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March 18, 2015

The Honorable Jeff Barker House Judiciary Chairman 900 Court St. NE, H-480 Salem, Oregon 97301

Dear Chairman Barker,

Mothers Against Drunk Driving (MADD) urges your support of HB 2347. This lifesaving legislation will help close loopholes and make Oregon's DUII more effective in stopping drunk driving, rehabilitating offenders and saving lives. MADD respectively requests that you advance House Bill 2347 in the legislative process.

Ignition Interlocks are currently required for all convicted DUII offenders in Oregon and those on diversion as well. However, a loophole exists where convicted drunk drivers can wait out the suspension period to avoid the interlock requirement. HB 2347 closes the loophole that allows DUII drivers who are required to install an interlock to wait out the suspension period.

HB 2347 is important, as license suspension alone is not effective in stopping drunk driving. 50 to 75 percent of convicted drunk drivers continue to drive on a suspended license. In a recent ODOT survey 83% of Oregonians supported Ignition Interlock as a tool to prevent repeat DUII crimes.

According to the Centers for Disease Control and Prevention (CDC), requiring or highly incentivizing interlocks for all convicted drunk drivers reduces drunk driving recidivism by 67 percent. Interlocks are proven to save lives and protect the public, while giving DUII offenders the opportunity to continue driving.

Thank you for allowing MADD the opportunity to voice our support for HB 2347. For more information, please do not hesitate to contact Frank Harris, MADD Director of State Government Affairs, at <u>frank.harris@madd.org</u> or 877.275.6233. Enclosed is more information on interlocks.

Sincerely,

Calleen Sheekey-Church

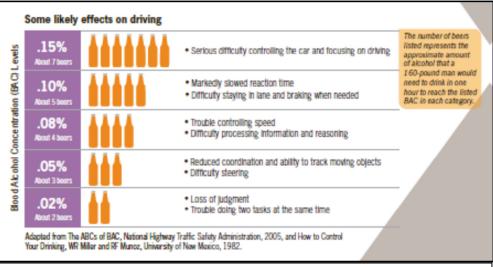
Colleen Sheehey-Church MADD National President



Ignition interlocks are effective in reducing repeat drunk driving offenses by 67 percent, according to the Centers for Disease Control (CDC). And, all offender interlock laws are found to reduce repeat offenses significantly, when effectively implemented.

First-time offenders are serious offenders. Research from the CDC indicates that first time offenders have driven drunk at least 80 times before they are arrested. Additionally, research has found that first offenders' patterns of recidivism are generally similar to a repeat offender.

Ignition Interlocks Save Lives



To get to the illegal .08 BAC level, a 160-pound male must drink four

drinks in an hour. (A standard drink is defined as 12 ounces of beer, 5 ounces of wine, or 1.5 ounces of 72-proof distilled spirits, all of which contain the same amount of alcohol – about .54 ounces.)

The FACTS

- An interlock is more effective than license suspension alone, as 50 to 75 percent of convicted drunk drivers continue to drive on a suspended license.
- All-offender interlock laws are widespread. Twenty-four states, plus a California pilot program (covering a population of over 13 million) have laws requiring ignition interlocks for all first-time convicted drunk drivers.
- As of July 2013, there are approximately 305,000 interlocks in use in the United States.

Ignition interlock laws saves lives. Due in part to laws requiring interlocks for all convicted drunk drivers, drunk driving deaths have declined dramatically and at a better pace compared to the national average decline:

- ✓ Arizona: 45 percent
- ✓ New Mexico: 40 percent
- ✓ Louisiana: 36 percent
- ✓ West Virginia: 35 percent
- ✓ Oregon: 30 percent

- ✓ Alaska: 28 percent
- ✓ Arkansas: 27 percent
- ✓ Kansas: 23 percent
- ✓ Hawaii: 23 percent

- ✓ Utah: 22 percent
- Colorado: 19 percent
- ✓ Washington: 18 percent

Public supports Interlocks for all convicted drunk drivers. Three surveys indicate strong public support of ignition interlocks for all convicted drunk drivers.

- > 88 percent (Center for Excellence in Rural Safety, 2010)
- > 84 percent (Insurance Institute for Highway Safety, 2009)
- > 76 percent (American Automobile Association, 2012)

In addition to MADD, other traffic safety groups support ignition interlocks for all convicted drunk drivers,

including all first offenders with an illegal blood alcohol concentration (BAC) of .08 or greater.

- Advocates for Auto and Highway Safety
- o American Automobile Association (AAA)
- o Auto Alliance
- Centers for Disease Control and Prevention (CDC)
- Insurance Institute for Highway Safety (IIHS)
- International Association of Chiefs of Police (IACP)
- National Safety Council
- National Transportation Safety Board (NTSB)

For more information about ignition interlocks, please visit **madd.org/interlock**.



Ignition Interlock FAQs

Please visit madd.org/interlock

An ignition interlock is a device about the size of a cell phone that is wired into the ignition system of a vehicle. A convicted drunk driver must blow into the device in order to start their vehicle. Interlocks are required to meet federal standards set by the National Highway Traffic Safety Administration (NHTSA).

Per NHTSA standards, if an interlock user has a measurable amount of alcohol in their system, the vehicle will not start. It is a simple and economical way to make sure that offenders can drive to and from work, but that they can't drive drunk.

Who pays for the device? Offenders pay for the interlocks, which costs \$2.50 a day to lease from an interlock vendor. In most states, interlock companies provide interlock devices for offenders who can't afford the devices or an indigent fund is set up by the state, which is funded by other interlock users to cover all or a portion of the costs for these offenders.

Are there ways to bypass the device, like having someone else blow into it? This is possible, and there should be strict penalties for attempting to bypass the device. Interlocks are required to have anti-circumvention features that prevent such activity. One of these features is the running retest, which requires offenders to blow into the device at random intervals once the vehicle has been allowed to start. The tests are not designed to be done while the car is actually rolling. Interlocks give people a few minutes – enough time to pull over –to retest.

What if someone else drives the vehicle with the interlock and fails a retest?

This is possible, but with states requiring the use camera interlocks to verify the user, this is becoming a non-issue. However, when someone commits a crime, he/she is responsible for the consequences of his/her actions. If an interlock is one of these consequences, then the offender is responsible for making sure those driving his/her vehicle do not drive intoxicated.

Could an interlock stop a person's car in traffic, making a more dangerous hazard? Interlocks are hooked up to a vehicle's starter system, not to the engine itself. The interlock does not have the ability to stop the vehicle once it is running for safety reasons. When a driver fails a running retest, the vehicle's horn will honk and/or the lights will flash to alert law enforcement – the vehicle will not stop.

Are interlocks an inconvenience to family members who share the offender's vehicle? No, they can drive the vehicle as well and also taught how to use the device; they simply must blow into the device and prove sobriety before the car will start.

Don't offenders go back to their old behavior after the device is removed? Studies have shown that interlock devices decrease recidivism by 67 percent while installed on the vehicle. When removed, these rates could go back to normal. As a result, more states are enacting laws including compliance based removal of the interlock where an offender must have a certain period prior to removing the device with no recordable violations such as consecutive running retest failures or multiple positive tests for alcohol.

Who monitors interlock device users? How are monitoring programs funded?

Interlock reports are sometimes monitored by the courts or probation departments. Some states require offenders or interlock companies to pay probation costs. Other states have no probation monitoring and instead implement the program through a driver license agency (DMV). These offenders must provide proof of installation from an interlock vendor in order to obtain an interlock license or proof of compliance with the interlock in order to obtain unrestricted driving privileges. States are able to have revenue neutral programs by charging interlock users licensing fees and in some instances a monthly fee of \$30.



Anti-circumvention

Technology. Interlocks require a deep lung sample and an offender is taught to use the device and must typically blow, suck or hum to prevent circumvention attempts such as having a child or balloon deflate to get around the interlock. Here are other anticircumvention features.

Camera to verify user



A camera eliminates the excuse that the interlock violation was by another person. It also ensures the offender is the one using the device. The camera is safely mounted near the dashboard.

Real time reporting of interlock violations



Some interlocks have GPS and/or cellular ability to report recordable violations to a monitoring agency immediately, as opposed to waiting days for a violation to be reported.

Status of State Ignition Interlock Laws



Interlock requirement starts on the first conviction

Mandatory with a BAC of .08 or greater		Mar BA
Alabama (7/14)	Mississippi (10/14)	Flor (10/0
Alaska (1/09)	Missouri (3/14)	Iow: (7/9:
Arizona (9/07)	Nebraska (1/09)	Mar (10/
Arkansas (4/09)	New Hampshire (1/16)	<i>Mich</i> .17 B (10/1
California Pilot Program* (7/10)	New Mexico (6/05)	<i>Min</i> .16 B (7/11
Colorado (1/09)	New York (8/10)	Neva . 18 B (7/05)
Connecticut (1/12)	Oregon (1/08)	New Jerse (1/10
Delaware (1/15)	Tennessee (7/13)	Nor Caro (12/0
Hawaii (1/11)	Utah (7/09)	Okla (11/
Illinois (1/09)	Virginia (7/12)	Rho Islan (1/1:
Kansas (7/11)	Washington (1/09)	Sour Care (10/
Louisiana (7/07)	West Virginia (7/08)	Tex (9/03
Maine (12/13)		(mon

Mandatory with a			
BAC of .15	or greater		
Florida	Wisconsin		
(10/08)	(7/10)		
Iowa**	Wyoming		
(7/95)	(7/09)		
Maryland			
(10/11)			
Michigan			
.17 BAC (10/10)			
Minnesota .16 BAC			
(7/11)			
Nevada			
. 18 BAC (7/05)			
New			
Jersey			
(1/10)			
North			
Carolina			
(12/07)			
Oklahoma			
(11/11)			
Rhode			
Island			
(1/15) South			
Carolina			
(10/14)			
Texas			
(9/05)			
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Mandatory with a second conviction	Not mandatory Judicial
	discretion
Georgia (5/99)	California for any offender
Idaho (10/00)	Kentucky for any offender
Indiana (1/15)	North Dakota for any offender
Massachusetts (1/06)	Other
Montana (5/09)	DC any offender can choose to go an interlock
Ohio (9/08)	South Dakota part of the 24/7 program
Pennsylvania (10/03)	Vermont any offender can choose to go an interlock

(month/year listed note effective date)

* California's pilot program covers the counties of Los Angeles, Alameda, Sacramento, and Tulare. These counties combined have a population of over 13 million. ** In Iowa, interlocks are required starting on the first conviction for offenders with a BAC of .10 or greater.