SB 1574-2 (LC 48) 2/9/16 (MAM/ps)

Requested by Senator EDWARDS

PROPOSED AMENDMENTS TO SENATE BILL 1574

1 On page 1 of the printed bill, line 3, after "352.823," insert "468A.020,".

2 On page 3, line 4, delete "the generation of electricity generated" and 3 delete "is" and insert "are attributable to the generation of electricity that 4 is".

5 In line 21, delete "emission limits" and insert "emissions levels".

6 In line 32, delete "and 11" and insert ", 11 and 15".

7 On page 4, line 12, delete "from sources".

8 On page 5, line 9, after "project" insert a period and delete the rest of the 9 line and delete line 10 and insert "One offset credit equals one allowance.".

In line 11, after the second "project" insert ", implemented by a person that is not a covered entity,".

In line 12, delete "derive from sources" and insert "are attributable to persons".

14 After line 15, insert:

"(19) 'Project labor agreement' means a collective bargaining agreement with one or more labor organizations that establishes the terms and conditions of employment for a specific construction project and that, at a minimum:

"(a) Binds all contractors and subcontractors on the construction project
 through the inclusion of appropriate specifications in all relevant solicita tion provisions and contract documents;

"(b) Allows all contractors and subcontractors to compete for contracts and subcontracts without regard to whether they are parties to any other collective bargaining agreement;

4 "(c) Contains guarantees against strikes, lockouts and similar job dis5 ruptions; and

6 "(d) Sets forth effective, prompt and mutually binding procedures for re-7 solving labor disputes that arise during the term of the project labor agree-8 ment.".

9 In line 16, delete "(19)" and insert "(20)".

In line 18, delete "(20)" and insert "(21)" and delete "an allowance or offset credit" and insert "a compliance instrument".

In line 19, delete "allowance or offset credit" and insert "compliance instrument".

14 In line 21, delete "(21)" and insert "(22)".

In line 27, delete "(22)" and insert "(23)" and delete "an allowance or offset credit" and insert "a compliance instrument".

In line 28, delete "either" and after "obligation" insert ", to satisfy a penalty imposed".

19 In line 33, delete "section" and insert "subsection".

In line 35, delete the colon.

21 Delete lines 36 through 40.

22 In line 41, delete "(B)".

Delete lines 44 and 45.

On page 6, delete lines 1 through 3 and insert:

²⁵ "(b) Set a cap on the total combined greenhouse gas emissions allowed ²⁶ from covered entities during the calendar year 2020, and a schedule for the ²⁷ cap to decrease by a predetermined amount each calendar year until 2050. ²⁸ The cap and schedule shall reflect the total greenhouse gas emissions from ²⁹ covered entities, as a proportionate share of statewide greenhouse gas emis-³⁰ sions as defined in section 4 of this 2016 Act, that must be reduced in order

SB 1574-2 2/9/16 Proposed Amendments to SB 1574 to prevent exceedance of the statewide greenhouse gas emissions levels established by section 4 of this 2016 Act.

"(c) Establish an annual allowance budget for the calendar year 2020, and a schedule for the annual allowance budget to decrease by a predetermined amount each calendar year until 2050, consistent with the cap set under paragraph (b) of this subsection and taking into account the effect of offset projects.".

8 In line 4, delete "(c)" and insert "(d)".

In line 13, after "be" delete the rest of the line and lines 14 through 16
and insert "consigned to the state for auction under section 10 of this 2016
Act;

"(C) Shall, in order to address leakage and as determined necessary by the commission, distribute allowances directly and free of charge to covered entities that include, but are not limited to, covered entities that are part of an emissions-intensive, trade-exposed industry; and".

16 Delete lines 19 through 26.

17 After line 33, insert:

"(2)(a) The commission shall adopt by rule standards for offset projects that may generate offset credits and standards for covered entities to use offset credits in meeting their compliance obligations under the carbon pollution market.

22 "(b) Offset projects:

²³ "(A) Must be located in this state;

²⁴ "(B) Must not be otherwise required by law; and

"(C) Must result in greenhouse gas emissions reductions or removals that are in addition to greenhouse gas emissions reductions or removals otherwise required by law, that would not otherwise have occurred if the emissions reduction or removal activity had not been implemented as part of the offset project and that meet the requirements of subsection (4) of this section.

30 "(c) Standards adopted under this subsection must ensure that offset

SB 1574-2 2/9/16 Proposed Amendments to SB 1574 credits may be used to account for no more than 50 percent of the greenhouse
gas emissions reductions required of a covered entity during a compliance
period, relative to the previous compliance period.

"(d) In adopting standards under this subsection, the commission shall
take into consideration any standards for offset projects and offset credits
established by other states and countries with comparable carbon pollution
markets.".

- 8 In line 34, delete "(2)" and insert "(3)".
- 9 In line 41, delete "(3)" and insert "(4)".
- In line 44, delete "(4)" and insert "(5)".

11 On page 7, delete lines 25 through 28 and insert:

"(f) Require that allowances distributed free of charge to an electric utility or a natural gas utility must be consigned to the state for auction and may not be surrendered under section 11 of this 2016 Act to meet the utility's compliance obligation. Proceeds from the sale of allowances consigned to the state for auction under this paragraph may be used by the utility only as provided in section 12 of this 2016 Act.".

In line 45, after "to" insert "the state for".

19 On page 8, delete lines 15 through 17.

20 In line 18, delete "(3)" and insert "(2)".

In line 23, delete "(4)" and insert "(3)".

22 In line 26, delete "(3)" and insert "(2)".

23 In line 27, delete "(5)" and insert "(4)".

In line 37, delete "at" and insert "consigned to the state for".

25 On page 9, line 7, after "10" insert "(3)(b)".

- 26 Delete line 17 and insert:
- "(a) Consult with the advisory committee created under section 15a of this
 2016 Act; and".

Delete lines 19 though 27 and insert "that will result in the greatest greenhouse gas emissions reductions. "(5) If a construction project is funded in whole or in part by moneys from
the account, the primary contractor participating in the construction project:
"(a) Must participate in an apprenticeship program registered with the
State Apprenticeship and Training Council;

5 "(b) May not be a contractor listed by the Commissioner of the Bureau 6 of Labor and Industries under ORS 279C.860 as ineligible to receive a con-7 tract or subcontract for public works;

8 "(c) Must demonstrate a history of compliance with the rules and other 9 requirements of the Construction Contractors Board and of the Workers' 10 Compensation Division and the Occupational Safety and Health Division of 11 the Department of Consumer and Business Services; and

"(d) Must demonstrate a history of compliance with federal and state
 wage and hour laws.

"(6) If a construction project is funded in whole or in part by moneys from the account, the Department of Transportation may, on a project-by-project basis, require the use of a high road agreement or a project labor agreement if the use of either type of agreement would advance the public interest and be consistent with law.".

19 In line 34, after "10" insert "(3)(c)(A)".

20 Delete lines 37 through 45.

On page 10, delete lines 1 through 39 and insert:

"SECTION 15. (1) The Environmental Quality Commission shall
 adopt by rule a Climate Investments Grant Program for distributing
 moneys in the Oregon Climate Investments Fund. The grant program
 must carry out the purposes of sections 6 to 17 of this 2016 Act as
 stated in section 6 of this 2016 Act.

"(2)(a) Moneys must be distributed through the grant program de veloped under this section such that, of the moneys deposited in or
 credited to the Oregon Climate Investments Fund each biennium:

30 "(A) At least 40 percent are distributed to projects or programs that

1 are geographically located in disadvantaged communities; and

"(B) At least 40 percent are distributed to projects or programs that are geographically located in economically distressed areas, with an emphasis placed on projects or programs funded under this paragraph that support job creation and job education and training opportunities.

6 "(b) Disadvantaged communities and economically distressed areas
7 are not required to be considered mutually exclusive for purposes of
8 this subsection.

"(c) The commission shall consult with the Environmental Justice
Task Force, other state agencies, local agencies and local officials in
adopting by rule a methodology for designating disadvantaged communities for purposes of this subsection.

"(3) The grant program shall include the appointment of a grant 13 committee. Members of the grant committee shall be appointed by the 14 Governor. The grant committee may be composed of any number of 15individuals with qualifications that the Governor determines neces-16 sary. However, the Governor shall appoint at least one member from 17 each congressional district in this state and shall include individuals 18 with experience in administering state grant programs. The appoint-19 ment of members of the grant committee is subject to confirmation 20by the Senate in the manner prescribed in ORS 171.562 and 171.565. 21

"(4) The commission shall determine the form and method of applying for grants from the grant program, the eligibility requirements
for grant applicants and general terms and conditions of the grants.

"(5) The rules adopted by the commission under this section shall provide that the grant committee consult with the advisory committee created under section 15a of this 2016 Act in reviewing grant applications and making determinations of funding based on a scoring system developed by the commission. The scoring system shall give funding preference to projects and programs that: "(a) Maximize multiple benefits in this state, including but not
 limited to environmental, social and economic benefits;

"(b) Result in greenhouse gas emissions reductions that are cost
effective or that are the product of business and research development
interests in this state;

6 "(c) Constitute investments in, and facilitate the development of,
7 clean energy infrastructure and technologies in this state;

8 "(d) Complement efforts to achieve and maintain federal and state
9 air quality standards;

"(e) Protect disadvantaged communities and economically dis tressed areas from economic uncertainties associated with climate
 change or climate change policies; or

"(f) Make use of domestically produced products to the maximum
 extent feasible.

15 **"(6)** The grant program adopted under this section may:

"(a) Require that a grant applicant provide matching funds for
 completion of the project or program for which a grant is awarded.

"(b) Allow an applicant to appeal to the commission for reevalu ation of any determination of grant funding.

"(7) If a construction project is funded in whole or in part by a
 grant awarded under the grant program, the grant agreement shall
 require that the primary contractor participating in the construction
 project:

"(a) Must participate in an apprenticeship program registered with
 the State Apprenticeship and Training Council;

"(b) May not be a contractor listed by the Commissioner of the
 Bureau of Labor and Industries under ORS 279C.860 as ineligible to
 receive a contract or subcontract for public works;

"(c) Must demonstrate a history of compliance with the rules and
 other requirements of the Construction Contractors Board and of the

Workers' Compensation Division and the Occupational Safety and
 Health Division of the Department of Consumer and Business Services;
 and

4 "(d) Must demonstrate a history of compliance with federal and
5 state wage and hour laws.

6 "(8) If a construction project is funded in whole or in part by a 7 grant awarded under the grant program, the Department of Environ-8 mental Quality may, on a project-by-project basis, require the use of 9 a high road agreement or a project labor agreement if the use of either 10 type of agreement would advance the public interest and be consistent 11 with law.

"(9) Subject to the rules adopted by the commission, and subject to reevaluation by the commission on appeal, the grant committee has the responsibility to review grant applications and make funding determinations under the grant program adopted pursuant to this section.

17 "SECTION 15a. (1) There is created a Climate Investments in Dis-18 advantaged Communities Advisory Committee consisting of 17 mem-19 bers appointed by the Governor, with at least one member from each 20 congressional district in this state. The Governor shall appoint mem-21 bers to the advisory committee as follows:

"(a) Eight members must be recommended by the Environmental
 Justice Task Force and have experience in working to support envi ronmental justice in disadvantaged communities;

25 **"(b) Three members must represent labor interests;**

"(c) Three members must have experience in sustainable develop ment;

²⁸ "(d) One member must represent the interests of cities;

"(e) One member must represent the interests of counties; and
"(f) One member must represent the interests of business.

1 "(2) The advisory committee shall consult with and make recom-2 mendations to the following public bodies regarding the investment 3 of funds in projects and programs that are geographically located in 4 disadvantaged communities or that otherwise benefit disadvantaged 5 communities:

6 "(a) The Department of Transportation with relation to the use of
7 moneys in the Climate Investments Account; and

"(b) The grant committee appointed by the Governor under section
15 of this 2016 Act with relation to the award of grants under the Climate Investments Grant Program.

"(3) A majority of the members of the advisory committee consti tutes a quorum for the transaction of business.

"(4) The advisory committee shall elect one of its members to serve
as chairperson.

15 "(5) The term of a member of the advisory committee shall be four 16 years. Members of the advisory committee may be reappointed. If 17 there is a vacancy for any cause, the Governor shall make an ap-18 pointment to become immediately effective.

"(6) The advisory committee shall meet at times and places speci fied by the call of the chairperson or of a majority of the members of
 the advisory committee.

"<u>SECTION 15b.</u> Notwithstanding the term of office specified by
 section 15a of this 2016 Act, of the members first appointed to the
 Climate Investments in Disadvantaged Communities Advisory Committee:

²⁶ "(1) Four shall serve for a term ending January 1, 2021.

27 "(2) Four shall serve for a term ending January 1, 2022.

²⁸ "(3) Four shall serve for a term ending January 1, 2023.

²⁹ "(4) Five shall serve for a term ending January 1, 2024.".

30 In line 43, after "10" insert "(3)(c)(B)".

SB 1574-2 2/9/16 Proposed Amendments to SB 1574 1 On page 11, line 3, delete "develop" and insert "adopt".

In line 11, after "Governor" insert ", subject to confirmation by the Senate in the manner provided in ORS 171.562 and 171.565".

4 In line 17, delete "and".

5 In line 18, delete the period and delete lines 19 through 22 and insert "; 6 and

7 "(e) At least one individual from each congressional district in this state.

8 "(3) Subject to the rules adopted by the department, and subject to ree-9 valuation by the department on appeal, the grant committee has the respon-10 sibility to review grant applications and make funding determinations under 11 the grant program adopted pursuant to this section.".

12 Delete lines 26 through 30 and insert:

13 "(5) The grant program adopted under this section may:

"(a) Require that a grant applicant provide matching funds for completion
of the project or program for which a grant is awarded.

"(b) Allow an applicant to appeal to the department for reevaluation ofany determination of grant funding.".

18 On page 17, line 33, delete "limits on" and insert "levels of".

19 In line 39, delete "limits on" and insert "levels of".

20 On page 18, line 26, delete "limits" and insert "levels".

In line 42, delete "limits" and insert "levels".

22 On page 19, line 15, delete "limits" and insert "levels".

In line 30, delete "limits" and insert "levels".

On page 22, after line 9, insert:

²⁵ "SECTION 39. ORS 468A.020 is amended to read:

"468A.020. (1) Except as provided in subsection (2) of this section, the air
 pollution laws contained in ORS chapters 468, 468A and 468B do not apply
 to:

29 "(a) Agricultural operations, including but not limited to:

30 "(A) Growing or harvesting crops;

1 "(B) Raising fowl or animals;

2 "(C) Clearing or grading agricultural land;

3 "(D) Propagating and raising nursery stock;

4 "(E) Propane flaming of mint stubble; and

"(F) Stack or pile burning of residue from Christmas trees, as defined in
ORS 571.505, during the period beginning October 1 and ending May 31 of
the following year.

"(b) Equipment used in agricultural operations, except boilers used in
connection with propagating and raising nursery stock.

¹⁰ "(c) Barbecue equipment used in connection with any residence.

"(d) Heating equipment in or used in connection with residences used exclusively as dwellings for not more than four families, except solid fuel burning devices, as defined in ORS 468A.485, that are subject to regulation under this section and ORS 468A.140 and 468A.460 to 468A.515.

"(e) Fires set or permitted by any public agency when such fire is set or permitted in the performance of its official duty for the purpose of weed abatement, prevention or elimination of a fire hazard, or instruction of employees in the methods of fire fighting, which in the opinion of the agency is necessary.

"(f) Fires set pursuant to permit for the purpose of instruction of employees of private industrial concerns in methods of fire fighting, or for civil defense instruction.

23 "(2) Subsection (1) of this section does not apply to the extent:

"(a) Otherwise provided in ORS 468A.555 to 468A.620, 468A.790, 468A.992,
476.380 and 478.960;

"(b) Necessary to implement the federal Clean Air Act (P.L. 88-206 as
amended) under ORS 468A.025, 468A.030, 468A.035, 468A.040, 468A.045 and
468A.300 to 468A.330; or

29 "(c) Necessary for the Environmental Quality Commission, in the 30 commission's discretion, to implement a recommendation of the Task Force on Dairy Air Quality created under section 3, chapter 799, Oregon Laws 2007,
for the regulation of dairy air contaminant emissions.

"(3)(a) Except to the extent necessary to implement the federal Clean Air
Act (P.L. 88-206 as amended), [the air pollution laws contained in] ORS
468A.025, 468A.030, 468A.035, 468A.040, 468A.045 and 468A.300 to 468A.330
and sections 6 to 17 of this 2016 Act do not apply to carbon dioxide emissions from the combustion or decomposition of biomass.

8 "(b) As used in this subsection, 'biomass' means:

9 "(A) Nonfossilized and biodegradable organic materials that originate 10 from plants, animals and microorganisms and that are products, byproducts, 11 residues or wastes from agriculture, forestry and related industries;

"(B) Nonfossilized and biodegradable organic fractions of industrial and
 municipal wastes; and

"(C) Gases and liquids recovered from the decomposition of nonfossilized
 and biodegradable organic matter.".

16 In line 13, delete "39" and insert "40".

17 In line 23, after "ORS" insert "468A.020,".

In line 24, delete "37 and 38" and insert "37, 38 and 39".

19 In line 37, delete "40" and insert "41".

In line 43, delete "41" and insert "42".

21 On page 23, in line 3, delete "42" and insert "43".

22