78th Oregon Legislative Assembly - 2016 Regular Session

STAFF MEASURE SUMMARY

Senate Committee On Finance and Revenue

Fiscal: Fiscal impact issued **Revenue:** Revenue impact issued

Action Date: 02/11/16

Action: Do Pass With Amendments. (Printed A-Eng.)

Meeting Dates: 02/03, 02/11

Vote:

Yeas: 5 - Baertschiger Jr, Boquist, Edwards, Hass, Riley

Prepared By: Kyle Easton, Economist

WHAT THE MEASURE DOES:

Allows county or city, by ordinance or resolution, to provide property tax exemption or deferral for newly constructed or installed industrial improvements with cost of initial investment of at least \$1 million. Provides exemption only to property with cost of initial investment of \$25 million or less. Requires applicant to specify eligible property in cases where cost of initial investment of eligible property exceeds \$25 million. Requires qualified property to be owned or leased by applicant, used through the final year of the exemption for the purpose and at the location identified in the application. Property is eligible only if qualified property was first placed in service after the ordinance or resolution is adopted and if first assessment year corresponds to assessment year to which the application is filed. Requires property tax exemption to be granted equal to 100 percent of qualified property's real market value for any three out of five consecutive property tax years. Allows city or county to specify in ordinance or resolution any number of years not greater than five for which the exemption shall be granted and the percentage of the real market value of the qualified property granted exemption for each year. Requires governing bodies, representing 75 percent or more of total combined rate of taxation on qualified property, to agree to ordinance or resolution in order for ordinance or resolution to take effect. Allows city or county to grant deferral of property taxes instead of exemption within same parameters of exemption. To deviate from standard model three year 100 percent RMV exemption or to provide deferral, requires county or city adopting ordinance or resolution to receive public testimony from county assessor regarding the cost and administrability of the proposed terms of exemption. Requires exemption to be granted to all eligible industrial improvements on same terms in effect on date application is submitted. Allows city or county to amend or terminate ordinance or resolution but requires property granted exemption to continue to receive exemption under existing terms at time exemption was first granted. With exception of the facilities under construction exemption, prohibits property from receiving exemption prior to or after receiving industrial improvement exemption. Requires city or county to prescribe application forms and process applications. Requires application fee in amount equal to actual costs to county or city processing the application. Allows assessor to impose fee equal to actual costs of administering exemption or deferral of qualified property. Provides provisions for levying and collecting back taxes if qualification criteria is not met by property owner for duration of exemption period. Authority of county or city to provide exemption and deferral sunsets on January 2, 2027. Takes effect on the 91st day following adjournment sine die.

MEASURE:

CARRIER:

SB 1565 A

Sen. Boquist

ISSUES DISCUSSED:

- Ongoing bill built upon SB 938 (2015)
- Exemption being a one size fits all approach versus a flexible tailored approach
- Exemption provisions that may work in one jurisdiction may differ from other areas
- Option of providing direct development grants rather than using tax expenditure approach generally
- Option of providing a 100% exemption in years 1, 3 & 5

- Ability of local governments to pick winners and losers
- Measure provides local control and as such does not immediately create any exemptions or deferrals
- Intent of the measure.

EFFECT OF COMMITTEE AMENDMENT:

Amendment replaced content of measure.

BACKGROUND:

In FY 2013-14, there were roughly 2,500 state appraised industrial property accounts located at nearly 900 sites. On average, about 100-150 industrial property owners add state appraised industrial property in amounts greater than \$1 million in value.