## House Bill 2821

Sponsored by Representative BUCKLEY

## **SUMMARY**

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced.** 

Expands definition of "debilitating medical condition" for purposes of Oregon Medical Marijuana  $\operatorname{Act}$ .

Provides that person registered with Oregon Health Authority to engage in medical use of marijuana may designate organization providing hospice, palliative or home health care services or residential care facility as primary caregiver.

Requires authority to issue lifetime registry identification cards to individuals with lifelong debilitating medical conditions and end-of-life registry identification cards to individuals with terminal debilitating medical conditions.

Prohibits physician from refusing, or being required by another to refuse, to dispense or prescribe medication to patient on basis that patient engages in medical use of marijuana in accordance with Oregon Medical Marijuana Act.

Provides certain protections for persons registered to engage in medical use of marijuana who possess, deliver or produce marijuana or who transfer usable marijuana or immature marijuana plant to or from medical marijuana facility. Provides same protections for persons who are in process of applying to Oregon Health Authority to use marijuana for medical purpose.

Becomes operative January 1, 2016.

Declares emergency, effective on passage.

## A BILL FOR AN ACT

- Relating to marijuana; creating new provisions; amending ORS 475.302, 475.309, 475.312 and 475.328; and declaring an emergency.
- 4 Be It Enacted by the People of the State of Oregon:
- 5 **SECTION 1.** ORS 475.302 is amended to read:
- 6 475.302. As used in ORS 475.300 to 475.346:
- 7 (1) "Attending physician" means a physician licensed under ORS chapter 677 who has primary 8 responsibility for the care and treatment of a person diagnosed with a debilitating medical condition.
  - [(2) "Authority" means the Oregon Health Authority.]
- 10 [(3)] (2) "Debilitating medical condition" means:
  - (a) Cancer, glaucoma, [agitation incident to] Alzheimer's disease, amyotrophic lateral sclerosis, autism, positive status for human immunodeficiency virus or acquired immune deficiency syndrome, or a side effect related to the treatment of [these] the medical conditions described in this paragraph;
- 15 (b) A medical condition or treatment for a medical condition that [produces] causes, for a spe-16 cific patient, one or more of the following:
  - (A) Cachexia;

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- 18 (B) Severe pain;
- 19 (C) Severe nausea;
- 20 (D) Seizures, including seizures caused by epilepsy; or
- 21 (E) Persistent muscle spasms, including spasms caused by multiple sclerosis;
- 22 (c) A medical condition or treatment for a medical condition that causes, for a specific

**NOTE:** Matter in **boldfaced** type in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted. New sections are in **boldfaced** type.

patient, a chronic or persistent symptom that:

- (A) Substantially limits the ability of the patient to conduct one or more life activities as described in ORS 659A.104; and
- (B) If not alleviated, may cause serious harm to the patient's safety or physical or mental health;
  - [(c)] (d) Post-traumatic stress disorder; [or]
  - (e) A sleep disorder; or

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- [(d)] (f) Any other medical condition or side effect related to the treatment of a medical condition adopted by the **Oregon Health** Authority by rule or approved by the authority pursuant to a petition submitted under ORS 475.334.
  - [(4)(a)] (3)(a) "Delivery" has the meaning given that term in ORS 475.005.
  - (b) "Delivery" does not include transfer of[:]
- [(A)] marijuana by a registry identification cardholder to another registry identification cardholder if no consideration is paid for the transfer[;].
- [(B) Usable marijuana or immature marijuana plants from a registry identification cardholder, the designated primary caregiver of a registry identification cardholder or a marijuana grow site to a medical marijuana facility registered under ORS 475.314; or]
- [(C) Usable marijuana or immature marijuana plants from a medical marijuana facility registered under ORS 475.314 to a registry identification cardholder or the designated primary caregiver of a registry identification cardholder.]
  - [(5)] (4)(a) "Designated primary caregiver" means:
- (A) An individual 18 years of age or older who has significant responsibility for managing the well-being of a person who has been diagnosed with a debilitating medical condition and who is designated as [such on that person's application for a registry identification card or in other written notification to the authority.] the primary caregiver for the person pursuant to ORS 475.312; or
- (B) An organization that provides hospice, palliative or home health care services or a residential care facility, as defined in ORS 443.400, that has significant responsibility for managing the well-being of a person who has been diagnosed with a debilitating medical condition and that is designated as the primary caregiver for the person pursuant to ORS 475.312.
- (b) "Designated primary caregiver" does not include the [person's] attending physician of a person who has been diagnosed with a debilitating medical condition.
  - [(6)] (5) "Marijuana" has the meaning given that term in ORS 475.005.
- [(7)] (6) "Marijuana grow site" means a location registered under ORS 475.304 where marijuana is produced for [use by] a registry identification cardholder.
- [(8)] (7) "Medical use of marijuana" means the production, possession, delivery[, distribution] or administration of marijuana, or paraphernalia used to administer marijuana, [as necessary for the exclusive benefit of a person] to mitigate the symptoms or effects of [the person's] a debilitating medical condition.
  - [(9)] (8) "Production" has the meaning given that term in ORS 475.005.
- [(10)] (9) "Registry identification card" means a document issued by the authority that identifies a person authorized to engage in the medical use of marijuana and, if the person has a designated primary caregiver under ORS 475.312, the person's designated primary caregiver.
- [(11)] (10)(a) "Usable marijuana" means the dried leaves and flowers of the plant Cannabis family Moraceae, and any mixture or preparation thereof, that are appropriate for medical use as

1 allowed in ORS 475.300 to 475.346.

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- (b) "Usable marijuana" does not include the seeds, stalks and roots of the plant.
- 3 [(12)] (11) "Written documentation" means a statement signed by the attending physician of a 4 person diagnosed with a debilitating medical condition or copies of the person's relevant medical 5 records.

## **SECTION 2.** ORS 475.309 is amended to read:

475.309. (1) Except as provided in ORS 475.316, 475.320 and 475.342, a person engaged in or assisting in the medical use of marijuana is excepted from the criminal laws of the state for possession, delivery or production of marijuana, aiding and abetting another in the possession, delivery or production of marijuana or any other criminal offense in which possession, delivery or production of marijuana is an element if the following conditions have been satisfied:

(a)(A) The person:

- (i) Holds a registry identification card issued pursuant to this section[,];
- (ii) Has applied for a registry identification card pursuant to [subsection (9) of] this section[,];
- (iii) Is the designated primary caregiver of [the] a registry identification cardholder or applicant[,]; or
- (iv) Is the person responsible for a marijuana grow site that is producing marijuana for [the] a registry identification cardholder or an applicant [and is registered under ORS 475.304]; and
- (B) The [person who has a debilitating medical condition, the person's primary caregiver] registry identification cardholder or applicant, the designated primary caregiver of the registry identification cardholder or applicant and the person responsible for a marijuana grow site that is producing marijuana for the registry identification cardholder or applicant [and is registered under ORS 475.304] are collectively in possession of, delivering or producing marijuana for medical use in amounts allowed under ORS 475.320; or
- (b) The person is responsible for or employed by a medical marijuana facility registered under ORS 475.314 and does not commit any of the acts described in this subsection anywhere other than at the medical marijuana facility.
- (2) The Oregon Health Authority shall establish and maintain a program for the issuance of registry identification cards to persons who meet the requirements of this section.
- (3)(a) Except as provided in [subsection (3) of this section,] paragraph (b) of this subsection, the authority shall issue [a] an annually renewable registry identification card to [any] a person who:
  - (A) Pays a fee in [the] an amount established by the authority; and
  - (B) [provides] Submits to the authority the following:
- [(a)] (i) Valid, written documentation from the person's attending physician stating that the person has been diagnosed with a debilitating medical condition and that the medical use of marijuana may mitigate the symptoms or effects of the person's debilitating medical condition;
  - [(b)] (ii) The name, address and date of birth of the person;
  - [(c)] (iii) The name, address and telephone number of the person's attending physician;
- [(d)] (iv) The name and address of the person's designated primary caregiver, if the person has designated a primary caregiver at the time of application; and
- [(e)] (v) A written statement that indicates whether the marijuana used by the **registry identification** cardholder will be produced at [a location where] the **residence address of the registry identification** cardholder or designated primary caregiver [is present] or at another location.
  - [(3)] (b) The authority shall issue [a] an annually renewable registry identification card to a

person who is under 18 years of age if:

- (A) The person pays the fee established under paragraph (a)(A) of this subsection;
- (B) The person submits to the authority the materials required [under subsection (2) of this section,] by paragraph (a)(B) of this subsection; and
- (C) The custodial parent or legal guardian with responsibility for health care decisions for the person under 18 years of age signs a written statement that:
- [(a)] (i) The attending physician of the person under 18 years of age has explained to that person and to the custodial parent or legal guardian [with responsibility for health care decisions for the person under 18 years of age] the possible risks and benefits of the medical use of marijuana;
- [(b)] (ii) The custodial parent or legal guardian [with responsibility for health care decisions for the person under 18 years of age] consents to the use of marijuana by the person under 18 years of age for medical purposes;
- [(c)] (iii) The custodial parent or legal guardian [with responsibility for health care decisions for the person under 18 years of age] agrees to serve as the designated primary caregiver for the person under 18 years of age; and
- [(d)] (iv) The custodial parent or legal guardian [with responsibility for health care decisions for the person under 18 years of age] agrees to control the acquisition of marijuana and the dosage and frequency of use by the person under 18 years of age.
- (c)(A) A person to whom an annually renewable registry identification card has been issued under this subsection must renew the registry identification card once every year by submitting to the authority:
- (i) Updated written documentation from the registry identification cardholder's attending physician that the person still has a debilitating medical condition and that the medical use of marijuana may mitigate the symptoms or effects of the person's debilitating medical condition; and
- (ii) The name of the person's designated primary caregiver if a primary caregiver is designated for the upcoming year.
- (B) If a registry identification cardholder fails to comply with this paragraph, the registry identification card expires. If a registry identification card expires, the identification card of the designated primary caregiver of the registry identification cardholder also expires.
- (4) The authority shall issue a lifetime registry identification card to a person who is 18 years of age or older if:
  - (a) The person pays a fee in an amount established by the authority;
- (b) The person submits to the authority the materials required by subsection (3)(a)(B) of this section; and
- (c) The documentation described in subsection (3)(a)(B)(i) of this section specifies that the person has a lifelong debilitating medical condition.
  - (5)(a) The authority shall issue an end-of-life registry identification card to a person if:
- (A)(i) The person or the person's attending physician submits to the authority the materials required by subsection (3)(a)(B) of this section; and
- (ii) The documentation described in subsection (3)(a)(B)(i) of this section specifies that the person has a terminal debilitating medical condition; or
- (B) The person's attending physician submits to the authority a form specifying that the person has a terminal debilitating medical condition.
  - (b) The authority shall:

- (A) Prescribe the content of the form described in paragraph (a)(B) of this subsection;
- (B) Allow a form described in paragraph (a)(B) of this subsection to be submitted to the authority electronically; and
- (C) Issue an end-of-life registry identification card pursuant to paragraph (a)(B) of this subsection electronically.
- [(4)] (6) A person applying for a registry identification card pursuant to subsection (3), (4) or (5)(a)(A) of this section may submit the information required [in] by subsection (3), (4) or (5)(a)(A) of this section to a county health department for transmittal to the authority. A county health department that receives the information pursuant to this subsection shall transmit the information to the authority within five days of receipt of the information. Information received by a county health department pursuant to this subsection [shall be] is confidential and not subject to disclosure, except as required to transmit the information to the authority.
- [(5)(a)] (7)(a) The authority shall verify the information contained in an application submitted pursuant to this section and shall approve or deny [an] the application within  $[thirty\ days\ of\ receipt\ of\ the\ application.]$ :
- (A) 30 days of receiving an application submitted pursuant to subsection (3), (4) or (5)(a)(A) of this section; or
- (B) Five days of receiving an application submitted pursuant to subsection (5)(a)(B) of this section.
- (b) In addition to the authority granted to the authority under ORS 475.316 to deny an application, the authority may deny an application for the following reasons:
- (A) The applicant did not provide the information required pursuant to this section to establish the applicant's debilitating medical condition and to document the applicant's consultation with an attending physician regarding the medical use of marijuana in connection with [such] the condition, as provided in subsections [(2) and] (3), (4) and (5) of this section;
- (B) The authority determines that the information [provided] submitted pursuant to subsection (3), (4) or (5) of this section was falsified; or
- (C) The applicant has been prohibited by a court order from obtaining a registry identification card.
- (c) Denial of an application for a registry identification card [shall be considered] is a final authority action, subject to judicial review. Only the person whose application has been denied[,] or[, in the case of a person under the age of 18 years of age whose application has been denied,] the person's parent or legal guardian[, shall have] with responsibility for health care decisions for the person, if the person is under 18 years of age, has standing to contest the authority's action.
- (d) [Any] **A** person whose application has been denied may not reapply for six months from the date of the denial, unless so authorized by the authority or a court of competent jurisdiction.
- [(6)(a)] (8)(a) If the authority has verified the information submitted pursuant to [subsections (2) and (3)] subsection (3), (4) or (5) of this section and none of the reasons for denial listed in subsection [(5)(b)] (7)(b) of this section is applicable, the authority shall issue a serially numbered registry identification card within five days of verification of the information. The registry identification card [shall] must state:
  - (A) If issued pursuant to subsection (3), (4) or (5)(a)(A) of this section:
  - [(A)] (i) The registry identification cardholder's name, address and date of birth;
- 44 [(B)] (ii) The date of issuance and expiration date of the registry identification card;
- 45 [(C)] (iii) The name and address of the [person's] registry identification cardholder's desig-

nated primary caregiver, if any;

- [(D)] (iv) Whether the marijuana used by the **registry identification** cardholder will be produced at [a location where] the **residence address of the registry identification** cardholder or designated primary caregiver [is present] or at another location; and
  - [(E)] (v) Any other information that the authority may specify by rule.
- (B) If issued pursuant to subsection (5)(a)(B) of this section, information necessary to identify the registry identification cardholder and the registry identification cardholder's designated primary caregiver, if any, as determined by the authority by rule.
- (b) When [the person to whom the authority has issued a registry identification card pursuant to this section] a registry identification cardholder has specified a designated primary caregiver, the authority shall issue an identification card to the designated primary caregiver. The designated primary caregiver's [registry] identification card [shall] must contain the information provided in paragraph (a) of this subsection.
- [(7)(a)] (9)(a) A [person who possesses a registry identification card] registry identification cardholder shall:
- (A) Notify the authority of any change [in the person's] concerning the registry identification cardholder's name, address, attending physician or designated primary caregiver.
- (B) If applicable, notify the designated primary caregiver of the **registry identification** cardholder, the person responsible for the marijuana grow site that produces marijuana for the **registry identification** cardholder and any person responsible for a medical marijuana facility that transfers usable marijuana or immature marijuana plants to **or for** the **registry identification** cardholder under ORS 475.314 of any change in status including, but not limited to:
- (i) The [assignment] designation of another individual as the designated primary caregiver of the registry identification cardholder;
- (ii) The [assignment] designation of another individual as the person responsible for a marijuana grow site producing marijuana for the registry identification cardholder; [or] and
- (iii) The end of the eligibility of the **registry identification** cardholder to hold a valid registry identification card.
  - [(C) Annually submit to the authority:]
- [(i) Updated written documentation from the cardholder's attending physician of the person's debilitating medical condition and that the medical use of marijuana may mitigate the symptoms or effects of the person's debilitating medical condition; and]
- [(ii) The name of the person's designated primary caregiver if a primary caregiver has been designated for the upcoming year.]
- (b) If a [person who possesses a registry identification card] registry identification cardholder fails to comply with this subsection, the registry identification card [shall be deemed expired] expires. If a registry identification card expires, the identification card of [any] the designated primary caregiver of the registry identification cardholder [shall also expire] also expires.
- [(8)(a)] (10)(a) A [person who possesses a registry identification card pursuant to this section and] registry identification cardholder who has been diagnosed by the [person's] registry identification cardholder's attending physician as no longer having a debilitating medical condition or whose attending physician has determined that the medical use of marijuana is contraindicated for the [person's] registry identification cardholder's debilitating medical condition shall return the registry identification card and any other associated Oregon Medical Marijuana Program cards to the authority within 30 calendar days of notification of the diagnosis or notification of the

contraindication.

(b) If, due to circumstances beyond the control of the registry identification cardholder, [a] the registry identification cardholder is unable to obtain a second medical opinion about the registry identification cardholder's continuing eligibility to use medical marijuana before the 30-day period specified in paragraph (a) of this subsection has expired, the authority may grant the registry identification cardholder additional time to obtain a second opinion before requiring the registry identification cardholder to return the registry identification card and any associated cards.

[(9)] (11) A person who has applied for a registry identification card pursuant to this section but whose application has not yet been approved or denied, and who is contacted by [any] a law enforcement officer in connection with the person's administration, possession, delivery or production of marijuana for medical use, may provide [to] for the law enforcement officer a copy of the written documentation submitted to the authority pursuant to subsection [(2) or] (3), (4) or (5) of this section and proof of the date of mailing or other transmission of the documentation to the authority.

(12) [This documentation shall have] For purposes of ORS 475.300 to 475.346, documentation of information submitted to the authority pursuant to subsection (3), (4) or (5) of this section has the same legal effect as a registry identification card until [such time as] the person receives notification that the application has been approved or denied.

[(10)(a)] (13)(a) A registry identification cardholder [has the primary responsibility of notifying the] must notify the designated primary caregiver, the person responsible for the marijuana grow site that produces marijuana for the registry identification cardholder and any person responsible for a medical marijuana facility that transfers usable marijuana or immature marijuana plants to or for the registry identification cardholder under ORS 475.314 of any change in status of the registry identification cardholder.

(b) If the authority is notified by the **registry identification** cardholder that a primary caregiver or person responsible for a marijuana grow site has changed, the authority shall notify the **previously designated** primary caregiver or the person **formerly** responsible for the marijuana grow site by mail at the address of record [confirming] of the change in status and **inform** [informing] the caregiver or person responsible for the marijuana grow site that [their card] the identification card of the designated primary caregiver or the marijuana grow site registration card is no longer valid and must be returned to the authority.

[(11)] (14) The authority shall revoke the registry identification card of a registry identification cardholder if a court has issued an order that prohibits the registry identification cardholder from participating in the medical use of marijuana or otherwise participating in the Oregon Medical Marijuana Program under ORS 475.300 to 475.346. [The] If the registry identification cardholder's registry identification card is revoked, the registry identification cardholder shall return the registry identification card to the authority within seven calendar days of notification of the revocation. [If the cardholder is a patient, the patient shall return the patient's card and all other associated Oregon Medical Marijuana Program cards.]

[(12)] (15) The authority shall revoke the registration of a medical marijuana facility registered under ORS 475.314 if a court has issued an order that prohibits the person responsible for the medical marijuana facility from participating in the Oregon Medical Marijuana Program under ORS 475.300 to 475.346.

[(13)] (16) The authority and employees and agents of the authority acting within the course and scope of their employment are immune from any civil liability that might be incurred or imposed for

the performance of or failure to perform duties required by this section.

**SECTION 3.** ORS 475.312 is amended to read:

475.312. (1) If a person who [possesses a registry identification card issued pursuant to ORS 475.309] is applying for a registry identification card under ORS 475.309, or who is a registry identification cardholder, chooses to [have a designated] designate, or to change the designation of, a primary caregiver, the person must [designate the primary caregiver by including] include the primary caregiver's name and address:

- (a) On the person's application for a registry identification card submitted to the Oregon Health Authority pursuant to ORS 475.309 (3), (4) or (5)(a)(A);
  - [(b) In the annual updated information required under ORS 475.309; or]
- (b) On the person's application to renew a registry identification card submitted to the authority pursuant to ORS 475.309 (3);
- (c) In a manner prescribed by the authority if the person is applying for a registry identification card pursuant to ORS 475.309 (5)(a)(B); or
- [(c)] (d) In a [written,] signed statement [submitted to] notifying the [Oregon Health] authority of the designation.
- (2) A [person described in this section] registry identification cardholder may have only one designated primary caregiver at any given time. However, if a person described in subsection (1) of this section designates an organization or a residential care facility described in ORS 475.302 (4)(a)(B) as the person's primary caregiver, an agent of the organization or a residential care facility has all the duties, rights and privileges of a designated primary caregiver under ORS 475.300 to 475.346.

SECTION 4. ORS 475.328 is amended to read:

475.328. (1) [No] A professional licensing board may **not** impose a civil penalty or take other disciplinary action against a licensee based on the licensee's medical use of marijuana [in accordance with] **under** the provisions of ORS 475.300 to 475.346 or actions taken by the licensee [that are necessary to carry out the licensee's role as a designated primary caregiver to a person who possesses a lawful registry identification card] **pursuant to the licensee's designation as a primary caregiver under ORS 475.312**.

(2)(a) A licensed health care professional may administer medical marijuana to a person who possesses a registry identification card and resides in a licensed health care facility or on the premises of an organization or a residential care facility described in ORS 475.302 (4)(a)(B) if the administration of pharmaceuticals is within the scope of practice of the licensed health care professional. Administration of medical marijuana under this subsection may not take place in a public place as defined in ORS 161.015 or in the presence of a person under 18 years of age. If the medical marijuana administered under this subsection is smoked, adequate ventilation must be provided.

- (b) Nothing in this subsection requires:
- (A) A licensed health care professional to administer medical marijuana; or
- (B) A licensed health care facility or an organization or a residential care facility described in ORS 475.302 (4)(a)(B) to make accommodations for the administration of medical marijuana.
- 42 SECTION 5. Sections 6 and 7 of this 2015 Act are added to and made a part of ORS 475.300 to 475.346.

<u>SECTION 6.</u> A physician may not refuse, or be required by another to refuse, to dispense or prescribe to a patient a type of medication that is an appropriate remedy for the patient

on the basis that:

- (1) The patient engages in the medical use of marijuana in accordance with the provisions of ORS 475.300 to 475.346; or
- (2) A licensed health care professional is acting as the designated primary caregiver of the patient in accordance with the provisions of ORS 475.300 to 475.346.

SECTION 7. (1) A person to whom a registry identification card has been issued under ORS 475.309 may not be arrested, prosecuted or penalized, or denied any right, privilege or immunity, for possessing, delivering or producing marijuana, or for transferring usable marijuana or an immature marijuana plant to or from a medical marijuana facility registered under ORS 475.314, if the person would be exempt from criminal liability for the possession, delivery or production of marijuana or the transfer of usable marijuana or an immature marijuana plant under the provisions of ORS 475.300 to 475.346.

- (2) For purposes of this section, a penalty includes:
- (a) Any disciplinary action by an occupational or professional licensing board; and
- (b) The imposition of a civil penalty by a state agency.

<u>SECTION 8.</u> (1) Sections 6 and 7 of this 2015 Act and the amendments to ORS 475.302, 475.309, 475.312 and 475.328 by sections 1 to 4 of this 2015 Act become operative on January 1, 2016.

(2) The Oregon Health Authority may take any action before the operative date specified in subsection (1) of this section that is necessary to enable the authority to exercise, on and after the operative date specified in subsection (1) of this section, all the duties, powers and functions conferred on the authority by sections 6 and 7 of this 2015 Act and the amendments to ORS 475.302, 475.309, 475.312 and 475.328 by sections 1 to 4 of this 2015 Act.

<u>SECTION 9.</u> This 2015 Act being necessary for the immediate preservation of the public peace, health and safety, an emergency is declared to exist, and this 2015 Act takes effect on its passage.