## PERS February 2016 Budget Reports and IT Requests

A presentation to the Joint Committee on Ways And Means General Government Subcommittee

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## **PERS IT Strategy Overview**

PERS' current technology was built through the RIMS Conversion Project (RCP), a \$35+ million project that built the Oregon Retirement Information Online Network (ORION). ORION is set of loosely-coupled functionality components, the main pieces shown in the original diagram here:



The loosely-coupled nature of ORION supports further modernization based on Service Oriented Architecture (SOA), which integrates other functionality with existing pieces, extending the useful life of the network's components and allowing incremental improvements, instead of "waterfall" system replacements.

#### Helping our clients transform and modernize through IT innovation & our continuous investments in HP Clarety<sup>TM</sup> ✓ Enhanced data analytics

**HP Clarety™ Solution** 

(First Retirement Client)

Industry-recognized, best-in-class public pension information management system with the flexibility and agility to meet evolving business needs



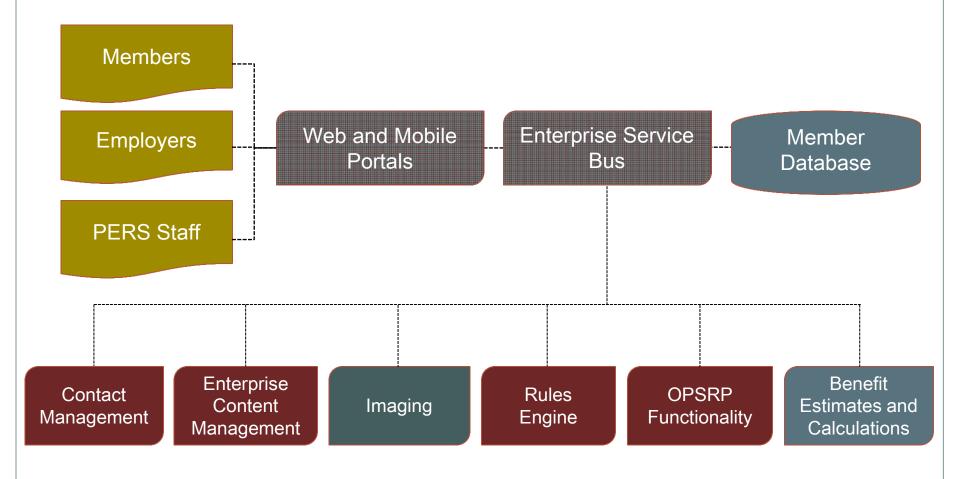
✓ Retirement SaaS

✓ Master data management

**Evolution** 

2015

### **Road to ORION Modernization**



Recommendations for services by Hewlett-Packard Enterprise



## **Technology Maintenance and Enhancements** (Policy Package 104 – 2015 Regular Session)

#### **Nature of the request:**

Hewlett-Packard Enterprise assessed the current state of jClarety and identified some areas of improvement based on their further development and enhancement of the product. PERS requests an increase in the agency's Other Funds limitation by \$1,659,976 for the 2015-17 biennium to address the following areas (see descriptions on the following page):

- \$ 203,229 Batch Job Failures
- \$ 227,595 Database Design
- \$ 728,185 User Interface Redesign for Browser Compatibility
- \$ 274,738 Replace Outdated Reporting Engine
- \$ 226,229 Improve Error Handling
- \$1,659,976 Total

#### **Agency Request:**

The original Policy Package 104 request was for \$3,281,250. We have reduced the scope of work and now request \$1,659,976 to address five key areas listed above.



## **Preview: Modernization Key Goals\***

#### Agile Technology System and Information Governance:

The agency needs to maintain and evolve its IT systems to meet business demands and provide expected levels of service to PERS' members and employers. The jClarety Technology Maintenance and Enhancements requests in the 2015-17 biennium is a precursor to the ORION modernization planning.

#### Data Constancy

Data in jClarety may be incomplete, inconsistent, and even missing in some cases. To improve data reliability, PERS will institute new procedures to "lock" member data on an annual basis. Unresolved data inconsistencies are disruptive when a member retires. Retroactive data corrections can also present a significant financial burden to employers. Any problems with a member's data need to be resolved prior to any final transactions.



<sup>\*</sup> These key goals support PERS' 2015-2020 Strategic Plan

## **Preview: Modernization Key Goals\***

#### Increase and Improve Member Focused Communications

Engaging and supporting members in making informed retirement decisions requires a broader role for PERS as a retirement education and planning resource, and enhanced, easy-to-use tools to track their retirement. Our current tool set needs to include better account information, but also transaction status tracking.

#### Improve Member Data Security and Reliability

PERS requires an improved information and security program that transitions to being more business focused and risk driven with greater operational accountability.

#### Organizational Communications

Enhanced systems should provide access to timely, accurate, and relevant internal information to ensure that PERS can communicate effectively with its members, employers, and stakeholders.



<sup>\*</sup> These key goals support PERS' 2015-2020 Strategic Plan.

## Fully Integrate IAP into ORION: Phase III (Policy Package 102 – 2015 Regular Session)

#### **Nature of the request:**

PERS requests an increase in the agency's Other Funds limitation by \$1,255,601.

#### **Background:**

The Individual Account Program (IAP) is an account-based benefit funded by member contributions of six percent of their subject salary, which is subject to full investment earnings and losses. The program was started January 1, 2004.

Since inception, PERS has shared IAP administration with a Third Party Administrator (TPA) who charges about \$2.2 million per year (to host a member web site and process contributions, earnings crediting, and payments). Upon project completion, these functions will be performed by PERS with no additional ongoing costs.

Phases I and II developed the operations model and captured requirements. Phase III will complete the construction and transition to in-house administration.

Our 2015-17 Legislatively Adopted Budget included \$1,914,399 and establishment of three new full-time limited duration positions to complete Phase III. This amount was unscheduled until joint approval of the OSCIO, CFO, and LFO.



## Fully Integrate IAP into ORION: Phase III (Policy Package 102 – 2015 Regular Session) (cont'd)

#### **Agency Action to Date:**

On August 28, 2015, \$400,000 was rescheduled to address any remaining shortfalls and deficiencies in foundational project management documentation, address key conditions identified by LFO, OSCIO, and CFO, and contract for external Quality Assurance. OSCIO recommends moving to Stage Gate 3, pending consideration of the agency's request noted below. \$430,000 was rescheduled for project activities through the first quarter of 2016, with the balance withheld pending approval of this request.

Added project disciplines, including external QA, and expanded requirements, along with the delay in starting the next phase of the project, have pushed the completion date out and total project costs up.

The additional limitation requested for the balance of this biennium, joined with the rescheduling of the remaining funds that were already approved, will allow PERS to complete this project in the fourth quarter of 2018, for deployment effective January 1, 2019. A policy package for the 2017-19 biennium is under development for the remaining project funding, currently estimated to be \$1,884,000.



# IAP Phase III: Details of 2015-17 and 2017-19 Project Cost Estimate

	A	Approved 2015-17	Requested 2015-17	Shortfall 2015-17	Estimated 2017-19
		2013-17	2013-17	2013-17	2017-19
Personal Services	\$	513,076	\$ 257,000	\$ 256,076	\$ 364,000
Services and					
Supplies	\$	901,323	\$ 2,413,000	\$ (1,511,677)	\$ 1,520,000
Capital Outlay	\$	500,000	\$ 500,000	\$ 1	\$ 
Subtotals	\$	1,914,399	\$ 3,170,000	\$ (1,255,601)	\$ 1,884,000
Revised Phase III Total Cost			\$ 5,054,000		
Total Additional Funding			\$ (3,139,601)		

**Services and Supplies increase**: Caused by an increase in professional services due to project schedule and scope increases. Factors include:

- More accurate estimation of the total work
- Addressing scope gaps
- Project delay
- Loss/shift of resources
- Increased project formalities and rigor

**External QA increase**: Based upon 8% of the total cost of construction due to a more rigorous QA process and formalities.



#### **Background:**

Since the program started in 2004, assets of the Individual Account Program have been co-invested in the Oregon Public Employees Retirement Fund (OPERF), a broadly diversified and highly volatile portfolio. The portfolio's asset allocation, as determined by the Oregon Investment Council, maximizes the reasonably expected return for a long-term investor such as a retirement system like Oregon PERS.

This investment model, however, may not align with the needs or expectations of an individual member as he or she nears retirement age. PERS and the Treasury's Investment Division staff have started discussions about whether a different investment structure would be appropriate as IAP account balances represent an increasingly significant portion of member's retirement savings.

#### **Statutory Reference:**

ORS 238A.050(3) already directs the Oregon Investment Council to invest the assets of IAP as a part of the OPERF, and specifically recognizes that the Council may invest assets of the IAP differently than the other assets under their purview.



#### **Demographics:**

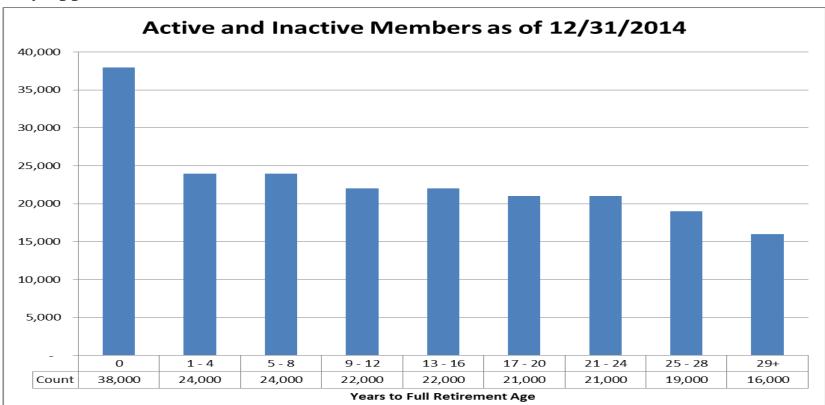
The following table shows the distribution of accounts across age groups (as of 12/31/2014).; as you can see, members who are closer to retirement have the majority of the funds invested in the current OPERF allocation.

Age Group	Count	Average Balance	<u>Total</u>
<24	4,469	\$ 1,711.00	\$ 7,647,760.19
25-29	15,833	\$ 5,861.29	\$ 92,795,976.51
30-34	27,127	\$ 13,607.69	\$ 369,135,893.80
35-39	30,209	\$ 21,964.60	\$ 663,528,516.89
40-44	31,349	\$ 28,821.72	\$ 903,532,038.60
45-49	30,921	\$ 32,295.13	\$ 998,597,826.64
50-54	32,785	\$ 34,550.69	\$ 1,132,744,335.95
55-59	33,285	\$ 35,201.50	\$ 1,171,682,000.12
60>	41,142	\$ 29,416.22	\$ 1,210,241,984.01
Total	247,120	\$ 22,603.32	\$ 6,549,906,332.71



#### **Demographics (Cont'd):**

This slide from Milliman, PERS' actuary firm, shows the distribution of members by full retirement age (as of 12/31/2014); as you can see, we have a large population that would benefit from having an investment structure more closely aligned with their risk tolerance as they approach retirement.





Policy Question: Should IAP members' accounts be invested in an asset allocation that is more aligned with expected risk tolerance and volatility?

Given the number of members close to retirement and their relative share of the IAP accounts being invested, Treasury's Investment Division staff and PERS are putting together a project that will explore whether we can migrate IAP account investments to a "target-date" structure that will align investments, and the resulting returns, with more appropriate allocations. The following principles are being considered in this evaluation:

- The allocations will be in broad age groupings, based on the member's proximity to their tier's normal retirement age;
- These investments will not be self-directed, but will instead align with industry best practices for risk exposure relative to the expected duration to normal retirement; and
- Earnings on member accounts will vary, depending on their target date tranche.

Given the OIC's broad statutory authority and the relatively large proportion of IAP funds held by those members close to retirement, the initial project deadline is to determine whether we can implement this investment structure during this calendar year to first be effective for earnings crediting decisions after January 1, 2017.

