HB 2985-5 (LC 1477) 4/16/15 (CDT/ps)

PROPOSED AMENDMENTS TO HOUSE BILL 2985

1 On <u>page 1</u> of the printed bill, delete lines 4 through 26 and delete <u>pages</u> 2 <u>2 through 4</u> and insert:

3 "SECTION 1. As used in sections 1 to 6 of this 2015 Act:

"(1) 'County project coordinator' means the county forester or a
designee of the county forester or, if there is no county forester, a
designee of the county governing body.

"(2) 'Dealer' means a person or agent of a person, other than a cooperative, that purchases or contracts to purchase forestry products.

9 "(3) 'Forestland' means land for which the highest and best use is
10 the growing of forestry products.

"(4) 'Forestry product cooperative project' means a county program, administered by a county project coordinator, for forestry products grown on nonforest land within the county to be commercially produced and marketed through a forestry product cooperative.

15 **"(5) 'Forestry products':**

"(a) Except as provided in paragraph (b) of this subsection, means
 products from harvested timber.

"(b) Does not mean products from short rotation fiber grown under
 agricultural conditions as described in ORS 321.267 (3) or 321.824 (3),
 western juniper or products from harvested western juniper.

"(6) 'Local government' has the meaning given that term in ORS
174.116.

1 "(7) 'Nonforest lands' means lands other than:

"(a) Lands in western Oregon that are forestland as defined in ORS
321.257; or

4 "(b) Lands in eastern Oregon that are forestland as defined in ORS
5 321.805.

6 "(8) 'Party' means a county, county project coordinator, county 7 employee, producer or dealer that carries out activities or engages in 8 transactions regarding a forestry product cooperative project.

9 "(9) 'Producer' means a possessor of land on which trees are grown
10 for harvesting as forestry products.

"SECTION 2. (1) The Legislative Assembly finds and declares that 11 because of the logistical challenges associated with the utilization of 12individual trees on nonforest lands, and because of the benefits from 13 gains in commercial production and marketing of forestry products 14 that may result from coordinating the activities of producers and 15buyers, it is in the public interest to establish cooperatives to coordi-16 nate the tracking, removal and sale of trees and to set prices to ac-17 complish increased utilization. 18

"(2) It is the intent of sections 1 to 6 of this 2015 Act to allow the 19 displacement of competition through a regulatory system for the 20commercial production and marketing of forestry products under the 21forestry product cooperative projects of counties to the limited degree, 22and for the limited period, described in subsection (7) of this section. 23The regulatory system is intended to grant immunity from federal and 24state antitrust laws to the parties to a forestry product cooperative 25project for the limited purpose of allowing the parties to bargain col-26lectively and to arrive at a negotiated price for forestry products 27produced on nonforest land within a county. 28

"(3) The activities of any party that comply with the requirements
 of the regulatory system described in sections 1 to 6 of this 2015 Act

and State Forester rules for carrying out the regulatory system and forestry product cooperative projects may not be considered to be in restraint of trade, a conspiracy or combination or any other unlawful activity in violation of any provision of ORS 646.705 to 646.826 or federal antitrust laws.

"(4) The State Forester shall actively supervise the conduct of a 6 party in negotiating tentative prices for forestry products bought and 7 sold as part of a forestry product cooperative project. The State 8 Forester shall actively supervise, and establish procedures and guide-9 lines for, the negotiations between the parties and shall review the 10 tentative prices established by those negotiations. The State Forester 11 must set the prices for forestry products bought and sold as part of a 12 forestry product cooperative project by formal action before the prices 13 may be implemented. In setting the prices for the forestry products, 14 the State Forester may give consideration to the tentative prices for 15those forestry products negotiated between the parties. The State 16 Forester must make any adjustments to previously set prices for 17 forestry products by formal action before the adjustments may be 18 implemented. 19

20 "(5) The State Forester may compel the parties to take whatever 21 action the State Forester considers necessary to:

"(a) Ensure that the parties are engaging in conduct that is authorized under sections 1 to 6 of this 2015 Act;

24 "(b) Ensure that the policies of this state are being fulfilled under
 25 a forestry product cooperative project; and

"(c) Prevent conduct by any of the parties that is not authorized under the regulatory system administered by the State Forester or conduct that, in the opinion of the State Forester, does not advance the interests of this state in carrying out the regulatory system for forestry product cooperative projects. 1 "(6) The State Forester may take any actions the State Forester 2 deems appropriate to resolve disputes between the parties that involve 3 or arise out of a forestry product cooperative project, including but 4 not limited to referring the dispute for mediation, arbitration or 5 hearing.

"(7) For the period prior to July 1, 2019, the forestry product coop-6 erative project displaces competition regarding the commercial pro-7 duction and marketing of forestry products on nonforest land only in 8 those areas of Clackamas County where a forestry product cooperative 9 project is in effect. However, the displacement of competition under 10 this subsection shall cease if the State Forester terminates the 11 forestry product cooperative project in Clackamas County under sec-12tion 6 of this 2015 Act. 13

"(8) The State Forester may designate employees of the State
 Forestry Department to carry out the responsibility of actively super vising the conduct of the parties, including serving as intermediaries
 between parties or prospective parties.

"(9) The State Forester may adopt rules to carry out the State 18 Forester's authority under sections 1 to 6 of this 2015 Act. The de-19 partment and a county operating a forestry product cooperative 20project program shall enter into a memorandum of understanding for 21the county to reimburse the department for the actual costs to the 22department of providing services for the benefit of the program. 23Moneys paid by a county as reimbursement shall be deposited in the 24State Forestry Department Account established under ORS 526.060. 25

"<u>SECTION 3.</u> Subject to sections 2 and 4 of this 2015 Act, a county
 administering a forestry product cooperative project may do the fol lowing to carry out the program:

"(1) Negotiate and enter into an agreement with persons, cities or
 other governmental entities willing to commercially produce forestry

products as members of the forestry product cooperative. The agreement must specify the number, type and location of trees covered by the agreement. The State Forester may impose additional requirements for the contents of agreements described in this subsection. A tree that is covered by an agreement must be marked for identification purposes as required by the county. An agreement may not be used to alter the supply of buildable land within an urban growth boundary.

8 "(2) Negotiate with one or more producers and dealers to establish 9 the price for forestry products sold through the cooperative. The 10 dealers may negotiate through a committee that sets forth the views 11 of the dealers and votes on any issues being negotiated as authorized 12 by this section, including the price for forestry products. However, a 13 person that is both a producer and a dealer may not participate in 14 negotiations under this section.

"(3) Enter into intergovernmental agreements with other counties 15 for the sharing of administrative or other project resources and ser-16 vices and to provide for joint action by the counties in the selling of 17 forest projects. An intergovernmental agreement described in this 18 subsection may not take effect unless the agreement has been re-19 viewed and approved by the State Forester. An intergovernmental 20agreement described in this subsection is a part of the forestry product 21cooperative project of each county entering into the agreement. An 22intergovernmental agreement described in this subsection must in-23clude a provision allowing a county to withdraw from the agreement 24after notice to the other party counties and to the State Forester. 25

26 "<u>SECTION 4.</u> (1) A forestry product cooperative project shall oper-27 ate:

28 "(a) In all areas of a county that are outside of city limits;

"(b) On residential or commercial properties, or properties owned
 by nonprofit entities, located in a city that elects to allow the project

1 within the city limits; and

"(c) On lands owned by any governmental entity that elects to
participate in the project.

"(2) An election by a city or other governmental entity to allow or
participate in the project must be by formal action of the governing
body for the city or other governmental entity.

"(3) A county may undertake efforts to inform cities and other
governmental entities about a forestry product cooperative project and
the opportunities for the cities and governmental entities to elect to
allow or participate in the project.

"(4) A county and a city may work jointly to adopt components of 11 a forestry product cooperative project within city limits. A city elect-12 ing to allow the project may specify how the project is to be adminis-13 tered within the city limits, including but not limited to specifications 14 regarding land use zoning requirements, maintenance requirements 15 and the issuance of tree removal permits for harvesting of trees en-16 rolled in the program. This subsection does not authorize a city to 17 regulate the project on lands owned by a governmental entity de-18 scribed in subsection (1)(c) of this section that are located inside city 19 limits. 20

"(5) If a change in city limits causes a property that is participating 21in a forestry product cooperative project to become located inside city 22limits, notwithstanding any other provision of this section, the prop-23erty may continue to participate in the project under the terms of the 24agreement described in section 3 (1) of this 2015 Act for that property. 25"SECTION 5. (1) Except as provided in this section and section 4 (4) 26of this 2015 Act, a local government may not enforce an ordinance to 27require or prohibit the removal of a tree that is subject to a forestry 28product cooperative project. This subsection does not prohibit a local 29 government from: 30

HB 2985-5 4/16/15 Proposed Amendments to HB 2985 "(a) Enforcing a county ordinance approved by the State Forester
for regulating trees subject to a forestry product cooperative project
or regulating land on which a tree that is subject to a forestry product
cooperative project is located;

5 "(b) Enforcing a county ordinance adopted to implement compre-6 hensive plan policies developed to address statewide land use goals;

7 "(c) Enforcing a local ordinance regulating a tree that is removed
8 from a forestry product cooperative project;

9 "(d) Exercising the power of eminent domain to acquire fee title to
10 the land on which a tree that is subject to a forestry product cooper11 ative project is located; or

"(e) Acting or requiring action to remedy or mitigate a hazardous
 condition in a tree that presents an imminent threat of serious harm
 to persons or property.

15 "(2) This section does not prevent the application of a local ordi-16 nance to require or prohibit the removal of a tree if the tree becomes 17 subject to the forestry product cooperative project more than five 18 years after the tree is planted.

"(3) This section does not require a county project coordinator or
 the State Forester to consent to the inclusion or continued inclusion
 of a tree in a forestry product cooperative project.

"(4) If the land on which a tree subject to a forestry product cooperative project is located is sold, the tree shall continue to be a tree
subject to the forestry product cooperative project unless:

25 "(a) The new owner of the land removes the tree from the project;
 26 or

27 "(b) The county project coordinator determines that the tree is not
28 being maintained as required by the project.

29 "<u>SECTION 6.</u> (1) A county may not have more than one forestry
 30 product cooperative project operating.

"(2) The State Forester may terminate the participation of a forestry product cooperative project in the regulatory system established under sections 1 to 6 of this 2015 Act if the State Forester determines that the project is not being conducted in accordance with sections 1 to 6 of this 2015 Act or rules adopted under section 2 of this 2015 Act.

7 "SECTION 7. Section 2 of this 2015 Act is amended to read:

⁸ "Sec. 2. (1) The Legislative Assembly finds and declares that because of ⁹ the logistical challenges associated with the utilization of individual trees ¹⁰ on nonforest lands, and because of the benefits from gains in commercial ¹¹ production and marketing of forestry products that may result from coordi-¹² nating the activities of producers and buyers, it is in the public interest to ¹³ establish cooperatives to coordinate the tracking, removal and sale of trees ¹⁴ and to set prices to accomplish increased utilization.

"[(2) It is the intent of sections 1 to 6 of this 2015 Act to allow the dis-15 placement of competition through a regulatory system for the commercial pro-16 duction and marketing of forestry products under the forestry product 17 cooperative projects of counties to the limited degree, and for the limited pe-18 riod, described in subsection (7) of this section. The regulatory system is in-19 tended to grant immunity from federal and state antitrust laws to the parties 20to a forestry product cooperative project for the limited purpose of allowing the 21parties to bargain collectively and to arrive at a negotiated price for forestry 22products produced on nonforest land within a county.] 23

"[(3)] (2) The activities of any party that comply with the requirements of the regulatory system described in sections 1 to 6 of this 2015 Act and State Forester rules for carrying out the regulatory system and forestry product cooperative projects may not be considered to be in restraint of trade, a conspiracy or combination or any other unlawful activity in violation of any provision of ORS 646.705 to 646.826 or federal antitrust laws.

(4) (3) The State Forester shall actively supervise the conduct of a

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party in negotiating tentative prices for forestry products bought and sold 1 as part of a forestry product cooperative project. The State Forester shall $\mathbf{2}$ actively supervise, and establish procedures and guidelines for, the negoti-3 ations between the parties and shall review the tentative prices established 4 by those negotiations. The State Forester must set the prices for forestry $\mathbf{5}$ products bought and sold as part of a forestry product cooperative project 6 by formal action before the prices may be implemented. In setting the prices 7 for the forestry products, the State Forester may give consideration to the 8 tentative prices for those forestry products negotiated between the parties. 9 The State Forester must make any adjustments to previously set prices for 10 forestry products by formal action before the adjustments may be imple-11 mented. 12

"[(5)] (4) The State Forester may compel the parties to take whatever
 action the State Forester considers necessary to:

"(a) Ensure that the parties are engaging in conduct that is authorized
under sections 1 to 6 of this 2015 Act;

"(b) Ensure that the policies of this state are being fulfilled under a forestry product cooperative project; and

"(c) Prevent conduct by any of the parties that is not authorized under the regulatory system administered by the State Forester or conduct that, in the opinion of the State Forester, does not advance the interests of this state in carrying out the regulatory system for forestry product cooperative projects.

"[(6)] (5) The State Forester may take any actions the State Forester deems appropriate to resolve disputes between the parties that involve or arise out of a forestry product cooperative project, including but not limited to referring the dispute for mediation, arbitration or hearing.

²⁸ "[(7) For the period prior to July 1, 2019, the forestry product cooperative ²⁹ project displaces competition regarding the commercial production and mar-³⁰ keting of forestry products on nonforest land only in those areas of Clackamas

HB 2985-5 4/16/15 Proposed Amendments to HB 2985 1 County where a forestry product cooperative project is in effect. However, the 2 displacement of competition under this subsection shall cease if the State 3 Forester terminates the forestry product cooperative project in Clackamas 4 County under section 6 of this 2015 Act.]

5 "[(8)] (6) The State Forester may designate employees of the State 6 Forestry Department to carry out the responsibility of actively supervising 7 the conduct of the parties, including serving as intermediaries between par-8 ties or prospective parties.

"[(9)] (7) The State Forester may adopt rules to carry out the State 9 Forester's authority under sections 1 to 6 of this 2015 Act. The department 10 and a county operating a forestry product cooperative project program shall 11 enter into a memorandum of understanding for the county to reimburse the 12department for the actual costs to the department of providing services for 13 the benefit of the program. Moneys paid by a county as reimbursement shall 14 be deposited in the State Forestry Department Account established under 15ORS 526.060. 16

"SECTION 8. The amendments to section 2 of this 2015 Act by section 7 of this 2015 Act become operative July 1, 2019.".

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