

1 S.66

2 Introduced by Senators Pollina, Balint, Cummings, McCormack, and White

3 Referred to Committee on

4 Date:

5 Subject: Human services; education; persons who are deaf or hard of hearing;

6 bill of rights; commission

7 Statement of purpose of bill as introduced: This bill proposes to establish a bill

8 of rights for children who are deaf or hard of hearing and to create a

9 Commission for Persons Who are Deaf or Hard of Hearing.

10 An act relating to persons who are deaf or hard of hearing

11 It is hereby enacted by the General Assembly of the State of Vermont:

12 Sec 1. FINDINGS

13 The General Assembly finds that:

14 (1) Development of early and effective language and communication is

15 fundamental to the educational growth of all children. Language and

16 communication skills are essential to literacy, academic success, workforce

17 productivity, and civic contribution.

18 (2) Nationally, an academic achievement gap persists between children

19 who are deaf or hard of hearing and their peers who are not deaf or hard of

20 hearing.

1           (3) Although children who are deaf or hard of hearing represent  
2           approximately one percent of U.S. students with disabilities, and a smaller  
3           percentage of U.S. children overall, the needs of children who are deaf or hard  
4           of hearing are unique and diverse, as evidenced by the following:

5                   (A) Children who are deaf or hard of hearing have varying degrees of  
6                   hearing loss and may be identified at birth or much later.

7                   (B) Most children who are deaf or hard of hearing in the United  
8                   States are born to parents who are not deaf or hard of hearing, and because of  
9                   the small number of children who are deaf or hard of hearing, a child may be  
10                  the only child who is deaf or hard of hearing at his or her school.

11                  (C) Children who are deaf or hard of hearing use a variety of  
12                  communication and language modes alone or in combination. The preferred  
13                  mode or modes of a given child do not necessarily correspond with his or her  
14                  degree of hearing loss, and family decisions about communication for a child  
15                  may be fluid during the course of the child's development.

16                  (D) Many children who are deaf or hard of hearing have secondary or  
17                  coexisting conditions that impact their educational needs.

18           (4) Although federal law requires that schools consider the language and  
19           communication needs of children who are deaf or hard of hearing who qualify  
20           for individualized education programs (IEPs), the states are generally  
21           responsible for ensuring that federal requirements are carried out and otherwise

1 ensuring that the unique language and communication needs of children who  
2 are deaf or hard of hearing are met. States have addressed these concerns in a  
3 variety of ways, including by developing communication plans and state plans  
4 and by passing bills of rights for children who are deaf or hard of hearing.

5 (5) The Vermont Center for the Deaf and Hard of Hearing closed in  
6 September 2014. Prior to its closing, the Center provided comprehensive and  
7 statewide educational, social, and support services to children, youth, and  
8 adults who are deaf or hard of hearing. These services included the Austine  
9 School for the Deaf, which closed in June 2014; several regional classrooms;  
10 consultant services for mainstreamed students; a parent-infant program; a  
11 family mentoring program; adult services; and numerous other support options.  
12 While efforts are underway to replace at least some of the discontinued  
13 services, it remains unclear whether the educational needs of children and  
14 other persons in the State who are deaf or hard of hearing are currently  
15 being met.

16 Sec. 2. 33 V.S.A. chapter 48 is added to read:

17 CHAPTER 48. CHILDREN WHO ARE DEAF OR HARD  
18 OF HEARING

19 § 4801. PURPOSE

20 It is the purpose of this chapter to:

1           (1) Ensure that all children in the State who are deaf or hard of hearing,  
2           including those with secondary or coexisting conditions:

3                   (A) are afforded the same educational rights as children who are not  
4           deaf or hard of hearing, and

5                   (B) have full access to appropriate and ongoing educational  
6           opportunities that recognize each child’s individual communication and  
7           language modes and unique learning needs.

8           (2) Ensure that all families in the State with children who are deaf or  
9           hard of hearing have access to adequate supports in order to promote early  
10           development of communication skills and informed participation by parents  
11           and guardians in the education of their children.

12           § 4802. DEFINITIONS

13           As used in this chapter:

14                   (1) “Communication or language mode” means one or a combination of  
15           the following systems or methods of communication available to children who  
16           are deaf or hard of hearing: American Sign Language; English-based manual  
17           or sign systems; oral, aural, speech-based training; spoken and written English,  
18           including speech reading or lip reading; and communication with an assistive  
19           technology device to facilitate language and learning.

1           (2) “Deaf” means having a severe or complete absence of auditory  
2           sensitivity that impairs processing of linguistic information through hearing,  
3           with or without amplification.

4           (3) “Hard of hearing” means having some absence of auditory  
5           sensitivity with residual hearing, whether permanent or fluctuating.

6           § 4803. BILL OF RIGHTS FOR CHILDREN WHO ARE DEAF OR HARD  
7           OF HEARING

8           The General Assembly hereby adopts the Bill of Rights for Children Who  
9           are Deaf or Hard of Hearing as follows:

10           (1) Each child who is deaf or hard of hearing has a right to appropriate,  
11           early, and ongoing assessment of his or her hearing capabilities and  
12           communication and language needs.

13           (2) Each child who is deaf or hard of hearing has a right to early  
14           intervention and appropriate and ongoing educational opportunities for  
15           communication and language development in order to achieve age-appropriate  
16           communication proficiency, literacy, and other academic skills.

17           (3) Each child who is deaf or hard of hearing has a right to appropriate  
18           and ongoing family supports in order to promote early and consistent  
19           communication between family and child and to permit informed participation  
20           by the child’s parent or guardian in determining the extent, content, and  
21           purpose of educational programs.

1           (4) Each child who is deaf or hard of hearing has a right to appropriate  
2           educational placement decisions that give full regard to the child's individual  
3           communication and language needs, considering age, academic level, learning  
4           style, degree of hearing loss, preferred communication or language mode,  
5           social and emotional development, and level of family involvement, and, if  
6           applicable, to the child's individualized education program provided under the  
7           Individuals with Disabilities Education Act, 20 U.S.C. § 1401(19), or the  
8           child's Section 504 plan provided under the Rehabilitation Act of 1973, 29  
9           U.S.C. § 794.

10           (5) Each child who is deaf or hard of hearing has a right to the provision  
11           of full communication and language access in all educational environments  
12           that includes:

13                   (A) respect for and consistent use of the child's preferred effective  
14                   communication or language mode;

15                   (B) teachers, interpreters, and other education personnel who possess  
16                   appropriate certification and who understand the unique and diverse needs of  
17                   children who are deaf or hard of hearing and can communicate directly and  
18                   proficiently in the child's preferred effective communication or language  
19                   mode; and

1           (C) access to a sufficient number of communication or language  
2           mode peers of approximately the same age and ability level and with whom the  
3           child may communicate directly.

4           (6) Each child who is deaf or hard of hearing has a right to ongoing  
5           exposure to adult role models who are deaf or hard of hearing and, where  
6           appropriate, participation of persons who are deaf or hard of hearing in  
7           determining the extent, content, and purpose of educational programs.

8           Sec. 3. 16 V.S.A. § 2955a is added to read:

9           § 2955a. DATA REPORTING; STUDENTS WITH DISABILITIES

10           The Agency of Education shall post on its website the data it submits to the  
11           U.S. Secretary of Education pursuant to 20 U.S.C. § 1418 (data collection and  
12           reporting requirements concerning students with disabilities) within one month  
13           of the date of submission. To the extent permitted under 20 U.S.C. § 1232g  
14           (family educational and privacy rights), and any regulations adopted  
15           thereunder, and in a manner that protects sensitive, personally identifiable, or  
16           confidential information, the Agency's posting shall disaggregate all data  
17           pertaining to children who are deaf or hard of hearing.

18           Sec. 4. 33 V.S.A. § 503 is amended to read:

19           § 503. COMPOSITION OF DEPARTMENT

20           The Department, created pursuant to 3 V.S.A. § 3085a, shall consist of the  
21           Commissioner of Disabilities, Aging, and Independent Living, the Advisory

1 Board established under section 505 of this title, the Commission for Persons  
2 Who are Deaf or Hard of Hearing established under section 506 of this title,  
3 and all divisions and units of the Department, including the Division for the  
4 Blind and Visually Impaired and the Division of Vocational Rehabilitation.

5 Sec. 5. 33 V.S.A. § 506 is added to read:

6 § 506. COMMISSION FOR PERSONS WHO ARE DEAF OR HARD OF  
7 HEARING

8 (a) Creation; purpose. There is created a Commission for Persons Who are  
9 Deaf or Hard of Hearing to assess and make recommendations concerning  
10 educational services, resources, and opportunities for children within the State  
11 who are deaf or hard of hearing and their families and to provide advice and  
12 oversight on matters of policy and administration of programs for persons who  
13 deaf or hard of hearing. The Commission's work shall adhere to the Bill of  
14 Rights for Children Who are Deaf or Hard of Hearing pursuant to section 4803  
15 of this title.

16 (b) Membership. The Commission shall consist of the following members:

17 (1) nine members of the public, appointed by the Governor, including:

18 (A) five members who are deaf or hard of hearing and who are  
19 members of different organizations for persons who are deaf or hard of  
20 hearing;



1           (B) two members who are each a parent or guardian of a child who is  
2           deaf or hard of hearing; and

3           (C) two members who serve persons who are deaf or hard of hearing  
4           in a professional capacity;

5           (2) the Senior Counselor for the Deaf and Hard of Hearing in the  
6           Department of Disabilities, Aging, and Independent Living's Division of  
7           Vocational Rehabilitation or designee;

8           (3) the Secretary of Education or designee;

9           (4) the Secretary of Health or designee; and

10          (5) the Commissioner of Labor or designee.

11          (c) Powers and duties.

12          (1) The Commission shall oversee and monitor the implementation of  
13          the Bill of Rights for Children Who are Deaf or Hard of Hearing and any  
14          changes in the delivery of services to children in the State who are deaf or hard  
15          of hearing and their families, including an assessment of whether the necessary  
16          resources are available to schools to support implementation.

17          (2) The Commission shall advise the Governor, the Agencies of  
18          Education and of Human Services, and the General Assembly with respect to  
19          policy development and program administration for persons who are deaf or  
20          hard of hearing. In furtherance of this duty, the Commission may:

1           (A) conduct studies concerning the needs of and opportunities for  
2           persons within the State who are deaf or hard of hearing and their families;

3           (B) evaluate the adequacy of existing services and resources for  
4           persons within the State who are deaf or hard of hearing and their families;

5           (C) review existing and proposed legislation and rules pertaining to  
6           persons who are deaf or hard of hearing and advise the General Assembly, the  
7           Governor, and the Agencies of Education and of Human Services regarding  
8           revisions, coordination, services, and appropriations;

9           (D) encourage and foster local community action on behalf of  
10          persons who are deaf or hard of hearing;

11          (E) publicize its findings; and

12          (F) carry out specific projects assigned by the Governor or the  
13          General Assembly.

14          (3) The Commission shall oversee and monitor the qualification of  
15          interpreters for persons who are deaf or hard of hearing practicing in the State,  
16          including the certification of sign language interpreters.

17          (d) Committees; assistance.

18           (1) The Commission may establish committees to facilitate its work.

19           (2) The Commissioner of Disabilities, Aging, and Independent Living  
20           shall ensure that the Commission and its committees receive sufficient staff to  
21           carry out their responsibilities.

1           (3) The Commission shall have the administrative, technical, and legal  
2           assistance of the Department of Disabilities, Aging, and Independent Living.

3           (e) Reports. On or before January 15 of each year, notwithstanding 2  
4           V.S.A. § 20(d), the Commission shall submit a written report to the Governor  
5           and to the Senate and House Committees on Education, the Senate Committee  
6           on Health and Welfare, and the House Committee on Human Services with its  
7           findings pursuant to activities carried out under subsection (c) of this section  
8           and recommendations for administrative and legislative action.

9           (f) Appointments; meetings.

10           (1) The Senior Counselor for the Deaf and Hard of Hearing in the  
11           Department of Disabilities, Aging, and Independent Living's Division of  
12           Vocational Rehabilitation or designee shall convene the first meeting of the  
13           Commission on or before July 1, 2015.

14           (2) At its first meeting, the Commission shall elect a chair and vice  
15           chair.

16           (3)(A) A majority of the members of the Commission shall be physically  
17           present at the same location to constitute a quorum.

18           (B) Action shall be taken only if there is both a quorum and a  
19           majority vote of all members physically present and voting.

20           (g) Reimbursement. Members of the Commission who are not State  
21           employees or otherwise compensated or reimbursed for their attendance shall

1 be entitled to per diem compensation and reimbursement of expenses pursuant  
2 to 32 V.S.A. § 1010, payable by the Department for Disabilities, Aging, and  
3 Independent Living.

4 Sec. 6. REPORT; ADDITIONAL POWERS AND DUTIES OF THE  
5 COMMISSION FOR PERSONS WHO ARE DEAF OR HARD OF  
6 HEARING

7 (a) On or before January 15, 2016, the Commission shall submit a written  
8 report to the Governor and to the Senate and House Committees on Education,  
9 the Senate Committee on Health and Welfare, and the House Committee on  
10 Human Services. The report shall include the following:

11 (1) A comprehensive assessment of the educational services and  
12 resources presently available to children in the State who are deaf or hard of  
13 hearing and their families, including:

14 (A) identification of all losses of or reductions in services and  
15 resources arising from the closures of the Austine School for the Deaf and the  
16 Vermont Center for the Deaf and Hard of Hearing;

17 (B) evaluation of the adequacy of existing services and resources,  
18 including, if appropriate, determination of whether these services and resources  
19 are accessible statewide, offer adequate family supports, and provide adequate  
20 opportunities for direct contact with communication or language mode  
21 peers; and

1           (C) evaluation of the need for services and resources not currently  
2           available, adequate, or accessible.

3           (2) A proposal to restore and expand educational opportunities for  
4           children in the State who are deaf or hard of hearing and their families that:

5           (A) ensures that the quality of services available prior to the closings  
6           of the Austine School for the Deaf and the Vermont Center for the Deaf and  
7           Hard of Hearing is maintained; and

8           (B) includes a plan for establishing a centralized school for children  
9           who are deaf or hard of hearing, possibly located on a Vermont State College  
10           campus.

11           (3) An evaluation of 16 V.S.A. § 3823 (the Austine School; financing)  
12           and 2013 Acts and Resolves No. 45 (an act relating to the Austine School) that:

13           (A) assesses whether the General Assembly should waive or  
14           otherwise alter the Vermont Center for the Deaf and Hard of Hearing's  
15           obligation under 16 V.S.A. § 3823(c), as modified by 2013 Acts and Resolves  
16           No. 45, to repay capital appropriations made to or for the benefit the Austine  
17           School from the proceeds of certain sales of the Center's real property; and

18           (B) evaluates the adequacy of the service plan developed by the  
19           Secretary of Education pursuant to 2013 Acts and Resolves No. 45.

20           (b) The Commission may develop a proposal for expanding its powers and  
21           duties to provide services and resources to persons in Vermont who are deaf or

1 hard of hearing, including an assessment of whether these services and  
2 resources are presently available, accessible, and adequate. The Commission  
3 may include findings and recommendations pertaining to this proposal in the  
4 report submitted pursuant to subsection (a) of this section.

5 Sec. 7. 1 V.S.A. chapter 5, subchapter 5 amended to read:

6 Subchapter 5. Interpreters for Judicial, Administrative, and Legislative  
7 Proceedings

8 § 331. DEFINITIONS

9 As used in this subchapter:

10 (1) “Person who is deaf or hard of hearing” means any person who has  
11 such difficulty hearing, even with amplification, that he or she cannot rely on  
12 hearing for communication.

13 (2) “Proceeding” means any judicial proceeding, contested case under  
14 3 V.S.A. chapter 25, or other hearing before an administrative agency not  
15 included under 3 V.S.A. chapter 25.

16 (3) “Qualified interpreter” means an interpreter for a person who is deaf  
17 or hard of hearing who meets standards of competency established by the  
18 national or Vermont Registry of Interpreters for the Deaf as amended, by rule,  
19 by the ~~Vermont Commission of the Deaf and Hard of Hearing~~ Commission for  
20 Persons Who are Deaf or Hard of Hearing.

21 \* \* \*

1 § 336. RULES; INFORMATION; LIST OF INTERPRETERS

2 (a) The ~~Vermont Commission of the Deaf and Hard of Hearing~~ shall  
3 Commission for Persons Who are Deaf or Hard of Hearing may, by rule,  
4 establish factors to be considered by the presiding officer under section 333 of  
5 this title before appointing an interpreter who is not a qualified interpreter.

6 Such factors shall encourage the widest availability of interpreters in Vermont  
7 while at the same time ensuring that the interpreter:

8 (1) is able to communicate readily with the person who is deaf or hard  
9 of hearing;

10 (2) is able to interpret accurately statements or communications by the  
11 person who is deaf or hard of hearing;

12 (3) is able to interpret the proceedings to the person who is deaf or hard  
13 of hearing;

14 (4) shall maintain confidentiality;

15 (5) shall be impartial with respect to the outcome of the proceeding;

16 (6) shall not exert any influence over the person who is deaf or hard of  
17 hearing; and

18 (7) shall not accept assignments the interpreter does not feel competent  
19 to handle.

20 (b) Rules established by the ~~Vermont Commission of the Deaf and Hard of~~  
21 Hearing Commission for Persons Who are Deaf or Hard of Hearing pursuant to

1 subdivision 331(3) of this title amending the standards of competency  
2 established by the national or Vermont Registry of the Deaf shall be limited to  
3 the factors set forth in subsection (a) of this section.

4 (c) ~~The Vermont Commission of the Deaf and Hard of Hearing shall~~  
5 Commission for Persons Who are Deaf or Hard of Hearing may prepare an  
6 explanation of the provisions of this subchapter which ~~shall~~ may be distributed  
7 to all State agencies and courts.

8 (d) ~~The Department of Disabilities, Aging, and Independent Living~~  
9 Commission for Persons Who are Deaf or Hard of Hearing shall maintain a list  
10 of qualified interpreters in Vermont and, where such information is available,  
11 in surrounding states. The list shall be distributed to all State agencies and  
12 courts.

13 \* \* \*

14 Sec. 8. EFFECTIVE DATE

15 This act shall take effect on passage.