
MEMORANDUM

Legislative Fiscal Office
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To: Human Services Subcommittee of the Joint Committee on Ways and Means

From: Linda Ames, Legislative Fiscal Office
503-986-1816

Date: June 11, 2015

Subject: HB 3100 Relating to public health
Work Session Recommendation

HB 3100 restructures the framework for conducting public health activities and duties in the state, and for how public health services are provided to Oregonians. The bill requires the Oregon Health Authority to adopt and update a statewide public health modernization assessment, and to establish by rule the foundational capabilities necessary to protect and improve the health of Oregonians. Each local public health authority, subject to availability of funds, is required to administer and enforce public health modernization and foundation program activities.

The proposed budget for Public Health, within the Oregon Health Authority, includes a one-time \$500,000 General Fund package to cover the planning and assessment activities required by this bill.

The measure previously had hearings in the House Committee on Health Care on 3/9/2015, 4/3/15 and 4/17/15. The measure, the original staff measure summary, and fiscal impact statement are available on the Oregon Legislative Information System (OLIS).

The measure is recommended to be moved to the Full Committee on Joint Ways and Means.

Motion: I move HB 3100 to the Joint Committee on Ways and Means with a "do pass" recommendation.

Assignment of Carriers

Full: _____

Senate: _____

House:

FISCAL IMPACT OF PROPOSED LEGISLATION

Seventy-Eighth Oregon Legislative Assembly – 2015 Regular Session

Legislative Fiscal Office **Only Impacts on Original or Engrossed Versions are Considered Official**

Measure: HB 3100 - A

Prepared by: Kim To
Reviewed by: Linda Ames
Date: 6/1/2015

Measure Description:

Changes governmental framework for conducting public health activities in this state and for providing public health services to residents of this state.

Government Unit(s) Affected:

Oregon Health Authority (OHA), counties

Local Government Mandate:

This bill does not affect local governments' service levels or shared revenues sufficient to trigger Section 15, Article XI of the Oregon Constitution.

Analysis:

Operative January 1, 2016, House Bill 3100:

- Requires the Oregon Health Authority (OHA) to adopt and update a statewide public health modernization assessment, including developing and modifying a statewide public health modernization plan for the distribution of funds to local public health authorities.
- Establishes the 13-member Oregon Public Health Advisory Board charged with making recommendations to OHA and the Oregon Health Policy Board on the development of statewide public health policies and goals, including provision of early learning services and the delivery of health care services.
- Expands the duties of the Oregon Health Policy Board to be the policy-making oversight body for OHA with respect to the application of foundational capabilities necessary to protect and improve the health of Oregon residents, and to achieve effective and equitable health outcomes.
- Requires OHA to establish by rule the foundational capabilities necessary to protect and improve the health of Oregon residents, and to achieve effective and equitable health outcomes, including assessment and epidemiology, emergency preparedness, community partnership development, workforce development, and health equity and cultural responsiveness.
- Requires OHA to establish the following foundational programs: communicable disease control, environmental public health, prevention of injury and disease and promotion of health, clinical preventive services, and other public health activities as needed.
- Permits OHA to adopt by rule evidence-based best practices for assisting local public health authorities in the implementation of foundational programs.
- Requires each local public health authority, subject to availability of funds, to administer and enforce public health modernization and foundation program activities.
- Requires each local public health authority to submit a local plan for applying the foundational capabilities established by OHA as required by this bill.
- Permits OHA to make payments to local health authorities from moneys available to the Authority. OHA is required to establish a method for awarding matching funds to local public health authorities.

Counties (local public health authorities)

The bill requires each local public health authority, subject to availability of funds, to administer and enforce public health modernization and foundation program activities. Each local public health authority must submit a local plan for applying the foundational capabilities established by OHA as required by this bill. The bill permits OHA to make payments to local health authorities from moneys

available to the Authority. OHA is required to establish a method for awarding matching funds to local public health authorities.

Oregon Health Authority (OHA)

The 2015-17 Governor's Budget includes a one-time \$500,000 General Fund policy option package to cover the planning and assessment of the Public Health Redesign mandated by this bill. This amount includes funds to contract with counties to build a framework for modernizing state and local public health system. If this bill passes, and this policy option package is approved, the Public Health Division in OHA would repurpose existing staff and explore working with counties and other entities to create a blueprint for the redesign to submit to the legislature. This blueprint will include proposals for:

1. Restructuring leadership by supporting enhanced role of Public Health Advisory Board, and clearly defining relationship to Oregon Health Policy Board.
2. Defining minimal set of requirements and metrics for each foundational capability for Oregon.
3. Assessing each county local public health capacity to implement foundational capabilities and programs, including identifying strengths, weaknesses and gaps.

The proposal will also include an estimate of the costs to implement each foundational capability, including the cost to local public health, and a method for OHA to award matching funds to local public health authorities. In addition, the proposal will identify the cost of implementing the redesign in future biennia, and any 2017-19 budgetary impacts will be addressed in the 2017-19 budget development process. Note that the bill specifies that implementation at the local level is subject to availability of funds.

PRELIMINARY STAFF MEASURE SUMMARY

Joint Committee On Ways and Means

Fiscal: Fiscal impact issued

Revenue: No Revenue Impact

Action Date:

Action:

Meeting Dates:

Prepared By: Linda Ames, Budget Analyst

WHAT THE MEASURE DOES:

Restructures the framework for conducting public health activities and duties in the state and for how public health services are provided to Oregonians. Provides mechanisms by which local health departments may implement provisions of the bill separately and at varying times. Modifies terminology and funding distributions. Becomes operative January 1, 2016.

Declares an emergency, effective on passage.

ISSUES DISCUSSED:

EFFECT OF COMMITTEE AMENDMENT:

No amendment.

BACKGROUND:

In 2013 the Legislative Assembly passed House Bill 2348 which created the Task Force on the Future of Public Health Services. The bill directed the Task Force to:

- Create a public health system for the future;
- Explore the creation of regional structures to provide public health services that are consistent with the distribution of population and established patterns of delivery of health care services;
- Enhance efficiency and effectiveness in the provision of public health services;
- Allow for appropriate partnerships with regional health care services providers and community organizations;
- Consider cultural and historical appropriateness; and
- Are supported by best practices.

The Task Force released the final report in September 2014.