
MEMORANDUM

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To: Human Services Subcommittee of the Joint Committee on Ways and Means

From: Kim To, Legislative Fiscal Office, 503-986-1830

Date: Tuesday, June 23, 2015

Subject: SB 606 Relating to dental pilot project
Work Session Recommendation

Senate Bill 606 extends the Dental Pilot Project established by SB 738 (2011). This 2011 legislation permitted OHA to approve, subject to available funding, pilot dental projects that encourage the development of innovative practices in oral health care delivery systems with a focus on providing care to populations that evidence-based studies have shown have the highest disease rates and the least access to dental care.

The measure previously had hearings in the Senate Committee on Health Care on 3/16/2015 and 4/6/2015.

The – A3 amendment, the original staff measure summary and the fiscal impact statement are attached to this memo, and available on the Oregon Legislative Information System (OLIS).

The – A3 Amendment

The –A3 amendment:

- Appropriates \$100,000 General Fund to the Oregon Health Authority.
- Requires providers of dental services in a dental pilot project approved by OHA to be eligible for reimbursement if the services are provided to a recipient of medical assistance.

Fiscal Impact

Note that current statutes permit OHA to approve pilot dental projects subject to available funding. OHA will use the appropriation to establish one part-time position (0.50 FTE) to develop data collection standards and evaluation measures for dental pilot projects.

The requirement that providers of dental services in a dental pilot project approved by OHA to be eligible for reimbursement if the services are provided to a recipient of medical assistance is indeterminate because OHA does not yet know what services would be included in the pilot projects that aren't currently covered under medical assistance. In addition, it is unclear whether OHA could obtain Federal matching funds under Medicaid for these additional pilot project services. Because of federal law regarding statewide requirements, OHA would likely have to seek a waiver.

Recommendation

LFO recommends moving the – A3 amendment into the bill.

Motion

**Motion: Senator/Representative _____ :
I move the dash A3 amendment into SB 606.**

Motion

**Motion: Senator/Representative _____ :
I move SB 606 to the Full Committee with a “do pass” recommendation as amended.**

Assignment of Carriers

Full: _____

Senate: _____

House: _____

**PROPOSED AMENDMENTS TO
A-ENGROSSED SENATE BILL 606**

1 In line 7 of the printed A-engrossed bill, delete “\$_____” and insert
2 “\$100,000”.

3 After line 8, insert:

4 **“SECTION 2. A provider of dental services in a dental pilot project**
5 **approved by the Oregon Health Authority pursuant to section 1,**
6 **chapter 716, Oregon Laws 2011, is eligible to be reimbursed for covered**
7 **services provided to a recipient of medical assistance.”.**

8 In line 9, delete “2.” and insert “3.”.

9 After line 13, insert:

10 “(3) Section 2 of this 2015 Act is repealed on January 2, 2025.

11 **“SECTION 4. Section 2 of this 2015 Act applies to services provided**
12 **on or after the effective date of this 2015 Act.”.**

13 In line 14, delete “3” and insert “5”.

14 _____

FISCAL IMPACT OF PROPOSED LEGISLATION

Measure: SB 606 - A3

Seventy-Eighth Oregon Legislative Assembly – 2015 Regular Session
Legislative Fiscal Office

*Only Impacts on Original or Engrossed
Versions are Considered Official*

Prepared by: Kim To
Reviewed by: Linda Ames
Date: 6/22/2015

Measure Description:

Extends dental pilot project by seven years.

Government Unit(s) Affected:

Oregon Health Authority (OHA)

Summary of Expenditure Impact:

	2015-17 Biennium	2017-19 Biennium
Personal Services	\$89,507	
Services & Supplies	10,493	
TOTAL GENERAL FUND	\$100,000	
Positions	1	
FTE	0.50	

Local Government Mandate:

This bill does not affect local governments' service levels or shared revenues sufficient to trigger Section 15, Article XI of the Oregon Constitution.

Analysis:

Senate Bill 606 with the – A3 amendment appropriates \$100,000 General Fund to the Oregon Health Authority for the 2015-17 biennium, and extends the sunset date of the Dental Pilot Project from January 2, 2018 to January 2, 2025. The bill contains an emergency clause, and takes effect on passage.

Extension of Dental Pilot Project Program

The bill extends the Dental Pilot Project established by SB 738 (2011). This 2011 legislation permitted OHA to approve, subject to available funding, pilot dental projects that encourage the development of innovative practices in oral health care delivery systems with a focus on providing care to populations that evidence-based studies have shown have the highest disease rates and the least access to dental care. OHA received no permanent funding or position authority to carry out this work. During the 2014 Legislative Session, one-time funding of \$100,000 General Fund was appropriated to OHA to begin work on this project. In March 2014, the Dental Pilot Program Coordinator limited duration position was established. Between September 2014 and March 2015, the Dental Pilot Program Coordinator convened many stakeholders and consulted with other state pilot programs to develop a plan for Oregon’s Dental Pilot Program. The program plan includes application, review and approval, monitoring, and evaluation. The program began accepting pilot project applications April 1, 2015.

Note that current statutes permit OHA to approve pilot dental projects subject to available funding. OHA will use the appropriation to establish one part-time position (0.50 FTE) to develop data collection standards and evaluation measures for dental pilot projects.

Reimbursement of Dental Providers Participating in the Dental Pilot Project Program

The –A3 amendment requires providers of dental services in a dental pilot project approved by OHA to be eligible for reimbursement if the services are provided to a recipient of medical assistance. The reimbursement applies to all services provided on or after the effective date of this 2015 Act. The requirement that providers of dental services in a dental pilot project approved by OHA to be eligible for reimbursement if the services are provided to a recipient of medical assistance is repealed on January 2, 2025. The fiscal impact of this provision is indeterminate because OHA does not yet know what services would be included in the pilot projects that aren't currently covered under medical assistance. In addition, it is unclear whether OHA could obtain Federal matching funds under Medicaid for these additional pilot project services. Because of federal law regarding statewide requirements, OHA would likely have to seek a waiver.

STAFF MEASURE SUMMARY**Senate Committee On Health Care****Fiscal:** Fiscal impact issued**Revenue:** No Revenue Impact**Action Date:** 04/06/15**Action:** Do Pass With Amendments. Refer To Ways And Means By Prior Reference
(Printed A-Eng).**Meeting Dates:** 03/16, 04/06**Vote:**

Yeas: 5 - Knopp, Kruse, Monnes Anderson, Shields, Steiner Hayward

Prepared By: Zena Rockowitz, Committee Administrator

WHAT THE MEASURE DOES:

Appropriates funds to Oregon Health Authority, for biennium beginning July 1, 2015 out of General Fund, for extending dental pilot projects. Extends dental pilot projects until 2025. Declares emergency, effective on passage.

ISSUES DISCUSSED:

- Alignment with Strategic Plan for Oral Health in Oregon: 2014-2020
- Innovative workforce model
- Access to care for underserved and disadvantaged Oregonians
- Funding for specific person to provide management and oversight of projects
- No projects have been able to start yet

EFFECT OF COMMITTEE AMENDMENT:

Restores language to operate pilot projects for three to five years, permitting, rather than requiring, Oregon Health Authority to approve pilot projects with certain specifications. Extends sunset from 2023 to 2025.

BACKGROUND:

Oral health is vital for sustaining overall health, getting good nutrition and communicating with others. It is an indicator of overall health and a preventative measure. Oral disease often brings disabling pain, which can worsen heart and respiratory conditions, as well as auto-immune diseases. One study in Oregon found that dental pain is a more frequent cause of emergency room visits than headache, fever and asthma. Racial, economic and geographic factors influence access to timely prevention and treatment.

The Oregon Health Authority approves dental pilot projects that intend to create innovative practices in oral health care delivery, particularly in areas of high disease rates and low access to dental care. The pilot projects operate for three to five years and evaluate factors such as quality of care and access. Projects should achieve teaching new skills to dental personnel, developing new categories of dental personnel and accelerating training of personnel. The pilot projects end in 2018.

A-Engrossed
Senate Bill 606

Ordered by the Senate April 7
Including Senate Amendments dated April 7

Sponsored by Senator MONNES ANDERSON, Representative KENY-GUYER

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure.

Extends dental pilot project by [*five*] **seven** years. Appropriates moneys for pilot project.
Declares emergency, effective on passage.

A BILL FOR AN ACT

1
2 Relating to dental pilot project; creating new provisions; amending section 2, chapter 716, Oregon
3 Laws 2011; and declaring an emergency.

4 **Be It Enacted by the People of the State of Oregon:**

5 **SECTION 1. In addition to and not in lieu of any other appropriation, there is appropri-**
6 **ated to the Oregon Health Authority, for the biennium beginning July 1, 2015, out of the**
7 **General Fund, the amount of \$_____ , which may be expended for extending the dental pilot**
8 **project described in section 1, chapter 716, Oregon Laws 2011.**

9 **SECTION 2. Section 2, chapter 716, Oregon Laws 2011, is amended to read:**

10 **Sec. 2. (1) Section 1 [*of this 2011 Act*], **chapter 716, Oregon Laws 2011**, is repealed on January**

11 2, [*2018*] **2025.**

12 **(2) Section 17, chapter 716, Oregon Laws 2011, as amended by section 2, chapter 113,**
13 **Oregon Laws 2013, is repealed January 2, 2025.**

14 **SECTION 3. This 2015 Act being necessary for the immediate preservation of the public**
15 **peace, health and safety, an emergency is declared to exist, and this 2015 Act takes effect**
16 **on its passage.**

17

NOTE: Matter in **boldfaced** type in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted.
New sections are in **boldfaced** type.