78th OREGON LEGISLATIVE ASSEMBLY--2016 Regular Session

SENATE AMENDMENTS TO SENATE BILL 1507

By COMMITTEE ON FINANCE AND REVENUE

February 22

On page 1 of the printed bill, line 2, after "amending" delete the rest of the line and insert 1 $\mathbf{2}$ "ORS 284.367, 284.368, 305.792, 315.271, 315.514, 315.613, 316.116 and 469B.403 and section 6, chapter 3 739, Oregon Laws 2007;". On page 5, after line 42, insert: 4 "SECTION 6. ORS 284.367 is amended to read: $\mathbf{5}$ 6 "284.367. (1) The Oregon Production Investment Fund is established in the State Treasury, sep-7 arate and distinct from the General Fund. Interest earned by the Oregon Production Investment Fund shall be credited to the fund. 8 9 "(2) Moneys in the Oregon Production Investment Fund shall consist of: 10 "(a) Amounts donated to the fund; 11 "(b) Amounts appropriated or otherwise transferred to the fund by the Legislative Assembly; 12"(c) Other amounts deposited in the fund from any source; and 13 "(d) Interest earned by the fund. 14 "(3) [Ninety-five] Eighty-nine and one-half percent of moneys in the fund are continuously ap-15propriated to the Oregon Business Development Department for the purposes of making: 16 "(a) Reimbursements to filmmakers or local media production services companies under ORS 17 284.368: 18 (b) Payments to a tax credit marketer for marketing services provided by the marketer as de-19 scribed in ORS 284.369; and 20 "(c) Refunds described in ORS 315.514 (5). 21"(4) [Five] Seven and one-half percent of moneys in the fund are continuously appropriated to 22the department for the purpose of making reimbursements to local filmmakers or local media production services companies under ORS 284.368 (3). Total annual reimbursements to local media 2324 production services companies under this subsection may not exceed [five] seven and one-half 25percent of the moneys deposited annually in the fund. On July 1 of each fiscal year, any moneys that remain unexpended or unallocated from the previous fiscal year may be used by the department for 2627the purpose of making reimbursements to filmmakers or local media production services compa-28nies under ORS 284.368 (2). 29 (5) Three percent of moneys in the fund are continuously appropriated to the department for the purpose of making payments to filmmakers under ORS 284.368 (4). Total annual 30 31 payments to filmmakers under this subsection may not exceed five percent of the moneys 32deposited annually in the fund. On July 1 of each fiscal year, any moneys that remain unexpended or unallocated from the previous fiscal year may be used by the department for the 33 34 purpose of making payments to filmmakers under this section. Any excess over five percent 35that remains unexpended or unallocated shall be used by the department for the purpose of

1 making reimbursements to filmmakers or local media production services companies under

2 ORS 284.368 (2).

"[(5)] (6) Expenditures from the fund are not subject to ORS 291.232 to 291.260.

4 "SECTION 7. ORS 284.368 is amended to read:

5 "284.368. (1) As used in this section:

6 "(a) 'Actual Oregon expenses' means the costs paid in Oregon for principal photography, pro-7 duction or postproduction in Oregon of a film, or for media production services, including but not 8 limited to the purchase or rental cost of equipment, food, lodging, real property and permits and 9 payments made for salaries, wages and benefits for work in Oregon.

"(b) 'Film' means a television movie or one or more episodes of a single television series, or a movie produced for release to theaters, video or the Internet. 'Film' does not include the production of a commercial or one or more segments of a newscast or sporting event.

13 "(c) 'Filmmaker' means a person who owns a television or film production company.

"(d) 'Local filmmaker' means a person who owns a television or film production company thathas its principal place of business in this state.

"(e) 'Local media production project' means, if made or performed by a local media production services company, a single interactive video game or a portion thereof, or
postproduction services for a single film.

"[(e)] (f) 'Local media production services company' means a media production services company
 that has its principal place of business in this state.

21 "[(f)] (g) 'Media production services' includes postproduction services and interactive video 22 game development. 'Media production services' does not include the production of a commercial or 23 one or more segments of a newscast or sporting event.

24 "[(g)] (h) 'Media production services company' means a person who is engaged in media pro-25 duction services.

"(i) 'Portland metropolitan zone' means the area within a 30-mile radius of the center
 of the Burnside Bridge in Portland.

28 "[(h)] (j) 'Resident of this state' has the meaning given that term in ORS 316.027.

"(2)(a) The Oregon Business Development Department may reimburse a filmmaker or local media production services company for a portion of the actual Oregon expenses incurred by the filmmaker or local media production services company.

"(b) Maximum reimbursement for a single film or a single local media production project shall
 be the total of:

"(A) 10 percent of payments made for employee salaries, wages and benefits for work done inOregon; and

36 "(B) 20 percent of all other actual Oregon expenses.

"(c) Notwithstanding paragraph (b) of this subsection, maximum reimbursement for a
 single film may not exceed 50 percent of total moneys received by the Oregon Production
 Investment Fund during the biennium in which the actual Oregon expenses are incurred.

"[(c)] (d) To qualify for reimbursement under this subsection, total actual Oregon expenses for
[the] a film or a local media production project must equal or exceed \$1 million.

42 "(3)(a) The department may reimburse a local filmmaker or local media production services
43 company for all or a portion of the actual Oregon expenses, up to \$1 million, incurred by the local
44 filmmaker or local media production services company.

45 "(b) To qualify for reimbursement under this subsection:

1 "(A) Total actual Oregon expenses paid for the film or media production services must be at 2 least \$75,000;

3 "(B) The local filmmaker or local media production services company must have spent 80 per-4 cent of the film's payroll on employees who are residents of this state; and

5 "(C) The local filmmaker or local media production services company must have employed or 6 contracted with a public accountant certified under ORS 673.040 for the provision of payroll ser-7 vices.

8 "(4) In combination with the reimbursements allowed under subsections (2) and (3) of this 9 section, the department may make an additional payment to a filmmaker for one of the fol-10 lowing:

"(a) A travel and living expenses rebate of \$200 per employee per day, for any day that
a film is shot entirely outside the Portland metropolitan zone, not to exceed \$10,000 per day
or \$50,000 per film; or

14 "(b) An increase of 10 percent of the amount otherwise allowable under subsections (2) 15 and (3) this section, if for at least six days and at least one day more than half of its total 16 shoot days in Oregon the film is shot entirely outside the Portland metropolitan zone.

"[(4)] (5) Reimbursement under this section shall be made from moneys credited to or deposited in the Oregon Production Investment Fund during the biennium in which the actual Oregon expenses were paid or any prior biennium. A reimbursement may not be made to the extent funds are not available in the fund to make the reimbursement.

((5)(a)] (6)(a) Total actual Oregon expenses supporting a claim for reimbursement under this section must be verified by the Oregon Film and Video Office. The filmmaker or local media production services company must submit to the office proof of the actual Oregon expenses. The proof must include any documentation that may be required by the office in its discretion to verify the actual Oregon expenses.

"(b) The office may charge the filmmaker or local media production services company for costs reasonably incurred to verify the actual Oregon expenses, including but not limited to the cost for a review or audit of the supporting documentation by an accountant or auditor. The office may require the department to deduct the costs incurred by the office in performing its review or audit from any reimbursement made to the filmmaker or local media production services company under this section.

32 "(c) The office may adopt rules that establish a procedure for the submission and verification 33 of actual Oregon expenses.

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"SECTION 8. ORS 315.514 is amended to read:

35 "315.514. (1) A credit against the taxes that are otherwise due under ORS chapter 316 or, if the 36 taxpayer is a corporation, under ORS chapter 317 or 318, is allowed to a taxpayer for certified film 37 production development contributions made by the taxpayer during the tax year to the Oregon 38 Production Investment Fund established under ORS 284.367.

³⁹ "(2)(a) The Department of Revenue shall, in cooperation with the Oregon Film and Video Office, ⁴⁰ conduct an auction of tax credits under this section. The department may conduct the auction in the ⁴¹ manner that it determines is best suited to maximize the return to the state on the sale of tax credit ⁴² certifications and shall announce a reserve bid prior to conducting the auction. The reserve amount ⁴³ shall be at least 95 percent of the total amount of the tax credit. Moneys necessary to reimburse ⁴⁴ the department for the actual costs incurred by the department in administering an auction, not to ⁴⁵ exceed 0.25 percent of auction proceeds, are continuously appropriated to the department. The de1 partment shall deposit net receipts from the auction required under this section in the Oregon Pro-2 duction Investment Fund.

"(b) The Oregon Film and Video Office shall adopt rules in order to achieve the following goals:
"(A) Subject to paragraph (a) of this subsection, generate contributions for which tax credits of
[\$10] \$12 million are certified for each fiscal year;

6 "(B) Maximize income and excise tax revenues that are retained by the State of Oregon for state 7 operations; and

8 "(C) Provide the necessary financial incentives for taxpayers to make contributions, taking into 9 consideration the impact of granting a credit upon a taxpayer's federal income tax liability.

"(3) Contributions made under this section shall be deposited in the Oregon Production Invest-ment Fund.

"(4)(a) Upon receipt of a contribution, the Oregon Film and Video Office shall, except as provided in ORS 315.516, issue to the taxpayer written certification of the amount certified for tax credit under this section to the extent the amount certified for tax credit, when added to all amounts previously certified for tax credit under this section, does not exceed [\$10] **\$12** million for the fiscal year in which certification is made.

"(b) The Oregon Film and Video Office and the department are not liable, and a refund of a contributed amount need not be made, if a taxpayer who has received tax credit certification is unable to use all or a portion of the tax credit to offset the tax liability of the taxpayer.

20 "(5) To the extent the Oregon Film and Video Office does not certify contributed amounts as 21 eligible for a tax credit under this section, the taxpayer may request a refund of the amount the 22 taxpayer contributed, and the office shall refund that amount.

23 "(6)(a) Except as provided in paragraph (b) of this subsection, a tax credit claimed under this 24 section may not exceed the tax liability of the taxpayer and may not be carried over to another tax 25 year.

"(b) Any tax credit otherwise allowable under this section that is not used by the taxpayer in a particular tax year may be carried forward and offset against the taxpayer's tax liability for the next succeeding tax year. Any credit remaining unused in the next succeeding tax year may be carried forward and used in the second succeeding tax year, and likewise, any credit not used in that second succeeding tax year may be carried forward and used in the third succeeding tax year but may not be carried forward for any tax year thereafter.

"(c) A taxpayer is not eligible for a tax credit under this section if the first tax year for which the credit would otherwise be allowed begins on or after January 1, 2024.

34 "(7) If a tax credit is claimed under this section by a nonresident or part-year resident taxpayer, 35 the amount shall be allowed without proration under ORS 316.117.

36 "(8) If the amount of contribution for which a tax credit certification is made is allowed as a 37 deduction for federal tax purposes, the amount of the contribution shall be added to federal taxable 38 income for Oregon tax purposes.

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"SECTION 9. ORS 315.514, as amended by section 8 of this 2016 Act, is amended to read:

40 "315.514. (1) A credit against the taxes that are otherwise due under ORS chapter 316 or, if the 41 taxpayer is a corporation, under ORS chapter 317 or 318, is allowed to a taxpayer for certified film 42 production development contributions made by the taxpayer during the tax year to the Oregon 43 Production Investment Fund established under ORS 284.367.

44 "(2)(a) The Department of Revenue shall, in cooperation with the Oregon Film and Video Office, 45 conduct an auction of tax credits under this section. The department may conduct the auction in the 1 manner that it determines is best suited to maximize the return to the state on the sale of tax credit 2 certifications and shall announce a reserve bid prior to conducting the auction. The reserve amount 3 shall be at least 95 percent of the total amount of the tax credit. Moneys necessary to reimburse 4 the department for the actual costs incurred by the department in administering an auction, not to 5 exceed 0.25 percent of auction proceeds, are continuously appropriated to the department. The de-6 partment shall deposit net receipts from the auction required under this section in the Oregon Pro-7 duction Investment Fund.

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"(b) The Oregon Film and Video Office shall adopt rules in order to achieve the following goals:

9 "(A) Subject to paragraph (a) of this subsection, generate contributions for which tax credits of 10 [\$12] \$14 million are certified for each fiscal year;

"(B) Maximize income and excise tax revenues that are retained by the State of Oregon for state operations; and

"(C) Provide the necessary financial incentives for taxpayers to make contributions, taking into consideration the impact of granting a credit upon a taxpayer's federal income tax liability.

"(3) Contributions made under this section shall be deposited in the Oregon Production Investment Fund.

"(4)(a) Upon receipt of a contribution, the Oregon Film and Video Office shall, except as provided in ORS 315.516, issue to the taxpayer written certification of the amount certified for tax credit under this section to the extent the amount certified for tax credit, when added to all amounts previously certified for tax credit under this section, does not exceed [\$12] **\$14** million for the fiscal year in which certification is made.

"(b) The Oregon Film and Video Office and the department are not liable, and a refund of a contributed amount need not be made, if a taxpayer who has received tax credit certification is unable to use all or a portion of the tax credit to offset the tax liability of the taxpayer.

25 "(5) To the extent the Oregon Film and Video Office does not certify contributed amounts as 26 eligible for a tax credit under this section, the taxpayer may request a refund of the amount the 27 taxpayer contributed, and the office shall refund that amount.

28 "(6)(a) Except as provided in paragraph (b) of this subsection, a tax credit claimed under this 29 section may not exceed the tax liability of the taxpayer and may not be carried over to another tax 30 year.

"(b) Any tax credit otherwise allowable under this section that is not used by the taxpayer in a particular tax year may be carried forward and offset against the taxpayer's tax liability for the next succeeding tax year. Any credit remaining unused in the next succeeding tax year may be carried forward and used in the second succeeding tax year, and likewise, any credit not used in that second succeeding tax year may be carried forward and used in the third succeeding tax year but may not be carried forward for any tax year thereafter.

"(c) A taxpayer is not eligible for a tax credit under this section if the first tax year for which the credit would otherwise be allowed begins on or after January 1, 2024.

"(7) If a tax credit is claimed under this section by a nonresident or part-year resident taxpayer,
the amount shall be allowed without proration under ORS 316.117.

41 "(8) If the amount of contribution for which a tax credit certification is made is allowed as a 42 deduction for federal tax purposes, the amount of the contribution shall be added to federal taxable 43 income for Oregon tax purposes.

44 "<u>SECTION 10.</u> (1) The amendments to ORS 315.514 by section 8 of this 2016 Act apply to
 45 fiscal years beginning on or after July 1, 2016, and before July 1, 2017.

1 "(2) The amendments to ORS 284.367, 284.368 and 315.514 by sections 6, 7 and 9 of this 2016 2 Act apply to fiscal years beginning on or after July 1, 2017.

³ **SECTION 11.** Section 6, chapter 739, Oregon Laws 2007, as amended by section 5, chapter 590,

4 Oregon Laws 2007, section 18, chapter 913, Oregon Laws 2009, and section 2, chapter 730, Oregon 5 Laws 2011, is amended to read:

6 "Sec. 6. (1)(a) ORS 315.141, 315.144 and [469.790] 469B.403 apply to tax credits for tax years 7 beginning on or after January 1, 2007, and before January 1, [2018] 2022.

"(b) Notwithstanding paragraph (a) of this subsection, credits as provided under ORS
469B.403 (1) to (7) are not allowed for tax years beginning on or after January 1, 2018.

"(2) Notwithstanding subsection (1) of this section, a tax credit is not allowed for wheat grain
(other than nongrain wheat material) for tax years beginning before January 1, 2009, or on or after
January 1, 2018.

"<u>SECTION 12.</u> ORS 469B.403 is amended to read:

14 "469B.403. To be eligible for the tax credit under ORS 315.141, the biomass must be produced 15 or collected in Oregon as a feedstock for bioenergy or biofuel production in Oregon. The credit rates 16 for biomass are:

17 "(1) For oilseed crops, \$0.05 per pound.

18 "(2) For grain crops, including but not limited to wheat, barley and triticale, \$0.90 per bushel.

"(3) For virgin oil or alcohol delivered for production in Oregon from Oregon-based feedstock,
\$0.10 per gallon.

21 "(4) For used cooking oil or waste grease, \$0.10 per gallon.

22 "(5) For wastewater biosolids, \$10.00 per wet ton.

23 "(6) For woody biomass collected from nursery, orchard, agricultural, forest or rangeland prop-24 erty in Oregon, including but not limited to prunings, thinning, plantation rotations, log landing or 25 slash resulting from harvest or forest health stewardship, \$10.00 per bone dry ton.

26 "(7) For grass, wheat, straw or other vegetative biomass from agricultural crops, \$10.00 per bone 27 dry ton.

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"(8) For animal manure or rendering offal, [\$5.00] \$3.50 per wet ton.

"<u>SECTION 13.</u> The amendments to ORS 469B.403 by section 12 of this 2016 Act apply to
 tax years beginning on or after January 1, 2016, and before January 1, 2022.

31 "<u>SECTION 14.</u> Section 15 of this 2016 Act is added to and made a part of ORS chapter
 32 469B.

"<u>SECTION 15.</u> (1) Under the procedures for a contested case under ORS chapter 183, the
 Director of the State Department of Energy may order the suspension or revocation of the
 certificate or portion of the certificate issued under ORS 315.141 if the director finds that:

"(a) The certification was obtained by fraud or misrepresentation; or

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"(b) The certification was obtained by mistake or miscalculation.

38 "(2) As soon as the order of revocation under this section becomes final, the director 39 shall notify the Department of Revenue and the person that obtained the tax credit certi-40 fication from the State Department of Energy of the order of revocation. Upon notification, 41 the Department of Revenue immediately shall proceed to collect:

42 "(a) In the case in which no portion of a certificate has been transferred under ORS 43 315.144, those taxes not paid by the certificate holder as a result of the tax credits provided 44 to the certificate holder under ORS 315.141 and 469B.403 pursuant to the revoked certifica-45 tion, from the certificate holder or a successor in interest to the business interests of the 46 the certificate holder or a successor in interest to the business interests of the 47 the certificate holder or a successor in interest to the business interests of the 1 certificate holder. All tax credits provided to the holder of the certificate and attributable

to the fraudulently or mistakenly obtained certificate or portion of the certificate shall be
 forfeited.

"(b) In the case in which all of a certificate has been transferred under ORS 315.144, an
amount equal to the amount of the tax credits allowable to the transferee under ORS 315.141
and 469B.403 pursuant to the revoked certification, from the transferor.

7 "(c) In the case in which a portion of a certificate has been transferred under ORS 8 315.144, those taxes not paid by the transferor as a result of the tax credits provided to the transferor under ORS 315.141 and 469B.403 pursuant to the revoked certification, from the 9 10 transferor or a successor in interest to the business interests of the transferor, and an 11 amount equal to the amount of the tax credits allowable to the transferee under ORS 315.141 12and 469B.403 pursuant to the revoked certification, from the transferor. All tax credits pro-13vided to the transferor and attributable to the fraudulently or mistakenly obtained certificate or portion of the certificate shall be forfeited. 14

15 "(3)(a) The Department of Revenue shall have the benefit of all laws of this state per-16 taining to the collection of income and excise taxes and may proceed to collect the amounts 17 described in subsection (2) of this section from the person that obtained certification from 18 the State Department of Energy, or a successor in interest to the business interests of that 19 person. No assessment of tax shall be necessary and no statute of limitation shall preclude 10 the collection of taxes described in this subsection.

21 "(b) For purposes of this subsection, a lender, bankruptcy trustee or other person that 22 acquires an interest through bankruptcy or through foreclosure of a security interest is not 23 considered to be a successor in interest to the business interests of the person that obtained 24 certification.

"(4) Notwithstanding subsections (1) to (3) of this section, a certificate or portion of a certificate held by a transferee under ORS 315.144 may not be considered revoked for purposes of the transferee, the tax credit allowable to the transferee under ORS 315.144 may not be reduced and a transferee is not liable under subsections (2) and (3) of this section.

29 "<u>SECTION 16.</u> Section 15 of this 2016 Act applies to certifications issued under ORS
 30 315.141 in tax years beginning on or after January 1, 2007.".

31 In line 43, delete "6" and insert "17".

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