

Senate Bill 747

Sponsored by Senator FERRIOLI

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced**.

Authorizes local government to adopt exception to statewide land use goal without demonstrating that certain statutory standards for exception have been met for employment use that will create five or more new, full-time jobs for which salary or wage compensation is 400 percent or more of federal poverty level for family of four. Applies to local government that has experienced sustained high unemployment or sustained population decline or has high poverty level. Defines terms.

A BILL FOR AN ACT

1
2 Relating to exception to land use goals; amending ORS 197.732.

3 **Be It Enacted by the People of the State of Oregon:**

4 **SECTION 1.** ORS 197.732 is amended to read:

5 197.732. (1) As used in this section:

6 (a) "Compatible" is not intended as an absolute term meaning no interference or adverse impacts
7 of any type with adjacent uses.

8 (b) "Exception" means a comprehensive plan provision, including an amendment to an acknowl-
9 edged comprehensive plan, that:

10 (A) Is applicable to specific properties or situations and does not establish a planning or zoning
11 policy of general applicability;

12 (B) Does not comply with some or all goal requirements applicable to the subject properties or
13 situations; and

14 (C) Complies with standards under subsection (2) of this section.

15 (c) "High poverty" means that at least:

16 (A) **25 percent of the residents of a local government have taxable income, as defined in**
17 **ORS 316.022, that is below the federal poverty level, as defined in 42 U.S.C. 9902, as amended**
18 **and in effect on the effective date of this 2015 Act.**

19 (B) **50 percent of the residents of a local government have taxable income, as defined in**
20 **ORS 316.022, that is below 75 percent of the median taxable income of residents of this state.**

21 (d) "Sustained high unemployment" means the monthly average unemployment rate, as
22 determined by the Employment Department, in a local government has been higher than
23 seven percent for at least 24 consecutive months.

24 (e) "Sustained population decline" means the population of a local government has de-
25 clined:

26 (A) **As determined in the most recent federal decennial census taken and the census**
27 **taken immediate preceding the most recent census; or**

28 (B) **In each of the five preceding calendar years, as determined by the United States**
29 **Census Bureau or the Portland State University Population Research Center.**

30 (2) **Except as provided in subsection (3) of this section,** a local government may adopt an

NOTE: Matter in **boldfaced** type in an amended section is new; matter *[italic and bracketed]* is existing law to be omitted. New sections are in **boldfaced** type.

1 exception to a goal if:

2 (a) The land subject to the exception is physically developed to the extent that it is no longer
3 available for uses allowed by the applicable goal;

4 (b) The land subject to the exception is irrevocably committed as described by Land Conserva-
5 tion and Development Commission rule to uses not allowed by the applicable goal because existing
6 adjacent uses and other relevant factors make uses allowed by the applicable goal impracticable;
7 or

8 (c) The following standards are met:

9 (A) Reasons justify why the state policy embodied in the applicable goals should not apply;

10 (B) Areas that do not require a new exception cannot reasonably accommodate the use;

11 (C) The long term environmental, economic, social and energy consequences resulting from the
12 use at the proposed site with measures designed to reduce adverse impacts are not significantly
13 more adverse than would typically result from the same proposal being located in areas requiring
14 a goal exception other than the proposed site; and

15 (D) The proposed uses are compatible with other adjacent uses or will be so rendered through
16 measures designed to reduce adverse impacts.

17 **(3) For _____ years immediately following a finding by a local government that the local**
18 **government has experienced sustained high unemployment or sustained population decline**
19 **or has a high poverty level, the local government may adopt an exception to a goal for an**
20 **employment use that will create five or more new, full-time jobs for which the salary or wage**
21 **compensation is 400 percent or more of the federal poverty level for a family of four without**
22 **finding that the standards of subsection (2) of this section have been met. Notwithstanding**
23 **subsection (5) of this section, the local government approving or denying the proposed ex-**
24 **ception under this subsection shall set forth findings of fact required for an exception under**
25 **this subsection, but need not set forth a statement of reasons that demonstrate that the**
26 **standards of subsection (2) of this section have or have not been met.**

27 [(3)] (4) The commission shall adopt rules establishing:

28 (a) That an exception **under subsection (2) of this section** may be adopted to allow a use au-
29 thorized by a statewide planning goal that cannot comply with the approval standards for that type
30 of use;

31 (b) Under what circumstances particular reasons may or may not be used to justify an exception
32 under subsection (2)(c)(A) of this section; and

33 (c) Which uses allowed by the applicable goal must be found impracticable under subsection (2)
34 of this section.

35 [(4)] (5) A local government approving or denying a proposed exception shall set forth findings
36 of fact and a statement of reasons that demonstrate that the standards of subsection (2) of this
37 section have or have not been met.

38 [(5)] (6) Each notice of a public hearing on a proposed exception shall specifically note that a
39 goal exception is proposed and shall summarize the issues in an understandable manner.

40 [(6)] (7) Upon review of a decision approving or denying an exception:

41 (a) The Land Use Board of Appeals or the commission [*shall be*] **is** bound by any finding of fact
42 for which there is substantial evidence in the record of the local government proceedings resulting
43 in approval or denial of the exception; **and**

44 (b) **When subsection (2) of this section applies to the exception,** the board upon petition,
45 or the commission, shall:

1 **(A)** Determine whether the local government’s findings and reasons demonstrate that the stan-
2 dards of subsection (2) of this section have or have not been met; and

3 [(c)] **(B)** [*The board or commission shall*] Adopt a clear statement of reasons that sets forth the
4 basis for the determination that the standards of subsection (2) of this section have or have not been
5 met.

6 [(7)] **(8)** The commission shall by rule establish the standards required to justify an exception
7 to the definition of “needed housing” authorized by ORS 197.303.

8 **(9) If 42 U.S.C. 9902 is amended, altered or superseded on or after the effective date of**
9 **this 2015 Act, the commission may adopt by rule a modification of the definition of “high**
10 **poverty” to reflect changes in the determination of the federal poverty level under 42 U.S.C.**
11 **9902 as amended, altered or superseded.**

12 [(8)] **(10)** An exception acknowledged under ORS 197.251, 197.625 or 197.630 (1) (1981 Replace-
13 ment Part) on or before August 9, 1983, continues to be valid and is not subject to this section.

14