# House Bill 2571

Sponsored by Representative WILLIAMSON, Senator BURDICK; Representatives DOHERTY, KENY-GUYER, PARRISH, Senators BOQUIST, PROZANSKI, ROBLAN (Presession filed.)

#### SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced**.

Requires law enforcement agency to establish policies and procedures for retaining recordings from cameras worn upon police officer's person to record officer's interactions with members of public.

Provides exemption from required disclosure under public records law of recordings made of law enforcement officer's interactions with public. Creates exceptions to exemption.

Declares emergency, effective on passage.

#### 1

# A BILL FOR AN ACT

Relating to video cameras worn upon police officer's person; creating new provisions; amending ORS
 165.540 and 192.502; and declaring an emergency.

4 Be It Enacted by the People of the State of Oregon:

5 <u>SECTION 1.</u> (1)(a) A law enforcement agency shall establish policies and procedures for

6 the storage and retention of video and audio recordings resulting from the operation of video

7 cameras worn upon a law enforcement officer's person that record the officer's interactions

8 with members of the public while the officer is on duty.

9 (b) The policies and procedures described in paragraph (a) of this subsection may include 10 a requirement that the recordings be retained for a specified length of time.

11 (2) As used in this section:

(a) "Law enforcement agency" means an agency employing law enforcement officers to
 enforce criminal laws.

14 (b) "Law enforcement officer" means an officer employed to enforce criminal laws by:

15 (A) This state or a municipal government within this state;

(B) A political subdivision, agency, department or bureau of the governments described
 in subparagraph (A) of this paragraph; or

18 (C) A police department established by a university under ORS 352.383 or 353.125.

19 **SECTION 2.** ORS 165.540 is amended to read:

20 165.540. (1) Except as otherwise provided in ORS 133.724 or 133.726 or subsections (2) to (7) of 21 this section, a person may not:

(a) Obtain or attempt to obtain the whole or any part of a telecommunication or a radio communication to which the person is not a participant, by means of any device, contrivance, machine
or apparatus, whether electrical, mechanical, manual or otherwise, unless consent is given by at
least one participant.

(b) Tamper with the wires, connections, boxes, fuses, circuits, lines or any other equipment or facilities of a telecommunication or radio communication company over which messages are transmitted, with the intent to obtain unlawfully the contents of a telecommunication or radio communi-

1 cation to which the person is not a participant.

(c) Obtain or attempt to obtain the whole or any part of a conversation by means of any device,
contrivance, machine or apparatus, whether electrical, mechanical, manual or otherwise, if not all
participants in the conversation are specifically informed that their conversation is being obtained.
(d) Obtain the whole or any part of a conversation, telecommunication or radio communication
from any person, while knowing or having good reason to believe that the conversation, telecom-

7 munication or radio communication was initially obtained in a manner prohibited by this section.

8 (e) Use or attempt to use, or divulge to others, any conversation, telecommunication or radio 9 communication obtained by any means prohibited by this section.

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(2)(a) The prohibitions in subsection (1)(a), (b) and (c) of this section do not apply to:

(A) Officers, employees or agents of a telecommunication or radio communication company who perform the acts prohibited by subsection (1)(a), (b) and (c) of this section for the purpose of construction, maintenance or conducting of their telecommunication or radio communication service, facilities or equipment.

(B) Public officials in charge of and at jails, police premises, sheriffs' offices, Department of
Corrections institutions and other penal or correctional institutions, except as to communications
or conversations between an attorney and the client of the attorney.

(b) Officers, employees or agents of a telecommunication or radio communication company who
obtain information under paragraph (a) of this subsection may not use or attempt to use, or divulge
to others, the information except for the purpose of construction, maintenance, or conducting of
their telecommunication or radio communication service, facilities or equipment.

(3) The prohibitions in subsection (1)(a), (b) or (c) of this section do not apply to subscribers or
members of their family who perform the acts prohibited in subsection (1) of this section in their
homes.

(4) The prohibitions in subsection (1)(a) of this section do not apply to the receiving or obtaining
 of the contents of any radio or television broadcast transmitted for the use of the general public.

27 (5) The prohibitions in subsection (1)(c) of this section do not apply to:

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(a) A person who records a conversation during a felony that endangers human life;

(b) A person who, pursuant to ORS 133.400, records an interview conducted by a peace officer
 in a law enforcement facility;

(c) A law enforcement officer who is in uniform and displaying a badge and who is operating:

(A) A vehicle-mounted video camera that records the scene in front of, within or surrounding
a police vehicle, unless the officer has reasonable opportunity to inform participants in the conversation that the conversation is being obtained; or

(B) A video camera worn upon the officer's person that records the officer's interactions with members of the public while the officer is on duty, unless the officer has reasonable opportunity to inform participants in the conversation that the conversation is being obtained; or

(d) A law enforcement officer who, acting in the officer's official capacity, deploys an ElectroMuscular Disruption Technology device that contains a built-in monitoring system capable of recording audio or video, for the duration of that deployment.

42 (6) The prohibitions in subsection (1)(c) of this section do not apply to persons who intercept
43 or attempt to intercept with an unconcealed recording device the oral communications that are part
44 of any of the following proceedings:

(a) Public or semipublic meetings such as hearings before governmental or quasi-governmental

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1 bodies, trials, press conferences, public speeches, rallies and sporting or other events;

2 (b) Regularly scheduled classes or similar educational activities in public or private institutions;

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(c) Private meetings or conferences if all others involved knew or reasonably should have known that the recording was being made.

(7) The prohibitions in subsection (1)(a), (c), (d) and (e) of this section do not apply to any:

7 (a) Radio communication that is transmitted by a station operating on an authorized frequency
8 within the amateur or citizens bands; or

9 (b) Person who intercepts a radio communication that is transmitted by any governmental, law 10 enforcement, civil defense or public safety communications system, including police and fire, readily 11 accessible to the general public provided that the interception is not for purposes of illegal activity.

12 (8) Violation of subsection (1) or (2)(b) of this section is a Class A misdemeanor.

13 (9) As used in this section:

(a) "Electro-Muscular Disruption Technology device" means a device that uses a high-voltage,
low power charge of electricity to induce involuntary muscle contractions intended to cause temporary incapacitation. "Electro-Muscular Disruption Technology device" includes devices commonly
known as tasers.

18 (b) "Law enforcement officer" has the meaning given that term in ORS 133.726.

19 SECTION 3. ORS 192.502 is amended to read:

192.502. The following public records are exempt from disclosure under ORS 192.410 to 192.505: (1) Communications within a public body or between public bodies of an advisory nature to the extent that they cover other than purely factual materials and are preliminary to any final agency determination of policy or action. This exemption shall not apply unless the public body shows that in the particular instance the public interest in encouraging frank communication between officials and employees of public bodies clearly outweighs the public interest in disclosure.

(2) Information of a personal nature such as but not limited to that kept in a personal, medical
or similar file, if public disclosure would constitute an unreasonable invasion of privacy, unless the
public interest by clear and convincing evidence requires disclosure in the particular instance. The
party seeking disclosure shall have the burden of showing that public disclosure would not constitute an unreasonable invasion of privacy.

(3) Public body employee or volunteer addresses, Social Security numbers, dates of birth and
 telephone numbers contained in personnel records maintained by the public body that is the employer or the recipient of volunteer services. This exemption:

(a) Does not apply to the addresses, dates of birth and telephone numbers of employees or volunteers who are elected officials, except that a judge or district attorney subject to election may
seek to exempt the judge's or district attorney's address or telephone number, or both, under the
terms of ORS 192.445;

(b) Does not apply to employees or volunteers to the extent that the party seeking disclosure
shows by clear and convincing evidence that the public interest requires disclosure in a particular
instance;

(c) Does not apply to a substitute teacher as defined in ORS 342.815 when requested by a pro fessional education association of which the substitute teacher may be a member; and

43 (d) Does not relieve a public employer of any duty under ORS 243.650 to 243.782.

(4) Information submitted to a public body in confidence and not otherwise required by law tobe submitted, where such information should reasonably be considered confidential, the public body

1 has obliged itself in good faith not to disclose the information, and when the public interest would 2 suffer by the disclosure.

3 (5) Information or records of the Department of Corrections, including the State Board of Parole 4 and Post-Prison Supervision, to the extent that disclosure would interfere with the rehabilitation of 5 a person in custody of the department or substantially prejudice or prevent the carrying out of the 6 functions of the department, if the public interest in confidentiality clearly outweighs the public in-7 terest in disclosure.

8 (6) Records, reports and other information received or compiled by the Director of the Depart-9 ment of Consumer and Business Services in the administration of ORS chapters 723 and 725 not 10 otherwise required by law to be made public, to the extent that the interests of lending institutions, 11 their officers, employees and customers in preserving the confidentiality of such information out-12 weighs the public interest in disclosure.

13 (7) Reports made to or filed with the court under ORS 137.077 or 137.530.

(8) Any public records or information the disclosure of which is prohibited by federal law orregulations.

(9)(a) Public records or information the disclosure of which is prohibited or restricted or other wise made confidential or privileged under Oregon law.

(b) Subject to ORS 192.423, paragraph (a) of this subsection does not apply to factual information
 compiled in a public record when:

20 (A) The basis for the claim of exemption is ORS 40.225;

(B) The factual information is not prohibited from disclosure under any applicable state or federal law, regulation or court order and is not otherwise exempt from disclosure under ORS 192.410
to 192.505;

(C) The factual information was compiled by or at the direction of an attorney as part of an
investigation on behalf of the public body in response to information of possible wrongdoing by the
public body;

(D) The factual information was not compiled in preparation for litigation, arbitration or an
administrative proceeding that was reasonably likely to be initiated or that has been initiated by
or against the public body; and

30 (E) The holder of the privilege under ORS 40.225 has made or authorized a public statement 31 characterizing or partially disclosing the factual information compiled by or at the attorney's di-32 rection.

(10) Public records or information described in this section, furnished by the public body originally compiling, preparing or receiving them to any other public officer or public body in connection with performance of the duties of the recipient, if the considerations originally giving rise to the confidential or exempt nature of the public records or information remain applicable.

(11) Records of the Energy Facility Siting Council concerning the review or approval of security
 programs pursuant to ORS 469.530.

(12) Employee and retiree address, telephone number and other nonfinancial membership records
and employee financial records maintained by the Public Employees Retirement System pursuant to
ORS chapters 238 and 238A.

42 (13) Records of or submitted to the State Treasurer, the Oregon Investment Council or the 43 agents of the treasurer or the council relating to active or proposed publicly traded investments 44 under ORS chapter 293, including but not limited to records regarding the acquisition, exchange or 45 liquidation of the investments. For the purposes of this subsection:

1 (a) The exemption does not apply to:

2 (A) Information in investment records solely related to the amount paid directly into an invest-3 ment by, or returned from the investment directly to, the treasurer or council; or

4 (B) The identity of the entity to which the amount was paid directly or from which the amount 5 was received directly.

6 (b) An investment in a publicly traded investment is no longer active when acquisition, exchange 7 or liquidation of the investment has been concluded.

8 (14)(a) Records of or submitted to the State Treasurer, the Oregon Investment Council, the 9 Oregon Growth Board or the agents of the treasurer, council or board relating to actual or proposed 10 investments under ORS chapter 293 or 348 in a privately placed investment fund or a private asset 11 including but not limited to records regarding the solicitation, acquisition, deployment, exchange or 12 liquidation of the investments including but not limited to:

(A) Due diligence materials that are proprietary to an investment fund, to an asset ownershipor to their respective investment vehicles.

(B) Financial statements of an investment fund, an asset ownership or their respective invest-ment vehicles.

(C) Meeting materials of an investment fund, an asset ownership or their respective investmentvehicles.

(D) Records containing information regarding the portfolio positions in which an investment
 fund, an asset ownership or their respective investment vehicles invest.

(E) Capital call and distribution notices of an investment fund, an asset ownership or their re spective investment vehicles.

23 (F) Investment agreements and related documents.

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24 (b) The exemption under this subsection does not apply to:

25 (A) The name, address and vintage year of each privately placed investment fund.

(B) The dollar amount of the commitment made to each privately placed investment fund sinceinception of the fund.

(C) The dollar amount of cash contributions made to each privately placed investment fund sinceinception of the fund.

30 (D) The dollar amount, on a fiscal year-end basis, of cash distributions received by the State 31 Treasurer, the Oregon Investment Council, the Oregon Growth Board or the agents of the treasurer, 32 council or board from each privately placed investment fund.

(E) The dollar amount, on a fiscal year-end basis, of the remaining value of assets in a privately
 placed investment fund attributable to an investment by the State Treasurer, the Oregon Investment
 Council, the Oregon Growth Board or the agents of the treasurer, council or board.

(F) The net internal rate of return of each privately placed investment fund since inception ofthe fund.

(G) The investment multiple of each privately placed investment fund since inception of the fund.

(H) The dollar amount of the total management fees and costs paid on an annual fiscal year-end
 basis to each privately placed investment fund.

(I) The dollar amount of cash profit received from each privately placed investment fund on afiscal year-end basis.

(15) The monthly reports prepared and submitted under ORS 293.761 and 293.766 concerning the
Public Employees Retirement Fund and the Industrial Accident Fund may be uniformly treated as
exempt from disclosure for a period of up to 90 days after the end of the calendar quarter.

1 (16) Reports of unclaimed property filed by the holders of such property to the extent permitted 2 by ORS 98.352.

3 (17)(a) The following records, communications and information submitted to the Oregon Business 4 Development Commission, the Oregon Business Development Department, the State Department of 5 Agriculture, the Oregon Growth Board, the Port of Portland or other ports as defined in ORS 6 777.005, or a county or city governing body and any board, department, commission, council or 7 agency thereof, by applicants for investment funds, grants, loans, services or economic development 8 moneys, support or assistance including, but not limited to, those described in ORS 285A.224:

9 (A) Personal financial statements.

10 (B) Financial statements of applicants.

11 (C) Customer lists.

(D) Information of an applicant pertaining to litigation to which the applicant is a party if the complaint has been filed, or if the complaint has not been filed, if the applicant shows that such litigation is reasonably likely to occur; this exemption does not apply to litigation which has been concluded, and nothing in this subparagraph shall limit any right or opportunity granted by discovery or deposition statutes to a party to litigation or potential litigation.

17 (E) Production, sales and cost data.

(F) Marketing strategy information that relates to applicant's plan to address specific markets
 and applicant's strategy regarding specific competitors.

(b) The following records, communications and information submitted to the State Department of Energy by applicants for tax credits or for grants awarded under ORS 469B.256:

22 (A) Personal financial statements.

23 (B) Financial statements of applicants.

24 (C) Customer lists.

(D) Information of an applicant pertaining to litigation to which the applicant is a party if the complaint has been filed, or if the complaint has not been filed, if the applicant shows that such litigation is reasonably likely to occur; this exemption does not apply to litigation which has been concluded, and nothing in this subparagraph shall limit any right or opportunity granted by discovery or deposition statutes to a party to litigation or potential litigation.

30 (E) Production, sales and cost data.

31 (F) Marketing strategy information that relates to applicant's plan to address specific markets 32 and applicant's strategy regarding specific competitors.

(18) Records, reports or returns submitted by private concerns or enterprises required by law 33 34 to be submitted to or inspected by a governmental body to allow it to determine the amount of any 35transient lodging tax payable and the amounts of such tax payable or paid, to the extent that such information is in a form which would permit identification of the individual concern or enterprise. 36 37 Nothing in this subsection shall limit the use which can be made of such information for regulatory 38 purposes or its admissibility in any enforcement proceedings. The public body shall notify the taxpayer of the delinquency immediately by certified mail. However, in the event that the payment or 39 40 delivery of transient lodging taxes otherwise due to a public body is delinquent by over 60 days, the public body shall disclose, upon the request of any person, the following information: 41

42 (a) The identity of the individual concern or enterprise that is delinquent over 60 days in the43 payment or delivery of the taxes.

44 (b) The period for which the taxes are delinquent.

45 (c) The actual, or estimated, amount of the delinquency.

(19) All information supplied by a person under ORS 151.485 for the purpose of requesting ap-1 2 pointed counsel, and all information supplied to the court from whatever source for the purpose of verifying the financial eligibility of a person pursuant to ORS 151.485. 3 (20) Workers' compensation claim records of the Department of Consumer and Business Services, 4 except in accordance with rules adopted by the Director of the Department of Consumer and Busi-5 ness Services, in any of the following circumstances: 6 (a) When necessary for insurers, self-insured employers and third party claim administrators to 7 process workers' compensation claims. 8 9 (b) When necessary for the director, other governmental agencies of this state or the United States to carry out their duties, functions or powers. 10 (c) When the disclosure is made in such a manner that the disclosed information cannot be used 11 12 to identify any worker who is the subject of a claim. 13 (d) When a worker or the worker's representative requests review of the worker's claim record. (21) Sensitive business records or financial or commercial information of the Oregon Health and 14 15 Science University that is not customarily provided to business competitors. 16 (22) Records of Oregon Health and Science University regarding candidates for the position of 17 president of the university. 18 (23) The records of a library, including: (a) Circulation records, showing use of specific library material by a named person; 19 (b) The name of a library patron together with the address or telephone number of the patron; 20and 2122(c) The electronic mail address of a patron. 23(24) The following records, communications and information obtained by the Housing and Community Services Department in connection with the department's monitoring or administration of 94 financial assistance or of housing or other developments: 25(a) Personal and corporate financial statements and information, including tax returns. 2627(b) Credit reports. (c) Project appraisals, excluding appraisals obtained in the course of transactions involving an 28interest in real estate that is acquired, leased, rented, exchanged, transferred or otherwise disposed 2930 of as part of the project, but only after the transactions have closed and are concluded. 31 (d) Market studies and analyses. 32(e) Articles of incorporation, partnership agreements and operating agreements. (f) Commitment letters. 33 34 (g) Project pro forma statements. (h) Project cost certifications and cost data. 35 36 (i) Audits. 37 (j) Project tenant correspondence. (k) Personal information about a tenant. 38 (L) Housing assistance payments. 39 (25) Raster geographic information system (GIS) digital databases, provided by private forestland 40 owners or their representatives, voluntarily and in confidence to the State Forestry Department, 41 that is not otherwise required by law to be submitted. 42 (26) Sensitive business, commercial or financial information furnished to or developed by a 43 public body engaged in the business of providing electricity or electricity services, if the information 44 is directly related to a transaction described in ORS 261.348, or if the information is directly related 45

1 to a bid, proposal or negotiations for the sale or purchase of electricity or electricity services, and

2 disclosure of the information would cause a competitive disadvantage for the public body or its re-3 tail electricity customers. This subsection does not apply to cost-of-service studies used in the de-4 velopment or review of generally applicable rate schedules.

5 (27) Sensitive business, commercial or financial information furnished to or developed by the 6 City of Klamath Falls, acting solely in connection with the ownership and operation of the Klamath 7 Cogeneration Project, if the information is directly related to a transaction described in ORS 225.085 8 and disclosure of the information would cause a competitive disadvantage for the Klamath 9 Cogeneration Project. This subsection does not apply to cost-of-service studies used in the develop-10 ment or review of generally applicable rate schedules.

11 (28) Personally identifiable information about customers of a municipal electric utility or a 12 people's utility district or the names, dates of birth, driver license numbers, telephone numbers, 13 electronic mail addresses or Social Security numbers of customers who receive water, sewer or storm drain services from a public body as defined in ORS 174.109. The utility or district may re-14 15 lease personally identifiable information about a customer, and a public body providing water, sewer 16 or storm drain services may release the name, date of birth, driver license number, telephone number, electronic mail address or Social Security number of a customer, if the customer consents in 17 18 writing or electronically, if the disclosure is necessary for the utility, district or other public body 19 to render services to the customer, if the disclosure is required pursuant to a court order or if the 20 disclosure is otherwise required by federal or state law. The utility, district or other public body may charge as appropriate for the costs of providing such information. The utility, district or other 2122public body may make customer records available to third party credit agencies on a regular basis 23in connection with the establishment and management of customer accounts or in the event such accounts are delinquent. 24

(29) A record of the street and number of an employee's address submitted to a special district
 to obtain assistance in promoting an alternative to single occupant motor vehicle transportation.

(30) Sensitive business records, capital development plans or financial or commercial information
 of Oregon Corrections Enterprises that is not customarily provided to business competitors.

(31) Documents, materials or other information submitted to the Director of the Department of
Consumer and Business Services in confidence by a state, federal, foreign or international regulatory
or law enforcement agency or by the National Association of Insurance Commissioners, its affiliates
or subsidiaries under ORS 86A.095 to 86A.198, 697.005 to 697.095, 697.602 to 697.842, 705.137, 717.200
to 717.320, 717.900 or 717.905, ORS chapter 59, 723, 725 or 726, the Bank Act or the Insurance Code
when:

(a) The document, material or other information is received upon notice or with an under standing that it is confidential or privileged under the laws of the jurisdiction that is the source of
 the document, material or other information; and

(b) The director has obligated the Department of Consumer and Business Services not to dis-close the document, material or other information.

40 (32) A county elections security plan developed and filed under ORS 254.074.

41 (33) Information about review or approval of programs relating to the security of:

42 (a) Generation, storage or conveyance of:

43 (A) Electricity;

44 (B) Gas in liquefied or gaseous form;

45 (C) Hazardous substances as defined in ORS 453.005 (7)(a), (b) and (d);

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1 (D) Petroleum products;

2 (E) Sewage; or

3 (F) Water.

4 (b) Telecommunication systems, including cellular, wireless or radio systems.

(c) Data transmissions by whatever means provided.

6 (34) The information specified in ORS 25.020 (8) if the Chief Justice of the Supreme Court des-7 ignates the information as confidential by rule under ORS 1.002.

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(35)(a) Employer account records of the State Accident Insurance Fund Corporation.

9 (b) As used in this subsection, "employer account records" means all records maintained in any form that are specifically related to the account of any employer insured, previously insured or un-10 der consideration to be insured by the State Accident Insurance Fund Corporation and any infor-11 12 mation obtained or developed by the corporation in connection with providing, offering to provide 13 or declining to provide insurance to a specific employer. "Employer account records" includes, but is not limited to, an employer's payroll records, premium payment history, payroll classifications, 14 15 employee names and identification information, experience modification factors, loss experience and 16 dividend payment history.

(c) The exemption provided by this subsection may not serve as the basis for opposition to thediscovery documents in litigation pursuant to applicable rules of civil procedure.

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(36)(a) Claimant files of the State Accident Insurance Fund Corporation.

(b) As used in this subsection, "claimant files" includes, but is not limited to, all records held
by the corporation pertaining to a person who has made a claim, as defined in ORS 656.005, and all
records pertaining to such a claim.

(c) The exemption provided by this subsection may not serve as the basis for opposition to the
 discovery documents in litigation pursuant to applicable rules of civil procedure.

(37) Except as authorized by ORS 408.425, records that certify or verify an individual's discharge
 or other separation from military service.

(38) Records of or submitted to a domestic violence service or resource center that relate to the name or personal information of an individual who visits a center for service, including the date of service, the type of service received, referrals or contact information or personal information of a family member of the individual. As used in this subsection, "domestic violence service or resource center" means an entity, the primary purpose of which is to assist persons affected by domestic or sexual violence by providing referrals, resource information or other assistance specifically of benefit to domestic or sexual violence victims.

(39) Information reported to the Oregon Health Authority under ORS 431.964, except as provided
 in ORS 431.964 (2)(c) information disclosed by the authority under ORS 431.966 and any information
 related to disclosures made by the authority under ORS 431.966, including information identifying
 the recipient of the information.

(40)(a) Electronic mail addresses in the possession or custody of an agency or subdivision of the
 executive department, as defined in ORS 174.112, a local government or local service district, as
 defined in ORS 174.116, or a special government body, as defined in ORS 174.117.

(b) This subsection does not apply to electronic mail addresses assigned by a public body to
public employees for use by the employees in the ordinary course of their employment.

(41)(a) Audio or video recordings, whether digital or analog, resulting from a law
 enforcement officer's operation of a video camera worn upon the officer's person that re cords the officer's interactions with members of the public while the officer is on duty un-

1 **less:** 

2 (A) Each member of the public who is recorded consents to the disclosure in writing; or

(B) The interaction being recorded involves the use of force by a law enforcement officer
and the public interest requires disclosure of that particular recording.

5 (b) As used in this subsection, the term "law enforcement officer" has the meaning given 6 that term in section 1 of this 2015 Act.

7 <u>SECTION 4.</u> This 2015 Act being necessary for the immediate preservation of the public 8 peace, health and safety, an emergency is declared to exist, and this 2015 Act takes effect 9 on its passage.

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