Oregon's Implementation of Extreme Risk Protection Orders

-- Judicial Perspective



Hon. Maureen McKnight
Multnomah County Circuit Court

Joint Judiciary Committees
September 26, 2018

Asked to Cover:

- Privately Initiated Petitions
 - i.e., those not filed by Law Enforcement

- Training
- Court Experience/ Issues Noted

Context

- 56 ERPO petitions filed statewide through 8/31/18
 - If current #s hold, would be 84 in first year
- Average: 7/month
- Compare 2017 filings for:

FAPA	9336

- Elder/Disabled2708
- Stalking2620
- Sexual Abuse Protection Order 86

Compare:

Filing pattern for newest protection order, SAPO, effective 1/1/15

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2014 22
2015 46
2016 102
2017 86
2018 77 as of 8/31/18 ≈116/year
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Privately Initiated Petitions

Through 8/31/18, of the 56 filings,



35 filed by Law Enforcement

63%



21 filed by "Family/Household Member" 37%

1st quarter: 5 of 19 privately filed = 26%

2nd quarter: 6 of 24 privately filed = 25%

July + August: 10 of 13 privately filed = 77%

2018 thru August: 21 of 56 " = 37%

"Family or Household Member"

- ERPO definition is more limited than FAPA definition. Latter applies in:
 - Latter applies in ORS 133.055, 135.230, & 132.586
 - A training issue

Covered are:

- -- Current spouse or intimate partner
- -- Parent, child, or sibling or
- -- Person living in same household (no "cohabitation/sexual intimacy" required), so roommates OK)

Breakout of Private ERPO Filers thru 8/31/18

- 4 Current spouses
- 3 Current intimate partners

- 5 Parents
- o Children
- 2 Siblings

+

- o Person living in same household
- = 14 of the 21 Private Filers

Other Private Filers thru August 31, 2018 Who did NOT meet statutory definition of "family/household member

- 1 Employer
- 1 Former Spouse
- 4 Former Intimate Partners
- 1 Former sister-in-law

Intimate Partner Violence

Approximately 25% of the *private* filings involved intimate partner violence

And approximately 1/3 of the total filings did

Suicidal threats/ideation/attempts

Approximately 81% of the *private* filings involved suicide attempts, threats, or ideation

And 75% of the *total* filings did

Grant/Denial rate by Privately-Filed Petitions

	GRANTED ex parte	DENIED ex parte
Initiated by Family/ Household Member	13	8
Initiated by Law Enforcement Officer	33	2
TOTAL	46 of 56 (82%)	10 of 56 (18%)

Training

- Covered at OJD legislative update at conference and materials, plus additional webinar
- Covered at New Judge Training
- Statewide court forms developed
 & instructional brochure for filers.
 - Available on OJD website
- Various community trainings
- McKnight training slides attached



Issues from Court Practice

 Definition of "family/household member" varies from other ORS definitions of term.

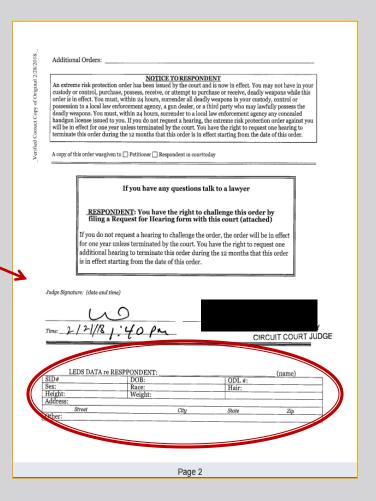
- Definition of "peace officer" in ERPO is narrower than in ORS 133.005(3)
 - Excludes "police officer commissioned by university . . ."

Court Practice Issues noted:

- No "cumulative remedies" clause
 - Statement that ERPO relief is available in αddition to other civil or criminal remedies
 - Training issue judges & court staff, also legal issue for judges
- Options for standing (relationship) could be listed on petition and proposed order for easier screening by applicants (and judges)
 - They are in the instructions but not in the court forms

 Data for LEDS is sometimes not being filled out probably because it is on the order, rather than on the petition where the applicant would fill it out

(DOB, ODL, physical descriptions, etc.)



Confidential Information

- ERPO cases are treated as VAWA-protected
 - Not available to public through *internet*-accessed route to OJD's case management system
 - Available in person at courthouse

DOBs, ODLs,
Employer
name/contact info,
etc.

"Confidential personal information"

is not currently protected in a separate court document (Confidential Information Form — "CIF") available to law enforcement but not the public, as with other restraining orders. UTCR 2.130

Apparent Drafting Error:

ORS 166.533(3)(a) allows either party to seek termination during the year the order is in effect and states that this movant has the burden of proof

 but subsection (4) refers to only the "petitioner's" burden of proof at this hearing rather than the "movant's" burden

Issues related to Law Enforcement noted:

- Some officers unclear re application process
 - Believe similar to search warrant request (assume chambers discussion rather than court hearing on the record)



- Some officers not receiving notice of hearing, though sent
 - Court sends notice to officer's address provided in the petition but in some communities, officers are used to <u>centralized</u> notice of hearings/witness duty

- Issues related to Law Enforcement noted (continued):
 - Officer may not have arranged, or know to arrange, for witness/es* with first-hand knowledge at contested hearings
 - (*or affidavits, since allowed by ERPO statutes)
 - Some officers have no first-hand knowledge of events, only reports from concerned person
 - If objection to hearsay, dismissal may result due to insufficient proof

Issues related to Community noted:

 Need collaboration with Law Enforcement on protocol for storage and return of firearms and licenses

Difficult conversation in some communities

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