LC 3850 2017 Regular Session 1/19/17 (MNJ/ps)

DRAFT

SUMMARY

Eliminates limitation of liability for owner of land used for trail or recreational purposes when owner is public body.

1 A BILL FOR AN ACT

- 2 Relating to immunity of public bodies; creating new provisions; amending ORS 105.668, 105.672, 105.682 and 105.688; and repealing ORS 105.699.
- 4 Be It Enacted by the People of the State of Oregon:
- 5 **SECTION 1.** ORS 105.668 is amended to read:
- 6 105.668. (1) As used in this section:

10

11

12

13

14

15

16

17

18

19

20

- (a) "Structures" means improvements in a trail, including, but not limited to, stairs and bridges, that are accessible by a user on foot, on a horse or on a bicycle or other nonmotorized vehicle or conveyance.
 - (b) "Unimproved right of way" means a platted or dedicated public right of way over which a street, road or highway has not been constructed to the standards and specifications of the city with jurisdiction over the public right of way and for which the city has not expressly accepted responsibility for maintenance.
 - (2) Except as provided in subsection (4) of this section, a personal injury or property damage resulting from use of a trail that is in a public easement or in an unimproved right of way, or from use of structures in the public easement or unimproved right of way, by a user on foot, on a horse or on a bicycle or other nonmotorized vehicle or conveyance does not give rise to a private claim or right of action based on negligence against:
 - [(a) A city with a population of 500,000 or more;]

- [(b) The officers, employees or agents of a city with a population of 500,000 or more to the extent the officers, employees or agents are entitled to defense and indemnification under ORS 30.285;]
- [(c)] (a) The owner of land abutting the public easement, or unimproved right of way, in a city with a population of 500,000 or more; or
- [(d)] (b) A nonprofit corporation and its volunteers for the construction and maintenance of the trail or the structures in a public easement or unimproved right of way in a city with a population of 500,000 or more.
- 9 (3) Notwithstanding the limit in subsection (2) of this section to a city with a population of 500,000 or more, by adoption of an ordinance or resolution, a city or county to which subsection (2) of this section does not apply may opt to limit liability in the manner established by subsection (2) of this section for:
- [(a) The city or county that opts in by ordinance or resolution;]
- [(b) The officers, employees or agents of the city or county that opts in to the extent the officers, employees or agents are entitled to defense and indemnification under ORS 30.285;]
- [(c)] (a) The owner of land abutting the public easement, or unimproved right of way, in the city or county that opts in by ordinance or resolution; and
- [(d)] (b) A nonprofit corporation and its volunteers for the construction and maintenance of the trail or the structures in a public easement or unimproved right of way in the city or county that opts in.
- 24 (4) The immunity granted by this section from a private claim or right 25 of action based on negligence does not grant immunity from liability:
- (a) [Except as provided in subsection (2)(b) or (3)(b) of this section,] To a person that receives compensation for providing assistance, services or advice in relation to conduct that leads to a personal injury or property damage.
- 30 (b) For personal injury or property damage resulting from gross 31 negligence or from reckless, wanton or intentional misconduct.

LC 3850 1/19/17

- 1 (c) For an activity for which a person is strictly liable without regard to fault.
- 3 (d) To a public body as defined in ORS 174.109.
- 4 **SECTION 2.** ORS 105.672 is amended to read:
- 5 105.672. As used in ORS 105.672 to 105.696:
- 6 (1) "Charge":
- 7 (a) Means the admission price or fee requested or expected by an owner
- 8 in return for granting permission for a person to enter or go upon the
- 9 owner's land.
- 10 (b) Does not mean any amount received from a public body in return for 11 granting permission for the public to enter or go upon the owner's land.
- 12 (c) Does not include [the fee for a winter recreation parking permit or any 13 other] **a** parking fee of \$15 or less per day.
- 14 (2) "Harvest" has that meaning given in ORS 164.813.
- 15 (3) "Land" includes all real property, whether publicly or privately owned.
- 16 (4) "Owner" means the possessor of any interest in any land, such as the
- 17 holder of a fee title, a tenant, a lessee, an occupant, the holder of an ease-
- 18 ment, the holder of a right of way or a person in possession of the land.
- 19 (5) "Recreational purposes" includes, but is not limited to, outdoor activ-
- 20 ities such as hunting, fishing, swimming, boating, camping, picnicking, hik-
- 21 ing, nature study, outdoor educational activities, waterskiing, winter sports,
- 22 viewing or enjoying historical, archaeological, scenic or scientific sites or
- 23 volunteering for any public purpose project.
- 24 (6) "Special forest products" has that meaning given in ORS 164.813.
- 25 (7) "Woodcutting" means the cutting or removal of wood from land by an
- 26 individual who has obtained permission from the owner of the land to cut
- 27 or remove wood.
- 28 **SECTION 3.** ORS 105.682 is amended to read:
- 29 105.682. (1) Except as provided by [subsection (2)] subsections (2) and (3)
- 30 of this section, and subject to the provisions of ORS 105.688, an owner of
- 31 land is not liable in contract or tort for any personal injury, death or prop-

- 1 erty damage that arises out of the use of the land for recreational purposes,
- 2 gardening, woodcutting or the harvest of special forest products when the
- 3 owner of land either directly or indirectly permits any person to use the land
- 4 for recreational purposes, gardening, woodcutting or the harvest of special
- 5 forest products. The limitation on liability provided by this section applies
- 6 if the principal purpose for entry upon the land is for recreational purposes,
- 7 gardening, woodcutting or the harvest of special forest products, and is not
- 8 affected if the injury, death or damage occurs while the person entering land
- 9 is engaging in activities other than the use of the land for recreational
- 10 purposes, gardening, woodcutting or the harvest of special forest products.
- 11 (2) This section does not limit the liability of an owner of land for in-12 tentional injury or damage to a person coming onto land for recreational
- 13 purposes, gardening, woodcutting or the harvest of special forest products.
 - (3) This section does not limit the liability of an owner of land that is a public body as defined in ORS 174.109.
- SECTION 4. ORS 105.688 is amended to read:
- 17 105.688. (1) Except as specifically provided in ORS 105.672 to 105.696, the immunities provided by ORS 105.682 apply to:
- 19 (a) All land, including but not limited to land adjacent or contiguous to
- 20 any bodies of water, watercourses or the ocean shore as defined by ORS
- 21 390.605;

14

- 22 (b) All roads, bodies of water, watercourses, rights of way, buildings, fix-
- 23 tures and structures on the land described in paragraph (a) of this sub-
- 24 section;
- 25 (c) All paths, trails, roads, watercourses and other rights of way while
- 26 being used by a person to reach land for recreational purposes, gardening,
- 27 woodcutting or the harvest of special forest products, that are on land ad-
- 28 jacent to the land that the person intends to use for recreational purposes,
- 29 gardening, woodcutting or the harvest of special forest products, and that
- 30 have not been improved, designed or maintained for the specific purpose of
- 31 providing access for recreational purposes, gardening, woodcutting or the

1 harvest of special forest products; and

4

5

6 7

8

9

10

11

12

13

14

15

16

17

18

- 2 (d) All machinery or equipment on the land described in paragraph (a) 3 of this subsection.
 - (2) The immunities provided by ORS 105.682 apply to **an owner of** land **that is not a public body** if the owner transfers an easement to a public body to use the land.
 - (3) Except as provided in subsections (4) to (7) of this section, the immunities provided by ORS 105.682 do not apply if the owner makes any charge for permission to use the land for recreational purposes, gardening, woodcutting or the harvest of special forest products.
 - (4) If the owner charges for permission to use the owner's land for one or more specific recreational purposes and the owner provides notice in the manner provided by subsection (8) of this section, the immunities provided by ORS 105.682 apply to any use of the land other than the activities for which the charge is imposed. If the owner charges for permission to use a specified part of the owner's land for recreational purposes and the owner provides notice in the manner provided by subsection (8) of this section, the immunities provided by ORS 105.682 apply to the remainder of the owner's land.
- (5) The immunities provided by ORS 105.682 for gardening do not apply 20 if the owner charges more than \$25 per year for the use of the land for 21 gardening. If the owner charges more than \$25 per year for the use of the 22 land for gardening, the immunities provided by ORS 105.682 apply to any use 23 of the land other than gardening. If the owner charges more than \$25 per 24 year for permission to use a specific part of the owner's land for gardening 25 and the owner provides notice in the manner provided by subsection (8) of 26 this section, the immunities provided by ORS 105.682 apply to the remainder 27 of the owner's land. 28
- 29 (6) The immunities provided by ORS 105.682 for woodcutting do not apply 30 if the owner charges more than \$75 per cord for permission to use the land 31 for woodcutting. If the owner charges more than \$75 per cord for the use of

- the land for woodcutting, the immunities provided by ORS 105.682 apply to any use of the land other than woodcutting. If the owner charges more than \$75 per cord for permission to use a specific part of the owner's land for woodcutting and the owner provides notice in the manner provided by subsection (8) of this section, the immunities provided by ORS 105.682 apply to the remainder of the owner's land.
- (7) The immunities provided by ORS 105.682 for the harvest of special 7 forest products do not apply if the owner makes any charge for permission 8 to use the land for the harvest of special forest products. If the owner 9 charges for permission to use the owner's land for the harvest of special 10 forest products, the immunities provided by ORS 105.682 apply to any use of 11 12 the land other than the harvest of special forest products. If the owner charges for permission to use a specific part of the owner's land for har-13 vesting special forest products and the owner provides notice in the manner 14 provided by subsection (8) of this section, the immunities provided by ORS 15 105.682 apply to the remainder of the owner's land. 16
- 17 (8) Notices under subsections (4) to (7) of this section may be given by 18 posting, as part of a receipt, or by such other means as may be reasonably 19 calculated to apprise a person of:
 - (a) The limited uses of the land for which the charge is made, and the immunities provided under ORS 105.682 for other uses of the land; or
 - (b) The portion of the land the use of which is subject to the charge, and the immunities provided under ORS 105.682 for the remainder of the land.
 - SECTION 5. ORS 105.699 is repealed.

20

21

22

23

24

25

26

27

28

29

30

31

SECTION 6. (1) The amendments to ORS 105.668 by section 1 of this 2017 Act apply to ordinances and resolutions adopted before, on or after the effective date of this 2017 Act. Any ordinance or resolution adopted by a city or county under ORS 105.668 (3) before the effective date of this 2017 Act does not limit the liability of the city or county, or its officers, employees or agents, on or after the effective date of this 2017 Act.

LC 3850 1/19/17

(2) The amendments to ORS 105.668, 105.672, 105.682 and 105.688 by sections 1 to 4 of this 2017 Act and the repeal of ORS 105.699 by section 5 of this 2017 Act apply only to causes of action arising on and after the effective date of this 2017 Act.

5

1

2