Oregon Business Council

PERS Reform

Goal: Mitigate impact of scheduled PERS rate increases on budgets and services

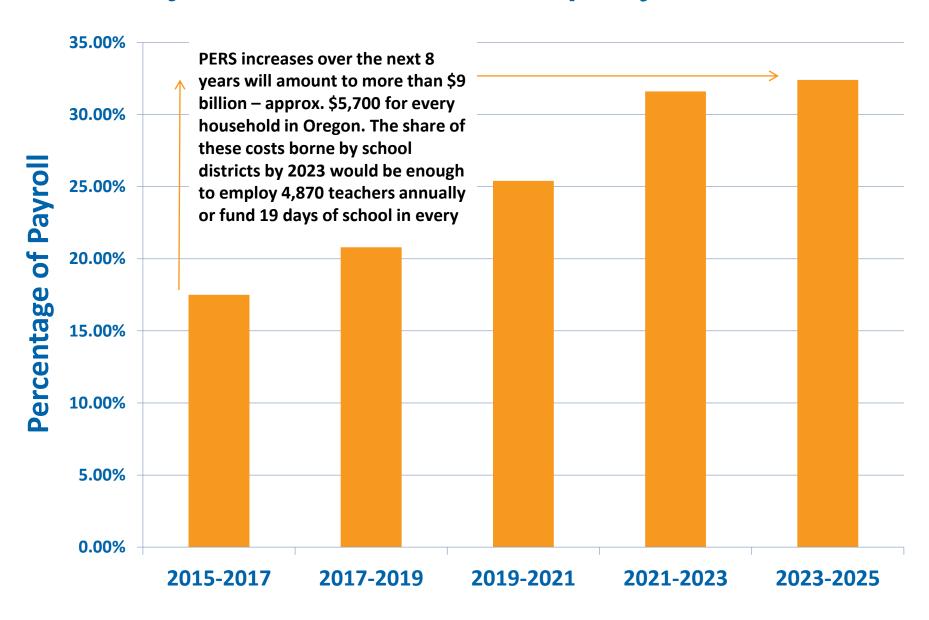
K12 Schools/State Government

Community Colleges & Universities

Cities/Counties/Special Districts

Tim Nesbitt June 9, 2017

Projected PERS Employer Rates



PERS Costs: The Next 8 Years

Total INCREASE ABOVE 2016-17 over the next 8 years:



\$9+ Billion

K12 Schools \$2.9 Billion

State GF \$1.2 Billion

State Other \$1.4 Billion

Cities/Counties/CCs/Universities \$3.5 Billion

These are funds that will be diverted from budgets and services.

Impacts of PERS Costs: K12



• Each 1% of payroll in K12 = \$66 million/biennium

By 2023, the share of increased PERS costs borne by school districts will amounts to what it costs to:

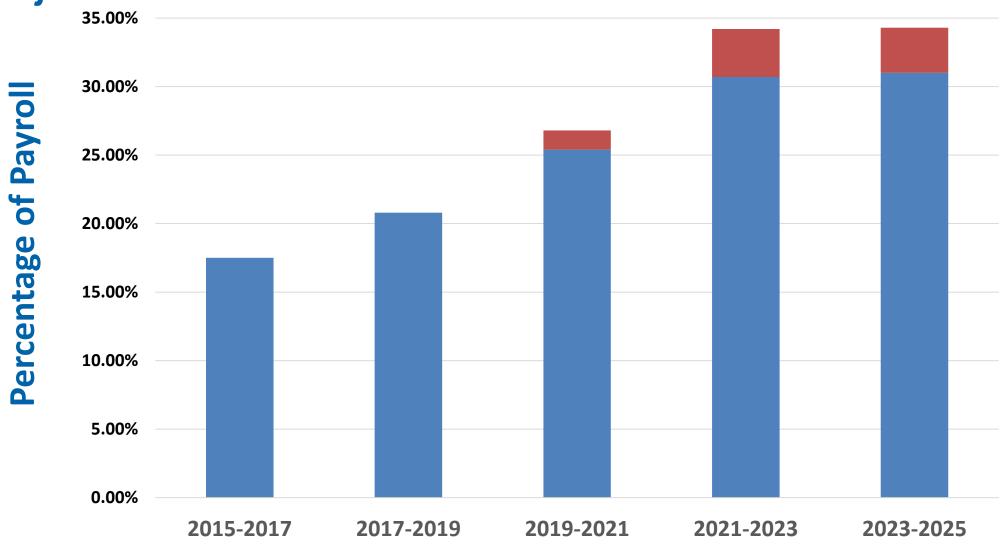


4,870 teachers



19 days of school

We may be chasing a rising target: Projected PERS Rates at 7.5% and 7% Earnings



If we do nothing...

- Not just adverse impacts on services, but...
- Adverse impacts on employees
 - Layoffs and reductions in staffing
 - Increased workloads
 - Constraints on funding to keep salaries aligned with the larger labor market

Employees have a stake in reform

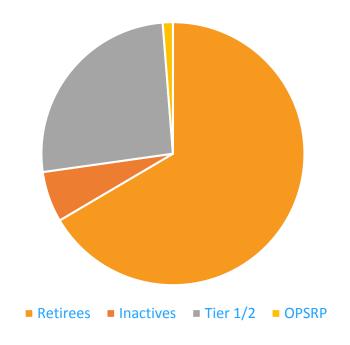
- Employees should participate in the solution –
 in proportion to their share of the cost increases
 we're facing
 - To ensure their pension benefits are funded
 - To maintain staffing levels
 - To help keep salaries competitive

Moro decision clarifies what can be done

- Keep the promise for benefits earned to date, but:
- Changes may be made going forward:
 - Benefits to be earned in the future are (with limited exceptions) modifiable
 - Employee contributions may be established for pension benefits going forward.

Current employee benefits remain underfunded

But are only 30% of the total Unfunded Liability = 6 points of payroll



Principles for Reform

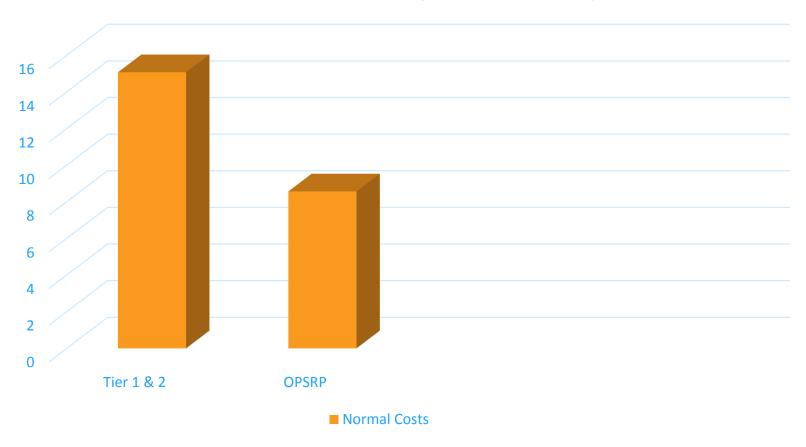
Identify reforms to be shared by employees that do not exceed 6 points of payroll

□ Recognize the differences in benefits and costs between Tier 1/2 and OPSRP employees.

Avoid reductions in employee take-home pay.

A Tale of Two Pension Plans: Normal costs for Tier 1/2 are nearly twice those of OPSRP

Pension Costs (Excluding UAL) as % of Payroll

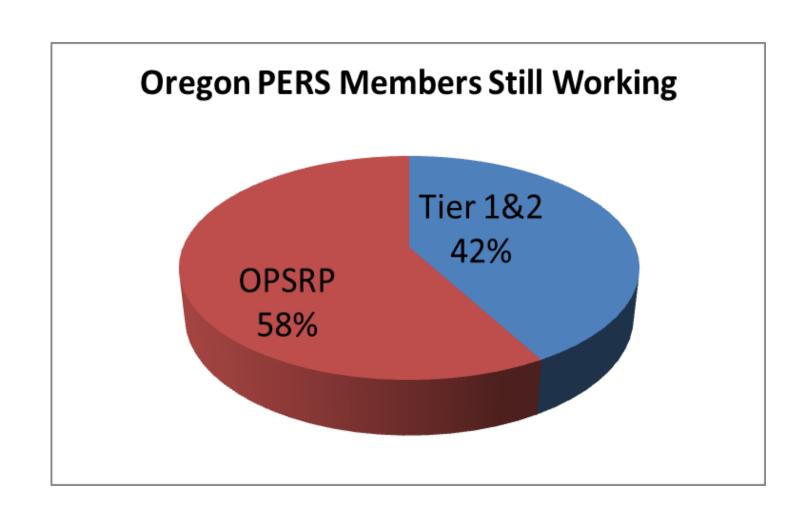


Equity Issue: Reforms should focus on Tier 1/2

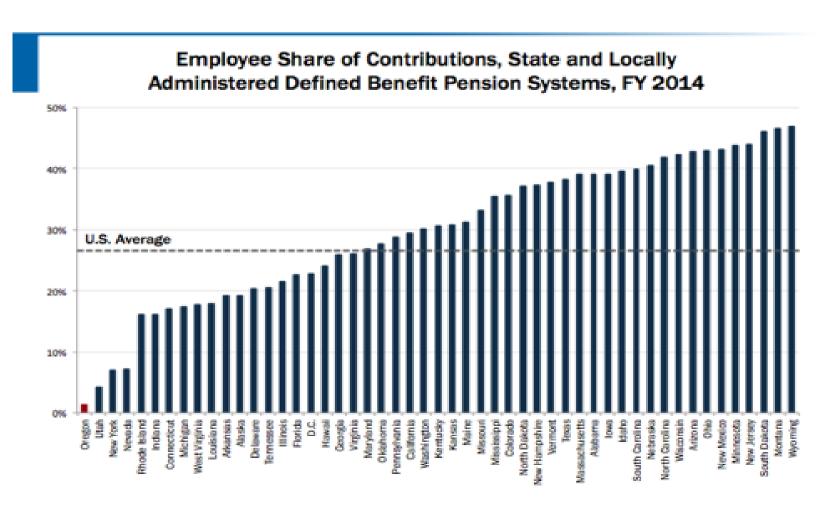
- OPSRP is an adequate plan for employees and more affordable for taxpayers
- OPSRP is better than Washington State's teachers' plan

	% Salary	Final	EE Contribution to
	per	Average	Supplemental Savings
	Year of	Salary	
	Service		
Oregon PERS	1.5%	3 years	6.0% fixed
OPSRP			
WA State	1.0%	5 years	5.0% minimum
Teachers			

Tier 1/2: 42% of workforce, 50% of payroll



Employee contributions: Oregon is an outlier



Policies

- Equalize benefits for employees hired before and after 2003 Move pre-2003 Tier 1/2 employees to a benefit structure for future service that is closer to the post-2003 OPSRP benefit structure.
- Reinstate employee cost-sharing -- Establish new employee contribution to PERS (in addition to the IAP) for all employees. Contributions could be tiered based on income level and/or status (Tier 1, 2 OPSRP).

Cost Savings

- Prospective benefit adjustments for Tier 1/2 employees will bring them closer to the benefits and costs of OPSRP employees (those hired since August 2003)
 - ✓ Could reduce employer State GF and K12 payroll costs by \$74M/biennium for a full biennium

- Employee contributions to the pension plan can yield close to 1:1 cost savings.
 - ✓ Requiring a 6% contribution for Tier 1/2 employees and 4% for OPSRP would reduce employer costs by 5% (\$470 M full biennial State GF & K12 impact).

Cost Savings

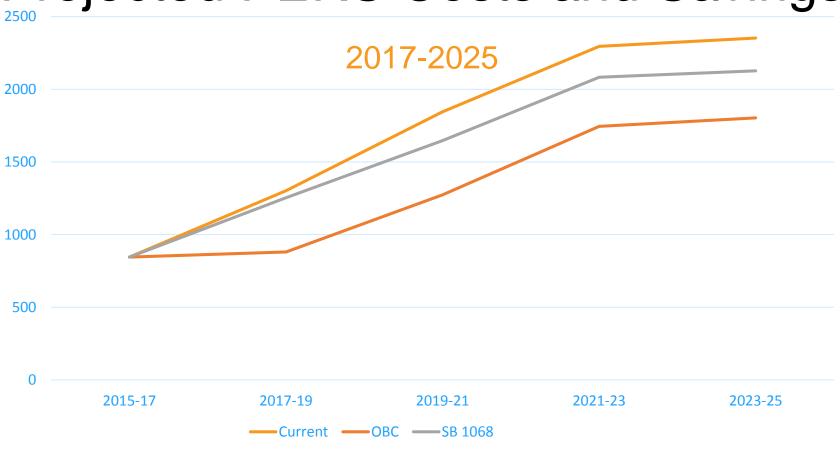
Reform Options If effective 1/1/18	GF Savings 2017-19 (Including K12)
1. Prospective Benefit Adjustments to bring Tier 1/2 benefits and costs closer to OPSRP. Note: These affect Tier 1/2 only and are prospective only	
a. Reduce MM annuitization rate to 3.5%	\$16 M
a. Eliminate unused vacation & sick leave	\$12 M
a. Reduce multiplication factor to 1.0% and 1.2% (P&F)/year	\$20 M (Est'd)
a. Establish 5-year Final Avg Salary	\$7 M (Est'd)
Total	\$55 M
2. Establish employee cost-sharing	
a. Set Tier 1/2 employee contribution rate at 6%, OPSRP at 4%	\$407 M
TOTAL ALL CHANGES	\$462 M

Impact of Cost Savings

- 2017-19: Employer Costs reduced by
 - ■\$284 M K12 = 5+ days of school per year
 - \$123 million State GF/LF programs
- 2019-21: Employer Costs reduced by:
 - \$400 M K12 = 8 school days per year
 - \$172 M State GF/LF programs

Effects Over Next 8 Years

Projected PERS Costs and Savings





Recommendations

- ✓ Goal: Mitigate impact of scheduled PERS rate increases on budgets and services.
- ✓ Objective: Reduce the PERS payroll cost increases borne by employers by 5.8% of payroll
- ✓ Equity: Recognize the differences in benefits and costs between Tier 1/2 and OPSRP employees.
- ✓ Compensation: Avoid reductions in employee take-home pay.