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# MEMORANDUM

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**To:** Human Services Subcommittee of the Joint Committee on Ways and Means

**From:** Kim To, Legislative Fiscal Office, 503-986-1830

**Date:** Tuesday, June 23, 2015

**Subject:** SB 660 Relating to providing dental services to children  
Work Session Recommendation

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Senate Bill 660 directs the Oregon Health Authority to screen, and ensure the provision of dental sealants to student populations who attend an elementary school or a middle school in which at least 40% of students are eligible to receive assistance under the USDA National School Lunch Program. In addition, the bill directs OHA to develop a plan for transitioning schools served directly by OHA to receiving the services from local dental sealant programs. OHA is required to assist schools in making this transition, as well as to establish by rule procedures and qualifications for the certification, recertification, and oversight for local dental sealant programs to ensure quality services are being provided.

The measure previously had hearings in the Senate Committee on Health Care on 3/16/2015, 4/15/2015, and 4/20/2015.

The – A4 amendment, the original staff measure summary and the fiscal impact statement are attached to this memo, and available on the Oregon Legislative Information System (OLIS).

## **The – A4 Amendment**

The –A4 amendment:

- Appropriates \$200,000 General Fund to the Oregon Health Authority.

## **Fiscal Impact**

If this bill passes, OHA would use existing staff and resources to expand the current statewide School-Based Dental Sealant Program to include eligible schools not yet serviced, and to include other appropriate populations in elementary and middle schools. OHA will use the funds to establish a full-time position (1.00) FTE in the Oral Health Program to plan and implement the bill's

requirement for transitioning schools served directly by OHA to receiving the services from local dental sealant programs.

**Recommendation**

LFO recommends moving the – A4 amendment into the bill.

**Motion**

**Motion: Senator/Representative \_\_\_\_\_:**  
**I move the dash A4 amendment into SB 660.**

**Motion**

**Motion: Senator/Representative \_\_\_\_\_:**  
**I move SB 660 to the Full Committee with a “do pass” recommendation as amended.**

**Assignment of Carriers**

Full: \_\_\_\_\_

Senate: \_\_\_\_\_

House: \_\_\_\_\_

SB 660-A4  
(LC 3234)  
6/19/15 (MBM/ps)

**PROPOSED AMENDMENTS TO  
A-ENGROSSED SENATE BILL 660**

1 On page 2 of the printed A-engrossed bill, line 8, delete “\$\_\_\_\_\_” and  
2 insert “\$200,000”.

3

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**FISCAL IMPACT OF PROPOSED LEGISLATION**

**Measure: SB 660 - A4**

Seventy-Eighth Oregon Legislative Assembly – 2015 Regular Session  
Legislative Fiscal Office

*Only Impacts on Original or Engrossed  
Versions are Considered Official*

Prepared by: Kim To  
Reviewed by: Linda Ames  
Date: 6/22/2015

**Measure Description:**

Directs Oregon Health Authority to develop program for screening students in this state who are susceptible to tooth decay and providing dental sealants for those students.

**Government Unit(s) Affected:**

Oregon Health Authority (OHA)

**Summary of Expenditure Impact:**

	<b>2015-17 Biennium</b>	<b>2017-19 Biennium</b>
Personal Services	\$166,001	\$166,001
Services & Supplies	33,999	33,999
<b>TOTAL GENERAL FUND</b>	<b>\$200,000</b>	<b>\$200,000</b>
Positions	1	1
FTE	1.00	1.00

**Local Government Mandate:**

This bill does not affect local governments' service levels or shared revenues sufficient to trigger Section 15, Article XI of the Oregon Constitution.

**Analysis:**

Senate Bill 660 with the – A4 amendment appropriates \$200,000 of General Fund to the Oregon Health Authority (OHA) for the 2015-17 biennium, and directs the agency to screen, and ensure the provision of dental sealants to student populations who attend an elementary school or a middle school in which at least 40% of students are eligible to receive assistance under the USDA National School Lunch Program.

In addition, the bill directs OHA to develop a plan for transitioning schools served directly by OHA to receiving the services from local dental sealant programs. OHA is required to assist schools in making this transition, as well as to establish by rule procedures and qualifications for the certification, recertification, and oversight for local dental sealant programs to ensure quality services are being provided.

If this bill passes, OHA would use existing staff and resources to expand the current statewide School-Based Dental Sealant Program to include eligible schools not yet serviced, and to include other appropriate populations in elementary and middle schools. OHA will use the funds to establish a full-time position (1.00) FTE in the Oral Health Program to plan and implement the bill's requirement for transitioning schools served directly by OHA to receiving the services from local dental sealant programs.

**STAFF MEASURE SUMMARY****Senate Committee On Health Care****Fiscal:** Fiscal impact issued**Revenue:** No Revenue Impact**Action Date:** 04/20/15**Action:** Do Pass With Amendments. Refer To Ways And Means By Prior Reference  
(Printed A-Eng).**Meeting Dates:** 03/16, 04/15, 04/20**Vote:**

Yeas: 5 - Knopp, Kruse, Monnes Anderson, Shields, Steiner Hayward

**Prepared By:** Zena Rockowitz, Committee Administrator

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**WHAT THE MEASURE DOES:**

Requires Oregon Health Authority (OHA) to use evidence-based and best practices to ensure availability of dental sealant programs to students. Requires provision of dental sealants to students in elementary or middle schools in which at least 40 percent are eligible to receive assistance under the Department of Agriculture's National School Lunch Program. Directs OHA to directly provide and oversee services provided by local dental sealant programs. Directs OHA to adopt rules and procedures for local dental sealant programs certification, training and monitoring and collecting data. Permits plan to transition schools receiving services from OHA to local dental sealants programs. Requires integration of data sets. Appropriates funds for biennium beginning July 1, 2015. Declares emergency, effective on passage.

**ISSUES DISCUSSED:**

- Tooth decay as significant public health problem
- Children benefit from dental sealants because the sealant protects teeth from fissure and decay
- Role of Oregon's Oral Health Program
- Limited funding and resources to implement current dental programs in schools
- Ability to reach children that qualify for free and reduced lunch

**EFFECT OF COMMITTEE AMENDMENT:**

Replaces original measure but maintains appropriation.

**BACKGROUND:**

Oral health is vital for sustaining overall health, getting good nutrition and communicating with others. Oral disease often brings disabling pain which can worsen heart and respiratory conditions and auto-immune diseases. One study in Oregon found that dental pain is a more frequent cause of emergency room visits than headache, fever and asthma. Racial, economic and geographic factors influence access to timely prevention and treatment. Dental sealants are a way to protect from tooth decay.

The Oregon Health Authority (OHA) conducted a survey in 2012 of school-aged children's oral health. Results show that oral disease disparities exist. Children from lower-income households had higher cavity rates compared to children from higher-income households (63 percent versus 38 percent), almost twice the rate of untreated tooth decay (25 percent versus 13 percent) and more than twice the rate of rampant tooth decay (19 percent versus 8 percent). In addition, about 24,000 children age six to nine were in need of early or urgent dental care. Up to 3,800 children in 1st to 3rd grades in Oregon reported dental pain or infection on any given day.

**A-Engrossed**  
**Senate Bill 660**

Ordered by the Senate April 23  
Including Senate Amendments dated April 23

Sponsored by COMMITTEE ON HEALTH CARE

**SUMMARY**

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure.

Directs Oregon Health Authority to [*develop program for screening students in this state who are susceptible to tooth decay and providing dental sealants for those students*] **promote oral health throughout this state by ensuring availability of dental sealant programs to students attending school in this state.**

Appropriates moneys from General Fund to Oregon Health Authority for purpose of funding [*program*] **oral health activities.**

Declares emergency, effective on passage.

**A BILL FOR AN ACT**

1  
2 Relating to providing dental services to children; and declaring an emergency.

3 **Be It Enacted by the People of the State of Oregon:**

4 **SECTION 1. Using evidence-based data and best practices, the Oregon Health Authority**  
5 **shall promote oral health throughout this state by ensuring the availability of dental sealant**  
6 **programs to students attending school in this state. To fulfill its duties under this section,**  
7 **the authority shall:**

8 (1) **Screen, and ensure the provision of dental sealants to, appropriate student popu-**  
9 **lations who attend an elementary school or a middle school in which at least 40 percent of**  
10 **all students attending the school are eligible to receive assistance under the United States**  
11 **Department of Agriculture's National School Lunch Program.**

12 (2) **Where appropriate, directly provide the services described in subsection (1) of this**  
13 **section.**

14 (3) **Where appropriate, oversee the provision of services described in subsection (1) of**  
15 **this section by local dental sealant programs.**

16 (4) **Adopt by rule procedures and qualifications for:**

17 (a) **The certification of local dental sealant programs;**

18 (b) **The recertification of local dental sealant programs;**

19 (c) **The training of personnel who provide services through local dental sealant programs;**

20 **and**

21 (d) **Monitoring and collecting data from local dental sealant programs.**

22 (5) **Upon making a determination that a local dental sealant program is capable of pro-**  
23 **viding the services described in subsection (1) of this section for one or more schools:**

24 (a) **Develop a plan for transitioning the school or schools from receiving the services di-**  
25 **rectly from the authority to receiving the services from the local dental sealant program;**

**NOTE:** Matter in **boldfaced** type in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted. New sections are in **boldfaced** type.

1 **and**

2 **(b) Assist the school or schools in making the transition.**

3 **(6) Ensure that all dental sealant data collected by the authority or a local dental sealant**  
4 **program is integrated with data sets included as part of the comprehensive health care in-**  
5 **formation system described in ORS 442.466.**

6 **SECTION 2. In addition to and not in lieu of any other appropriation, there is appropri-**  
7 **ated to the Oregon Health Authority, for the biennium beginning July 1, 2015, out of the**  
8 **General Fund, the amount of \$\_\_\_\_\_ for the purpose of funding the activities described in**  
9 **section 1 of this 2015 Act.**

10 **SECTION 3. This 2015 Act being necessary for the immediate preservation of the public**  
11 **peace, health and safety, an emergency is declared to exist, and this 2015 Act takes effect**  
12 **on its passage.**

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