House Bill 3423

Sponsored by COMMITTEE ON EDUCATION

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SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure as introduced.

Modifies requirements for English language learners. Declares emergency, effective on passage.

A BILL FOR AN ACT

- Relating to English language learners; creating new provisions; amending ORS 327.013, 327.345, 329.157, 336.079, 342.950 and 344.257; and declaring an emergency.
 - Be It Enacted by the People of the State of Oregon:
- 5 **SECTION 1.** ORS 336.079 is amended to read:
 - 336.079. (1) As used in this section, "English language learner" means a student who:
 - (a) Has limited English language proficiency because English is not the native language of the student or the student comes from an environment where a language other than English has had a significant impact on the student's level of English language proficiency; and
 - (b) Meets any other criteria established by the State Board of Education by rule.
 - (2) Specific courses to teach speaking, reading and writing of the English language shall be provided at kindergarten and each grade level to [those children] students who are unable to [profit] benefit from classes taught in English. [Such] The courses shall be taught [to such a level in school as may be required until children are able to profit] at school until the students are able to benefit from classes conducted in English.
 - (3)(a) Each school district shall develop and submit a local plan to the Department of Education that describes the school district's English language learner program.
 - (b) Each plan must describe:
 - (A) The method for the teachers of the school district to select an assessment as described in subsection (4) of this section.
 - (B) The process and content requirements for student response plans, which must be individually developed for each English language learner, be based on the skills and needs of the student and the resources of the school district, and, if practicable and appropriate, address transitions into post-secondary education or employment. The plans must be developed by a student services team under the following circumstances:
 - (i) An English language learner has been eligible for and enrolled in an English language learner program for six or more years;
 - (ii) An English language learner is designated as a student with an interrupted formal education according to rules adopted by the State Board of Education; or
 - (iii) The English language learner begins grade six or any subsequent grade without

- proficiency in numbers or any language, as determined by a placement assessment administered by the school district.
- (C) The methods by which the school district will deliver to parents essential notifications related to English language learner programs and whether the school district will allow parents to identify at least two preferred methods of communication.
- (D) Any assistance provided to English language learners during nonschool hours, including homework assistance centers in schools that are staffed by teachers, instructional assistants or trained volunteers.
- (E) The methods by which the school district will identify students who are eligible to be enrolled in an English language learner program, including any identification methods that occur before a student enrolls in kindergarten.
- (F) Any support or referral programs provided by the school district to the families of English language learners, including programs that assist parents in improving their proficiency in English language.
- (G) Any programs or resources available to English language learners to support the improvement of their proficiency in English language even after they have gained sufficient proficiency to no longer be eligible for an English language learner program.
- (c) The State Board of Education shall prescribe the form and timelines for the submission of plans.
- (4) English language learners shall be assessed using an assessment selected from a list of assessments approved by the Department of Education. The assessment shall be chosen by the teacher of the English language learner, based on the educational and developmental needs of the English language learner and based on the local plan developed as provided by subsection (3) of this section.
 - (5) The State Board of Education shall adopt rules for English learner programs that:
 - (a) Take into consideration requirements and standards prescribed by federal law; and
- (b) Provide budget transparency by prescribing uniform budget coding by school districts, including comprehensive descriptions of costs incurred in relation to the program and comprehensive identifications of revenue sources for the program.
- SECTION 2. (1) The amendments to ORS 336.079 by section 1 of this 2015 Act become operative on July 1, 2016.
- (2) The amendments to ORS 336.079 by section 1 of this 2015 Act first apply to the 2016-2017 school year.
 - SECTION 3. (1) The Task Force on English Language Learners is established.
 - (2) The Task Force shall consist of seven members appointed as follows:
- (a) The President of the Senate shall appoint one member from among members of the Senate.
- (b) The Speaker of the House of Representatives shall appoint one member from among members of the House of Representatives.
 - (c) The Superintendent of Public Instruction shall appoint five members as follows:
- (A) Three members who are teachers of English language learners, as defined in ORS 336.079, and who are selected following consultation with professional organizations representing English language learner teachers.
- (B) One member who is an expert in compliance with Title III of the federal Elementary and Secondary Education Act of 1965.

- (C) One member from the Department of Education who is an expert in assessments.
- (3) Members of the Legislative Assembly appointed to the task force are nonvoting members of the task force and may act in an advisory capacity only.
 - (4) The task force shall:

- (a) Develop appropriate accommodations for assessments of English language learners; and
- (b) Identify a list of assessments for English language learners to be approved by the Department of Education as described in ORS 336.079 (4).
- (5) A majority of the voting members of the task force constitutes a quorum for the transaction of business.
- (6) Official action by the task force requires the approval of a majority of the voting members of the task force.
 - (7) The task force shall elect one of its members to serve as chairperson.
- (8) If there is a vacancy for any cause, the appointing authority shall make an appointment to become immediately effective.
- (9) The task force shall meet at times and places specified by the call of the chairperson or of a majority of the voting members of the task force.
 - (10) The task force may adopt rules necessary for the operation of the task force.
- (11) The task force shall submit a report in the manner provided by ORS 192.245, and may include recommendations for legislation, to the interim legislative committees on education no later than June 1, 2016.
 - (12) The Department of Education shall provide staff support to the task force.
- (13) Members of the task force who are not members of the Legislative Assembly are not entitled to compensation, but may be reimbursed for actual and necessary travel and other expenses incurred by them in the performance of their official duties in the manner and amounts provided for in ORS 292.495. Claims for expenses incurred in performing functions of the task force shall be paid out of funds appropriated to Department of Education for purposes of the task force.
- (14) All agencies of state government, as defined in ORS 174.111, are directed to assist the task force in the performance of its duties and, to the extent permitted by laws relating to confidentiality, to furnish such information and advice as the members of the task force consider necessary to perform their duties.
 - SECTION 4. Section 3 of this 2015 Act is repealed on December 31, 2016.
- SECTION 5. (1) In addition to distributing moneys through the State School Fund, the Department of Education may award grants to school districts for the costs associated with purchasing and distributing to students library books that are printed in languages other than English.
- (2) Books purchased as provided by this section must be used in a manner that complies with the requirements of ORS 336.074.
- (3) The grants must be available to any school district that can demonstrate a need for assistance in purchasing books after exhausting resources for donated books and library lending programs.
- (4) The department may seek and accept gifts, grants and donations from any source, public or private, for the purpose of carrying out the grant program under this section.
 - (5) The State Board of Education may adopt any rules necessary for the administration

of the grant program. The rules adopted by the board must include a method for determining the grant amount that a school district may receive under this section.

SECTION 6. ORS 327.013 is amended to read:

327.013. The State School Fund distributions for school districts include the following grants:

- (1) General Purpose Grant = Funding Percentage × Target Grant × District extended ADMw. For the purpose of the calculation made under this subsection:
- (a) The funding percentage shall be calculated by the Superintendent of Public Instruction to distribute as nearly as practicable the total sum of money available for distribution.
- (b) Target Grant = Statewide Target per ADMw Grant + Teacher Experience Factor. For the purpose of the calculation made under this paragraph:
 - (A) Statewide Target per ADMw Grant = \$4,500.
- (B) Teacher Experience Factor = $$25 \times {\text{District average teacher experience}}$ statewide average teacher experience}. As used in this subparagraph, "average teacher experience" means the average, in years, of teaching experience of licensed teachers as reported to the Department of Education.
- (c) District extended ADMw = ADMw or ADMw of the prior year, whichever is greater. The calculation of the district extended ADMw must be made as provided by ORS 338.155 (1)(b) if a public charter school is located in the school district. For the purpose of this paragraph:
- (A) Weighted average daily membership or ADMw = average daily membership + an additional amount computed as follows:
- (i) 1.0 for each student in average daily membership eligible for special education as a child with a disability under ORS 343.035, which may not exceed 11 percent of the district's ADM without review and approval by the Department of Education. Children with disabilities eligible for special education in adult local correctional facilities, as defined in ORS 169.005, or adult regional correctional facilities, as defined in ORS 169.620, may not be included in the calculation made under this sub-subparagraph.
- (ii) 0.5 for each student in average daily membership eligible for and enrolled in an English [as a second] language **learner** program under ORS 336.079.
- (iii) 0.2 for each student in average daily membership enrolled in a union high school district or in an area of a unified school district where the district is only responsible for educating students in grades 9 through 12 in that area.
- (iv) -0.1 for each student in average daily membership enrolled in an elementary district operating kindergarten through grade six or kindergarten through grade eight or in an area of a unified school district where the district is only responsible for educating students in kindergarten through grade eight.
 - (v) 0.25 times the sum of the following:
- (I) The number of students who are in average daily membership and who are also in poverty families, as determined by the Department of Education based on rules adopted by the State Board of Education that incorporate poverty data published by the United States Census Bureau, student data provided by school districts and other data identified by the board;
- (II) The number of children in foster homes in the district as determined by the report of the Department of Human Services to the United States Department of Education, "Annual Statistical Report on Children in Foster Homes and Children in Families Receiving AFDC Payments in Excess of the Poverty Income Level," or its successor, for October 31 of the year prior to the year of distribution; and

- (III) The number of children in the district in state-recognized facilities for neglected and delinquent children, based on information from the Department of Human Services for October 31 of the year prior to the year of distribution.
- (vi) The amount determined under ORS 327.077 for each remote small elementary school and for each small high school in the district.
- (B) All numbers of children used for the computation in this paragraph must reflect any district consolidations that have occurred since the numbers were compiled.
- (C) The total additional weight that shall be assigned to any student in average daily membership in a district, exclusive of students described in subparagraph (A)(v) and (vi) of this paragraph, may not exceed 2.0.
- (2) High cost disabilities grant = the total amount received by a school district under ORS 327.348 for providing special education and related services to resident pupils with disabilities.
 - (3)(a) Transportation grant equals:

- (A) 70 percent of approved transportation costs for those school districts ranked below the 80th percentile under paragraph (b) of this subsection.
- (B) 80 percent of approved transportation costs for those school districts ranked in or above the 80th percentile but below the 90th percentile under paragraph (b) of this subsection.
- (C) 90 percent of approved transportation costs for those school districts ranked in or above the 90th percentile under paragraph (b) of this subsection.
- (b) Each fiscal year, the Department of Education shall rank school districts based on the approved transportation costs per ADM of each school district, ranking the school district with the highest approved transportation costs per ADM at the top of the order.
 - (4)(a) Facility Grant = 8 percent of total construction costs of new school buildings.
- (b) A school district shall receive a Facility Grant in the distribution year that a new school building is first used.
 - (c) As used in this subsection:
- (A) "New school building" includes new school buildings, structures added onto existing school buildings and premanufactured structures added to a school district if those buildings or structures are to be used for instructing students.
 - (B) "Construction costs" does not include costs for land acquisition.

SECTION 7. ORS 327.345 is amended to read:

- 327.345. (1) As used in this section, ["ESL student"] "ELL student" means a student who is eligible for and enrolled in an English [as a second] language learner program under ORS 336.079.
- (2) In addition to distributing moneys through the State School Fund, the Department of Education may award grants to school districts for the costs of training English [as a second] language learner teachers.
 - (3) The grants shall be available to any school district:
 - (a) In which three percent or more of the students enrolled are [ESL] ELL students;
- (b) That serves [ESL] **ELL** students or bilingual students within a large geographic area in the district;
- (c) That has a high growth, as defined by rule of the State Board of Education, of [ESL] **ELL** students or bilingual students in any school year; or
- (d) That can demonstrate extraordinary need, as defined by rule of the board, for English [as a second] language **learner** teachers or training for English [as a second] language **learner** teachers.
 - (4) A school district that receives a grant under this section may use the grant to reimburse

- teachers for tuition costs associated with completing an English [as a second] language **learner** or a bilingual teaching program.
 - (5) The department may seek and accept gifts, grants and donations from any source and federal funds for the purpose of carrying out the grant program under this section.
 - (6) The board may adopt any rules necessary for the administration of the grant program. The rules adopted by the board shall include a method for determining the grant amount that a qualified school district may receive under this section.

SECTION 8. ORS 329.157 is amended to read:

- 329.157. (1) Community learning centers shall promote identification and coordination of existing resources including, but not limited to, the following services and activities:
 - (a) Before-school and after-school enrichment activities linked with the school curriculum;
- (b) Youth development and service learning activities;
- (c) Child care programs;

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- 14 (d) Mentoring and tutoring programs;
- 15 (e) Parent literacy and adult education programs;
- 16 (f) Prenatal and early childhood support programs;
- 17 (g) Parent education and support groups;
- 18 (h) Cultural activities and English [as a second] language learner programs;
- 19 (i) School-to-work and workforce development programs;
- 20 (j) Intergenerational activities connecting senior citizens with children;
- 21 (k) Referrals for health care and other social and educational services;
- 22 (L) Primary health care services, including immunizations, sports physicals and well-child 23 checkups; and
 - (m) Counseling services.
 - (2) School districts that create community learning centers shall encourage existing family resource centers to become involved in the development and implementation of the community learning centers. An existing family resource center developed under ORS 417.725 may be designated as a community learning center if the family resource center meets the standards specified in this section and ORS 329.156.
 - (3) Community learning centers shall follow best practice standards to ensure their effectiveness.

SECTION 9. ORS 342.950 is amended to read:

- 342.950. (1) The Network of Quality Teaching and Learning is established. The network consists of the Oregon Education Investment Board, the Department of Education and public and private entities that receive funding as provided by this section to accomplish the purposes of the network described in subsection (2) of this section.
 - (2) The purposes of the network are the following:
- (a) To enhance a culture of leadership and collaborative responsibility for advancing the profession of teaching among providers of early learning services, teachers and administrators in kindergarten through grade 12, education service districts and teacher education institutions.
- (b) To strengthen and enhance existing evidence-based practices that improve student achievement, including practices advanced by or described in ORS 329.788 to 329.820, 329.822, 329.824, 329.838, 342.433 to 342.449 and 342.805 to 342.937.
- (c) To improve recruitment, preparation, induction, career advancement opportunities and support of educators.
- (3) To accomplish the purposes of the network described in subsection (2) of this section, the

- Department of Education, subject to the direction and control of the Chief Education Officer, shall distribute funding as follows:
 - (a) To school districts, schools, nonprofit organizations, post-secondary institutions and consortiums that are any combination of those entities for the purpose of supporting the implementation of common core state standards.
 - (b) To school districts and nonprofit organizations for the purposes of complying with the core teaching standards adopted as provided by ORS 342.856 and complying with related standards prescribed by federal law.
 - (c) To school districts and nonprofit organizations for the purpose of providing teachers with opportunities for professional collaboration and professional development and for the pursuit of career pathways in a manner that is consistent with the School District Collaboration Grant Program described in ORS 329.838.
 - (d) To school districts and nonprofit organizations for the purpose of providing beginning teachers and administrators with mentors in a manner that is consistent with the beginning teacher and administrator mentorship program described in ORS 329.788 to 329.820.
 - (e) To school districts for the purposes of obtaining assessments and developing professional development plans to meet school improvement objectives and educator needs.
 - (f) To school districts, nonprofit organizations and post-secondary institutions for the purpose of closing achievement gaps by providing and improving the effectiveness of professional development, implementing data-driven decision making, supporting practice communities and implementing culturally competent practices.
 - (g) To school districts and nonprofit organizations for the purposes of developing and engaging in proficiency-based or student-centered learning practices and assessments.
 - (h) To school districts, nonprofit organizations and post-secondary institutions for the purposes of strengthening educator preparation programs and supporting the development and sustainability of partnerships between providers of early learning services, public schools with any grades from kindergarten through grade 12 and post-secondary institutions.
 - (i) To providers of early learning services, nonprofit organizations and post-secondary institutions for the purposes of providing professional development and supporting providers of early learning services with opportunities for professional collaboration and advancement.
 - (4) The Oregon Education Investment Board shall support the network by:
 - (a) Conducting and coordinating research to determine best practices and evidence-based models.
 - (b) Working with educator preparation programs to ensure ongoing collaboration with education providers.
 - (c) Supporting programs that help to achieve the goal of the Minority Teacher Act of 1991 as described in ORS 342.437.
 - (d) Creating and supporting a statewide plan for increasing the successful recruitment of highability and culturally diverse candidates to work in high-need communities and fields.
 - (5) The Department of Education shall support the network by:
 - (a) Developing a system that ensures statewide dissemination of best practices and evidence-based models.
 - (b) Supporting the development and implementation of standards-based curriculum, high-leverage practices and assessments that promote student learning and improve outcomes for students [learning English as a second language] who are English language learners and for students with disa-

1 bilities.

- (c) Administering the distribution of funding as described in subsection (3) of this section.
- (6) The Oregon Education Investment Board shall develop processes to establish the network and ensure the accountability of the network. The processes must ensure that the network:
 - (a) Gives preference to entities that have demonstrated success in improving student outcomes.
 - (b) Delivers services for the benefit of all regions of this state.
- (c) Is accountable for improving education outcomes identified by the Oregon Education Investment Board, contained in achievement compacts or set forth in ORS 351.009.
- (d) Includes and connects education providers and leaders from pre-kindergarten through post-secondary education.
- (7) No more than two percent of all moneys received for the purposes of this section may be expended by the Oregon Education Investment Board or the Department of Education for administrative costs incurred under this section. For the purpose of this subsection, technical assistance and direct program services provided to school districts and nonprofit organizations are not considered administrative costs.
- (8) The State Board of Education may adopt any rules necessary for the Department of Education to support the network and perform any duties assigned to the department under this section or assigned to the department by the Oregon Education Investment Board. Any rules adopted by the State Board of Education must be consistent with this section and with actions taken by the Oregon Education Investment Board to implement this section.
- **SECTION 10.** ORS 342.950, as amended by section 2, chapter 661, Oregon Laws 2013, is amended to read:
- 342.950. (1) The Network of Quality Teaching and Learning is established. The network consists of the Department of Education and public and private entities that receive funding as provided by this section to accomplish the purposes of the network described in subsection (2) of this section.
 - (2) The purposes of the network are the following:
- (a) To enhance a culture of leadership and collaborative responsibility for advancing the profession of teaching among providers of early learning services, teachers and administrators in kindergarten through grade 12, education service districts and teacher education institutions.
- (b) To strengthen and enhance existing evidence-based practices that improve student achievement, including practices advanced by or described in ORS 329.788 to 329.820, 329.822, 329.824, 329.838, 342.433 to 342.449 and 342.805 to 342.937.
- (c) To improve recruitment, preparation, induction, career advancement opportunities and support of educators.
- (3) To accomplish the purposes of the network described in subsection (2) of this section, the Department of Education, subject to the direction and control of the Superintendent of Public Instruction, shall distribute funding as follows:
- (a) To school districts, schools, nonprofit organizations, post-secondary institutions and consortiums that are any combination of those entities for the purpose of supporting the implementation of common core state standards.
- (b) To school districts and nonprofit organizations for the purposes of complying with the core teaching standards adopted as provided by ORS 342.856 and complying with related standards prescribed by federal law.
- (c) To school districts and nonprofit organizations for the purpose of providing teachers with opportunities for professional collaboration and professional development and for the pursuit of ca-

reer pathways in a manner that is consistent with the School District Collaboration Grant Program described in ORS 329.838.

- (d) To school districts and nonprofit organizations for the purpose of providing beginning teachers and administrators with mentors in a manner that is consistent with the beginning teacher and administrator mentorship program described in ORS 329.788 to 329.820.
- (e) To school districts for the purposes of obtaining assessments and developing professional development plans to meet school improvement objectives and educator needs.
- (f) To school districts, nonprofit organizations and post-secondary institutions for the purpose of closing achievement gaps by providing and improving the effectiveness of professional development, implementing data-driven decision making, supporting practice communities and implementing culturally competent practices.
- (g) To school districts and nonprofit organizations for the purposes of developing and engaging in proficiency-based or student-centered learning practices and assessments.
- (h) To school districts, nonprofit organizations and post-secondary institutions for the purposes of strengthening educator preparation programs and supporting the development and sustainability of partnerships between providers of early learning services, public schools with any grades from kindergarten through grade 12 and post-secondary institutions.
- (i) To providers of early learning services, nonprofit organizations and post-secondary institutions for the purposes of providing professional development and supporting providers of early learning services with opportunities for professional collaboration and advancement.
 - (4) The Department of Education shall support the network by:
- (a) Conducting and coordinating research to determine best practices and evidence-based models.
- (b) Working with educator preparation programs to ensure ongoing collaboration with education providers.
- (c) Supporting programs that help to achieve the goal of the Minority Teacher Act of 1991 as described in ORS 342.437.
- (d) Creating and supporting a statewide plan for increasing the successful recruitment of highability and culturally diverse candidates to work in high-need communities and fields.
- (e) Developing a system that ensures statewide dissemination of best practices and evidence-based models.
- (f) Supporting the development and implementation of standards-based curriculum, high-leverage practices and assessments that promote student learning and improve outcomes for students [learning English as a second language] who are English language learners and for students with disabilities.
 - (g) Administering the distribution of funding as described in subsection (3) of this section.
- (5) The State Board of Education shall develop processes to establish the network and ensure the accountability of the network. The processes must ensure that the network:
 - (a) Gives preference to entities that have demonstrated success in improving student outcomes.
 - (b) Delivers services for the benefit of all regions of this state.
- (c) Is accountable for improving education outcomes identified by the State Board of Education, contained in achievement compacts or set forth in ORS 351.009.
- (d) Includes and connects education providers and leaders from pre-kindergarten through postsecondary education.
- 45 (6) No more than two percent of all moneys received for the purposes of this section may be

- expended by the Department of Education for administrative costs incurred under this section. For the purpose of this subsection, technical assistance and direct program services provided to school districts and nonprofit organizations are not considered administrative costs.
- (7) The State Board of Education may adopt any rules necessary for the Department of Education to support the network and perform any duties assigned to the department under this section. Any rules adopted by the State Board of Education must be consistent with this section.

SECTION 11. ORS 344.257 is amended to read:

- 344.257. (1) For the purposes of ORS 344.259, "continuing education" means organized instruction to serve the needs of post-secondary students, including but not limited to:
- (a) Courses as offered to the regular full-time resident post-secondary student consisting of professional preparatory courses and professional supplementary, technical, academic and professional courses;
- (b) Developmental education, consisting of adult basic education, high school completion courses for a high school diploma, instruction to pass the General Educational Development (GED) tests, English [as a second language instruction] language learner programs, and remedial instruction;
- (c) Educational activities, consisting of adult self-improvement courses and Federal Cooperative Extension Service; and
 - (d) Hobby and recreation activities.
- (2) "Continuing education" for a community college is limited to instruction within district boundaries and instruction outside district boundaries offered under contract.
- <u>SECTION 12.</u> This 2015 Act being necessary for the immediate preservation of the public peace, health and safety, an emergency is declared to exist, and this 2015 Act takes effect on its passage.