EXCISE TAXES

Taxes on Cigarettes and Other Tobacco Products

Excise taxes are imposed on distribution of all tobacco products in Oregon. Taxes are levied on each

cigarette and as a percent of wholesale price of other tobacco products. As of January 1, 2015 the tax rate on cigarettes is 65.5 mills per cigarette or \$1.31 per pack of 20 cigarettes. Under current law the tax is scheduled to increase to \$1.32 beginning January 1, 2016 and to \$1.33 beginning January 1, 2018. The distribution of tax revenue per pack of cigarettes is shown at right. Note that the numbers do not sum to \$1.31 due to rounding and TURA refers to the Tobacco Use Reduction Account. Distributions to cities and counties are based on their respective populations.

Cigarette Tax Distribution as of 1/1/2015 DOT Elderly Trans: Counties: Cities: TURA: TURA: OHA Mental Health: \$0.04

Note: Numbers do not add up to \$1.31 due to rounding

General Fund:

Oregon Health Plan:

The Other Tobacco Products (OTP) tax is applied slightly differently depending upon the product. Moist snuff is taxed at \$1.78 per ounce with a minimum tax of \$2.14 per retail container.¹ Cigars are taxed at 65% of their wholesale sales price but the tax is capped at \$0.50 per individual cigar. All other tobacco products not taxed as moist snuff or cigars are

Distribution of Other Tobacco Products Tax (1/1/2015)

General Fund: 53.84%

OR Health Plan: 41.54%

TURA: 4.62%

taxed at 65% of their wholesale sales price. Distributions of revenues from the Other Tobacco Products tax are displayed in the table to the right.

Additional tobacco revenue is received under the Master Settlement Agreement. Through June 30, 2014, in total Oregon has received over \$1.2 billion in payments and expects to receive about \$165 million for the 2013-15 biennium. The 2003 Session (SB 856) pledged much of this revenue for payments on \$450 million

appropriation bonds. In August 2013, payment obligations were met.

Cigarette and Other Tobacco Products Taxes (\$ Millions)									
Fiscal	Cigarette	Ciga	arettes	Other Tobacco		Total			
Year	Tax Rate	Revenue	Change	Revenue	Change	Revenue	Change		
2003-04	\$1.23	240.1		25.3		265.4			
2004-05	\$1.18	217.8	-9.3%	26.0	2.8%	243.8	-8.1%		
2005-06	\$1.18	238.7	9.6%	31.2	20.0%	269.9	10.7%		
2006-07	\$1.18	240.2	0.6%	30.9	-0.8%	271.1	0.4%		
2007-08	\$1.18	222.2	-7.5%	32.8	5.9%	255.0	-6.0%		
2008-09	\$1.18	215.3	-3.1%	32.9	0.4%	248.2	-2.6%		
2009-10	\$1.18	201.9	-6.3%	37.4	13.7%	239.3	-3.6%		
2010-11	\$1.18	211.6	4.8%	51.2	36.8%	262.8	9.8%		
2011-12	\$1.18	203.5	-3.9%	52.2	2.0%	255.7	-2.7%		
2012-13	\$1.18	198.5	-2.4%	56.7	8.7%	255.2	-0.2%		
2013-14	\$1.31	201.2	1.3%	56.4	-0.6%	257.6	0.9%		

Combined Distribution of Tobacco Taxes (\$ Millions)								
General	Health	Mental	TURA	Special	Local			
Fund	Plan	Health		Transit	Govt's			
53.9	184.8		7.8	4.4	8.8			
52.5	168.5		7.3	4.3	8.6			
59.4	180.7		8.1	4.1	8.9			
60.6	185.3		8.3	4.6	9.2			
59.0	176.1		8.0	4.6	9.2			
57.1	168.5		7.7	4.1	8.3			
57.4	161.9		7.4	3.5	7.8			
66.3	173.2		7.9	4.0	8.1			
66.1	170.8		7.7	3.9	7.9			
67.5	168.0		8.4	3.8	7.7			
67.0	163.6	7.7	8.3	3.7	7.4			
	General Fund 53.9 52.5 59.4 60.6 59.0 57.1 57.4 66.3 66.1 67.5	General Fund Health Plan 53.9 184.8 52.5 168.5 59.4 180.7 60.6 185.3 59.0 176.1 57.1 168.5 57.4 161.9 66.3 173.2 66.1 170.8 67.5 168.0	General Fund Health Plan Mental Health 53.9 184.8 Health 52.5 168.5 Health 59.4 180.7 Health 60.6 185.3 Health 59.0 176.1 Health 57.1 168.5 Health 57.4 161.9 Health 66.3 173.2 Health 66.1 170.8 Health 67.5 168.0 Health	General Fund Health Plan Mental Health TURA 53.9 184.8 7.8 52.5 168.5 7.3 59.4 180.7 8.1 60.6 185.3 8.3 59.0 176.1 8.0 57.1 168.5 7.7 57.4 161.9 7.4 66.3 173.2 7.9 66.1 170.8 7.7 67.5 168.0 8.4	General Fund Health Plan Mental Health TURA Transit Special Transit 53.9 184.8 7.8 4.4 52.5 168.5 7.3 4.3 59.4 180.7 8.1 4.1 60.6 185.3 8.3 4.6 59.0 176.1 8.0 4.6 57.1 168.5 7.7 4.1 57.4 161.9 7.4 3.5 66.3 173.2 7.9 4.0 66.1 170.8 7.7 3.9 67.5 168.0 8.4 3.8			

Page Sources: Oregon Department of Revenue, DAS CFO, DAS Quarterly Economic & Revenue Forecast

LRO 2/25/2015 J1 Research Report #1-15

¹ Under current law, moist snuff rates are scheduled to be indexed to inflation for reporting periods beginning on or after July 1, 2022. Rates are indexed to one quarter of the change in U.S. City Average Consumer Price Index.

Oregon Liquor Control Commission (OLCC)

Revenue: (Alcohol)

Taxes are imposed on beer and manufactured wine distributed in Oregon. The current rates are \$2.60 per 31 gallon barrel (8.4¢ per gallon) of beer, Tax on wine is 67¢ per gallon, and 77¢ per gallon for dessert wine (14% to 21% alcohol content). Two cents of the wine tax goes to the Wine Board, 50% of the remaining beer and wine taxes go to Mental Health and Drug Abuse Prevention, and the balance goes into the OLCC Account. Beverages with 21% or more alcohol are exclusively imported and distributed by the state of Oregon. Currently OLCC sets retail prices, on average, at 104% above cost (including shipping, and federal taxes). The net revenue from these operations goes into the OLCC

account. Available revenue in the OLCC account is distributed 56% to state General Fund, 10% to counties by population, 20% to cities by population, and 14% to cities by formula. A surcharge of 50¢ is a temporary add on for the last three budget periods, and generates approximately \$30.0 million a biennium.

The OLCC is also tasked to implement the Marijuana legalization initiative (Measure 91) that was passed in 2014. That implementation is likely to start at the end of 2015, and is likely to generate \$ 40 million in an average biennium after collection and administration costs. Drug abuse and prevention will get 5% of funds distribution, cities and counties at 10% each, 15% to the state police, 20% to mental health account, and 40% to the common school fund.

OLCC REVENUE (Millions)

Fiscal	Beer & W	ine Tax	Lie	quor	Net L	iquor
Year	Revenue	Change	Sales	Change	Revenue	Change
1991-92	10.7		83.3		61.6	
1992-93	11.0	2.2%	85.2	2.3%	62.2	1.0%
1993-94	10.6	-3.6%	89.7	5.3%	65.2	4.8%
1994-95	10.6	0.2%	90.1	0.4%	65.9	1.1%
1995-96	11.2	6.0%	93.4	3.7%	67.7	2.7%
1996-97	11.8	4.7%	97.1	4.0%	70.9	4.7%
1997-98	12.0	2.4%	102.4	5.5%	73.8	4.1%
1998-99	12.1	0.4%	107.8	5.3%	76.5	3.7%
1999-00	12.4	2.4%	116.1	7.7%	84.8	10.8%
2000-01	12.5	0.9%	121.7	4.8%	85.8	1.2%
2001-02	12.7	1.5%	127.8	5.0%	93.0	8.4%
2002-03	13.3	5.0%	134.4	5.2%	97.1	4.4%
2003-04	13.7	2.6%	145.1	7.9%	107.3	10.4%
2004-05	14.0	2.2%	155.0	6.8%	111.1	3.5%
2005-06	14.8	6.3%	172.2	11.1%	126.1	13.5%
2006-07	15.2	2.3%	187.1	8.7%	130.8	3.8%
2007-08	16.1	6.2%	199.2	6.5%	141.1	7.9%
2008-09	16.1	-0.4%	207.9	4.4%	151.9	7.6%
2009-10	16.6	3.3%	215.6	3.7%	159.8	5.2%
2010-11	16.2	-2.4%	224.1	4.0%	162.2	1.5%
2011-12	17.3	7.0%	238.5	6.4%	180.0	11.0%
2012-13	16.4	-5.2%	254.9	6.9%	189.1	5.1%
2013-14	17.5	6.4%	264.0	3.6%	196.3	3.8%

Source: Oregon Liquor Control Commission

OLCC REVENUE DISTRIBUTIONS (Millions)

Fiscal	Wine	Mental	General	Counties	Cities
Year	Board	Health	Fund		
1991-92	0.10	5.20	36.30	6.50	22.00
1992-93	0.20	5.40	38.00	6.80	23.10
1993-94	0.10	5.20	40.60	7.10	24.10
1994-95	0.10	5.20	41.30	7.40	25.10
1995-96	0.20	5.50	37.30	6.70	22.70
1996-97	0.20	5.80	48.90	8.70	29.70
1997-98	0.20	6.00	45.30	8.10	27.50
1998-99	0.20	5.90	45.70	8.20	27.70
1999-00	0.20	6.00	51.40	9.20	31.20
2000-01	0.20	6.17	52.49	9.37	31.87
2001-02	0.20	6.25	54.75	9.77	33.23
2002-03	0.20	6.56	60.11	10.20	34.68
2003-04	0.21	6.73	62.85	11.22	38.16
2004-05	0.22	6.87	65.59	11.64	39.59
2005-06	0.23	7.31	74.01	13.22	44.93
2006-07	0.24	7.47	75.09	13.38	45.61
2007-08	0.26	7.93	82.66	14.76	50.19
2008-09	0.26	7.98	93.93	15.86	53.92
2009-10	0.27	8.28	97.32	15.02	51.06
2010-11	0.27	7.97	101.25	15.64	53.17
2011-12	0.28	8.30	110.20	17.12	58.20
2012-13	0.28	8.05	115.36	17.94	60.98
2013-14	0.29	8.63	121.43	18.97	64.49

CIGARETTE EXCISE TAX RATES AS OF JANUARY 1, 2015 BEER AND WINE RATES AS OF 2014

Ranked by Sum of Excise and Sales Tax Rates (Dollars)

	Malt Liquor (Beer) per Gallon		Table Wine (14% alcohol) per Gallon			Cigarette Taxes (\$'s per Pack)			
Rank	State	Excise	Sales	State	Excise	Sales	State	Excise	Sales
1	Tennessee	1.150	0.700	Florida	2.25	2.40	New York	4.35	0.40
2	South Carolina	0.770	0.600	Rhode Island	1.40	2.80	Rhode Island	3.50	0.58
3	Hawaii	0.930	0.400	lowa	1.75	2.40	Massachusetts	3.51	0.54
4	Mississippi	0.427	0.700	Tennessee	1.21	2.80	Connecticut	3.40	0.52
5	North Carolina	0.617	0.475	Illinois	1.39	2.50	Hawaii	3.20	0.35
6	Florida	0.480	0.600	New Mexico	1.70	2.00	Washington	3.03	0.50
7	Alaska	1.070	0.000	New Jersey	0.88	2.80	New Jersey	2.70	0.52
8	California	0.200	0.825	Virginia	1.51	2.00	Vermont	2.75	0.46
9	Alabama	0.530	0.400	California	0.20	3.30	Minnesota	2.90	0.00
10	Washington	0.261	0.650	Washington	0.87	2.60	Wisconsin	2.52	0.37
11	New Mexico	0.410	0.500	Nevada	0.70	2.74	Dist. of Columbia	2.50	0.00
12	Utah	0.410	0.470	West Virginia	1.00	2.40	Illinois	1.98	0.44
13	Nebraska	0.310	0.550	Alabama	1.70	1.60	Michigan	2.00	0.39
14	Illinois	0.231	0.625	South Carolina	0.90	2.40	Maryland	2.00	0.38
15	Maine	0.350	0.500	Indiana	0.47	2.80	Arizona	2.00	0.37
16	Oklahoma	0.400	0.450	Mississippi	0.35	2.80	Maine	2.00	0.36
17	Nevada	0.160	0.685	Nebraska	0.95	2.20	Utah	1.70	0.37
18	Connecticut	0.240	0.600	Arkansas	0.75	2.40	Alaska	2.00	0.00
19	Minnesota	0.150	0.688	Connecticut	0.72	2.40	New Mexico	1.66	0.32
20	Arkansas	0.230	0.600	Georgia	1.51	1.60	Pennsylvania	1.60	0.36
21	Texas	0.200	0.625	Arizona	0.84	2.24	New Hampshire	1.78	0.00
22	New Jersey	0.120	0.700	Minnesota	0.30	2.75	Texas	1.41	0.36
23	Indiana	0.115	0.700	Hawaii	1.38	1.60	South Dakota	1.53	0.23
24	Rhode Island	0.110	0.700	Vermont	0.55	2.40	lowa	1.36	0.35
25	Michigan	0.200	0.600	Michigan	0.51	2.40	Montana	1.70	0.00
26	lowa	0.190	0.600	North Carolina	1.00	1.90	Florida	1.34	0.33
27	West Virginia	0.180	0.600	Idaho	0.45	2.40	Delaware	1.60	0.00
28	Virginia	0.260	0.500	Maryland	0.40	2.40	Ohio	1.25	0.32
29	Idaho	0.150	0.600	Texas	0.20	2.50	Arkansas	1.15	0.36
30	Ohio	0.180	0.550	Dist. of Columbia	0.30	2.40	Indiana	1.00	0.37
31	Arizona	0.160	0.560	Maine	0.60	2.00	Oregon	1.31	0.00
32	Georgia	0.320	0.400	South Dakota	0.93	1.60	California	0.87	0.41
33	Louisiana	0.320	0.400	Ohio	0.32	2.20	Nevada	0.80	0.36
34	Kansas	0.180	0.530	Oklahoma	0.72	1.80	Kansas	0.79	0.32
35	Dist. of Columbia	0.090	0.600	Alaska	2.50	0.00	Oklahoma	1.03	0.00
36	Maryland	0.090	0.600	North Dakota	0.50	2.00	Mississippi	0.68	0.34
37	Pennsylvania	0.030	0.600	Pennsylvania	0.00	2.40	Colorado	0.84	0.16
38	South Dakota	0.270	0.400	Wisconsin	0.25	2.00	Tennessee	0.62	0.15
39	North Dakota	0.160	0.500	Missouri	0.42	1.69	Nebraska	0.64	0.29
40	Wisconsin	0.060	0.500	New York	0.42	1.60	Kentucky	0.60	0.29
41	New York	0.000	0.400	Utah	0.30	1.88	South Carolina	0.57	0.29
42		0.060			0.11	1.60		0.57	0.29
43	Missouri Wyoming	0.020	0.423 0.400	Louisiana	0.11 0.00		ldaho West Virginia	0.55	0.29
43 44	Colorado	0.020	0.400	Wyoming Colorado		1.60	Wyoming		0.29
					0.28	1.16	, ,	0.60	
45 46	New Hampshire Vermont	0.300 0.265	0.000	Montana Delaware	1.06 0.97	0.00	North Carolina North Dakota	0.45 0.44	0.22 0.23
46 47	Delaware		0.000				Alabama		0.23
		0.160		Oregon Massachusetts	0.67	0.00		0.43	
48	Montana	0.140	0.000	Massachusetts	0.55	0.00	Virginia	0.30	0.26
49 50	Massachusetts	0.110	0.000	Kentucky	0.50	0.00	Georgia	0.37	0.18
50	Kentucky	0.080	0.000	Kansas	0.30	0.00	Louisiana	0.36	0.19
51	Oregon	0.080	0.000	New Hampshire	0.00	0.00	Missouri	0.17	0.19

Source: Excise tax rates from Federation of Tax Administrators (web).

Tax Burden on Tobacco, Orzechowski and Walker

Sales tax rates assume \$11 per gallon for beer, \$40 a gallon for wine.