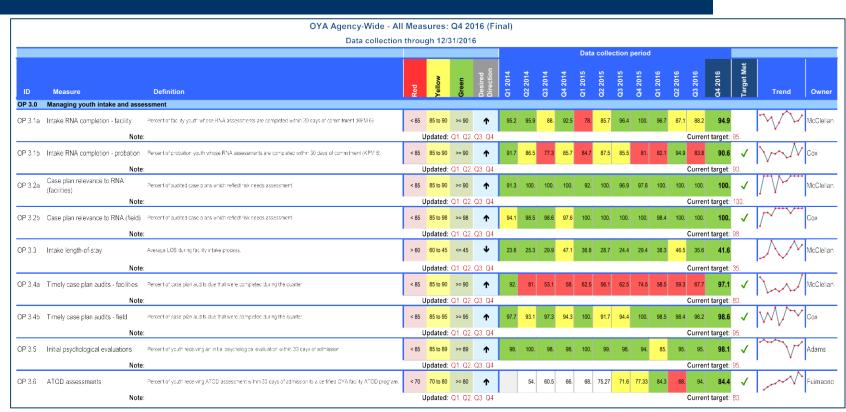
PROCESS MEASURES

PROCESS OWNERS

SUB PROCESSES

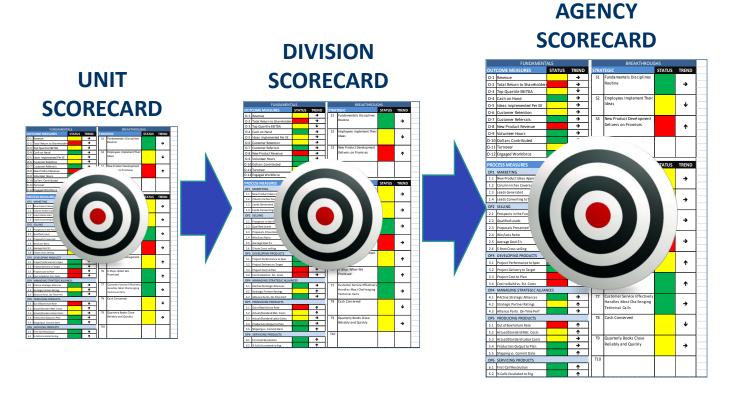


### **Scorecards**



Ways and Means Public Safety Subcommittee February 2017

## **Building up the scorecards**



Ways and Means Public Safety Subcommittee February 2017

## **OYA Performance Management System**

If we can reduce the time spent on the ROUTINE work of the business...



...we can spend more time on the work that delivers BETTER VALUE to Oregonians.

## **OYA Strategic Initiatives**



## **2013 Legislative Budget Note**

The Joint Committee on Ways and Means directs OYA to develop a facilities plan that:

- Evaluates facilities in terms of capacity, operating and maintenance cost, and deferred maintenance need;
- 2. Develops 10-year or longer term plans for the facilities;
- 3. Includes recommendations and rationale for facility disposition, if appropriate; and
- 4. Recommends future uses of the buildings that OYA would no longer need.

The Joint Committee on Ways and Means directs OYA to develop a business plan that:

- ✓ Includes business efficiencies, including maximizing asset utility, that effectively use taxpayer dollars;
- Creates a timeline and project plan to implement the Youth Reformation System;
- ✓ Does not compromise the safety and security of youth, staff, or the community; and
- ✓ To the greatest extent possible, avoids layoffs.

OYA is further directed to report on the facility and Youth Reformation System business plans to the Joint Committee on Ways and Means during the February 2014 Legislative Session.

Ways and Means

Ways and Means
Public Safety Subcommittee
February 2017

## Youth Reformation System: Overview

- Uses data, research, and predictive analytic tools
- Informs decision-making related to youth in the juvenile justice system
- Seeks to improve outcomes in public safety AND youth lives



Ways and Means Public Safety Subcommittee February 2017

## Youth Reformation System: Overview

#### Four key components of YRS



## **Positive Human Development: Overview**

- Encourages a resource lens
- Supports a developmental approach
- Uses primary strategies of skill-building, attachment and engagement



# Youth Reformation System: 2015-17 Key Accomplishments

- Completed initial training of Predicted Success Rates to OYA and county juvenile departments
- Launched statewide training for Escalation to OYA tool
- Initiated a project focused on reducing revocation rates for youth leaving OYA facilities

#### By the Numbers

- More than 140 hours of in-person training throughout the state on use of data in juvenile justice
- Reviews on the data of more than
   550 youth who have touched the juvenile justice system
- 100% of Oregon county juvenile departments trained on the use of Predicted Success Rates

# Positive Human Development: 2015-17 Key Accomplishments

- Completed initial training launch for PHD to OYA employees
- Creating training package to support daily practice changes
- Creating and delivering "Leading for Change" curriculum to OYA managers
- Engaging partner organizations with support for culture change

#### By the Numbers

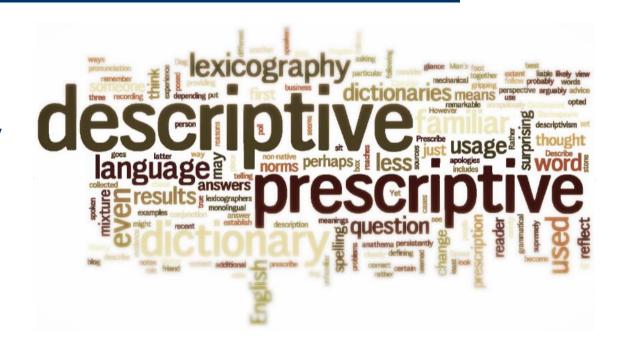
- More than 1,100 OYA employees received 12 hours of training throughout the state
- More than 160 staff from partner programs and OYA foster parents trained in PHD
- More than 500 hours of training delivered to more than 100 OYA managers and leaders for facilitating culture change

## **Youth Reformation System Tools**

	<u>Pre-Juvenile Justice</u>	<u>Ju</u>	uvenile Departments	$\longrightarrow$ OYA	Post OYA
	Feeder system	Escalation	Predicted Success Rates	OVIRA / ONIRA	Feeder system – mirror image
		-	Gaps in Services	Risk to Recidivate	Million dollar block
			Typology	Service matching	Longevity of OYA effects
			Forecast	Residential treatment contracting	Positive youth outcomes
				Racial Ethnic Disparity	
				Transition Readiness Assessment	
				Proper length of stay	
				Revocation	
				Poorly served youth	
				Align youth needs with services	
				Quantify professional discretion	
				Cost-benefit analysis	
				Automated program evaluation	
				Ideal state	
ı		ה		Dynamic risk	
	Research completed			Best close custody facility for each youth	
	Research being conducted			Pre-post testing for services	
	Future research project			Trauma assessment	

## **Using Youth Reformation System Tools**

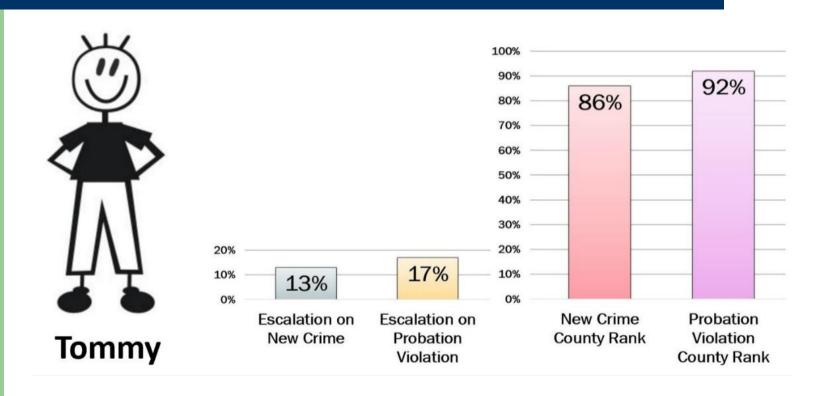
- Escalation to OYA
- Typology
- ORRA and ORRA-V
- Predicted Success
   Rates



# **Key Youth Reformation System Tools: Escalation to OYA**

- Raw scores: The likelihood that a youth will escalate to OYA from county probation because of a new crime or a probation violation
- County percentile rank: How a youth's risk scores compare to other youth in their county
  - Example: If a youth has a county percentile rank of 80, he is at a greater risk to escalate than 80% of the youth in his county
- Approximately 20% of youth escalate to OYA from county probation
  - Scores that might appear low may represent a significant risk to escalate

## **Using the Data**



# **Key Youth Reformation System Tools: Typology**

Typologies are created using information from specific domains within the OYA Risk Needs Assessment (RNA) or the Oregon Typology Assessment (OTA).

- Male Typologies (6):
   A-F
- Female Typologies (4):
  1-4

	Male Typologies
Туре	Description
Type A	Few or no protective factors present
	High history of and current AOD use
	Poor relationships and relationship skills
	<ul> <li>High level of aggression and attitude issues</li> </ul>
	Education issues are very prominent
	High need of immediate mental health follow-up
Туре В	Moderate protective factors present
	High history of AOD use and moderate current AOD use
	Poor relationships and relationship skills
	<ul> <li>Moderate level of aggression and attitude issues</li> </ul>
	Education issues are very prominent
	Low need of immediate mental health follow-up
Type C	Moderate protective factors present
	<ul> <li>Low to moderate AOD use both currently and historically</li> </ul>
	<ul> <li>Moderate difficulty with relationships and relationship skills</li> </ul>
	<ul> <li>Moderate level of aggression and attitude issues</li> </ul>
	History of mental health
	<ul> <li>Education issues are very prominent</li> </ul>
	<ul> <li>High need of immediate mental health follow-up</li> </ul>
Type D	Few or no protective factors present
	Low to no current or historical AOD use
	No obvious needs factors present
	Further assessments needed
	Determine eligibility for community placement or close custody if
	stabilization is required
Type E	High protective factors present
	<ul> <li>Low current or historical AOD use</li> </ul>
	<ul> <li>Little difficulty with relationships and relationship skills</li> </ul>
	<ul> <li>Low to moderate level of aggression and attitude issues</li> </ul>
	<ul> <li>Low need for immediate mental health follow-up</li> </ul>
	Education issues are moderately prominent
	Responsivity issues
Type F	Few or no protective factors present
	Moderate current and historical AOD use
	<ul> <li>Moderate difficulty with relationships and relationship skills</li> </ul>
	High level of aggression and attitude issues
	Education issues are very prominent
	Responsivity issues
	Moderate need for immediate mental health follow-up

	Female Typologies
Туре	Description
Type 1	<ul> <li>Low to moderate protective factors present</li> </ul>
	<ul> <li>High history of and current AOD use</li> </ul>
	<ul> <li>Poor relationships and relationship skills</li> </ul>
	<ul> <li>High level of aggression and attitude issues</li> </ul>
	Education issues are very prominent
	High need of immediate mental health follow-up
Type 2	Moderate protective factors present
	<ul> <li>Moderate history of AOD use and moderate current</li> </ul>
	AOD use
	<ul> <li>Some issues with relationships and relationship skills</li> </ul>
	Low level of aggression and attitude issues
	Education issues are moderate
	High need of immediate mental health follow-up
Type 3	<ul> <li>Few or no protective factors present</li> </ul>
	<ul> <li>Low to no current or historical AOD use</li> </ul>
	<ul> <li>Some difficulty with relationships and relationship skills</li> </ul>
	Further assessments needed
	<ul> <li>Determine eligibility for community placement or close</li> </ul>
	custody if stabilization is required
Type 4	Low protective factors present
	Moderate history AOD use, low current AOD use
	Moderate to high difficulty with relationships and
	relationship skills
	Moderate level of aggression and attitude issues
	Education issues are prominent
	Moderate need for immediate mental health follow-up

Ways and Means
Public Safety Subcommittee
February 2017

# **Key Youth Reformation System Tools: ORRA & ORRA-V**

#### **ORRA**

 OYA Recidivism Risk Assessment: predicts the likelihood a youth will recidivate with a felony conviction or adjudication within 36 months of commitment to probation or release from OYA close custody

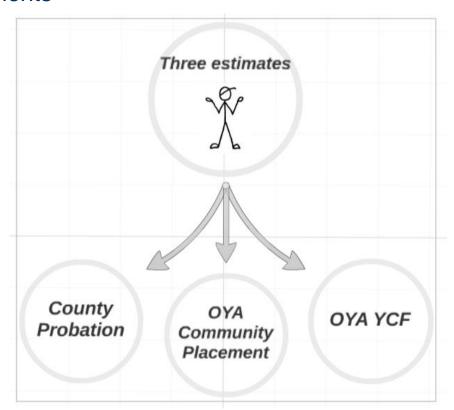
#### **ORRA-V**

 OYA Recidivism Risk Assessment - Violent Crime: predicts the likelihood a youth will recidivate with a violent\* felony conviction or adjudication within 36 months of commitment to probation or release from OYA close custody

<sup>\*</sup>Violent felonies include, but are not limited to, assault, murder, rape, and robbery.

# **Key Youth Reformation System Tools: Predicted Success Rates**

Predicts the likelihood that a youth will be successful in each of three environments



Ways and Means Public Safety Subcommittee February 2017

# Putting the data puzzle together: Scenarios



### **Scenario 1: Matt**

- Age 13
- Received first referral for Sex Abuse 1
- Victim was younger cousin, not in the same household
- Living with his paternal aunt and uncle who adopted him at age 3
- Biological parents have severe drug dependencies
- Tested positive for drugs at birth
- Attached to his aunt and uncle who are supportive of his treatment process
- Engaged at school and attends regularly

## **Scenario 1: Matt**

- SV	pol IA:	ogy: High	E 1					RA: 6 RA-V	
	Predicted Success Rates								
	County Probation		OYA Community Placement			OYA YCF			
	87			92			79		
	Escalation to OYA								
		Raw: w Crime	Percentile Rank: New Crime		Raw: Probation Violation		Percentile Rank: Probation Violation		
	4			1	35			90	

## **Scenario 2: Jimmy**

- Age 17
- Referred to county juvenile department for harassment of fellow student
- Lives with his aunt, whom he calls his mother
- Not close with either biological parent
- Plays high school football
- Wants to open a tattoo shop someday
- Struggles with bullying, anger management and taking accountability for his actions
- Polite, receptive to feedback and follows directives
- Recent unstable behavior; several referrals, including reckless burning and theft
- History of substance use, but has been clean for several months

## Scenario 2: Jimmy

Typology: F RNA: High

ORRA: 26 ORRA-V: 10

Predicted Success Rates								
County Probation			mmunity ement	OYA YCF				
73	73		74		70			
Escalation to OYA								
Raw: New Crime		entile Rank: ew Crime	Raw: Probation Violation		Percentile Rank: Probation Violation			
10		59	19		76			

### Scenario 3: T.J.

- Age 16
- Extensive involvement in juvenile justice system
- Three brothers, all with different fathers
- Lives with mother and her current partner; does not get along with partner
- Has spent time in foster care while mother was in substance use treatment
- Oldest brother and father have spent time in prison
- Would like to get a job to save up for skateboard camp
- Behind in education and willing to get a GED
- Referrals include burglary, minor in possession, curfew offense, and runaway
- Experienced physical abuse and neglect by his mother and her partner
- Has had thoughts of suicide

### Scenario 3: T.J.

Typology: C RNA: High ORRA: **40** ORRA-V: **24** 

Predicted Success Rates									
County Probation		OYA Community Placement			OYA YCF				
73		63		57					
Escalation to OYA									
Raw: New Crime	Percentile Rank: New Crime		Raw: Probation Violation		Percentile Rank: Probation Violation				
27	27 98		15		67				

## Big Picture: Healthier Juvenile Justice

#### **Impact on Youth**

- Influencing youth trajectories
- Enhancing youth outcomes
- Engaging youth and families

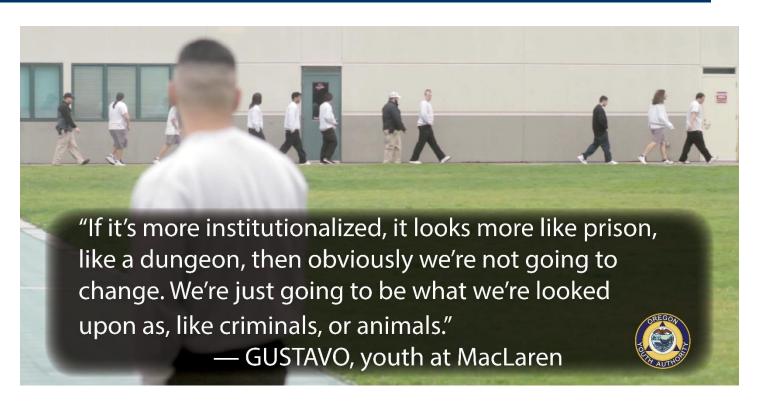
#### **Impact on System**

- Impacting community awareness
- Creating a collaborative action plan
- Engaging community partners
- Distributing resources effectively

# And the next phase: Evolving and growing

- Complete research on Dynamic Risk Scores and implement findings.
- Complete research on Transition Readiness for youth in facilities and implement findings.
- Develop strategic implementation plan for findings of Feeder System studies.
- Continue to strengthen Positive Human Development culture.

## 10-Year Strategic Plan for Facilities



## **2013 Legislative Budget Note**

The Joint Committee on Ways and Means directs OYA to develop a facilities plan that:

- 1. Evaluates facilities in terms of capacity, operating and maintenance cost, and deferred maintenance need;
- 2. Develops 10-year or longer term plans for the facilities;
- 3. Includes recommendations and rationale for facility disposition, if appropriate; and
- 4. Recommends future uses of the buildings that OYA would no longer need.

The Joint Committee on Ways and Means directs OYA to develop a business plan that:

- ✓ Includes business efficiencies, including maximizing asset utility, that effectively use taxpayer dollars;
- Creates a timeline and project plan to implement the Youth Reformation System;
- ✓ Does not compromise the safety and security of youth, staff, or the community; and
- ✓ To the greatest extent possible, avoids layoffs.

OYA is further directed to report on the facility and Youth Reformation System business plans to the Joint Committee on Ways and Means during the February 2014 Legislative Session.

Ways and Means

### **Facilities: Current State**

"The current mix of facilities within the OYA system does not support the vision, mission, and culture of OYA."

— DLR Group and Chinn Planning, 2014





## 10-Year Plan: Key Findings

- Inadequate intake space
- High-density living units
- Too few individual rooms, too many dormitories
- Lack of adequate program space
- Buildings not in alignment with YRS and PHD
- Aging facilities with critical deferred maintenance





### 10-Year Plan: What We've Done

- Close Hillcrest and combine it with MacLaren (July 2017)
- Upgrades at MacLaren (to be completed by June 2017)
  - Build six new 16-bed living units so Hillcrest can close
  - Fully renovate an existing living unit
  - Resolve deferred maintenance
  - Establish an intake center at MacLaren







### **New Living Units**

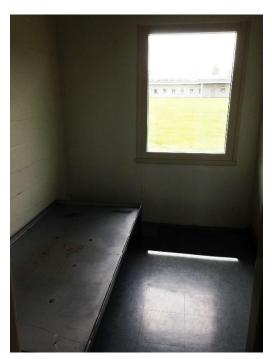
Before After





### **New Living Units**

Before



After



### **New Living Units**

Before After





### **Grover Cottage**

Before





After





### 10-Year Plan: What We've Done

 New high school and recreation fields at Rogue Valley in Grants Pass (to be completed in late 2017)



## 10-Year Plan: Rogue Valley

### **New Bridge High School – Rogue Valley**

Before After





### 10-Year Plan: What We've Done

Deferred maintenance at all facilities



Tillamook YCF and Camp Tillamook



Eastern Oregon YCF

Ways and Means Public Safety Subcommittee February 2017

### 10-Year Plan: What's Next

#### **Governor's Budget for 2017-19**

\$50 million to continue implementing the 10-Year Plan

- Rebuild seven other living units MacLaren (including seismic)
- Renovate living units at Rogue Valley
- Address deferred maintenance at all facilities
- Continue aligning our physical infrastructure with Positive Human Development
- Improve spaces containing vocational programs

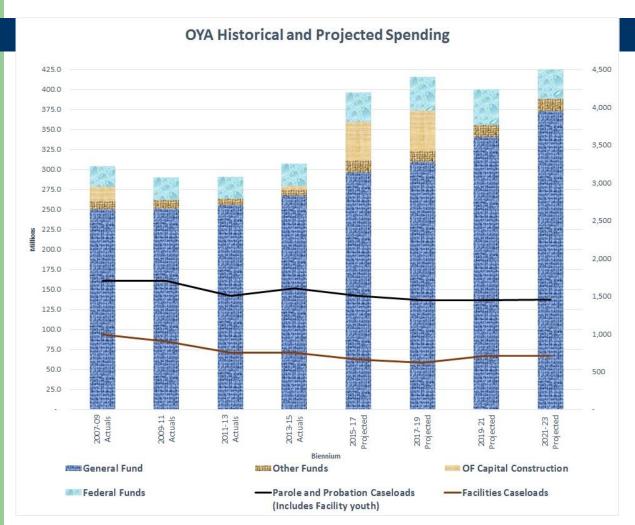
## 10-Year Strategic Plan for Facilities



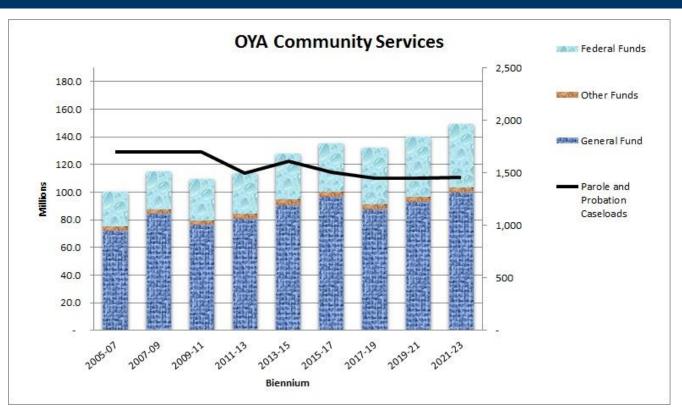
## **Additional Information**

- Major Budget Information
  - Historical and projected spending
  - Long-term vacancies
  - Revenue Summary
- Governor's Budget Reductions
- 15% Reduction Options
- Senate Bill 82: Prohibits isolation as punishment

# **Budget:**Historical and projected spending



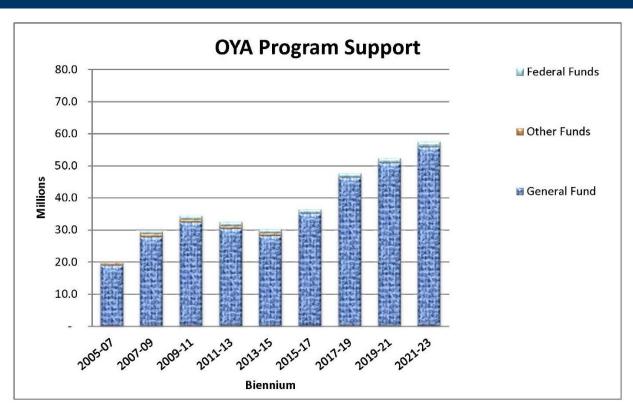
# Budget: Historical and projected spending (cont.)



# Budget: Historical and projected spending (cont.)



# Budget: Historical and projected spending (cont.)

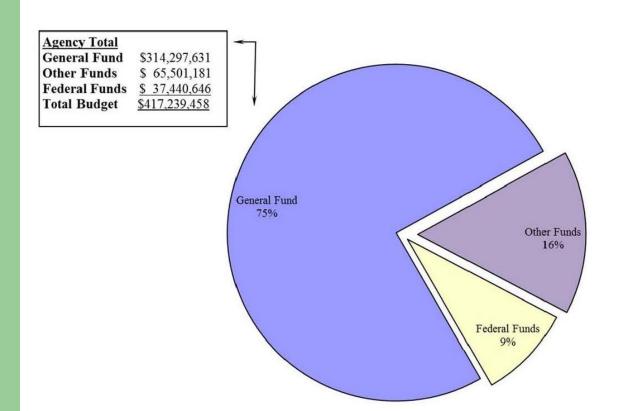


# **Long-Term Vacancies**

Description	Vacant 7-11 Months	Vacant 12+ Months	
Funding another position	1.	13	
Recruitment in Progress	2	2	
Abolish in GB - North Coast Closure	0	1	
OF Position pending abolishment (No Funding)	0	15	
Abolish in Net Zero POP 105 (YRS Establishment)	1,	10	
Grand Total	4	41	

### **Revenue Summary**

#### 2017-19 Governor's Budget Total Funds Revenue



## Revenue Summary (cont.)

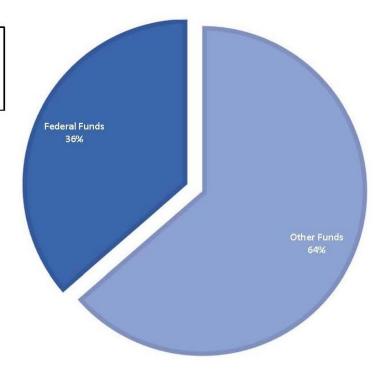
#### 2017-19 GOVERNOR'S BUDGET OTHER FUNDS & FEDERAL FUNDS REVENUE

**Agency Total** 

 Other Funds
 \$ 65,501,181

 Federal Funds
 \$ 37,440,646

 Total
 \$102,941,827



## Revenue Summary (cont.)

#### DETAIL OF LOTTERY FUNDS, OTHER FUNDS AND FEDERAL FUNDS REVENUE

SOURCE		ORBITS Revenue 2013-15 Account ACTUAL		2015-17		2017-19		
	FUND		LEGIS LATIVELY ADOPTED	2015-17 ESTIMATED	AGENCY REQUEST	GOVERNOR'S BUDGET	LEGIS LATIVELY ADOPTED	
Trust and Agency Receipts Nutrition Program COP / Q Bond Proceeds Work Programs and Other	OF OF OF	0420 1581 0555, 0605, 2010 0410, 0510, 0705, 0905, 0910, 0975, 1010, 1257	3,585,743 1,996,365 4,690,065 1,541,391	6,564,617 2,914,855 50,075,000 3,771,482	3,363,937 1,792,154 50,075,000 860,296	6,517,379 2,914,855 68,715,000 5,153,947	6,517,379 2,914,855 50,915,000 5,153,947	
Title XIX Medicaid Administration / Prgm Nonlimited Federal Funds	FF FF	0995, 1100 0995	28,433,382	36,097,766 1	27,437,445	52,306,480	37,440,646	
TOTAL	OF FF		11,813,564 28,433,382	63,325,954 36,097,767	56,091,387 27,437,445	83,301,181 52,306,480	65,501,181 37,440,646	2

2017-19 107BF07

## Revenue Summary (cont.)

- Estimated blended Federal Medical Assistance Percentage (FMAP)
   rate decreased from 64.30% in 2015-17 to 63.55% in 2017-19
- Decline in Random Moment Sample activities "hits," which are eligible for Federal Fund reimbursements
- Other Fund child support collections declined both in average dollar amounts collected and percentage of youth receiving child support
- Other fund revenue received from Oregon Department of Education remained stable for the USDA Child Nutrition program
- Other fund revenue received in the form of Social Security and Supplemental Security Income (SSI) receipts declined slightly, but are expected to remain stable to through the next biennium

### 17-19 Governor's Budget Reductions

#### Total reductions to General Fund: ~\$31 million

#### Community

- Eliminates community beds in mandated caseload ask (~\$7 million)
- Reduces community beds (~\$12 million)
- Reduces county funding to prevent OYA commitment by 15% (~\$2.8 million)

#### **Facilities**

Closes North Coast YCF (\$8.1 million)

#### **Program Support**

- Moves Information Services security position to DAS (~\$250,000)
- Statewide Adjustments (DAS and DOJ) (~\$700,000)

<sup>\*</sup>Detailed spreadsheet in handouts

### **Budget: 15% Reduction Options**

#### Total: ~\$48 million, 148 positions, 127.71 FTE

- 1. Closure of North Coast YCF (\$8.1 million, 50 positions, 41.57 FTE)
- 2. Reduction of residential beds (17-19 mandated caseload ask) (~\$7 million, 4 positions, 4 FTE)
- 3. Reduction of 15-17 residential beds (~\$12 million)
- 4. Reductions to state assistance to counties (~\$3.6 million)
- 5. Closure of additional regional close-custody facility (\$7.4 million, 46 positions, 37.63 FTE)
- 6. Reduction in program support funding by 14% (~20 positions, 20 FTE, \$4.4 million)
- 7. Closure of additional regional close-custody facility (~\$5.6 million, 28 positions, 24.51 FTE)

## SB 82: Prohibits isolation as punishment

- Codifies OYA's current approach into law.
- Isolation may not be used as punishment or as a sanction for a rule violation in youth correctional facilities.
- A component of a focused and strategic effort to decrease the use of isolation and increase safety through changes to culture, physical plant, law, rules, policies and practice.

#### **Thank You**

E-mail: oya.info@oya.state.or.us

Web: www.oregon.gov/OYA

Twitter: @OregonYouth

